

FINAL

COMMUNITY INVOLVEMENT PLAN
FEDERAL-MOGUL SITE
DETROIT, MICHIGAN
JANUARY 2013

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1. OVERVIEW OF THE COMMUNITY INVOLVEMENT PLAN

United States Environmental Protection Agency developed this *Community Involvement Plan* in preparation for community involvement activities to be conducted during the investigation and cleanup at the Federal-Mogul site in Detroit, Michigan. This document provides information about current community concerns and presents a plan to enhance communication between local residents and EPA as the investigation and cleanup at the site progresses.

(Words appearing in **bold** are defined in Appendix A.)

The objective of community involvement is to involve the public in activities and decisions related to the investigation and cleanup of hazardous waste sites. The community involvement program promotes two-way communication between members of the public and EPA. EPA has learned that its decision-making ability is enhanced by actively soliciting comments and information from the public. Public input can be useful in two ways:

- Communities provide valuable information on local history, resident involvement and site conditions.
- By expressing its concerns, the community assists EPA in developing a response that more effectively addresses the community's needs.

The information in this plan is based on discussions with local officials and residents performed by EPA.

1.1 A BRIEF EXPLANATION OF SUPERFUND, EPA'S EMERGENCY RESPONSE AND REMOVAL PROGRAM

In 1980, the United States Congress enacted the **Comprehensive Environmental Response, Compensation, and Liability Act**, also called **Superfund**. CERCLA authorizes EPA to investigate and respond to hazardous substance releases that may endanger public health and the environment. Congress amended and reauthorized the Superfund law in October 1986 as the **Superfund Amendments and Reauthorization Act**. If the site poses an immediate threat to public health or the environment, EPA can intervene with an **emergency response action**.

Staff from EPA's Superfund Emergency Response and Removal Program are overseeing the activities concerning the Federal-Mogul site. The goal of EPA's Emergency Response and Removal Program is to protect the public and the environment from immediate threats posed by the release or discharge of hazardous substances.

At the Federal-Mogul site, EPA will conduct the investigation and cleanup under the Superfund program using Superfund money.

2. SITE BACKGROUND

2.1 SITE LOCATION

The Federal-Mogul site is located at 11031 Shoemaker St. 4401 N. in Detroit, Michigan.

2.2. SITE HISTORY

From 1925 to the 1970s, an industrial facility operated at 11031 Shoemaker Street. Several companies including Federal-Mogul Corp., Bower Bearing Manufacturers and Ernst Realty Co. / Ernst Fuel & Supply did manufacturing at the site. The residential area of concern is situated along the former Federal-Mogul property line between Shoemaker and Olga streets.

In the fall of 2012 EPA conducted sampling of 10 residential yards next to the former Federal-Mogul property in Detroit on Fairview Street between Shoemaker and Olga streets. The sampling found lead levels on nine properties greater than what health experts consider safe.

To fix the lead problem in 2013, EPA proposed removing 1 to 2 feet of yard soil and replacing it with clean soil. Over the winter, EPA will make cleanup preparations to include access to property, checking utility lines and securing funding to complete the project

Figure 1 Federal-Mogul Site Site Location Map



3. COMMUNITY PROFILE

The site is in Detroit, Wayne County, Michigan. It is in an **Environmental Justice** neighborhood. The population growth rate is much lower than the state average rate of -0.55% and is much lower than the national average rate of 9.71%. The median household income is \$24,633 and median house value is \$44,100 (from 2000 census).

3.1 CHRONOLOGY OF COMMUNITY INVOLVEMENT

- August 21-22, 2012 – collected access agreements door-to-door to allow soil sampling
- October 9, 2012 – EPA met with Serra Club’s Detroit Environmental Justice coordinator and visited site
- October 18-19, 2012 – EPA went door-to-door to deliver sample results, explain cleanup plans, collect access agreements and invite residents to community meeting
- October 29, 2012 – EPA went door-to-door to deliver sample results, explain cleanup plans, collect access agreements and invite residents to community meeting
- November 2, 2012 – EPA went door-to-door to deliver sample results, explain cleanup plans, collect access agreements and invite residents to community meeting
- November 2, 2012 – EPA held a community meeting at The Samaritan Center in Detroit
- November 5, 2012 –EPA met with community members to discuss cleanup project and other community concerns
- November 14, 2012 – EPA met with community members and went door-to-door to collect access agreements and discuss cleanup plans
- In September 2012, EPA established a Web page for the site: epa.gov/region5/cleanup/federalmogul
- In September 2012, EPA established a site information repository at the Chandler Park Branch Library in Detroit.

3.3. KEY COMMUNITY COMMENTS AND CONCERNS

Based on conversations with residents and questions raised at the community meeting, the following are among the concerns of the community:

- Who is going to pay for the cleanup?
- What are the health risks from the contamination?
- Should we be tested for exposure?
- Why hasn't someone removed the debris at site?
- Can abandoned/vacant buildings be demolished and removed?
- How much soil is going to be removed?
- Where will the soil go?
- Are any jobs available to residents while cleanup is taking place?
- How can residents become more involved and stay informed?

4. HIGHLIGHTS OF THE COMMUNITY INVOLVEMENT PROGRAM

Community involvement objectives and activities have been developed to encourage public participation during upcoming activities at the site. They are intended to ensure that residents and interested officials are informed about activities taking place at the Federal-Mogul site and, at appropriate times, have opportunities to provide input during the investigation and cleanup process. To be effective, the community involvement program must be formulated according to the community's need for information, and its interest and willingness to participate in the process.

The following objectives have been developed as a guideline for the implementation of community involvement activities.

4.1 ENLIST THE SUPPORT AND PARTICIPATION OF LOCAL OFFICIALS AND COMMUNITY LEADERS

Local officials and community leaders provide an invaluable resource in EPA's effort to understand and monitor community concerns. Local officials' and community leaders' frequent contact with residents provides direct lines of communication in which questions and concerns may be addressed or referred to EPA. It is essential that local officials be informed of site activities, plans, findings, and developments. Appropriate officials and community leaders to keep informed and involved include individuals listed in Appendix C of this CIP.

4.2 IDENTIFY AND ASSESS RESIDENT PERCEPTION OF THE SITE

Information regarding resident concern and perception of the site is indispensable. As of the publication of this document, the primary concerns are: human health, paying for the cleanup, the debris on the site, where the contaminated soil will go, and if there are any jobs available doing the cleanup. Understanding these concerns will help EPA focus the level of effort for community involvement at the site. Background information and the direction of local concern will determine those activities that best meet the community's needs.

4.3 PROVIDE FOLLOW-UP EXPLANATIONS ABOUT TECHNICAL ACTIVITIES AND CONTAMINANTS

Concise, easily understood and timely information should be available to area residents concerning the schedule of technical activities, their purpose, and their outcome. A written, basic description and discussion of lead and the cleanup process should be provided so that residents understand possible threats to the public. The community involvement staff should also attempt to identify special situations or concerns where more specialized information is desired by individuals or groups. Finally, to ensure that inquiries from the community are handled efficiently and consistently, EPA should continue to maintain a single point of contact.

4.4 INFORM THE COMMUNITY ABOUT THE PROCEDURES, POLICIES AND REQUIREMENTS OF THE EPA EMERGENCY RESPONSE AND REMOVAL PROGRAM

Many individuals interviewed regarding the Federal-Mogul site did not fully understand EPA's Emergency Response and Removal program. To dispel possible confusion about EPA's purpose and responsibilities at the site, an effort should be made to circulate basic information to the community describing the process. EPA terms, abbreviations and acronyms, policies and procedures should also be explained as site activities progress.

As the cleanup process progresses, it will also be worthwhile to evaluate the effectiveness of the community involvement activities in providing information to residents and encouraging resident participation.

5. COMMUNITY INVOLVEMENT TECHNIQUES

U.S. laws and EPA policy require that certain community involvement activities be conducted at designated milestones during the investigation and cleanup process. In addition, EPA Region 5 undertakes other activities to strengthen its communication with those affected by the contamination. A member of the EPA Region 5 community involvement staff has been designated to respond directly to media and public inquiries regarding site activities. Activities that will be conducted during the cleanup of the contamination are described below.

5.1 MAINTAIN CONTACT WITH LOCAL OFFICIALS, COMMUNITY LEADERS AND RESIDENTS

The process of community interviews has already established an initial communications link between the community and EPA. Furthermore, the community involvement coordinator for the site has been designated by EPA as a contact person (See Appendix C – EPA Representatives). Access to a contact person reduces the frustration that may accompany attempts to obtain information and communicate with the several agencies and organizations involved in the cleanup. The community involvement coordinator will continue to maintain contact with the appropriate local officials, community leaders and residents to provide them the opportunity to address any issues that may arise during the investigation and cleanup at the site.

5.2 PROVIDE SITE AND EPA EMERGENCY RESPONSE AND REMOVAL PROGRAM INFORMATION ON THE INTERNET

While it is not clear exactly how many people in the neighborhood have convenient access to the Internet, EPA will put site documents on the EPA website.

Information on EPA's Emergency Response and Removal Program and the site will be provided on the following EPA website:

www.epa.gov/region5/cleanup/federalmogul

5.3 MAINTAIN AN INFORMATION REPOSITORY

EPA policy requires the establishment of an information repository for any site where EPA cleanup activities are being conducted. An information repository is a designated location (usually a library or other public building), which houses a file of site-specific documents and general information about EPA programs. A site file found in an information repository typically includes legal documents, work plans, technical

reports, and copies of laws that are applicable and relevant to activities at the site. Establishment of an information repository makes the site-related information more accessible to the public. EPA has established a repository for the Federal-Mogul site. Its location is listed in Appendix B of this CIP. Many documents, plans and other finalized written materials generated during the investigation and cleanup have been and will continue to be placed in the repository. EPA will notify community groups, local officials, and interested residents on the mailing list of their locations.

5.4 COORDINATE WITH THE OFFICE OF PUBLIC AFFAIRS ON NEWS RELEASES

Prepared statements will be released to local newspapers, and radio and television stations to announce any significant findings at the site during the investigation and cleanup, and to notify the community of any public meetings. Additional news releases are advisable at the completion of the cleanup. The Community Involvement Section will coordinate with the Office of Public Affairs on the writing and distribution of news releases to the news media in Appendix C and other appropriate news media. News releases will be included in the site file at the information repository and posted on the EPA Region 5 Web page at:

<http://yosemite.epa.gov/opa/admpress.nsf/Press%20Releases%20From%20Region%205!OpenView>.

5.5 PREPARE AND DISTRIBUTE FACT SHEETS OR UPDATE REPORTS

Fact sheets and update reports, written in non-technical language will be produced to coincide with particular milestones during the investigation and cleanup process, are intended to provide the community with detailed information about the site. In addition, other fact sheets or update reports may be developed to respond to specific community information needs. These fact sheets and update reports will be placed in the information repository; sent to all parties on the mailing list via regular mail or e-mail; and/or delivered door to door.

Information may also be placed on EPA Region 5's Web page at: www.epa.gov/region5/cleanup/federalmogul.

5.6 HOLD PUBLIC MEETINGS

A public meeting provides an opportunity for EPA to present specific information and a proposed course of action. EPA staff is available to provide information and answer questions. Public meetings provide community members with an opportunity to express their concerns to and ask questions of the EPA, state, or local government officials. In addition, EPA holds informal open-house style meetings where residents can meet EPA experts one-on-one to discuss the activities at the site. Public meetings or informal open houses may be held at various times throughout the investigation and cleanup process. Scheduling meetings should remain flexible to account for technical milestones and public interest. Public meeting notices will be placed in the newspaper, mailed to those on the mailing list, e-mailed and/or delivered door-to-door.

5.7 PUBLISH NOTICES OR NEWSPAPER ADVERTISEMENTS

A public notice may be placed if significant findings are made during the investigation and cleanup at the site or upon completion of the cleanup. Notices or newspaper advertisements also will be published to announce all public meetings and hearings conducted by EPA.

5.8 CONDUCT DOOR-TO-DOOR CANVASSING

Because the community directly affected by this cleanup is small, when possible and practicable, residents will be advised by door-to-door information provided by a community involvement coordinator or other team member.

APPENDIX A

GLOSSARY

Community Involvement Plan

A plan that outlines specific community involvement activities that occur during the investigation and cleanup at the site. The CIP outlines how EPA will keep the public informed of work at the site and the ways in which residents can review and comment on decisions that may affect the final actions at the site. The document is available in the site's information repository maintained by EPA. The CIP may be modified as necessary to respond to changes in community concerns, information needs and activities.

Comprehensive Environmental Response, Compensation, and Liability Act

A federal law passed in 1980 and modified in 1986 by the Superfund Amendments and Reauthorization Act. Under the program, EPA can either:

- Pay for site cleanup when parties responsible for the contamination cannot be located or are unwilling or unable to do the work; or
- Take legal action to force parties responsible for site contamination to clean up the site or pay back the federal government for the cost of the cleanup.

Emergency Response Action

If a site poses an immediate threat to public health or the environment, an emergency response action will be taken immediately to stop the threat.

Environmental Justice

EPA defines Environmental Justice as the fair treatment for people of all races, cultures, and incomes, regarding the development of environmental laws, regulations, and policies.

Lead

Lead is a naturally occurring bluish-gray metal found in small amounts in the earth's crust. Lead can be found in all parts of our environment. Much of it comes from human activities including burning fossil fuels, mining, and manufacturing. Lead has many different uses. It is used in the production of batteries, ammunition, metal products (solder and pipes), and devices to shield X-rays. Because of health concerns, lead from paints and ceramic products, caulking, and pipe solder has been dramatically reduced in recent years. The use of lead as an additive to gasoline was banned in 1996 in the United States.

The health effects of lead are the same whether it enters the body through breathing or swallowing. Lead can affect almost every organ and system in your body. The main target for lead toxicity is the nervous system, both in adults and children. Long-term exposure of adults can result in decreased performance in some tests that measure functions of the nervous system. It may also cause weakness in fingers, wrists, or ankles. Lead exposure also causes small increases in blood pressure, and can cause anemia. Exposure to high lead levels can severely damage the brain and kidneys and ultimately cause death. In pregnant women, high levels of exposure to lead may cause miscarriage. High-level exposure in men can damage the organs responsible for sperm production.

For more information on lead, see the following website:
www.atsdr.cdc.gov/tfacts13.html

National Contingency Plan

The National Oil and Hazardous Substances Pollution Contingency Plan, more commonly called the National Contingency Plan or NCP, is the federal government's blueprint for responding to oil spills and hazardous substance releases. The NCP was developed and published in 1968 in response to a massive oil spill. This plan provided the first comprehensive system of accident reporting, spill containment and cleanup, and established a response headquarters, a national reaction team and regional reaction teams.

Congress has broadened the scope of the NCP over the years. As required by the Clean Water Act of 1972, the NCP was revised the following year to include a framework for responding to hazardous substance spills as well as oil discharges. Following the passage of the Superfund law in 1980, the NCP was broadened to cover releases at hazardous waste sites requiring emergency removal actions. Over the years, additional revisions have been made to the NCP to keep pace with additional legislation. The latest revisions to the NCP were finalized in 1994 to reflect the oil spill provisions of the Oil Pollution Act of 1990.

It is in accordance with the NCP that EPA is required to conduct community interviews and develop a community involvement plan.

Superfund

The commonly used term for the Comprehensive Environmental Response, Compensation and Liability Act (see Page A-1).

Superfund Amendments and Reauthorization Act

Modifications to the Comprehensive Environmental Response, Compensation and Liability Act, enacted on October 17, 1986.

APPENDIX B

INFORMATION REPOSITORY AND PUBLIC MEETING LOCATIONS

B.1 INFORMATION REPOSITORY

The information repository for the Federal-Mogul Site is available for public review at the following location:

Chandler Park Branch Library

12800 Harper Ave.

Detroit, MI 48213

Annette Stocks, Assistant Manager 313-852-4346

Hours:

Monday, Wednesday, Saturday: 10 a.m. – 6 p.m.

Thursday: 12 noon – 8 p.m.

An additional site file can also be reviewed at EPA offices in Chicago:

EPA Region 5

Documents Management Section

77 W. Jackson Blvd.

Chicago, IL 60604

312-886-6541 (Call for an appointment)

B.2 PUBLIC MEETING FACILITIES

The Samaritan Center

5555 Conner Ave.

Detroit, MI 48213

313-579-4100

Chandler Park Branch Library

12800 Harper Ave.

Detroit, MI 48213

313-852-4346

Monday, Wednesday, Saturday 10 a.m.- 6 p.m.

Thursday: 12 noon - 8 p.m.

(Large room; not handicap accessible)

APPENDIX C

LIST OF CONTACTS (as of December 2012)

C.1 FEDERAL ELECTED OFFICIALS

Senator Carl Levin 202-224-6221
269 Russell Senate Office Building
Washington, D.C. 20510-2202

District Office 313-226-6020
McNamara Federal Building
477 Michigan Ave., Suite 1860
Detroit, MI 48226-2576

Senator Debbie Stabenow 202-224-4822
133 Hart Senate Office Building
Washington, D.C. 20510-2204

District Office 313-961-4330
243 W. Congress, Suite 550
Detroit, MI 48226

Representative Hansen Clarke 202-225-2061
1319 Longworth House Office Building
Washington, D.C. 20515

District Office 313-962-7700
400 Monroe St., Suite 290
Detroit, MI 48226

C.2 STATE ELECTED OFFICIALS

Governor Rick Snyder 517-373-3400
P.O. Box 30013
Lansing, MI 48909

Senator Coleman Young II 517-373-7346
410 Farnum Building
P.O. Box 30036
Lansing, MI 48909

Representative Alberta Tinsley-Talabi 517-373-1776
 S587 House Office Building
 P.O. Box 30014
 Lansing, MI 48909

C.3 WAYNE COUNTY AND DETROIT OFFICIALS

Wayne County

Bernard Parker, Commissioner 313-224-0883
 500 Griswold, Seventh Floor
 Detroit, MI 48226

City of Detroit

313-327-3601
 2 Woodward Ave.
 Detroit, MI 48226

Mayor and City Council (terms expire December 31, 2013)

Mayor Dave Bing 313-224-3400
Charles Pugh, President 313-224-4510
Gary Brown, President Pro Tem 313-224-2450
Kenneth Cockrel Jr. 313-224-4505
Saunteel Jenkins 313-224-4248
Brenda Jones 313-224-1245
Kwame Kenyatta 313-224-1198
Andre Spivey 313-224-4841
James Tate 313-224-1027
JoAnn Watson 313-224-4535

Paul Max

Buildings, Safety Engineering
 and Environmental 313-471-5108
 E-mail: maxp@detroitmi.gov

Jane Nickert

Department of Health 313-324-9726
 E-mail: jnickert@ipophealth.org

C.4 EPA REPRESENTATIVES

Don de Blasio 312-886-4360 or
Community Involvement Coordinator 800-621-8431 Ext. 64360
Community Involvement Section Cell: 312-343-6666
Superfund Division (SI-7J) E-mail:deblasio.don@epa.gov
EPA Region 5
77 W. Jackson Blvd.
Chicago, IL 60604-3590

Brian Kelly 734-693-7684
On-Scene Coordinator E-mail:kelly.brian@epa.gov
Emergency Response 1 (SE-GI)
EPA Region 5
9311 Groh Road
Grosse Ile, MI 48138-1697

EPA Website:
www.epa.gov/region5/cleanup/federalmogul

C.5 AGENCY FOR TOXIC SUBSTANCES AND DISEASE REGISTRY REPRESENTATIVES

Dr. Mark Johnson 312-353-3436
Senior Environmental Health Scientist E-mail:mdjohnson@cdc.gov
Agency for Toxic Substances
and Disease Registry
77 W. Jackson Blvd. (ATSD-4J)
Chicago, IL 60604

C.6 MICHIGAN DEPARTMENT OF ENVIRONMENTAL MANAGEMENT REPRESENTATIVES

Paul Owens 586-753-3700
Supervisor E-mail:owensp@michigan.gov

Stephanie Johnson 586-753-3810
E-mail:johnsons18@michigan.gov

Michigan DEQ
SE Michigan District Office
Michigan Department of Environmental Quality
27700 Donald Court
Warren, MI 48092

C.8 NEWS MEDIA

Associated Press 877-836-9477
 Eva Parziale, Bureau Chief
 300 River Pl., Suite 2400
 Detroit, MI 48207-4260

C.8.1 NEWSPAPER

Detroit Free Press 313-222-6600
 615 W. Lafayette
 Detroit, MI 48226
 E-mail: localnews@freepress.com

Detroit News 313-222-2300
 615 W. Lafayette Blvd.
 Detroit, MI 48226
 E-mail: newsroom@detnews.com

Michigan Chronicle (weekly on Wednesday) 313-963-5522
 479 Ledyard
 Detroit, MI 48201
 E-mail: Joyce.Johnson@michronicle.com
 [publishes on Wednesdays;
 Needs artwork by the Friday before]

Detroit Native Sun (monthly) 313-457-5944
 Attn: Valerie Lockhart
 5555 Conner St.
 Detroit, MI 48213
 [publishes 2nd Friday of the month;
 needs copy by 1st Friday]

C.8.2 TELEVISION

WADL TV 38	586-790-3838
WDIV TV (NBC)	313-222-0500
WHPR TV 33 (Online TV)	313-868-6612
WJBK TV TV 2 (FOX)	855-738-7700
WKBD TV 50 (CW)	248-355-7000
WMYD TV 20	248-355-2020
WTVS TV 56 (PBS)	248-305-3900
WWJ TV 62 (CBS)	248-355-7000
WXYZ TV 7 (ABC)	248-350-3058

C.8.3 RADIO

WAAM	734-971-1600
WCHB	313-259-2000
WDTK	248-581-1234
WDTW	248-324-5800
WDET	313-577-4146
WEMU (NPR)	734-487-2229
WHFR	313-845-9676
WJLB	313-298-7098
WJR	313-875-4440
WUFL	586-263-1030
WUOM	734-647-3488
WXYT	245-455-7200

C.9 OTHER INTERESTED PARTIES**McDougall Hunt Citizens District Council**

3360 Charlevoix

Detroit, MI 48207

Contact: Yvonne Purifoy

313-587-1054

Allows public participation of residents and persons with substantial and demonstrable interest in the planning, property acquisition, disposition and financing of rehabilitation of designated areas; also works to prevent blight within the community

Sierra Club of Detroit

Detroit Environmental Justice Program

2727 Second Ave., Ste 320

Detroit, MI 48201

Contact: Rhonda Anderson

313-965-0052

E-mail:rhonda.anderson@sierraclub.org

Arise Detroit!

5555 Conner Ave., Suite 1233
Detroit, MI 48213
Contact: Luther Keith

313-921-1955
Website: www.arisedetroit.org

Non-profit coalition of over 400 community organizations promoting volunteerism, community activism and positive media images to create a better Detroit

Children's Palace

5555 Conner Ave., Suite 3204
Detroit, MI 48213
Contact: Deborah Hicks

313-922-0688/313-527-0298
E-mail: cpalaceinc!@aol.com

Child development/child care organization. Services include educational, physical, and social development of children ages 0-12

Detroit Child Development Head Start

5555 Conner Ave., Suite 3 South
Detroit, MI 48213
Contact: Sandra Burns

313- 924-9601

Comprehensive child care program. The agency serves children ages 2 1/2 weeks to 5 yrs and pregnant moms. Service components include: education, health, mental health, nutrition, disability, transition, family literacy, fatherhood initiative programs, and parent involvement.

Holy Cross Children Services Development

Development Department
5555 Conner Ave., Suite 2210
Detroit, MI 48213
Contact: Carol Shanku

313-579-4400
Fax: 313-579-4169
E-mail: cshanku@hccsnet.org
Website: www.hccsnet.org