

Municipality/Organization: Town of Abington

EPA NPDES Permit Number: MA041026

MaDEP Transmittal Number: W-040557

**Annual Report Number
& Reporting Period:** No. 10: April 1, 2012 – March 31, 2013

NPDES PII Small MS4 General Permit Annual Report

Part I. General Information

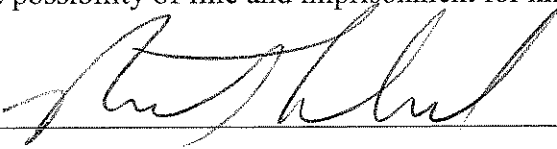
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Certification:

I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.

Signature: 

Printed Name: Richard J. LaFond

Title: Town Manager

Date: June 11, 2013

Part II. Self-Assessment

The Town of Abington has completed the required self-assessment and has determined that our municipality is in compliance with all permit conditions, with the exception of the following:

Part II.A.2 - The Town has not yet completed outfall mapping. The Town prepared and passed a warrant article for Spring Town Meeting (June 2013) to fund mapping for all outfalls within the system over the next several months. Mapping will include global positioning system (GPS) location of all outfalls. In addition, the Town applied for State Revolving Fund (SRF) monies to complete a comprehensive water resources management plan that will incorporate significant elements of the Stormwater Management Program. The project is listed on the state's Intended Use Plan, and a warrant article to appropriate funds as required under the program was also on the Town Warrant. This article did not pass Town Meeting, however, and the Town will pursue other approaches for implementation of the stormwater program going forward. Additional information regarding the efforts to date to implement all permit conditions is provided in the Annual Report.

Part II.F.1 - The Town failed to submit the Annual Report on or before May 1, 2013. The report was submitted in June, 2013.

Part III. Summary of Minimum Control Measures

1. Public Education and Outreach

BMP ID #	BMP Description	Responsible Dept./ Person Name	Measurable Goal(s)	Progress on Goal(s) – Permit Year 10 (Reliance on non-municipal partners indicated, if any)	Planned Activities – Permit Year 11
1	Create a Stormwater Program	Highway Department Planning Board Conservation Commission Board of Health Board of Selectmen	Abington will present to the public at a public meeting Abington's draft Comprehensive Stormwater Management Program.	The Stormwater Program is currently managed through the Town Manager's Office, with support from the Highway Department, Sewer Commission and advisory assistance from specific Town Departments as necessary.	The Town has continued to follow the status of the regulations, including publication of the Draft IMS General Permit expected to be re-issued as Draft for Comment in Autumn 2012. Since the General Permit is now going to be a combined state-wide permit, the Town is waiting to see proposed changes under the next Draft Permit prior to developing new program elements.

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2	Create a Stormwater Program	Highway Department Parks & Recreation Board of Health	Abington will identify appropriate sources of funding assistance (SRF, 319 Grant Program, 604(b) Grant Program, Lakes & Ponds Grant Program, Source Water Protection Grant Program, Recycling Grant Program) and apply for assistance in implementing portions of Abington's Comprehensive Stormwater Management Program, including public education and outreach.	No additional funds related to implementation of Abington's stormwater program were received during this reporting period.	The Town applied for and was awarded SRF funds to prepare a Comprehensive Water Resources Management Plan, of which the stormwater program was to be a part. Appropriation of the funds was proposed at Town Meeting, however the article was not funded. The Town may pursue SRF funds for this project in FY 2015.

1. Public Education and Outreach (contd.)

BMP ID #	BMP Description	Responsible Dept./ Person Name	Measurable Goal(s)	Progress on Goal(s) – Permit Year 10 (Reliance on non-municipal partners indicated, if any)	Planned Activities – Permit Year 11
3	Address specific groups	Highway Department Conservation Commission	Distribute EPA and other relevant educational brochures to targeted audiences. Distribution points include Town Hall, Library, and Transfer Station.	The South Shore Recycling Cooperative distributes their annual newsletter on Household Hazardous Product Collection Schedule to Abington residents, which includes recycling contact information and details of the recycling program. The Town has also received educational brochures related to stormwater runoff and management from the EPA, which would be available for distribution to Abington residents.	The Town will continue to distribute the Household Hazardous Product Collection brochure. Efforts will also be focused on distributing and making available stormwater related educational brochures at different Town locations.
4	Target groups likely to impact stormwater	Highway Department Board of Health Conservation Commission	Brochures targeting specific audiences and activities will be available. These target groups include homeowner and lawn maintenance activities, disposal of household waste, and pet maintenance.	See BMP #3.	Brochures will continue to be distributed and made available to the public.

1. Public Education and Outreach (contd.)

BMP ID #	BMP Description	Responsible Dept./ Person Name	Measurable Goal(s)	Progress on Goal(s) – Permit Year 10 (Reliance on non-municipal partners indicated, if any)	Planned Activities – Permit Year 11
5	Identify alternative information sources	Highway Department MIS Department	Abington will post links to stormwater BMPs and other water quality education resources, including EPA and DEP on its website. http://www.abingtonmass.gov/	The Town's website has already been developed and efforts are being undertaken to provide the web links to stormwater BMPs and the educational brochures from EPA.	The Town of Abington will arrange to have these links posted on the Town website.
6	Identify alternative information sources	MIS Department	Abington will post links on its website to the Taunton River Watershed Alliance. http://www.tauntonriver.org/	The Town's website has already been developed and efforts are being undertaken to provide the web link to Taunton River Watershed Alliance from the Town's web page.	The Town of Abington will arrange to have the link to the Taunton River Watershed Alliance posted on the Town website.
7	Utilize local website	Board of Selectmen	Public meeting notice and the meeting reviewing Abington's Comprehensive Stormwater Management Program will be posted on Abington's local access channel.	The Town has utilized the local access channel for notification of stormwater information. The meeting minutes for all the Board of Selectmen meetings in Permit Year 9 have been posted on the Town's website.	The Town of Abington will continue to utilize the local access channel for notification of stormwater information, and also continue to post minutes of the public meetings.

1. Public Education and Outreach (contd.)

BMP ID #	BMP Description	Responsible Dept./ Person Name	Measurable Goal(s)	Progress on Goal(s) – Permit Year 10 (Reliance on non-municipal partners indicated, if any)	Planned Activities – Permit Year 11
8	Develop, conduct and document educational programs	TRW Liaison	The Town of Abington will appoint a liaison to the Taunton River Watershed Alliance to disseminate information to the Town on TRW programs and activities.	No liaison has yet been identified or nominated. The Town reached out to the Alliance in August 2012 to explore means through which the two organizations could work together on stormwater issues.	The Town of Abington will continue to work with TRW to determine the appropriate scope and nature of activity for the Town.
9	Promote Household Waste Recycling	Board of Health	The Town of Abington will work with the Town's contracted waste hauler and the Board of Health to continue to sponsor Regional Hazardous Waste Collection Days.	The Town of Abington currently works in partnership with the South Shore Recycling Cooperative (SSRC) to sponsor Household Hazardous Product Collection. In 2011, Abington hosted the regional collection day on September 10. The Town of Whitman hosted the collection this year on September 22, 2012. Flyers were sent to the Town of Abington residents regarding the Household Hazardous Product Collection event.	The Town of Abington will continue to work with the SSRC. Flyers will continue to be sent to Abington residents regarding the Household Hazardous Product Collection event.

2. Public Involvement and Participation

BMP ID #	BMP Description	Responsible Dept./ Person Name	Measurable Goal(s)	Progress on Goal(s) – Permit Year 10 (Reliance on non-municipal partners indicated, if any)	Planned Activities – Permit Year 11
10	Storm drain stenciling	Highway Department Town Planner	Abington will work with local Scout groups to develop a stenciling program. Stenciling will target Abington's subwatersheds.	The Town of Abington Highway Department paints arrows on the pavement locating drainage flow on a yearly basis.	The Town of Abington will pursue efforts to involve the Scouts group and have the storm drains in the Town appropriately stenciled.
11	Community clean-ups	Highway Department Conservation Commission Plymouth County Mosquito Control	Town of Abington will encourage local stream team cleanups, such as those performed at Island Grove Pond, with local residents and area Scout groups. Town will provide notice of event on local access channel and website.	<p>The Parks and Recreation Department supports a program titled "Take Pride in Abington" where the public is encouraged to adopt an island and provide the required maintenance.</p> <p>The high school football team cleans up annually after the 4th of July celebration along with the Highway Department.</p> <p>The Save Abington with Green Energy (SAGE) committee meets monthly to discuss ways in which the Town can reduce energy consumption and engage strategies to protect the environment. The committee works with Town Departments with the goal to have Abington designated a "Green Community." They are a source for public education on stormwater programs.</p>	The Town of Abington will continue to support local clean-up efforts and committees or volunteer groups engaged in "greening" Abington.

2. Public Involvement and Participation (contd.)

BMP ID #	BMP Description	Responsible Dept./ Person Name	Measurable Goal(s)	Progress on Goal(s) – Permit Year 10 (Reliance on non-municipal partners indicated, if any)	Planned Activities – Permit Year 11
12	Community clean-ups	Highway Department Board of Health	The Town of Abington Parks and Recreation Department is responsible for emptying all trash containers at local parks and at the grammar school. The Town will provide trucks and other material to support cleanup efforts and disposal of materials.	Program continued as described in prior reporting periods.	The Town of Abington will continue to support local cleanup efforts.

3. Illicit Discharge Detection and Elimination

BMP ID #	BMP Description	Responsible Dept./ Person Name	Measurable Goal(s)	Progress on Goal(s) – Permit Year 10 (Reliance on non-municipal partners indicated, if any)	Planned Activities – Permit Year 11
13	Inventory and mapping of storm drain system	Grant Writer Planning Board Board of Health	Abington will identify appropriate sources of funding assistance (SRF, 319 Grant Program, 604(b) Grant Program, Lakes & Ponds Grant Program, Source Water Protection Grant Program, Recycling Grant Program) and apply for assistance in implementing portions of Abington's Comprehensive Stormwater Management Program, including public education and outreach.	To date, the Town has not identified alternative sources of funding for this activity.	As noted above, the Town qualified for SRF funds for water resource planning purposes, however, the funds were not appropriated at Town Meeting. Under a separately funded effort, the Town is also independently going to initiate a stormwater mapping effort that is intended to support the long-term planning required of the program.

BMP ID #	BMP Description	Responsible Dept./ Person Name	Measurable Goal(s)	Progress on Goal(s) – Permit Year 10 (Reliance on non-municipal partners indicated, if any)	Planned Activities – Permit Year 11
14	Mapping and identification of outfalls and receiving waters	Highway Department Board of Assessors Board of Selectmen	Abington will develop and implement a plan to map all outfalls and receiving bodies of water, contingent on Town Meeting approval of funding.	<p>In Spring of 2012 the Town contracted to have a flyover of the Town conducted in order to obtain aerial photos at sufficient resolution to assist in outfall and drainage system mapping.</p> <p>Large parts of the Town's drainage system have already been paper mapped as part of as-built drawings prepared during sanitary sewer construction in 2007. The Town is committed to further development of GIS maps, including GPS-surveyed outfall locations. The Town is still working on achieving a comprehensive GIS data layer with GPS-located structures for their drainage system. Efforts are being undertaken to identify appropriate funding sources to achieve this goal.</p>	The Town of Abington will monitor funding sources and pursue the mapping program as described above.

3. Illicit Discharge Detection and Elimination (contd.)

BMP ID #	BMP Description	Responsible Dept./ Person Name	Measurable Goal(s)	Progress on Goal(s) – Permit Year 10 (Reliance on non-municipal partners indicated, if any)	Planned Activities – Permit Year 11
15	Identification/description of problem areas	Highway Department Board of Selectmen	Abington will develop and implement an Illicit Discharge Detection and Elimination (IDDE) plan, contingent on Town Meeting approval of funding.	<p>The Town has completed an IDDE Program as part of its Comprehensive Stormwater Management Program, and has prioritized areas of town for potential sources of illicit discharges.</p> <p>The Town has also been investigating infiltration/inflow of its sewer system for the last few years, which includes house-to-house survey of sump pumps connected to the sewer, manhole investigation, and television inspection of the sewer system. The Town removes any illegal connections observed. The findings from the I/I studies have been used to determine problem areas that need to be prioritized for identification of illicit discharges as part of the Town's IDDE program.</p>	<p>The Town will request funding and approval to support implementation of the IDDE program.</p> <p>The Town will continue to promote projects that disconnect illegal connections to the storm drain system.</p>

3. Illicit Discharge Detection and Elimination (contd.)

BMP ID #	BMP Description	Responsible Dept./ Person Name	Measurable Goal(s)	Progress on Goal(s) – Permit Year 10 (Reliance on non-municipal partners indicated, if any)	Planned Activities – Permit Year 11
16	Enforcement procedures addressing illicit discharges	Planning Board Town Counsel Board of Health Bylaw Review Committee Zoning Board of Appeals	Abington will review whether local authority is appropriate and able to respond to potential illicit discharges. New by-laws, if necessary, will be proposed to Town Meeting.	At the April 2, 2012 Annual Town Meeting, the Town passed an “Illicit Discharges to Municipal Separate Storm Sewer System” which prohibits non-stormwater discharges to the Town’s MS4. A copy of the by-law as approved has been provided as an attachment to the Annual Report.	The by-law has been proposed and approved. The Town will enforce the by-law as stipulated.

3. Illicit Discharge Detection and Elimination (contd.)

BMP ID #	BMP Description	Responsible Dept./ Person Name	Measurable Goal(s)	Progress on Goal(s) – Permit Year 10 (Reliance on non-municipal partners indicated, if any)	Planned Activities – Permit Year 11
17	Public information program regarding hazardous wastes and dumping	Board of Health	Abington will provide educational brochures to residents within the member communities promoting proper disposal of household hazardous wastes and conditions for regional collections.	The South Shore Recycling Cooperative distributed the "Household Hazardous Product Collection Schedule" to Abington residents. This newsletter includes recycling contact information and details of the mandatory recycling program. The Town Hall has several educational brochures/informational resources including "Are You Troubled by Toxics? Bring Them to a Household Hazardous Product Collection" and Notices regarding the Abington recycling program, the Compost Site/CRT Center, and an example letter of failed Title V waiver are available at the Board of Health.	Hazardous waste and dumping brochures will continue to be distributed and made available to the public.

3. Illicit Discharge Detection and Elimination (contd.)

BMP ID #	BMP Description	Responsible Dept./ Person Name	Measurable Goal(s)	Progress on Goal(s) – Permit Year 10 (Reliance on non-municipal partners indicated, if any)	Planned Activities – Permit Year 11
18	Initiation of recycling programs	Board of Health Grant Writer	Abington will apply for funding assistance from DEP's Recycling Grant Program for assistance in public education and the purchase of recycling materials.	The Town continues to seek funding on a periodic basis.	The Town of Abington will continue to monitor funding sources for applicability for recycling.
19	Watershed assessments and studies	Conservation Commission Board of Health Park & Recreation Grant Writer	Abington will identify opportunities for funding assistance from DEP's 604(b) and 319 grant programs and the Department of Environmental Management's Lakes and Ponds Grant Program to support watershed assessment and implementation activities. Tasks can include design and installation of stormwater BMPs and public outreach including storm drain stenciling. Emphasis will be on assessments and remediation of stormwater related problems impacting water quality in Cleveland Pond, Cushing Pond, and Island Grove Pond. These water bodies have been identified as impaired and are on DEP's 303(d) list.	The Town of Abington has not yet identified appropriate funding sources for watershed assessment.	The Town will continue to monitor funding sources for applicability for watershed assessment as affected by stormwater related problems.

3. Illicit Discharge Detection and Elimination (contd.)

BMP ID #	BMP Description	Responsible Dept./ Person Name	Measurable Goal(s)	Progress on Goal(s) – Permit Year 10 (Reliance on non-municipal partners indicated, if any)	Planned Activities – Permit Year 11
20	Watershed assessments and studies	Board of Selectmen Water Department	The Town of Abington will encourage the Rockland Abington Joint Water Works to apply for funding assistance from DEP's Source Water Protection Program for grant assistance to develop wellhead protection plans and stormwater management plans within Zones II.	The Town continues to work closely with the RAJWW.	The Town of Abington will ascertain the availability of funds from DEP's Source Water Assessment and Protection (SWAP) Program in Permit Year 11. Since stormwater discharges have been identified as one of the five potential threats to public water sources in the SWAP Program, the Town will continue to monitor stormwater discharges as part of protecting their drinking water sources.

4. Construction Site Stormwater Runoff Control

BMP ID #	BMP Description	Responsible Dept./ Person Name	Measurable Goal(s)	Progress on Goal(s) – Permit Year 10 (Reliance on non-municipal partners indicated, if any)	Planned Activities – Permit Year 11
21	By-law: Storm water management regulations for construction sites 1 acre or larger	Planning Board Conservation Commission Town Counsel Board of Health Zoning Board of Appeals	Abington will review model bylaw developed by DEP in consultation with the Attorney General's Office.	Construction site stormwater controls are required per the recently passed stormwater by-law (see Section 10 of the attached by-law). The Town's planning consultant reviews submittals for conformance with NPDES Phase II requirements. Policy and guidelines for development have allowed practical application of Phase II goals. The Building Inspector is responsible for enforcing construction phase sedimentation and erosion controls during construction activity.	Abington will enforce requirements of the by-law as described.

5. Post-Construction Stormwater Management in New Development and Redevelopment

BMP ID #	BMP Description	Responsible Dept./ Person Name	Measurable Goal(s)	Progress on Goal(s) – Permit Year 10 (Reliance on non-municipal partners indicated, if any)	Planned Activities – Permit Year 11
22	Bylaw: Require post-construction runoff controls	Planning Board Conservation Commission Town Counsel Board of Health Zoning Board of Appeals	Abington will review model by-law developed by DEP in consultation with the Attorney General's Office.	The Town's Subdivision Rules and Regulations incorporate drainage and stormwater management requirements, including adherence to DEP Best Management Practices for stormwater. Appendix B of the Rules and Regulations specifically establish design and performance standards.	The Town will continue to enforce development standards as administered by the Planning Board. Further, the Town recognizes that the pending (draft) MS4 permit may require additional modifications. These will be addressed when the permit is published Final.

6. Municipal Good Housekeeping

BMP ID #	BMP Description	Responsible Dept./ Person Name	Measurable Goal(s)	Progress on Goal(s) – Permit Year 10 (Reliance on non-municipal partners indicated, if any)	Planned Activities – Permit Year 11
23	Develop a municipal Operations and Maintenance Plan	Highway Department	Using regulations and recommendations from DEP and EPA, Abington will develop and update an operations and maintenance plan to include proper disposal of street sweepings, catchbasin cleanout, snow disposal, roadway deicing procedures, vehicle washing, and outside storage of materials.	The Town of Abington has completed an <i>Illicit Discharge Detection and Elimination (IDDE) Program</i> as part of the Town's Comprehensive Stormwater Management Program. As part of the IDDE Program, the Town has a summary of recommendations developed as water quality-friendly maintenance practices, EPA and DEP Fact Sheets pertaining to Municipal Operations and Maintenance. The Town of Abington Highway Department cleans catch basins and drainage swales on an as-need basis, and sweeps all streets and sidewalks once per year. Personnel maintain records of operational problems with the stormwater system.	The Town of Abington Highway Department will continue to review sample maintenance plans and incorporate any relevant practices for Permit Year 11.

6. Municipal Good Housekeeping (contd.)

BMP ID #	BMP Description	Responsible Dept./ Person Name	Measurable Goal(s)	Progress on Goal(s) – Permit Year 10 (Reliance on non-municipal partners indicated, if any)	Planned Activities – Permit Year 11
24	Develop a municipal Operations and Maintenance Plan	Highway Department	Abington will implement a formal inspection program, including maintenance logs and scheduling, for catchbasin cleaning, repairs, and new installation.	The Town typically conducts periodic catch basin clean-outs on a routine basis. Due to staffing changes in the past reporting period, the Town did not achieve the same frequency of clean-outs. They did, however, clean basins on a situational basis when evidence of operational impacts was observed.	The Town expects to resume typical cleaning schedules in the upcoming reporting period.
25	Develop and implement training programs for municipal employees	Highway Department	Abington will send a minimum of 5 public works employees annually to training seminars sponsored by Mass Highway.	The Superintendent and the Assistant Superintendent have received and completed training: ICS 100, ICS 200 and ICS 300. The Superintendent and the Assistant Superintendent are active members of the Plymouth County Highway Association and the Mass Highway Association. They continue to regularly participate in training sessions conducted by these associations.	Training sessions and/or seminars will continue to be conducted for the Town's Highway personnel.

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26	Review storm drainage infrastructure needs	Highway Department	Abington will incorporate storm drain infrastructure review in Abington's Chapter 90 project utilizations.	The Town of Abington Highway Department provided storm drain improvements during road construction projects.	The Town of Abington will continue to provide storm drain system improvements.