

## Appendix I: Visibility Benefits Methodology

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Visibility degradation estimates used in this analysis are generated by the CMAQ model. To conduct the visibility benefits analysis, however, we need visibility data at the county level. To convert CMAQ visibility data from the square grid to the county level, we use the following rule: if a county center falls within a given CMAQ grid cell, we assign that CMAQ grid cell's visibility values to that county. Because the modeled air quality-related changes in visibility are directly used in the benefits analysis, the methodology for predicting visibility changes is not discussed here. The visibility estimation procedure is described in detail in EPA (2000), and is based on the methods in Sisler (1996).

Economic benefits may result from two broad categories of visibility changes: (1) changes in “residential” visibility—i.e., the visibility in and around the locations where people live; and (2) changes in “recreational” visibility at Class I areas—i.e., visibility at Class I national parks and wilderness areas.<sup>1</sup> In this analysis, only those recreational benefits in Class I areas that have been directly studied (in California, the Southeast, and the Southwest) are included in the primary presentation of benefits; residential benefits and recreational benefits in all U.S. Class I areas are presented as alternative calculations of visibility benefits.

Within the category of recreational visibility, further distinctions have been made. There is evidence (Chestnut and Rowe, 1990) that an individual's WTP for improvements in visibility at a Class I area is influenced by whether it is in the region in which the individual lives, or whether it is somewhere else. In general people appear to be willing to pay more for visibility improvements at parks and wilderness areas that are “in-region” than at those that are “out-of-region.” This is plausible, because people are more likely to visit, be familiar with, and care about parks and wilderness areas in their own part of the country.

To value estimated visibility changes, we are using an approach consistent with economic theory. Below we discuss an application of the Constant Elasticity of Substitution (CES) utility function approach<sup>2</sup> to value both residential visibility improvements and visibility improvements at Class I areas in the United States. This approach is based on the preference calibration method developed by Smith, Van Houtven, and Pattanayak (1999). The presentation of this methodology is organized as follows. The basic utility model is presented in Section I.1. In Section I.2 we discuss the measurement of visibility, and the mapping from environmental “bads” to environmental “goods.” In Sections I.3 and I.4 we summarize the information that is available to estimate the parameters of the model corresponding to visibility at in-region and out-of-region Class I areas, and visibility in residential areas, respectively, and we describe the methods used to estimate these parameters. Section I.5 synthesizes the results.

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<sup>1</sup> Hereafter referred to as Class I areas, which are defined as areas of the country such as national parks, national wilderness areas, and national monuments that have been set aside under Section 162(a) of the Clean Air Act to receive the most stringent degree of air quality protection. Class I federal lands fall under the jurisdiction of three federal agencies, the National Park Service, the Fish and Wildlife Service, and the Forest Service.

<sup>2</sup> The constant elasticity of substitution utility function has been chosen for use in this analysis because of its flexibility when illustrating the degree of substitutability present in various economic relationships (in this case, the trade-off between income and improvements in visibility).

## I.1 Basic Utility Model

We begin with a CES utility function in which a household derives utility from

- (1) “all consumption goods,”  $X$ ,
- (2) visibility in the residential area in which the household is located (“residential visibility”),<sup>3</sup>
- (3) visibility at Class I areas in the same region as the household (“in-region recreational visibility”), and
- (4) visibility at Class I areas outside the household’s region (“out-of-region recreational visibility”).

There are a total of six regions being considered, so there are five regions for which any household is out of region. The utility function of a household in the  $n^{\text{th}}$  residential area and the  $i^{\text{th}}$  region of the country is:

$$U_{ni} = (X^\rho + \theta Z_n^\rho + \sum_{k=1}^{N_i} \gamma_{ik} Q_{ik}^\rho + \sum_{j \neq i} \sum_{k=1}^{N_j} \delta_{jk} Q_{jk}^\rho)^{1/\rho},$$

$$\theta > 0, \gamma_{ik} > 0, \forall i, k, \delta_{jk} > 0, \forall j, k, \rho \leq 1.$$

where

- $Z_n$  = the level of visibility in the  $n^{\text{th}}$  residential area;
- $Q_{ik}$  = the level of visibility at the  $k^{\text{th}}$  in-region park (i.e., the  $k^{\text{th}}$  park in the  $i^{\text{th}}$  region);
- $Q_{jk}$  = the level of visibility at the  $k^{\text{th}}$  park in the  $j^{\text{th}}$  region (for which the household is out of region),  $j \neq i$ ;
- $N_i$  = the number of Class I areas in the  $i^{\text{th}}$  region;
- $N_j$  = the number of Class I areas in the  $j^{\text{th}}$  region (for which the household is out of region),  $j \neq i$ ; and
- $\theta$ , the  $\gamma$ 's and  $\delta$ 's are parameters of the utility function corresponding to the visibility levels at residential areas and at in-region and out-of-region Class I areas, respectively.

In particular, the  $\gamma_{ik}$ 's are the parameters corresponding to visibility at in-region Class I areas; the  $\delta_1$ 's are the parameters corresponding to visibility at Class I areas in region 1 (California), if  $i \neq 1$ ; the  $\delta_2$ 's are the parameters corresponding to visibility at Class I areas in region 2 (Colorado Plateau), if  $i \neq 2$ , and so forth. Because the model assumes that the relationship between residential visibility and utility is the same everywhere, there is only one  $\theta$ . The parameter  $\rho$  in this CES utility function is an important determinant of the slope of the marginal WTP curve

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<sup>3</sup>We remind the reader that, although residential and recreational visibility benefits estimation is discussed simultaneously in this section, benefits are calculated and presented separately for each visibility category.

associated with any of the environmental quality variables. When  $\rho=1$ , the marginal WTP curve is horizontal. When  $\rho<1$ , it is downward sloping.

The household's budget constraint is:

$$m - p \cdot X \leq 0 ,$$

where  $m$  is income, and  $p$  is the price of  $X$ . Without loss of generality, set  $p = 1$ . The only choice variable is  $X$ . The household maximizes its utility by choosing  $X=m$ . The indirect utility function for a household in the  $n^{\text{th}}$  residential area and the  $i^{\text{th}}$  region is therefore

$$V_{ni}(m, Z_n, Q; \theta, \gamma, \delta, \rho) = (m^\rho + \theta Z_n^\rho + \sum_{k=1}^{N_i} \gamma_{ik} Q_{ik}^\rho + \sum_{j \neq i} \sum_{k=1}^{N_j} \delta_{jk} Q_{jk}^\rho)^{1/\rho} ,$$

where  $Q$  denotes the vector of vectors,  $Q_1, Q_2, Q_3, Q_4, Q_5$ , and  $Q_6$ , and the unsubscripted  $\gamma$  and  $\delta$  denote vectors as well.

Given estimates of  $\rho$ ,  $\theta$ , the  $\gamma$ 's and the  $\delta$ 's, the household's utility function and the corresponding WTP functions are fully specified. The household's WTP for any set of changes in the levels of visibility at in-region Class I areas, out-of-region Class I areas, and the household's residential area can be shown to be:

$$WTP_{ni}(\Delta Z, \Delta Q) = m - [m^\rho + \theta(Z_{0n}^\rho - Z_{1n}^\rho) + \sum_{k=1}^{N_i} \gamma_{ik} (Q_{0ik}^\rho - Q_{1ik}^\rho) + \sum_{j \neq i} \sum_{k=1}^{N_j} \delta_{jk} (Q_{0jk}^\rho - Q_{1jk}^\rho)]^{1/\rho} .$$

The household's WTP for a single visibility improvement will depend on its order in the series of visibility improvements the household is valuing. If it is the first visibility improvement to be valued, the household's WTP for it follows directly from the previous equation. For example, the household's WTP for an improvement in visibility at the first in-region park, from  $Q_{i1} = Q_{0i1}$  to  $Q_{i1} = Q_{1i1}$ , is

$$WTP(\Delta Q_{i1}) = m - [m^\rho + \gamma_{i1} (Q_{0i1}^\rho - Q_{1i1}^\rho)]^{1/\rho} ,$$

if this is the first (or only) visibility change the household values.

## I.2 Measure of Visibility: Environmental "Goods" Versus "Bads"

In the above model,  $Q$  and  $Z$  are environmental "goods." As the level of visibility increases, utility increases. The utility function and the corresponding WTP function both have reasonable properties. The first derivative of the indirect utility function with respect to  $Q$  (or  $Z$ ) is positive; the second derivative is negative. WTP for a change from  $Q_0$  to a higher (improved) level of visibility,  $Q_1$ , is therefore a concave function of  $Q_1$ , with decreasing marginal WTP.

The measure of visibility that is currently preferred by air quality scientists is the deciview, which increases as visibility *decreases*. Deciview, in effect, is a measure of the *lack* of visibility. As deciviews increase, visibility, and therefore utility, decreases. The deciview, then, is a measure of an environmental “bad.” There are many examples of environmental “bads”—all types of pollution are environmental “bads.” Utility decreases, for example, as the concentration of particulate matter in the atmosphere increases.

One way to value decreases in environmental bads is to consider the “goods” with which they are associated, and to incorporate those goods into the utility function. In particular, if B denotes an environmental “bad,” such that:

$$\frac{\partial V}{\partial B} < 0 ,$$

and the environmental “good,” Q, is a function of B,

$$Q = F(B) ,$$

then the environmental “bad” can be related to utility via the corresponding environmental “good”:<sup>4</sup>

$$V = V(m, Q) = V(m, F(B)) .$$

The relationship between Q and B, F(B), is an empirical relationship that must be estimated.

There is a potential problem with this approach, however. If the function relating B and Q is not the same everywhere (i.e., if for a given value of B, the value of Q depends on other factors as well), then there can be more than one value of the environmental good corresponding to any given value of the environmental bad, and it is not clear which value to use. This has been identified as a problem with translating deciviews (an environmental “bad”) into visual range (an environmental “good”). It has been noted that, for a given deciview value, there can be many different visual ranges, depending on the other factors that affect visual range—such as light angle and altitude. We note here, however, that this problem is not unique to visibility, but is a general problem when trying to translate environmental “bads” into “goods.”<sup>5</sup>

In order to translate deciviews (a “bad”) into visual range (a “good”), we use a relationship derived by Pitchford and Malm (1994) in which

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<sup>4</sup> There may be more than one “good” related to a given environmental “bad.” To simplify the discussion, however, we assume only a single “good.”

<sup>5</sup> Another example of an environmental “bad” is particulate matter air pollution (PM). The relationship between survival probability (Q) and the ambient PM level is generally taken to be of the form

$Q = 1 - \alpha e^{\beta PM}$ , where  $\alpha$  denotes the mortality rate (or level) when there is no ambient PM (i.e., when PM=0). However,  $\alpha$  is implicitly a function of all the factors other than PM that affect mortality. As these factors change (e.g., from one location to another),  $\alpha$  will change (just as visual range changes as light angle changes). It is therefore possible to have many values of Q corresponding to a given value of PM, as the values of  $\alpha$  vary.

$$DV = 10 * \ln\left(\frac{391}{VR}\right),$$

where DV denotes deciview and VR denotes visual range (in kilometers). Solving for VR as a function of DV yields

$$VR = 391 * e^{-0.1DV}.$$

This conversion is based on specific assumptions characterizing the “average” conditions of those factors, such as light angle, that affect visual range. To the extent that specific locations depart from the average conditions, the relationship will be an imperfect approximation.<sup>6</sup>

### I.3 Estimating the Parameters for Visibility at Class I Areas: the $\gamma$ 's and $\delta$ 's

As noted in Section 2, if we consider a particular visibility change as the first or the only visibility change valued by the household, the household's WTP for that change in visibility can be calculated, given income ( $m$ ), the “shape” parameter,  $\rho$ , and the corresponding recreational visibility parameter. For example, a Southeast household's WTP for a change in visibility at in-region parks (collectively) from  $Q_1 = Q_{01}$  to  $Q_1 = Q_{11}$  is:

$$WTP(DQ_1) = m - [m^\rho + g_1(Q_{01}^\rho - Q_{11}^\rho)]^{1/\rho}$$

if this is the first (or only) visibility change the household values.

Alternatively, if we have estimates of  $m$  as well as  $WTP_1^{in}$  and  $WTP_1^{out}$  of in-region and out-of-region households, respectively, for a given change in visibility from  $Q_{01}$  to  $Q_{11}$  in Southeast parks, we can solve for  $\gamma_1$  and  $\delta_1$  as a function of our estimates of  $m$ ,  $WTP_1^{in}$  and  $WTP_1^{out}$ , for any given value of  $\rho$ . Generalizing, we can derive the values of  $\gamma$  and  $\delta$  for the  $j^{th}$  region as follows:

$$\gamma_j = \frac{(m - WTP_j^{in})^\rho - m^\rho}{(Q_{0j}^\rho - Q_{1j}^\rho)}$$

and

$$\delta_j = \frac{(m - WTP_j^{out})^\rho - m^\rho}{(Q_{0j}^\rho - Q_{1j}^\rho)}.$$

Chestnut and Rowe (1990) and Chestnut (1997) estimated WTP (per household) for specific visibility changes at national parks in three regions of the United States—both for households that are in-region (in the same region as the park) and for households that are out-of-region. The Chestnut and Rowe study asked study subjects what they would be willing to pay for each of three visibility improvements in the national parks in a given

<sup>6</sup> Ideally, we would want the location-, time-, and meteorological condition-specific relationships between deciviews and visual range, which could be applied as appropriate. This is probably not feasible, however.

region. Study subjects were shown a map of the region, with dots indicating the locations of the parks in question. The WTP questions referred to the three visibility improvements in all the parks collectively; the survey did not ask subjects' WTP for these improvements in specific parks individually. Responses were categorized according to whether the respondents lived in the same region as the parks in question ("in-region" respondents) or in a different region ("out-of-region" respondents). The areas for which in-region and out-of-region WTP estimates are available from Chestnut and Rowe (1990), and the sources of benefits transfer-based estimates that we employ in the absence of estimates, are summarized in Table I-1. In all cases, WTP refers to WTP per household.

**Table I-1: Available Information on WTP for Visibility Improvements in National Parks**

<i>Region of Park</i>	<i>Region of Household</i>	
	<i>In Region<sup>a</sup></i>	<i>Out of Region<sup>b</sup></i>
1. California	WTP estimate from study	WTP estimate from study
2. Colorado Plateau	WTP estimate from study	WTP estimate from study
3. Southeast United States	WTP estimate from study	WTP estimate from study
4. Northwest United States	(based on benefits transfer from California)	
5. Northern Rockies	(based on benefits transfer from Colorado Plateau)	
6. Rest of United States	(based on benefits transfer from Southeast U.S.)	

<sup>a</sup> In-region" WTP is WTP for a visibility improvement in a park in the same region as that in which the household is located. For example, in-region WTP in the "Southeast" row is the estimate of the average Southeast household's WTP for a visibility improvement in a Southeast park.

<sup>b</sup> Out-of-region" WTP is WTP for a visibility improvement in a park that is not in the same region in which the household is located. For example, out-of-region WTP in the "Southeast" row is the estimate of WTP for a visibility improvement in a park in the Southeast by a household outside of the Southeast.

In the primary calculation of visibility benefits for this analysis, only visibility changes at parks within visibility regions for which a WTP estimate was available from Chestnut and Rowe (1990) are considered (for both in- and out-of-region benefits). Primary estimates will not include visibility benefits calculated by transferring WTP values to visibility changes at parks not included in the Chestnut and Rowe study. Transferred benefits at parks located outside of the Chestnut and Rowe visibility regions will, however, be included as an alternative calculation.

The values of the parameters in a household's utility function will depend on where the household is located. The region-specific parameters associated with visibility at Class I areas (that is, all parameters except the residential visibility parameter) are arrayed in Table I-2. The parameters in columns 1 through 3 can be directly estimated using WTP estimates from Chestnut and Rowe (1990) (the columns labeled "Region 1," "Region 2," and "Region 3").

For the three regions covered in Chestnut and Rowe (1990) (California, the Colorado Plateau, and the Southeast United States), we can directly use the in-region WTP estimates from the study to estimate the parameters in the utility functions corresponding to visibility at in-region parks ( $\gamma_1$ ); similarly, we can directly use the out-of-region WTP estimates from the study to estimate the parameters for out-of-region parks ( $\delta_1$ ). For the other three regions not covered in the study, however, we must rely on benefits transfer to estimate the necessary parameters.

**Table I-2: Summary of Region-Specific Recreational Visibility Parameters to be Estimated in Household Utility Functions**

<i>Region of Household</i>	<i>Region of Park</i>					
	<i>Region 1</i>	<i>Region 2</i>	<i>Region 3</i>	<i>Region 4</i>	<i>Region 5</i>	<i>Region 6</i>
Region 1	$\gamma_1^a$	$\delta_2$	$\delta_3$	$\delta_4$	$\delta_5$	$\delta_6$
Region 2	$\delta_1$	$\gamma_2$	$\delta_3$	$\delta_4$	$\delta_5$	$\delta_6$
Region 3	$\delta_1$	$\delta_2$	$\gamma_3$	$\delta_4$	$\delta_5$	$\delta_6$
Region 4	$\delta_1$	$\delta_2$	$\delta_3$	$\gamma_4$	$\delta_5$	$\delta_6$
Region 5	$\delta_1$	$\delta_2$	$\delta_3$	$\delta_4$	$\gamma_5$	$\delta_6$
Region 6	$\delta_1$	$\delta_2$	$\delta_3$	$\delta_4$	$\delta_5$	$\gamma_6$

<sup>a</sup> The parameters arrayed in this table are region specific rather than park specific or wilderness area specific. For example,  $\delta_1$  is the parameter associated with visibility at “Class I areas in region 1” for a household in any region other than region 1. The benefits analysis must derive Class I area-specific parameters (e.g.,  $\delta_{1k}$ , for the  $k$ th Class I area in the first region).

While Chestnut and Rowe (1990) provide useful information on households’ WTP for visibility improvements in national parks, there are several significant gaps remaining between the information provided in that study and the information necessary for the benefits analysis. First, as noted above, the WTP responses were not park specific, but only region specific. Because visibility improvements vary from one park in a region to another, the benefits analysis must value park-specific visibility changes. Second, not all Class I areas in each of the three regions considered in the study were included on the maps shown to study subjects. Because the focus of the study was primarily national parks, most Class I wilderness areas were not included. Third, only three regions of the United States were included, leaving the three remaining regions without direct WTP estimates.

In addition, Chestnut and Rowe (1990) elicited WTP responses for *three different* visibility changes, rather than a single change. In theory, if the CES utility function accurately describes household preferences, and if all households in a region have the same preference structure, then households’ three WTP responses corresponding to the three different visibility changes should all produce the same value of the associated recreational visibility parameter, given a value of  $\rho$  and an income,  $m$ . In practice, of course, this is not the case.

In addressing these issues, we take a three-phase approach:

- (1) We estimate region-specific parameters for the region in the modeled domain covered by Chestnut and Rowe (1990) (California, the Colorado Plateau, and the Southeast)— $\gamma_1, \gamma_2$ , and  $\gamma_3$  and  $\delta_1, \delta_2$ , and  $\delta_3$ .
- (2) We infer region-specific parameters for those regions not covered by the Chestnut and Rowe study (the Northwest United States, the Northern Rockies, and the rest of the United States)— $\gamma_4, \gamma_5$ , and  $\gamma_6$  and  $\delta_4, \delta_5$ , and  $\delta_6$ .
- (3) We derive park- and wilderness area-specific parameters within each region ( $\gamma_{1k}$  and  $\delta_{1k}$ , for  $k=1, \dots, N_1$ ;  $\gamma_{2k}$  and  $\delta_{2k}$ , for  $k=1, \dots, N_2$ ; and so forth).

The question that must be addressed in the first phase is how to estimate a single region-specific in-region parameter and a single region-specific out-of-region parameter for each of the three regions covered in Chestnut and Rowe (1990) from study respondents' WTPs for *three different* visibility changes in each region. All parks in a region are treated collectively as if they were a single "regional park" in this first phase. In the second phase, we infer region-specific recreational visibility parameters for regions not covered in the Chestnut and Rowe study (the Northwest United States, the Northern Rockies, and the rest of the United States). As in the first phase, we ignore the necessity to derive park-specific parameters at this phase. Finally, in the third phase, we derive park- and wilderness area-specific parameters for each region.

*1.3.1 Estimating Region-Specific Recreational Visibility Parameters for the Region Covered in the Chestnut and Rowe Study (Regions 1, 2, and 3)*

Given a value of  $\rho$  and estimates of  $m$  and in-region and out-of-region WTPs for a change from  $Q_0$  to  $Q_1$  in a given region, the in-region parameter,  $\gamma$ , and the out-of-region parameter,  $\delta$ , for that region can be solved for. Chestnut and Rowe (1990), however, considered not just one, but three visibility changes in each region, each of which results in a different calibrated  $\gamma$  and a different calibrated  $\delta$ , even though in theory all the  $\gamma$ 's should be the same and similarly, all the  $\delta$ 's should be the same. For each region, however, we must have only a single  $\gamma$  and a single  $\delta$ .

Denoting  $\hat{\gamma}_j$  as our estimate of  $\gamma$  for the  $j^{\text{th}}$  region, based on all three visibility changes, we chose  $\hat{\gamma}_j$  to best predict the three WTPs observed in the study for the three visibility improvements in the  $j^{\text{th}}$  region. First, we calculated  $\hat{\gamma}_{ji}$ ,  $i=1, 2, 3$ , corresponding to each of the three visibility improvements considered in the study. Then, using a grid search method beginning at the average of the three's  $\hat{\gamma}_{ji}$ , we chose to minimize the sum of the squared differences between the WTPs we predict using  $\hat{\gamma}_j$  and the three region-specific WTPs observed in the study. That is, we selected to minimize:

$$\sum_{i=1}^3 (WTP_{ij}(\hat{\gamma}_j) - WTP_{ij})^2$$

where  $WTP_{ij}$  and  $WTP_{ij}()$  are the observed and the predicted WTPs for a change in visibility in the  $j^{\text{th}}$  region from  $Q_0 = Q_{0i}$  to  $Q_1 = Q_{1i}$ ,  $i=1, \dots, 3$ . An analogous procedure was used to select an optimal  $\delta$ , for each of the three regions in the Chestnut and Rowe study.

*1.3.2 Inferring Region-Specific Recreational Visibility Parameters for Regions Not Covered in the Chestnut and Rowe Study (Regions 4, 5, and 6)*

One possible approach to estimating region-specific parameters for regions not covered by Chestnut and Rowe (1990) ( $\gamma_4, \gamma_5$ , and  $\gamma_6$  and  $\delta_4, \delta_5$ , and  $\delta_6$ ) is to simply assume that households' utility functions are the same everywhere, and that the environmental goods being valued are the same—e.g., that a change in visibility at national parks in California is the same environmental good to a Californian as a change in visibility at national parks in Minnesota is to a Minnesotan.

For example, to estimate  $\delta_4$  in the utility function of a California household, corresponding to visibility at national parks in the Northwest United States, we might assume that out-of-region WTP for a given visibility change at national parks in the Northwest United States is the same as out-of-region WTP for the same visibility change at national parks in California (income held constant). Suppose, for example, that we have an estimated mean WTP of out-of-region households for a visibility change from  $Q_{01}$  to  $Q_{11}$  at national parks in California (region 1), denoted  $WTP_1^{out}$ . Suppose the mean income of the out-of-region subjects in the study was  $m$ . We might assume that, for the same change in visibility at national parks in the Northwest United States,  $WTP_4^{out} = WTP_1^{out}$  among out-of-region individuals with income  $m$ .

We could then derive the value of  $\delta_4$ , given a value of  $\rho$  as follows:

$$\delta_4 = \frac{(m - WTP_4^{out})^\rho - m^\rho}{Q_{04}^\rho - Q_{14}^\rho}$$

where  $Q_{04} = Q_{01}$  and  $Q_{14} = Q_{11}$ , (i.e., where it is *the same* visibility change in parks in region 4 that was valued at parks in the region 1).

This benefits transfer method assumes that (1) all households have the same preference structures and (2) what is being valued in the Northwest United States (by a California household) is the same as what is being valued in the California (by all out-of-region households). While we cannot know the extent to which the first assumption approximates reality, the second assumption is clearly problematic. National parks in one region are likely to differ from national parks in another region in both quality and quantity (i.e., number of parks).

One statistic that is likely to reflect both the quality and quantity of national parks in a region is the average annual visitation rate to the parks in that region. A reasonable way to gauge the extent to which out-of-region people would be willing to pay for visibility changes in parks in the Northwest United States versus in California might be to compare visitation rates in the two regions.<sup>7</sup> Suppose, for example, that twice as many visitor-days are spent in California parks per year as in parks in the Northwest United States per year. This could be an indication that the parks in California are in some way more desirable than those in the Northwest United States and/or that there are more of them—i.e., that the environmental goods being valued in the two regions (“visibility at national parks”) are not the same.

A preferable way to estimate  $\delta_4$ , then, might be to assume the following relationship:

$$\frac{WTP_4^{out}}{WTP_1^{out}} = \frac{n_4}{n_1}$$

(income held constant), where  $n_1$  = the average annual number of visitor-days to California parks and  $n_4$  = the average annual number of visitor-days to parks in the Northwest United States. This implies that

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<sup>7</sup> We acknowledge that reliance on visitation rates does not get at nonuse value.

$$WTP_4^{out} = \frac{n_4}{n_1} * WTP_1^{out}$$

for the same change in visibility in region 4 parks among out-of-region individuals with income  $m$ . If, for example,  $n_1 = 2n_4$ ,  $WTP_4^{out}$  would be half of  $WTP_1^{out}$ . The interpretation would be the following: California national parks have twice as many visitor-days per year as national parks in the Northwest United States; therefore they must be twice as desirable/plentiful; therefore, out-of-region people would be willing to pay twice as much for visibility changes in California parks as in parks in the Northwest United States; therefore a Californian would be willing to pay only half as much for a visibility change in national parks in the Northwest United States as an out-of-region individual would be willing to pay for the same visibility change in national parks in California. This adjustment, then, is based on the premise that the environmental goods being valued (by people out of region) are not the same in all regions.

The parameter  $\delta_4$  is estimated as shown above, using this adjusted  $WTP_4^{out}$ . The same procedure is used to estimate  $\delta_5$  and  $\delta_6$ . We estimate  $\gamma_4$ ,  $\gamma_5$ , and  $\gamma_6$  in an analogous way, using the in-region WTP estimates from the transfer regions, e.g.,

$$WTP_4^{in} = \frac{n_4}{n_1} * WTP_1^{in}$$

### *1.3.3 Estimating Park- and Wilderness Area-Specific Parameters*

As noted above, Chestnut and Rowe (1990) estimated WTP for a region's national parks collectively, rather than providing park-specific WTP estimates. The  $\gamma$ 's and  $\delta$ 's are therefore the parameters that would be in household utility functions if there were only a single park in each region, or if the many parks in a region were effectively indistinguishable from one another. Also noted above is the fact that the Chestnut and Rowe study did not include all Class I areas in the regions it covered, focusing primarily on national parks rather than wilderness areas. Most Class I wilderness areas were not represented on the maps shown to study subjects. In California, for example, there are 31 Class I areas, including 6 national parks and 25 wilderness areas. The Chestnut and Rowe study map of California included only 10 of these Class I areas, including all 6 of the national parks. It is unclear whether subjects had in mind "all parks and wilderness areas" when they offered their WTPs for visibility improvements, or whether they had in mind the specific number of (mostly) parks that were shown on the maps. The derivation of park- and wilderness area-specific parameters depends on this.

### *1.3.4 Derivation of Region-Specific WTP for National Parks and Wilderness Areas*

If study subjects were lumping all Class I areas together in their minds when giving their WTP responses, then it would be reasonable to allocate that WTP among the specific parks and wilderness areas in the region to derive park- and wilderness area-specific  $\gamma$ 's and  $\delta$ 's for the region. If, on the other hand, study subjects were thinking only of the (mostly) parks shown on the map when they gave their WTP response, then there are two possible approaches that could be taken. One approach assumes that households would be willing to pay some additional amount for the same visibility improvement in additional Class I areas that were not shown, and

that this additional amount can be estimated using the same benefits transfer approach used to estimate region-specific WTPs in regions not covered by Chestnut and Rowe (1990).

However, even if we believe that households would be willing to pay some additional amount for the same visibility improvement in additional Class I areas that were not shown, it is open to question whether this additional amount can be estimated using benefits transfer methods. A third possibility, then, is to simply omit wilderness areas from the benefits analysis. For this analysis we calculate visibility benefits assuming that study subjects lumped all Class I areas together when stating their WTP, even if these Class I areas were not present on the map.

### *1.3.5 Derivation of Park- and Wilderness Area-Specific WTPs, Given Region-Specific WTPs for National Parks and Wilderness Areas*

The first step in deriving park- and wilderness area-specific parameters is the estimation of park- and wilderness area-specific WTPs. To derive park and wilderness area-specific WTPs, we apportion the region-specific WTP to the specific Class I areas in the region according to each area's share of the region's visitor-days. For example, if  $WTP_1^{in}$  and  $WTP_1^{out}$  denote the mean household WTPs in the Chestnut and Rowe (1990) study among respondents who were in-region-1 and out-of-region-1, respectively,  $n_{1k}$  denotes the annual average number of visitor-days to the  $k$ th Class I area in California, and  $n_1$  denotes the annual average number of visitor-days to all Class I areas in California (that are included in the benefits analysis), then we assume that

$$WTP_{1k}^{in} = \frac{n_{1k}}{n_1} * WTP_1^{in} ,$$

and

$$WTP_{1k}^{out} = \frac{n_{1k}}{n_1} * WTP_1^{out} .$$

Using  $WTP_j^{in}$  and  $WTP_j^{out}$ , either from the Chestnut and Rowe study (for  $j = 1, 2,$  and  $3$ ) or derived by the benefits transfer method (for  $j = 4, 5,$  and  $6$ ), the same method is used to derive Class I area-specific WTPs in each of the six regions.

While this is not a perfect allocation scheme, it is a reasonable scheme, given the limitations of data. Visitors to national parks in the United States are not all from the United States, and certainly not all from the region in which the park is located. A very large proportion of the visitors to Yosemite National Park in California, for example, may come from outside the United States. The above allocation scheme implicitly assumes that the relative frequencies of visits to the parks in a region *from everyone in the world* is a reasonable index of the relative WTP of an average household in that region ( $WTP_j^{in}$ ) or out of that region (but in the United States) ( $WTP_j^{out}$ ) for visibility improvements at these parks.<sup>8</sup>

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<sup>8</sup> This might be thought of as two assumptions: (1) that the relative frequencies of visits to the parks in a region *from everyone in the world* is a reasonable representation of the relative frequency of visits *from people in the United States*—i.e., that the parks that are most popular (receive the most visitors per year) in general are also the

A possible problem with this allocation scheme is that the relative frequency of visits is an indicator of use value but not necessarily of nonuse value, which may be a substantial component of the household's total WTP for a visibility improvement at Class I areas. If park A is twice as popular (i.e., has twice as many visitors per year) as park B, this does not necessarily imply that a household's WTP for an improvement in visibility at park A is twice its WTP for the same improvement at park B. Although an allocation scheme based on relative visitation frequencies has some obvious problems, however, it is still probably the best way to allocate a collective WTP.

### *1.3.6 Derivation of Park- and Wilderness Area-Specific Parameters, Given Park- and Wilderness Area-Specific WTPs*

Once the Class I area-specific WTPs have been estimated, we could derive the park- and wilderness area-specific  $\gamma$ 's and  $\delta$ 's using the method used to derive region-specific  $\gamma$ 's and  $\delta$ 's. Recall that method involved (1) calibrating  $\gamma$  and  $\delta$  to each of the three visibility improvements in the Chestnut and Rowe study (producing three  $\gamma$ 's and three  $\delta$ 's), (2) averaging the three  $\gamma$ 's and averaging the three  $\delta$ 's, and finally, (3) using these average  $\gamma$  and  $\delta$  as starting points for a grid search to find the optimal  $\gamma$  and the optimal  $\delta$ —i.e., the  $\gamma$  and  $\delta$  that would allow us to reproduce, as closely as possible, the three in-region and three out-of-region WTPs in the study for the three visibility changes being valued.

Going through this procedure for each national park and each wilderness area separately would be very time consuming, however. We therefore used a simpler approach, which produces very close approximations to the  $\gamma$ 's and  $\delta$ 's produced using the above approach. If:

$WTP_j^{in}$  = the in-region WTP for the change in visibility from  $Q_0$  to  $Q_1$  in the  $j^{th}$  region;

$WTP_{jk}^{in}$  = the in-region WTP for the same visibility change (from  $Q_0$  to  $Q_1$ ) in the  $k^{th}$  Class I area in the  $j^{th}$  region (=  $s_{jk} * WTP_j^{in}$ , where  $s_{jk}$  is the  $k^{th}$  area's share of visitor-days in the  $j^{th}$  region);

$m$  = income;

$\gamma_j^*$  = the optimal value of  $\gamma$  for the  $j^{th}$  region; and

$\gamma_{jk}$  = the value of  $\gamma_{jk}$  calibrated to  $WTP_{jk}^{in}$  and the change from  $Q_0$  to  $Q_1$ ;

then<sup>9</sup>:

$$\gamma_j^* \approx \frac{(m - WTP_j^{in})^\rho - m^\rho}{(Q_0^\rho - Q_1^\rho)}$$

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most popular among Americans; and (2) that the relative frequency with which Americans visit each of their parks is a good index of their relative WTPs for visibility improvements at these parks.

<sup>9</sup>  $\gamma_j^*$  is only approximately equal to the right-hand side because, although it is the optimal value designed to reproduce as closely as possible all three of the WTPs corresponding to the three visibility changes in the Chestnut and Rowe study,  $\gamma_j^*$  will not exactly reproduce any of these WTPs.

and

$$\gamma_{jk} = \frac{(m - WTP_{jk}^{in})^\rho - m^\rho}{(Q_0^\rho - Q_1^\rho)}$$

which implies that:

$$\gamma_{jk} \approx a_{jk} * \gamma_j^*$$

where:

$$a_{jk} = \frac{(m - WTP_{jk}^{in})^\rho - m^\rho}{(m - WTP_j^{in})^\rho - m^\rho}$$

We use the adjustment factor,  $a_{jk}$ , to derive  $\gamma_{jk}$  from  $\gamma_j^*$ , for the  $k^{\text{th}}$  Class I area in the  $j^{\text{th}}$  region. We use an analogous procedure to derive  $\delta_{jk}$  from  $\delta_j^*$  for the  $k^{\text{th}}$  Class I area in the  $j^{\text{th}}$  region (where, in this case, we use  $WTP_j^{\text{out}}$  and  $WTP_{jk}^{\text{out}}$  instead of  $WTP_j^{\text{in}}$  and  $WTP_{jk}^{\text{in}}$ ).<sup>10</sup>

#### I.4 Estimating the Parameter for Visibility in Residential Areas: $\theta$

The estimate of  $\theta$  is based on McClelland et al. (1991), in which household WTP for improvements in residential visibility was elicited from respondents in Chicago and Atlanta. A notable difference between the Chestnut and Rowe study and the McClelland study is that, while the former elicited WTP responses for three different visibility changes, the latter considered only one visibility change. The estimation of  $\theta$  was therefore a much simpler procedure, involving a straightforward calibration to the single income and WTP in the study:

$$\theta = \frac{(m - WTP)^\rho - m^\rho}{(Z_0^\rho - Z_1^\rho)}$$

#### I.5 Putting it All Together: The Household Utility and WTP Functions

Given an estimate of  $\theta$ , derived as shown in Section I.4, and estimates of the  $\gamma$ 's and  $\delta$ 's, derived as shown in Section I.3, based on an assumed or estimated value of  $\rho$ , the utility and WTP functions for a household in any region are fully specified. We can therefore estimate the value to that household of visibility changes from any baseline level to any alternative level in the household's residential area and/or at any or all of the Class I areas in the United States, in a way that is consistent with economic theory. In particular, the WTP of a household in the  $i^{\text{th}}$  region and the  $n^{\text{th}}$  residential area for any set of changes in the levels of visibility at in-region Class I

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<sup>10</sup> This method uses a single in-region WTP and a single out-of-region WTP per region. Although the choice of WTP will affect the resulting adjustment factors (the  $a_{jk}$ 's) and therefore the resulting  $\gamma_{jk}$ 's and  $\delta_{jk}$ 's, the effect is negligible. We confirmed this by using each of the three in-region WTPs in California and comparing the resulting three sets of  $\gamma_{jk}$ 's and  $\delta_{jk}$ 's, which were different from each other by about one one-hundredth of a percent.

areas, out-of-region Class I areas, and the household's residential area (given by equation (24)) is:

$$WTP_{ni}(\Delta Z, \Delta Q) = m - [m^\rho + \theta(Z_{0n}^\rho - Z_{1n}^\rho) + \sum_{k=1}^{N_i} \gamma_{ik} (Q_{0ik}^\rho - Q_{1ik}^\rho) + \sum_{j \neq i} \sum_{k=1}^{N_j} \delta_{jk} (Q_{0jk}^\rho - Q_{1jk}^\rho)]^{1/\rho} .$$

The national benefits associated with any suite of visibility changes is properly calculated as the sum of these household WTPs for those changes. The benefit of any subset of visibility changes (e.g., changes in visibility only at Class I areas in California) can be calculated by setting all the other components of the WTP function to zero (that is, by assuming that all other visibility changes that are not of interest are zero). This is effectively the same as assuming that the subset of visibility changes of interest is the first or the only set of changes being valued by households. Estimating benefit components in this way will yield slightly upward biased estimates of benefits, because disposable income,  $m$ , is not being reduced by the WTPs for any prior visibility improvements. That is, each visibility improvement (e.g., visibility at Class I areas in the California) is assumed to be the first, and they cannot all be the first. The upward bias should be extremely small, however, because all of the WTPs for visibility changes are likely to be very small relative to income.

## I.6 References

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