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Municipality/Organization: Town of Cohasset, Massachusetts

EPA NPDES Permit Number: MA041032

MassDEP Transmittal Number: W-041051

Annual Report Number & Reporting Period: #7 April 1, 2009 – March 31, 2010

**NPDES PII Small MS4 General Permit
Annual Report
(Due: May 1, 2010)**

Part I. General Information

Contact Person: William R. Griffin **Title:** Town Manager

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Certification:

I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.

Signature: 

Printed Name: William R. Griffin

Title: Town Manager

Date: May 1, 2010

Part II. Self-Assessment:

The required self-assessment has been completed, and it has been determined that the Town of Cohasset is in compliance with all permit conditions.

In 2008, the Cohasset Board of Selectmen voted to extend the term of the Cohasset Stormwater Management Committee to develop the Cohasset Stormwater Bylaw (the ByLaw). After the Bylaw was passed and adopted by the Town in June 2008 the existing Stormwater Committee was dissolved. The Conservation Commission is now responsible for the implementation of the Bylaw. The Conservation Commission appointed Norfolk Ram Group, LLC to act as the Stormwater Agent for the Town of Cohasset.

Following are recommendations made to the Selectmen by the Stormwater Committee on the tasks (a) (b) and (c) noted below. Beneath each specific charge (underlined) is a corresponding bulleted list of key action items undertaken since 2008.

a) Implementation of measures such as installing rain gardens or other Low Impact Development (LID) applications to alleviate existing stormwater problems;

Mass. DEP 319 NPS Grant

- o The Town was awarded a Massachusetts DEP 319 Nonpoint Source Pollution (NPS) grant (DEP Project # 07-06/319) to be used to compliment ongoing sewer work around Little Harbor, and DEP issued a Notice to Proceed for this three-year grant project on February 1, 2008. The total award was \$250,000, which includes a required match of \$100,000 from Town funds. All designs are finalized and permitted. Three BMPs (two rain gardens and one structural BMP) were constructed, a culvert replaced on Beach Street, and the drainage network around Little Harbor expanded by the addition of pipes and catch basins in the Fall of 2009 (under Construction Contract # BMP-09-01). The second phase of this project is expected to be awarded in the summer 2010 (Construction Contract # BMP-09-02).
- o The Town applied for and received another Massachusetts DEP 319 Nonpoint Source Pollution (NPS) grant (DEP Project # 10-04/319) in November 2009 to be used for stormwater improvements in the Little Harbor, Cohasset Cove, and Cohasset Harbor areas. It is anticipated that DEP will issue a Notice to Proceed for this three-year grant project in the summer of 2010. The total award was \$300,000, which includes a required match of \$120,000 from Town funds. The monies will be used to permanently protect and improve water quality through the construction of Best Management Practice (BMP) solutions.
- o In addition, the Stormwater Committee members and succeeding Stormwater Agent have worked closely with the Cohasset Center for Student Coastal Research (CSCR) to provide grant funded testing of stormwater samples collected at Little Harbor outfalls. The 319 grant projects also include a public outreach and education component to explain the

project and the effectiveness of Stormwater BMPs to residents and encourage participation in reducing nonpoint source pollution.

- o To date, over **40** stormwater BMPs have been installed under Mass DEP 319 NPS Grants, which includes BMPs constructed under the Town's first DEP 319 NPS Grant Project (DEP Project # 03-12/319).

Coastal Pollutant Remediation Grant Program/Coastal Zone Management (CZM) BMP Implementation within James Brook Watershed

- o The Town was awarded a Coastal Pollutant Remediation (CPR) grant for BMP Design & Implementation within the James Brook Watershed (Grant # ENV 08 CZM 02). The total award was \$62,000, which includes a required match of \$15,570 (25%) from Town funds. The purpose of this CPR grant project was to improve the water quality and protection of Cohasset Cove through the design, environmental permitting, and construction of stormwater control and treatment systems within the James Brook watershed, part of the South coastal Watershed. The designs incorporated Low Impact Development (LID) strategies to capture and minimize runoff flows and pollutant loading into the Jacobs Meadow salt marsh and Cohasset Cove. A total of 5 stormwater BMPs were constructed under this program in 2008/2009; 3 rain gardens, 2 constructed wetlands, and a Filtera tree box filter.

b) Adoption of bylaws or other regulatory controls to prevent additional stormwater issues, such as a Model Stormwater Bylaw;

- o The Committee was successful in obtaining Town Meeting approval of a Stormwater Management Bylaw at the 2008 Spring Town Meeting.
- o The Bylaw came into effect on July 10, 2008. The purpose of the Bylaw is to prevent and reduce flooding, protect water quality, increase groundwater recharge, reduce erosion and sedimentation, promote environmental sensitive site design practices, ensure long-term maintenance of stormwater controls, and help the Town meet Federal requirements under Phase II of the National Pollutant Discharge Elimination System (Clean Water Act). Due to Cohasset's unique setting, flood prevention and environmental protection are key purposes of the Bylaw. The Bylaw and the associated Stormwater Management Rules & Regulations establish minimum requirements and procedures to control: impacts of increased stormwater runoff; decreased groundwater recharge; and non-point source pollution associated with new development and redevelopment.
- o The Conservation Commission appointed Norfolk Ram Group, LLC to act as the Stormwater Agent for assisting with implementation of the new Stormwater Bylaw for the Town of Cohasset. Norfolk Ram Group continues to assist the Conservation Commission with the following tasks:

- *Pre-application meetings to review proposed development plans*
 - *Determine completeness of submitted applications*
 - *Estimate professional review fee for applications*
 - *Review Administrative Approval Applications and issue decisions based on review*
 - *Review Stormwater Permit Applications, attend Stormwater Permit hearings as necessary, and issue permits*
 - *Conduct necessary site visits and investigations*
 - *Review comments from Town Boards and Town Employees*
 - *Conduct inspections*
 - *Monitor permit conditions*
 - *Review final reports*
 - *Issue certificates of completion*
- As of March 31, 2010, a total of twenty-one (21) applications have been submitted under this new Stormwater Bylaw. Of those 21 applications, 1 was withdrawn, 1 avoided a permit due to project changes, 2 Administrative Approval Permits were issued, 12 Stormwater Management Permits were issued, and 5 applications were still under review.
 - In addition, Norfolk Ram Group assists the Town of Cohasset with, when requested, technical assistance on stormwater management issues.

c) Other Stormwater Committee Activity

The outgoing committee proposed to the Board of Selectmen that a new committee should be established to continue to advise the Town on stormwater-related issues. The new Stormwater Advisory Committee was established in January 2010 and is composed of three members appointed by the Board of Selectmen. The three members were appointed for one, two, and three years. The three members are Noel Collins, Ross Rosano, and Jim Fitzgerald. The purpose of the new Stormwater Advisory Committee is as follows:

1. Conduct public education activities in support of stormwater remediation.
2. Provide opportunities for public participation in stormwater and watershed remediation discussions in association with the Board of Selectmen and Conservation Commission.

3. Conduct an annual inventory of flood prone areas in Cohasset on behalf of the Selectmen and interested Town Committees as a supplement to the Final Flood Control Master Plan of 2009.
4. Seek funding sources including grants for stormwater remediation and advise the Board of Selectmen on recommended capital expenditures for submission to the Capital Budget Committee.
5. Provide assistance to the town employee responsible for preparing the required reports to the EPA and others. Review the reports for completeness.

There are no measures required by the U.S. Fish and Wildlife or National Marine Fisheries Service to minimize adverse effects to endangered species or critical habitats. There are no measures required to prevent adverse impacts on historic properties.

Cohasset Cove continues to be a water quality impaired water. Extensive testing continues to be performed with assistance from volunteers as noted below. For example the Town continues to perform water quality tests on the lower portion of James Brook and stormwater structures leading to the Brook. After storm events, levels of fecal coliform and Enterococci bacteria exceeded 100,000 colony forming units / 100 milliliters in some of the sampled sites. Other parameters tested such as total suspended solids, nitrates, total Kjeldahl nitrogen and volatile organic compounds did not have levels which were of any great concern. The Gulf River, the other major water body emptying into the Cove also continues to be monitored by volunteers from the Center for Student Coastal Research (CSCR) and the United States Environmental Protection Agency (USEPA). A source of large numbers of fecal coliform and Enterococci bacteria is a storm drain discharging to the River in North Scituate Village. Septic systems are apparently connected to the stormwater system. Cohasset continues to work with Scituate officials to upgrade septic systems in the area to reduce the pollution load.

Another area which contributes to the bacterial loading of the Cove, and in turn the Harbor, is a drainage swale (The Parker Avenue Cut) which is in need of repair. The source of the bacteria has not been found. Further investigations are ongoing as time and budget allows through the Cohasset Center for Student Coastal Research (CSCR). During large rain events, the wastewater treatment plant continues to discharge untreated or partially treated sewage into the Cove. This problem is being addressed through on-going WWTF upgrades and through efforts to reduce infiltration / inflow. Since the WWTF upgrades were completed in late 2009 / early 2010, no more untreated releases have occurred.

The Cohasset Little Harbor is a water body for which a Total Maximum Daily Load (TMDL) has been established for pathogens. The Town of Cohasset has signed an Agreement for Judgment with Massachusetts Department of Environmental Protection (MassDEP) to connect all homes in the Little Harbor Watershed to the municipal sewer. The Town obtained a permit to upgrade the treatment plant and increase its capacity to 450,000 gpd to accommodate the increased flows from Little Harbor. The sewer expansion project was completed in the Fall of 2009.

Department of Public Works employees have been trained in proper street sweeping, catch basin cleaning, and use GPS to locate structures.

Students from CSCR performed all sample collection and analyses (except TKN and VOC) for the lower James Brook assessment. As part of the Watershed Academy component of the water quality assessment students received training in sample collection, use of field instruments to measure temperature, pH, dissolved oxygen, watershed definition and other related subjects. These monitoring programs are expected to continue throughout the summer. Students are trained by Cohasset High School Faculty, North and South River Watershed Association staff as well as other Town of Cohasset Employees.

In 2008, the Town hired a consultant (Coughlin Environmental Services, LLC) to prepare a Flood Control Master Plan (FCMP) which evaluated stormwater control issues in two key watersheds that experience significant flooding and have water quality issues. The study scope included:

- Compile drainage system mapping and data
- Utilize existing GIS mapping as available
- Analyze and Evaluate Drainage System
- Conduct hydrologic and hydraulic evaluations
- Evaluate drainage system under various conditions
- Identify system deficiencies
- Evaluate remediation measures
- Solicit Public input
- Conduct cost benefit analyses
- Develop final recommendations
- Develop a phase implementation plan

The preparation of the plan included researching the existing drainage components, both public and private, to establish a basis for subsequent hydraulic analyses. Historical flooding data was compiled and interviews with various parties have led to a preliminary identification of problem areas. Jacob's Meadow was given a high priority for evaluation due to an apparent worsening of flood conditions attributed to James Brook flows. Initial field survey of critical hydraulic structures was conducted along James Brook from its outfall at Cohasset Cove to its headwaters at Sanctuary Pond to confirm and establish hydraulic attributes of the drainage system in order to properly model existing conditions and the impacts of future alternatives.

It was concluded that flooding can be reduced by providing localized impoundment areas within the watershed to detain stormwaters. This will allow a delay of storm flows enhancing the abilities of the tidally restricted system to drain over several low tide cycles. Detention will also enhance settling and infiltration of stormwaters, promoting pollution attenuation.

Also, by installing control structures at culvert inlets and adding stormwater detention within the upper watershed to increase storage will delay peak flows but will cause minor stormwater flooding on private properties. Town acquisition of flood corridors will enhance the Town's ability to institute more beneficial improvements in these areas and to control the extent of localized flooding.

The following is a summary of the recommendations for the James Brook Watershed and Treats Pond / Atlantic Avenue:

James Brook Watershed

- Initiate a public Rain Garden campaign providing support, instructions and potentially planting materials
- Continue BMP implementation for all public right-of-ways and Town parcels. There are over 70 additional detention & infiltration options allowing 5 to 10% reduction in peak runoff and significant increase (up to 30%) in infiltration.

[Flooding can be reduced by providing localized impoundment areas within the watershed to detain stormwaters. This will allow a delay of storm flows enhancing the abilities of the tidally restricted outfall pipe to drain over time. Detention will also enhance settling and infiltration of stormwaters, promoting pollution attenuation and reducing peak flows. Adding Best Management Practices (BMP's) (pollution removal methods) within the watershed can also be beneficial to detain and treat storm water flows helping to infiltrate and delay peak flow contributions. Common applications are Rain Gardens and vegetated swales in private yards to aesthetically collect and infiltrate runoff.]

Treats Pond / Atlantic Avenue

- Begin legal access investigations for proposed detention areas and larger BMPs on private properties
- Initiate a public Rain Garden campaign providing support, instructions and potentially planting materials
- Continue BMP implementation for all public right-of-ways and Town parcels. There are over 30 additional detention & infiltration options allowing 10-30% reduction in peak runoff and significant increase in infiltration.

Part III. Summary of Minimum Control Measures

1. Public Education and Outreach

BMP ID #	BMP Description	Responsible Dept./Person Name	Measurable Goal(s)	Progress on Goal(s) – Permit Year 7 (Reliance on non-municipal partners indicated, if any)	Planned Activities – Permit Year 8
1.1	Health Notes to Cohasset Mariner	BOH (Steve Bobo)	Produce (4) articles per year	Seven (7) Health Notes relating to stormwater were published in the Cohasset Mariner	Continue to publish at least four (4) articles per year.
1.2	Informational Mailing	Water Commission	Households reached	North and South River Watershed Association “Greenscapes” mailed to all residents.	Continue to mail “Greenscapes” to all residents
1.3	Beach and Stream Cleaning Day		Number of truckloads of material disposed	Collected five (5) truckloads (one ton capacity) of waste.	Have at least two (2) cleanup days.
Revised		High School Students and Residents DPW	Do at least two collections per year	Two (2) of cleanup days	
1.4	Provide information on the Town Website		Revise/update website quarterly	“2010 Flood Prone Area Report” posted on Town website	Continue to post Stormwater Advisory Committee meeting minutes on Town website
Revised		Stormwater Committee		Minutes of the Stormwater Advisory Committee Meetings are regularly posted on Town website.	
1.5	Provide summary of Flood Control Master Plan	Town Manager (William Griffin)	Information posted on website	Powerpoint Summaries provided on Town’s Website	Update information on Town’s website, as necessary

1a. Additions

2. Public Involvement and Participation

BMP ID #	BMP Description	Responsible Dept./Person Name	Measurable Goal(s)	Progress on Goal(s) – Permit Year 7 (Reliance on non-municipal partners indicated, if any)	Planned Activities – Permit Year 8
2.1 Revised	Utilize local groups	BOH (Steve Bobo) and CHS Faculty	Attendance at related meetings Number of topics offered	Classes offered by the Center for Student Coastal Research - Watershed Academy. Non-municipal partners (instructors) were CZM and NOAA Six (6) topics offered	Offer classes in the CSCR Watershed Academy. Curriculum to be determined.
2.2 Revised	Collect samples from stormdrain outfalls after storm events	Conservation Commission and CSCR	Reports on water quality	Perform wet weather sampling of both James Brook/Jacobs Meadow area and Little Harbor area as part of LID retrofit projects	Perform wet weather sampling of both James Brook/Jacobs Meadow area and Little Harbor area as part of LID retrofit projects.
2.3 Revised	Volunteer Monitoring Program Water Quality	BOH (Steve Bobo) and CHS Faculty	Reports on water quality	SEE ITEM 2.2 ABOVE. (CSCR)	Continue sampling of Cohasset Harbor, Gulf River, and North Scituate Village. Sample stormwater outfalls in Little Harbor.
2.4 Revised	Beach and Stream Cleanup Day	High School Students, Girl Scout and Boy Scout Groups, and Residents	Do at least two (2) cleanups	Citizen volunteers picked up litter and debris and filled five (5) loads of one-ton pickup truck. Materials disposed of at the Cohasset Transfer Station.	Continue with organized cleanup days.

2a. Additions

3. Illicit Discharge Detection and Elimination

BMP ID #	BMP Description	Responsible Dept./Person Name	Measurable Goal(s)	Progress on Goal(s) – Permit Year 7 (Reliance on non-municipal partners indicated, if any)	Planned Activities – Permit Year 8
3.1	Connectivity Mapping	DPW (Carl Sestito)	Complete field form. Put information into GIS catch basin and outfall mapping. Number of basins and outfalls measured	No significant amount of data gathered. No additional personnel.	Continue to gather connectivity data.
Revised					
3.2	Illicit Connection Regulation	BOH (Steve Bobo)	Number of connection reported and removed	No additional illicit connections discovered.	Continue to enforce regulation.
Revised					
Revised					
Revised					

3a. Additions

4. Construction Site Stormwater Runoff Control

BMP ID #	BMP Description	Responsible Dept./Person Name	Measurable Goal(s)	Progress on Goal(s) – Permit Year 7 (Reliance on non-municipal partners indicated, if any)	Planned Activities – Permit Year 8
4.1	Bylaw Development	Conservation Commission	Implementation of Bylaw Number of Permits Issued	Stormwater Bylaw (including associated Rules and Regulations and Appendix A - Technical Guidance document for Engineers) continues to successfully be implemented via the Stormwater Agent (Norfolk Ram Group, LLC) From adoption of the Bylaw in June 2008 through March 31, 2010, two (2) Administrative Approval Permits were issued, twelve (12) Stormwater Management Permits were issued, and five (5) applications were still under review. Stormwater Advisory Committee was established in January 2010	Implement and Enforce Bylaw

4a. Additions

5. Post-Construction Stormwater Management in New Development and Redevelopment

BMP ID #	BMP Description	Responsible Dept./Person Name	Measurable Goal(s)	Progress on Goal(s) – Permit Year 7 (Reliance on non-municipal partners indicated, if any)	Planned Activities – Permit Year 8
5.1	Bylaw enforcement	Conservation Commission	Implementation of Bylaw Number of Stormwater Permit Certificates of Completion issued	Stormwater Bylaw (including associated Rules and Regulations and Appendix A - Technical Guidance document for Engineers) continues to successfully be implemented via the Stormwater Agent (Norfolk Ram Group, LLC) As of March 31, 2010, no Certificates of Completion were issued. Stormwater Advisory Committee was established in January 2010	Implement and Enforce Bylaw
Revised					
Revised					
Revised					

5a. Additions

6. Pollution Prevention and Good Housekeeping in Municipal Operations

BMP ID #	BMP Description	Responsible Dept./Person Name	Measurable Goal(s)	Progress on Goal(s) – Permit Year 7 (Reliance on non-municipal partners indicated, if any)	Planned Activities – Permit Year 8
6.1	Rain Garden Installation	Cohasset Conservation / Commission / Town Manager (William Griffin)	Construct more BMPs	Constructed 3 new BMPs (2 rain gardens and 1 structural BMP) in the Little Harbor watershed;	Construct 4 to 8 more BMPs if grant funds are available Construct 6 or more BMPs if grant funds are available
6.2	Catch basin cleaning and maintenance	DPW (Carl Sestito)	Number of catch basins cleaned	Basins cleaned by DPW – 600± Basins rebuilt by DPW – 25± and an additional 30± basins rebuilt or installed new as part of sewer extension project. Cleaned and maintained self regulating tide gate at Harbor – 1 time	Continue catch basin cleaning and maintenance. Continue to work with Plymouth County Mosquito Control District: (PCMCD) to identify if any brooks or streams need to be sprayed or cleaned.
6.3	Develop signage for catch basins and other infrastructure	DPW (Carl Sestito)	Number of catch basins signed	No signs applied.	Apply signage in James Brook and Little Harbor Areas.
6.4	Street sweeping	DPW (Carl Sestito)	Number of Streets swept	All Streets swept	Continue to sweep streets in spring.
6.5	Training	DPW (Carl Sestito)	Educate all DPW staff on catch basin cleaning and street sweeping protocols	In-house training conducted for all DPW personnel. Classes taken and license renewed by the insecticide/pesticide applicator (Andrew Swanson). Tree & Park Foreman (Andrew Swanson) completed course on organics at UMass Amherst.	Update and continue training. Implement IPM training for certified personnel.

6.6	Raingarden maintenance for Lily Pond Watershed	Water Dept. (Glenn Pratt)	Retain the services of a landscaping company to perform regular maintenance on all existing BMPS	Landscaping company (Sesito Brothers) was retained on an annual basis.	Continue regular maintenance of BMPs (2-4 times per year)
6.7	Raingarden maintenance for James Brook Watershed	Cohasset Conservation Commission	Retain the services of a landscaping company to perform regular maintenance on all existing BMPS	Contractor (Cali Corp.) still under guarantee/warranty period for maintenance of BMPs.	Continue regular maintenance of BMPs (2-4 times per year)

6a. Additions

6.8	Organic Maintenance	DPW (Carl Sestito / Andrew Swanson)	Continued maintenance of organic-only areas (Beechwood Ballfield and Beechwood Cemetery)	Beechwood Ballfield and Beechwood Cemetery were continued to be organically maintained by trained personnel (Andrew Swanson)	Continue maintenance of organic-only, Town-owned areas (Beechwood Ballfield and Beechwood Cemetery).
6.9	Develop signage to protect resource areas	Board of Water Commissioners (Christopher Seebeck, Chairman)	Posting of signs	"No Dumping" signs posted along James Lane off Cushing Road near Water Department pump station	Maintain signage near Pump Station

7. BMPs for Meeting Total Maximum Daily Load (TMDL) Waste Load Allocations (WLA)

BMP ID #	BMP Description	Responsible Dept./Person Name	Measurable Goal(s)	Progress on Goal(s) – Permit Year 7 (Reliance on non-municipal partners indicated, if any)	Planned Activities – Permit Year 8
7.1 Revised	Upgrade catch basins around Little Harbor	DPW (Carl Sestito)	Reduce TSS and bacterial load from outfalls into Little Harbor	Approximately 30± basins rebuilt or installed new as part of sewer extension project.	Upgrade catch basins.
7.2 Revised	Rain Gardens in Little Harbor watershed	Town Manager (William Griffin)	Reduce TSS, nutrient and bacterial load from outfalls into Little Harbor	Constructed 3 new BMPs (2 rain gardens and 1 structural BMP) in the Little Harbor watershed under Construction Contract # BMP-09-01 of the MassDEP 319 NPS grant (Project # 07-06/319) The second phase (Construction Contract # BMP-09-02) of the 319 NPS grant (Project # 07-06/319) is expected to be awarded in the summer 2010. Awarded grant funds from MassDEP 319 NPS Grant Program in November 2009 for implementation for BMPs in the Little Harbor, Cohasset Cove, and Cohasset Harbor areas; awaiting Notice to Proceed with this 3-year grant project (Project # 10-04/319)	Design, construct, and maintain stormwater BMPs
7.3 Revised	Rain Gardens in James Brook / Jacobs Meadow watershed	Town Manager (William Griffin)	Reduce TSS, nutrient and bacterial load from outfalls into James Brook	The 5 stormwater BMPs (3 rain gardens, 2 constructed wetlands, and a Filtera tree box filter) constructed under the CPR grant for BMPs within the James Brook Watershed (Grant # ENV 08 CZM 02) 2008/2009 continue to be maintained and remain under warranty.	Design, construct, and maintain stormwater BMPs

7a. Additions

7b. WLA Assessment

The BMPs chosen were designed and constructed in accordance to the Massachusetts Stormwater Management Policy. Progress will be closely tracked, and modifications and improvements will be implemented as required.

Part IV. Summary of Information Collected and Analyzed

In accordance with Massachusetts Department of Public Health regulations for beaches guidelines, beach sampling (using the enterococcus indicator organism) is conducted weekly during the swim season, June until Labor Day. Single-sample test results cannot exceed a specified number of bacteria colonies per 100/ml sample. If they do, the beach must be closed to swimming. The maximum contamination is 104 Enterococci/100 ml. for ocean waters. There are 6 recreational water bodies that are tested: Black Rock Beach; Sandy Beach; Little Harbor; Sandy Cove; Bassing Beach: (two locations: Yacht Club and Sailing Club). When a beach is closed in the Harbor the Harbormaster posts a Yellow Flag for CLOSED; all other locations will have a sign posted. The Harbor is automatically closed after 0.5 inches of rain within 24 hours.

Summary of beach closings: Bassing Beach Closed on June 9, 2009 - High Enterococci Count of 120
Bassing Beach Closed on June 24, 2009 - High Enterococci Count of 173