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Municipality/Organization: City of Lowell, Massachusetts

EPA NPDES Permit Number: MA041205

MADEP Transmittal Number: W-040991

**Annual Report Number
& Reporting Period:** Year Six (April 2008-March 2009)

OCT 19 2009

NPDES PII Small MS4 General Permit Annual Report

Part I. General Information

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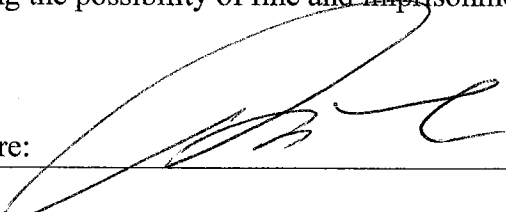
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Certification:

I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.

Signature: 

Printed Name: Bernard F. Lynch

Title: City Manager

Date: 

Part II. Self-Assessment

The City Lowell has successfully increased stormwater control awareness amongst the public by implementing the following programs: Earth Day activities; hazardous waste collections; pet waste disposal policies; distribution of stormwater educational materials; and neighborhood participation in a catch basin identification program.

The City of Lowell has completed drainage outfall mapping and continues to implement a program to identify and eliminate illicit connections to its drainage system. In 2003, dry weather screening of outfalls identified nineteen outfalls that required sampling. All of these outfalls have been sampled; initial results targeted three suspect outfalls. Subsequent sampling of the three outfalls indicated no illicit discharges.

The City of Lowell continuously monitors outfalls and inspects private sewer system connections to ensure that no illicit connections are made to the city's drainage system. In 2008, one illicit discharge was identified and removed from a local drainage system that discharges to the Merrimack River. The illicit connection, identified during IDDE field investigations, originated from a cross-connection between a private sewer and a drainage outfall. The illicit discharge activated during a blockage in the private sewer line. LRRWU directed the private sewer owner to disconnect the cross-connection and increase the capacity of the sewer that connects to LRWWU's sewer system.

The City of Lowell inspects construction sites for conformance with city policies for erosion control and site stormwater management. Private development projects are reviewed by city departments for adherence to Massachusetts Stormwater Regulations. Stormwater BMPs for private developments are periodically inspected to ensure proper operation and maintenance.

The City of Lowell continues to implement street sweeping and catch basin cleaning programs to reduce the migration of solids in the city's drainage system. Maintenance of equipment and facilities are managed in order to minimize the potential for contaminants to enter the drainage system.

The City of Lowell has completed the required self-assessment and has determined that our municipality is in compliance with all permit conditions.

Part III. Summary of Minimum Control Measures

1. Public Education and Outreach

BMP ID #	BMP Description	Responsible Dept./Person Name	Measurable Goal(s)	Progress on Goal(s) – Permit Year Six (Reliance on non-municipal partners indicated, if any)	Planned Action
1.1	Hold annual Earth Day Celebration	Neighborhood Services Department	Conduct Event	Earth Day held on April 19, 2009. City notified the public three months in advance by newspaper, local access TV	Hold 2010
1.2	Develop and Distribute Stormwater Brochure	Department of Public Works (DPW) and LRWWU	Develop stormwater brochure in Year 1 and distribute in subsequent years	City adopted the EPA Brochure entitled “After the Storm” for stormwater education in the City. Over 2,000 brochures have already been distributed to the public. Copies of the brochure are available to the public at numerous city offices. LRWWU participates in a “Stormwater Matters” educational program sponsored by the SuAsCo Watershed Community Council.	Continue distributing and maintaining Brochure at sites as needed
1.3	Enhance Awareness of Proper Pet Waste Disposal at City Parks	City Clerk, Parks Dept.	Pet Waste Brochure developed in Year 2; and distributed to all licensed dog owners in Years 3-5. Pet waste signs to be installed at City Parks in Years 2-5.	The EPA Stormwater Brochure (discussed above) includes educational information on Pet Care. Flyers discussing the Animal Control Ordinance are available at DPW and posted on signs at the City’s parks. Lowell maintains at least 75 signs and added another 40 signs at City parks posting the Animal Control Ordinance.	Coordinate with DPW and Parks Dept. to increase awareness of Ordinance.

2. Public Involvement and Participation

BMP ID #	BMP Description	Responsible Dept./Person Name	Measurable Goal(s)	Progress on Goal(s) – Permit Year Six (Reliance on non-municipal partners indicated, if any)	Planned Activities –
2.1	Comply with State Public Notification Guidelines	City Clerk; other City Dept.	Comply with State public notification guidelines	City posted all applicable meetings and environmental awareness events according to state guidelines including local access TV channel.	DPW to continuing developing website-based meeting notifications.
2.2	Hold Annual Household Hazardous Waste/Tire Collection Days	DPW	Hold hazardous waste collection day annually	Household Hazardous Waste Collection Day was held on May 17, 2008 & October 25, 2008. The event was noticed in the local newspaper, on local access TV and on the City website. Notices were posted 3 months in advance. Approximately 1,000 residents participated. DPW has the manifest of the household hazardous waste collected.	Hold 2009 Collection Days
2.3	Install Catch Basin Plaques	LRWWU	Install 50 catch basin plaques each year	City completed a collaborative project with residents to install 75 plaques on catch basins in the Sixth & Emery sewer separation area.	Using Lowell's Neighborhood Services Department, the City will coordinate with local groups to assist in the catch basin identification program. Plaques will be posted on at least 50 catch basins each year.

3. Illicit Discharge Detection and Elimination

BMP ID #	BMP Description	Responsible Dept./Person Name	Measurable Goal(s)	Progress on Goal(s) – Permit Year Six (Reliance on non-municipal partners indicated, if any)	Planned Activities –
3.1	Map Drain Outfalls and Receiving waters	LRWWU	Complete map of outfalls	BMP Completed	BMP Completed
3.2	Continue Inspections of New Sanitary Sewer Connections	City Engineering	Continue existing program	City inspected 150 new/updated sewer connections.	Continue inspections of new sewer connections.
3.3	Continue enforcement of illicit connection/illegal dumping bylaws	City Engineering	Continue existing program	City enforced existing bylaws. Illicit connections/illegal dumping addressed as needed by the City. No violations were found.	Continue to enforce illicit connection/illegal dumping bylaws.
3.4	Dry weather screening of drain outfalls	LRWWU	All outfalls screened once during permit period	BMP Completed	BMP Completed
3.5	Develop and Implement System for Elimination of Illicit Discharges	LRWWU	Based on prioritized results in BMP#3,4, determine procedures to identify and remove illicit connections to drain; maintain records	City identified and removed one illicit connection during this permit period. City continued education/awareness of potential illicit connection issues.	City to continue program to identify and remove illicit connections.

4. Construction Site Stormwater Runoff Control

BMP ID #	BMP Description	Responsible Dept./Person Name	Measurable Goal(s)	Progress on Goal(s) – Permit Year Six (Reliance on non-municipal partners indicated, if any)	Planned Activities –
4.1	Continue to Apply Standard 8 of MA Stormwater Policy	Conservation Commission	Standard 8 of MSP applied	City requires all projects to employ erosion control methods. Fourteen (14) projects were reviewed that incorporated stormwater management procedures.	Continue enforcement of Standard 8 for proposed development projects in the City.
4.2	Continue to Inspect/Maintain Control Measures at Construction Sites	City Engineer	Continue Existing Program	City Engineer's Office inspects all sites daily while construction activity is going on. Any activities that needed to be addressed were brought to the attention of the site developer immediately, corrective action was taken and the site was re-inspected. No violations were reported.	Continue City's Site Inspection Policies.
4.3	Continue to follow procedures for collection/filing of public comments	City Engineer/ City Clerk	Continue Existing Program	City Clerk keeps public comments on file. When complaints are received, City Engineer's Office responds.	City purchased and implemented E-Gov software to electronically track public complaints.
4.4	Develop and present an Ordinance for Erosion Control Measures and Construction Material Management for Construction Sites more than 1-acre.	City Engineer	Draft Ordinance language and present to City Council for approval	City continued the process of revising Rules and Regulations governing site developments and erosion control. Currently, the City Engineer and Planning Board have enforced erosion control measures for all projects that have come under their review for the last ten years.	Planning Board to complete revisions to Rules and Regulations that adopt formal guidelines for erosion control for developments of one acre or more. Approval of the Rules and Regulations is dependent on City Council vote.

5. Post-Construction Stormwater Management in New Development and Redevelopment

BMP ID #	BMP Description	Responsible Dept./Person Name	Measurable Goal(s)	Progress on Goal(s) – Permit Year Six (Reliance on non-municipal partners indicated, if any)	Planned Activities –
5.1	Continue application of Planning Board Rules and Regulations for Subdivisions	City Engineering	Continue enforcement of existing regulations	City has enforced Rules and Regulations for all projects that have come under its review. Thirty four (34) projects were reviewed last year.	Continue enforcement of existing Rules and Regulations. Revise accordingly – see BMP 4.4.
5.2	Apply Standards 2, 3, 4, 7 and 9 of MA Stormwater Policy to the entire City	City Engineering	Develop/Incorporate modifications to existing regulations as needed	City Engineer's Office and Planning Board have enforced erosion control measures for all projects that have come under their review for the last ten years. Planning Board is in the process of revising its Rules and Regulations. City expects to incorporate formal reference to the MA Stormwater Policy Standards.	City to complete revisions to Rules and Regulations. Approval of the Rules and Regulations is dependent on City Council vote.
5.3	Develop/Implement Ordinance/Regulation to ensure long-term maintenance of private structural BMPs.	City Engineering	Draft Bylaw developed and presented to City Council	City enforces stormwater management in all projects that come under its review. Each development that incorporates a private BMP must submit an Operations and Management Plan for the BMP.	City to complete revisions to Rules and Regulations. Approval of the Rules and Regulations is dependent on City Council vote.

6. Pollution Prevention and Good Housekeeping in Municipal Operations

BMP ID #	BMP Description	Responsible Dept./Person Name	Measurable Goal(s)	Progress on Goal(s) – Permit Year Six (Reliance on non-municipal partners indicated, if any)	Planned Activities –
6.1	Continue Street Sweeping Program	DPW	Percentage of streets swept annually with emphasis on sensitive receptors	City maintained its current street sweeping and residuals disposal program schedule.	Continue existing program.
6.2	Continue Catch Basin Cleaning Program	LRWWU	Percentage of catch basins cleaned annual; with emphasis on sensitive receptors	City maintained its current catch basin cleaning and residuals disposal program schedule. Approximately 20% of catch basins were cleaned.	Continue existing program.
6.3	Continue Salting and Snow Removal Practices	DPW	Continue existing programs for salt storage/use and management, especially in sensitive areas	City continued its existing salt storage/snow removal practices. No changes are noted. Records of salt use are kept by DPW. City continued to consider salt reduction methods and used deicing alternatives whenever practical.	Continue existing program.
6.4	Continue Vehicle Washing Practices	DPW	Continue existing program in DPW yard	City vehicles were washed in approved areas.	Continue existing program. Modify practices as necessary to minimize stormwater impacts.
6.5	Continue Vehicle Maintenance	DPW	Continue existing program in DPW yard	City vehicle maintenance was performed in approved areas. Vehicle material waste was disposed of off-site by approved waste handlers.	Continue existing program. Modify practices as necessary to minimize stormwater impacts.
6.6	Park and Landscape Maintenance	Parks Department	Minimize herbicides, pesticides, fertilizers in sensitive areas; maintain records	The City only applies fertilizers to areas with irrigations systems. Records of fertilizer/herbicide/pesticide use are maintained by the Parks Department. The City has reduced its use of fertilizers to improve stormwater quality.	Continue existing program. City to continue to examine existing fertilizer practices and make revisions as necessary to minimize impact to stormwater runoff and receiving streams.
6.7	Employee Education Program	DPW	Four hours of training on stormwater topics per permit term	City reviewed potential training materials.	City to initiate training of employees on stormwater impacts during this period.

7. BMPs for Meeting Total Maximum Daily Load (TMDL) Waste Load Allocations (WLA)

BMP ID #	BMP Description	Responsible Dept./Person Name	Measurable Goal(s)	Progress on Goal(s) -- Permit Year Six (Reliance on non-municipal partners indicated, if any)	Planned Activities --
	Not Applicable				
Revised					
Revised					
Revised					
Revised					

7a. Additions

7b. WLA Assessment

Part IV. Summary of Information Collected and Analyzed

N/A