

# Air Toxics Program Manager's Perspective on Ambient Monitoring

**PENNY LASSITER,  
ASSOCIATE DIRECTOR,  
EMISSION STANDARDS DIVISION**

September 27, 2005



# AIR TOXIC PROGRAM ACTIVITIES



# TOXICS RULES



- **MACT**

- Litigation ongoing on promulgated MACT standards
- Defense Land Systems & Miscellaneous Equipment (Military MACT) –proposal 4/2006

- **Combustion 129 Rules**

- Other Solid Waste Incineration – proposal signed 11/30/04; promulgation due 11/2005
- Large Municipal Waste Combustors (5-year review) – proposal 10/2005
- Remands – Medical Waste Incinerators, Commercial Industrial Solid Waste Incinerators
- Small Municipal Waste Combustors – technical amendments for clarification to December 2000 final rule

# TOXICS RULES (continued)



- **Residual Risk**

- Complete current standards with court-ordered promulgation deadlines
  - Coke Ovens –promulgated 3/31/05
  - Dry Cleaning – proposal 10/2005; promulgation 4/28/06
  - HON – proposal 12/2005; promulgation 12/2006
  - Halogenated Solvents – proposal 12/2005; promulgation 12/2006
- Complete 4 proposals of no further controls by middle of 2006
  - Industrial Cooling Towers – proposal 10/2005, promulgation 3/2006
  - Magnetic Tape – proposal 10/2005; promulgation 3/2006
  - Ethylene Oxide Sterilizers – proposal 10/2005; promulgation 3/2006
  - Gasoline Distribution – proposed 8/4/2005; promulgation 3/2006

# TOXICS RULES (continued)



## •Area Source Program

- 70 categories listed
- 15 standards completed
- As part of a consent decree, we committed to propose/promulgate 5 more by December 2007;
- 50 area source standards are the subject of mediation
- Flexible regulatory approaches
- Voluntary and pollution prevention approaches to addressing the area source categories
- Reviewing the technical information to support rulemaking and develop control guidance for the area sources

<b>Standard</b>	<b>Proposal</b>	<b>Promulgate</b>
Other Solid Waste Incineration	Signed 11/30/04	11/2005
Oil and Natural Gas Production	Signed 6/30/04	12/2006
Hospital Sterilizers	10/2006	12/2007
Gasoline Distribution Stage 1	10/2006	12/2007
Stationary Internal Combustion Engines	10/2006	12/2007 5

# TOXICS RULES (continued)



- **Community Based Program**

- Technical guidance outreach support
  - “Healthy Air: A Community and Business Leaders Guide”
  - Risk reduction matrix
  - Community projects database
- National Community Involvement Conference held in Buffalo, NY in July 2005
- Support for CARE
- Multipollutant planning and management

# PROGRAM CHALLENGES



# FOLLOW UP TO NAS



- **NAS Recommended:**

- Strengthening scientific and technical capacity
- Expanding national and multistate control strategies
- Transforming the SIP process
- *Developing an integrated program for criteria and hazardous air pollutants*
- Enhancing protection of ecosystems and public welfare

# CAAAC/AQM RECOMMENDATIONS



- Improvements in emission inventories, measurements and modeling
- Identification of sectors for further study and possible national, regional and local strategies
- Options for streamlining the SIP process
- Consideration of multipollutant impacts in SIPs and in standards development
- Program review to improve ecosystem protection

# CHALLENGES

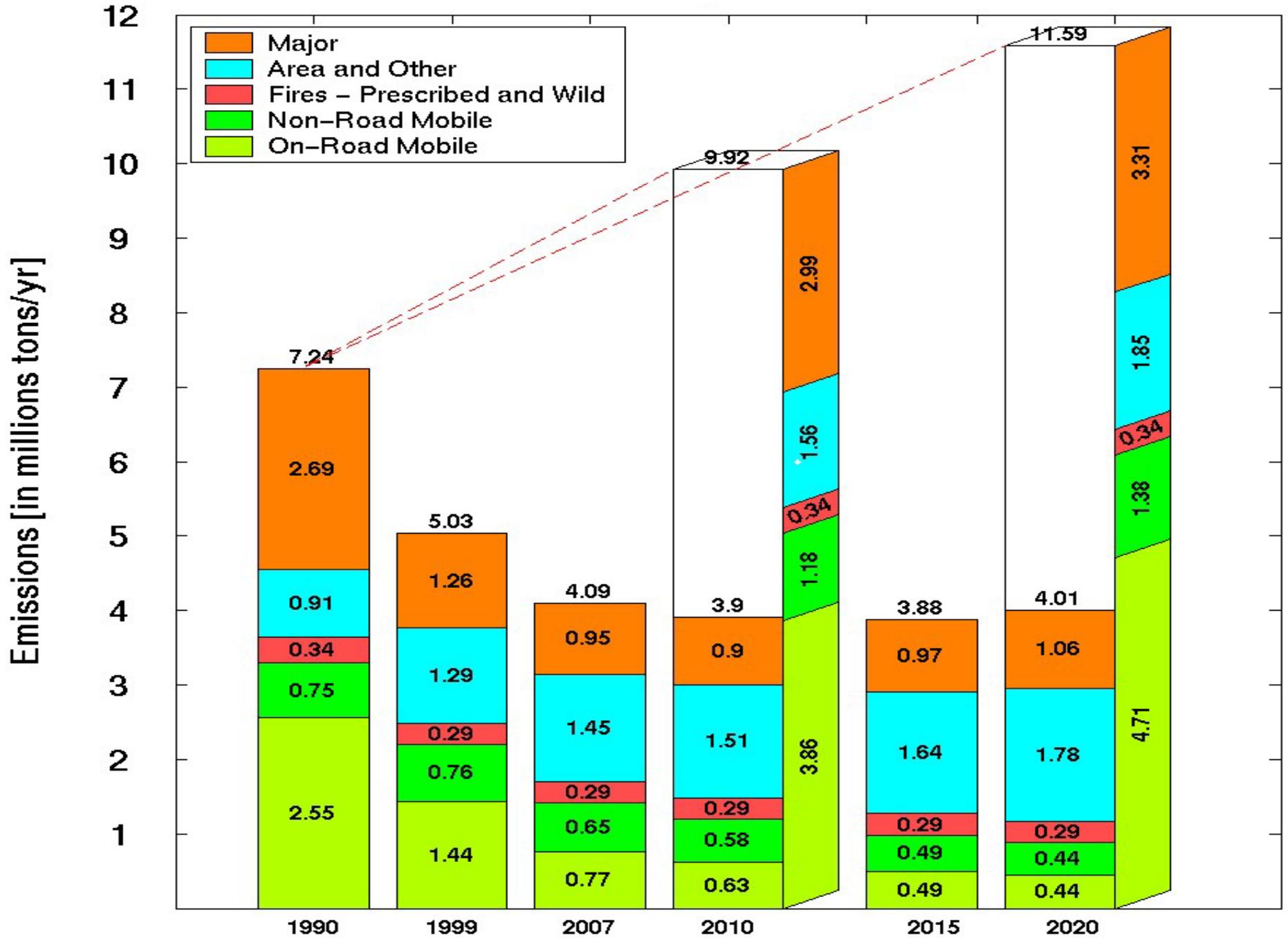


- Better “marketing” of air toxics issues
- Comprehensive air pollution strategies
- Accomplishing “more with less”
- Changing science
- Emerging toxics issues
  - Integration with priority pollutant program
  - Developing an integrated metals strategy
  - Diesel PM
  - New area and residual risk rules
  - Development of Ecological program

WHAT HAS THE  
AIR TOXIC PROGRAM  
ACCOMPLISHED?



# AIR TOXICS EMISSIONS REDUCTIONS

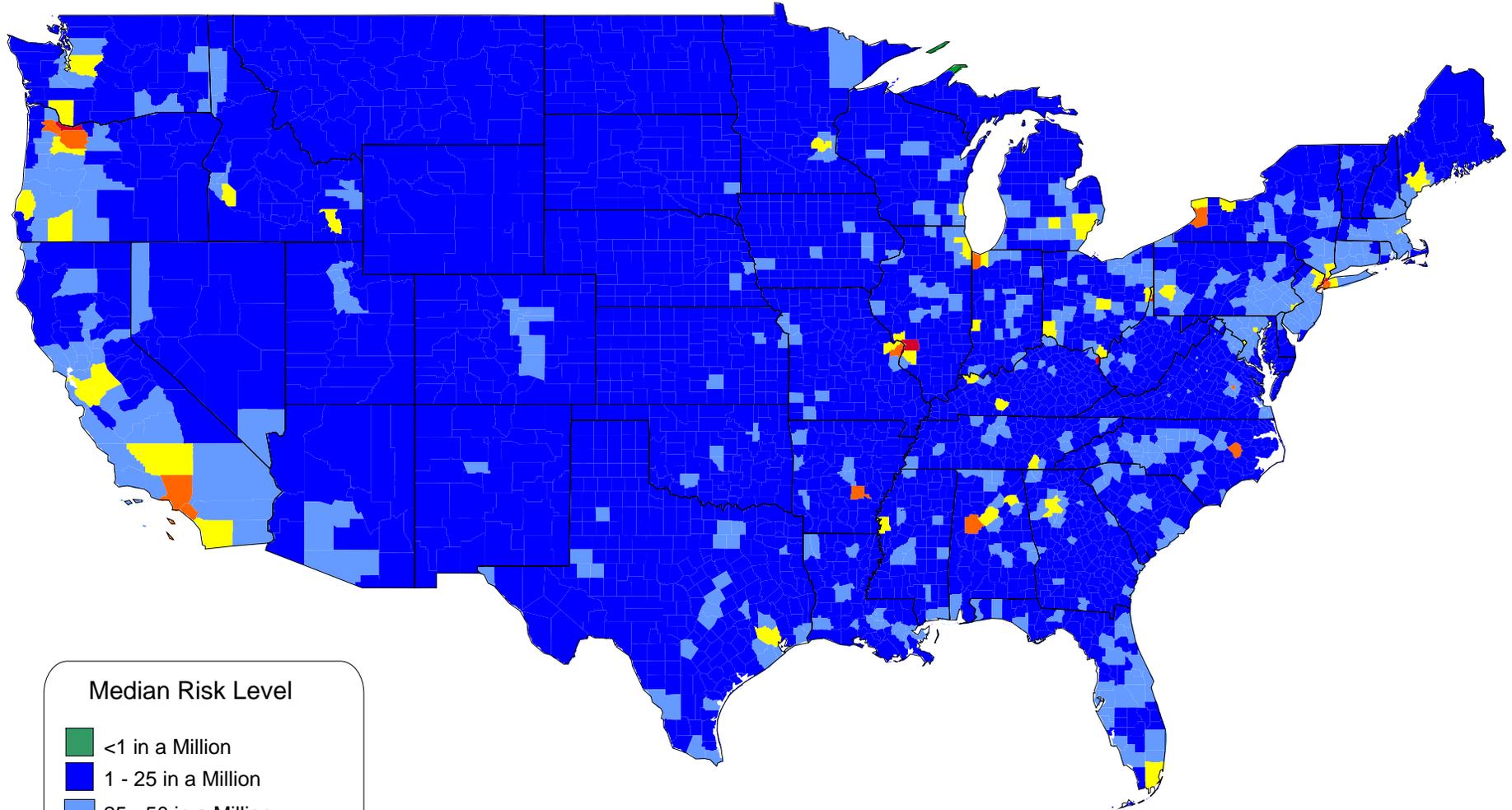


# PREDCITED RISK CHANGES - BASED ON 1999 NATA



- The **average cancer risk** for 1999 is **48 in a million**
  - Comparable to 1996 NATA of 55 in a million
  - **Benzene** is most significant carcinogen
  - Majority of country predicted to have risk between 1 and 25 in a million
  - Most urban locations greater than 25 in a million
  - Transportation corridors and some locations greater than 50 in a million risk
  - Just a few counties greater than 100 in a million risk
- The **average noncancer risk** for 1999 is **6.4** (hazard index for respiratory)
  - Comparable to 1996 NATA of 5.2
  - **Acrolein** a majority of this risk
  - Over 40% of counties hazard index greater than 1
  - Just a few counties hazard index greater than greater than 10
  - High values in Florida and Idaho from forest fires (they are using different emission factors)
- **Highest risk counties coincide with locations where criteria pollutant issues are significant**

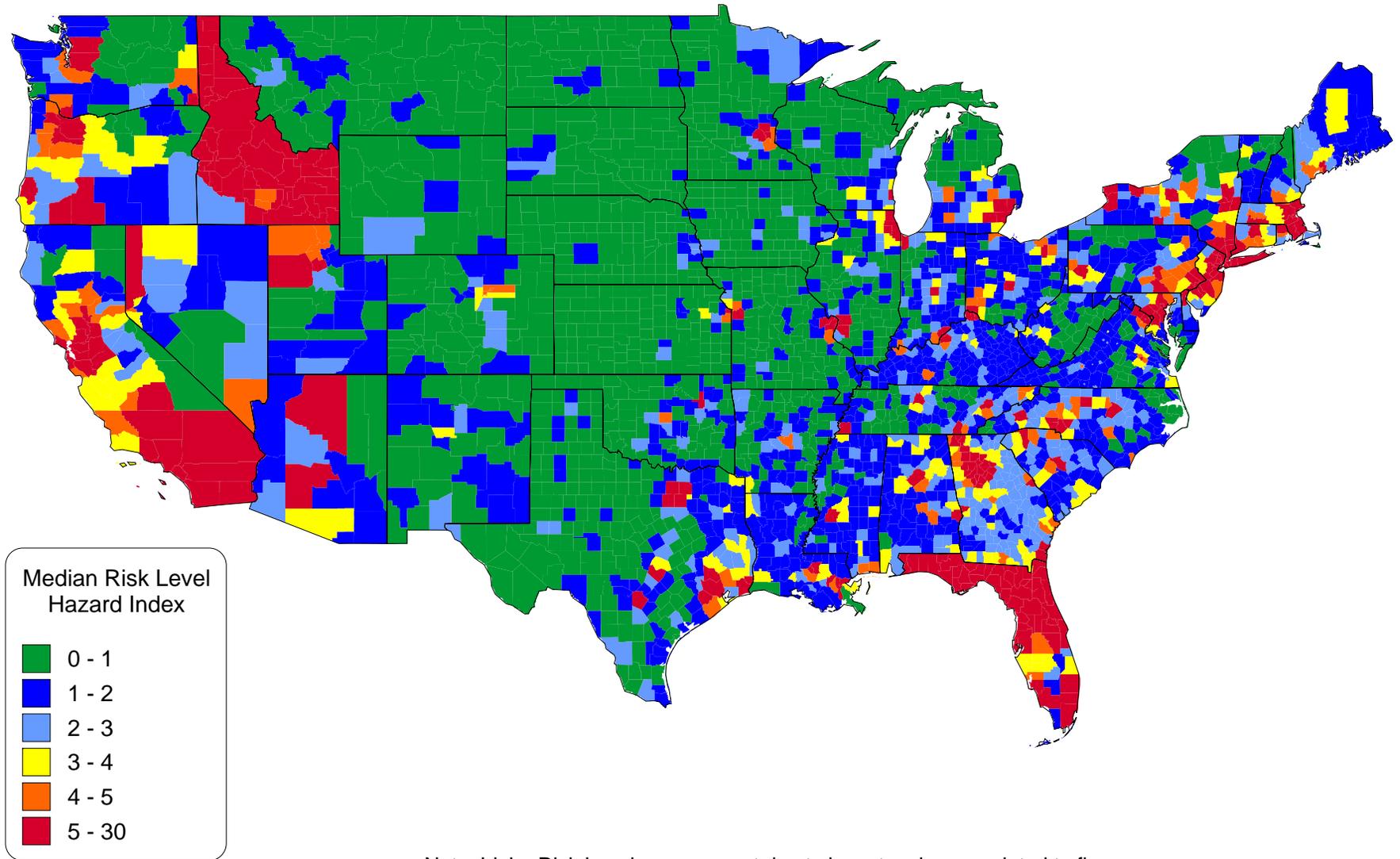
# 1999 NATA – National-Scale Assessment Predicted County Level Carcinogenic Risk



## Median Risk Level

- <1 in a Million
- 1 - 25 in a Million
- 25 - 50 in a Million
- 50 - 75 in a Million
- 75 - 100 in a Million
- >100 in a Million

# 1999 NATA - National Scale Assessment Predicted County Level Noncancer (Respiratory) Risk



# 1999 NATIONAL-SCALE ASSESSMENT RISK CHARACTERIZATION - SIGNIFICANT POLLUTANTS



- **Cancer**
  - **National drivers**<sup>1</sup>
    - Benzene
  - **Regional drivers**<sup>2</sup>
    - Arsenic compounds
    - Benzidine
    - 1,3-Butadiene
    - Cadmium compounds
    - Carbon Tetrachloride
    - Chromium 6
    - Coke oven
    - Ethylene oxide
    - Hydrazine
    - Naphthalene
    - Perchloroethylene
    - POM
- **NonCancer**
  - **National drivers**<sup>3</sup>
    - Acrolein
  - **Regional drivers**<sup>4</sup>
    - Antimony
    - Arsenic Compounds
    - 1,3-Butadiene
    - Cadmium compounds
    - Chlorine
    - Chromium 6
    - Diesel PM
    - Formaldehyde
    - Hexamethylene 1-6-diisocyanate
    - Hydrazine
    - Hydrochloric acid
    - Maleic anhydride
    - Manganese compounds
    - Nickel compounds
    - 2,4-Toluene Diisocyanate
    - Triethylamine

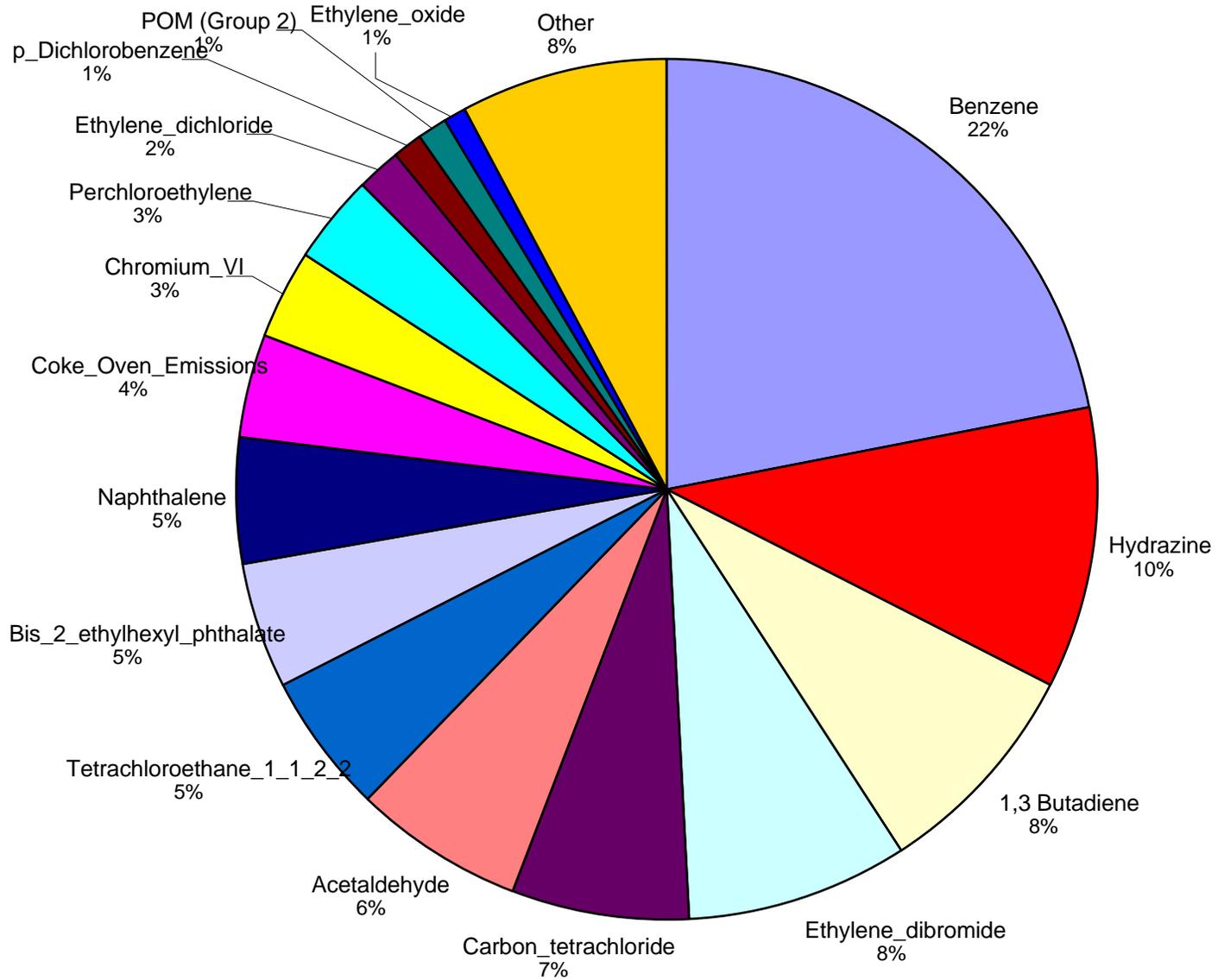
<sup>1</sup> At least 25 million people exposed to risk > 10 in 1 million

<sup>2</sup> At least 1 million people exposed to risk > 10 in 1 million OR At least 10,000 people exposed to risk > 100 in 1 million

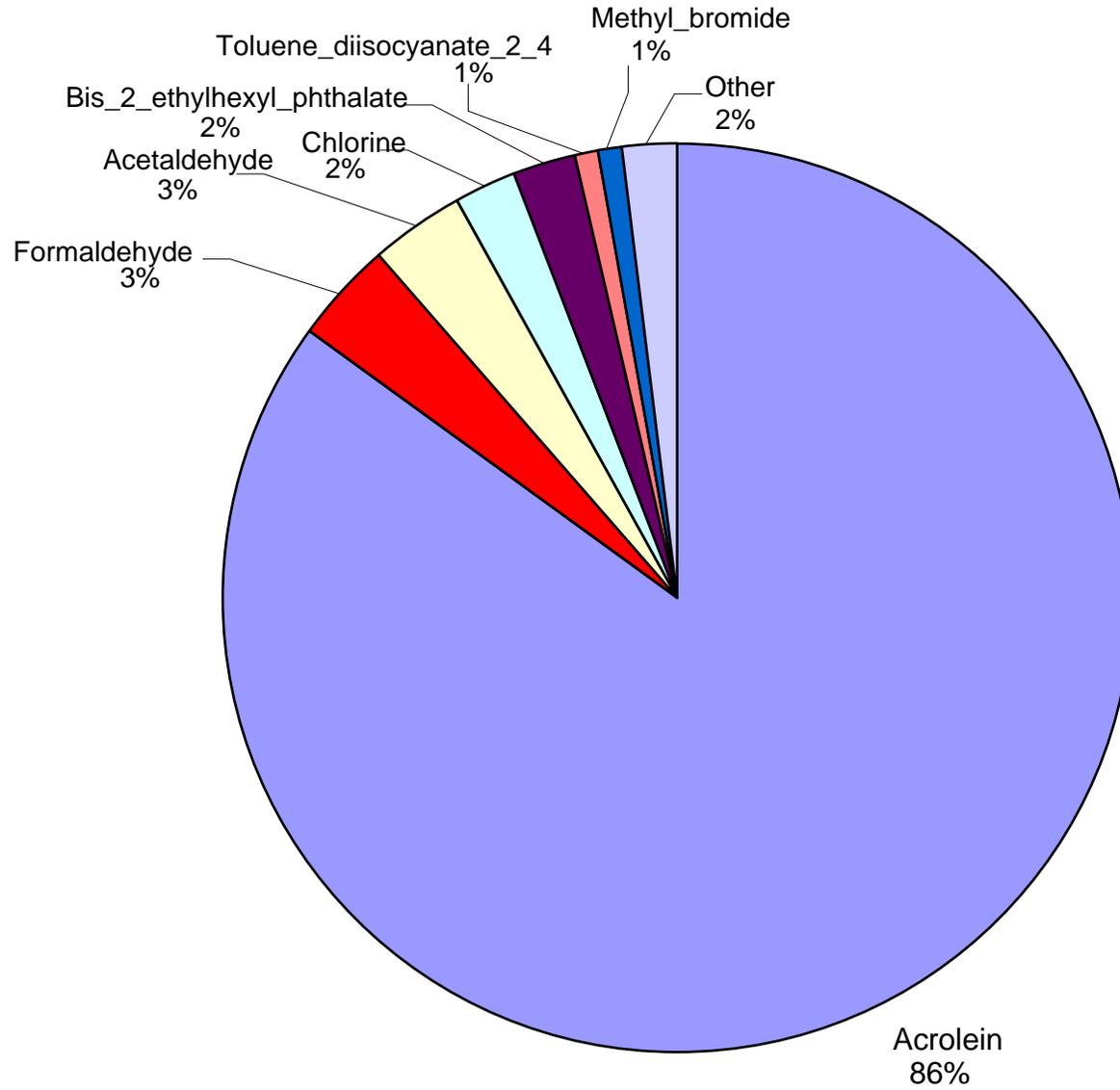
<sup>3</sup> At least 25 million people exposed to a hazard quotient (HQ) > 1.0

<sup>4</sup> At least 10,000 people exposed to HQ > 1  
Blue indicates new drivers since 1996

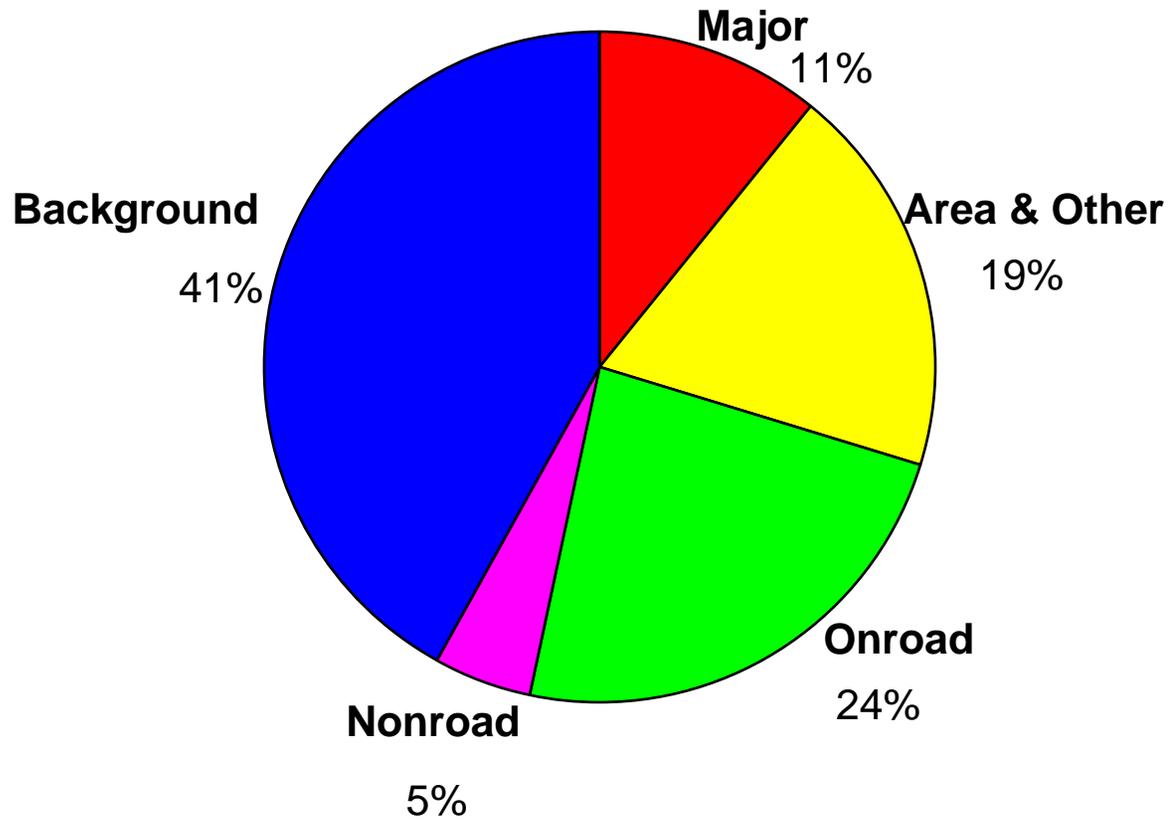
# 1999 NATA - Pollutant Contribution to Average Cancer Risk (48 in a million)



# 1999 NATA - Pollutant Contribution to Average Noncancer Risk (HI=6.4)

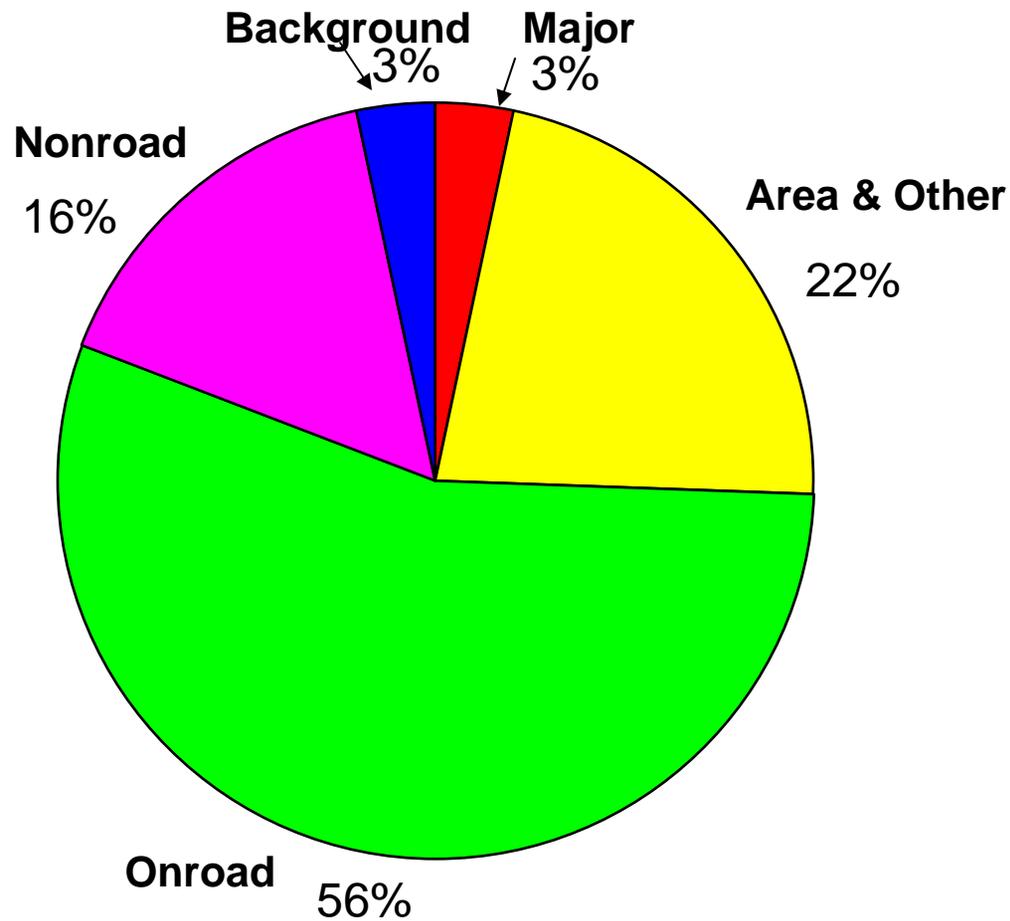


# 1999 NATA Cancer Risk Source Sector Contributions



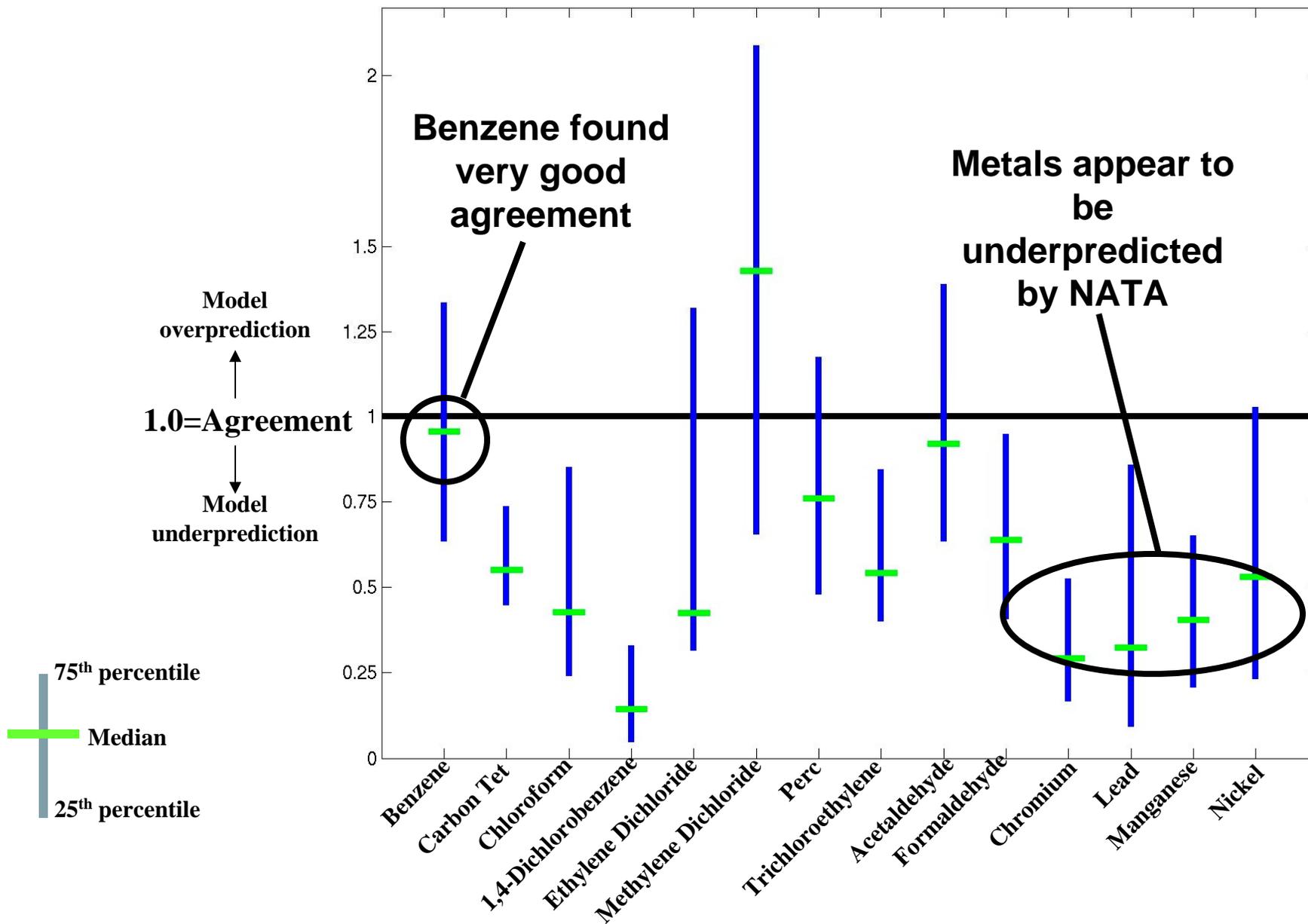
**Average Risk: 48 in a Million**

# 1999 NATA Noncancer Respiratory Risk Source Sector Contributions



**Average Hazard Index = 6.4**

# NATA Model to Monitor Comparisons



# MONITORING AND THE AIR TOXIC PROGRAM



# MONITORING



- National Air Toxics Trends Sites (NATTS)
  - Accountability
    - Trends
    - GPRA
    - Air Toxic PARTs
  - Evaluate emissions reduction programs (MACT, RR, Area, MSAT)
  - Ambient background levels for national scale analyses
  - Ground truth models

# MONITORING (continued)



- Local Scale Monitoring Grants
  - Define source signatures
    - Ambient levels surrounding key source categories
    - Used to develop emission factors
    - Support HAP listing/delisting efforts
  - Identify inventory gaps
  - Evaluate source category emissions reduction programs (MACT, RR, Voluntary Programs)
  - Ambient background levels
  - Ground truth assessments
  - Support exposure and risk assessments

# MONITORING (continued)



- Further method development for key HAPs
- Detection limits at or below health benchmark values
- Easy and timely data access
- Continuous data measurement
- Support for exposure studies