



STATE OF MAINE  
DEPARTMENT OF ENVIRONMENTAL PROTECTION



PAUL R. LEPAGE  
GOVERNOR

PATRICIA W. AHO  
COMMISSIONER

December 9, 2013

Mr. Robert Dunbar  
Town of Madawaska  
328 St. Thomas Street, Suite 101  
Madawaska, ME 04756  
[biosolid@ncil.net](mailto:biosolid@ncil.net)

RE: Maine Pollutant Discharge Elimination System (MEPDES) Permit # ME0101681  
Maine Waste Discharge License (WDL) Application # W002602-6C-J-M  
**Minor Revision**

Dear Mr. Dunbar:

Enclosed please find a copy of your **final** MEPDES permit and Maine WDL **minor revision** which was approved by the Department of Environmental Protection. Please read the permit/license and its attached conditions carefully. You must follow the conditions in the permit/license to satisfy the requirements of law. Any discharge not receiving adequate treatment is in violation of State Law and is subject to enforcement action.

Any interested person aggrieved by a Department determination made pursuant to applicable regulations, may appeal the decision following the procedures described in the attached DEP FACT SHEET entitled "*Appealing a Commissioner's Licensing Decision.*"

If you have any questions regarding the matter, please feel free to call me at 287-7693.

Sincerely,

Cindy L. Dionne  
Division of Water Quality Management  
Bureau of Land and Water Quality

Enc.

cc: Sean Bernard, DEP/NMRO, David Breau, DEP/CMRO Sandy Mojica, USEPA

AUGUSTA  
17 STATE HOUSE STATION  
AUGUSTA, MAINE 04333-0017  
(207) 287-7688 FAX: (207) 287-7826

BANGOR  
106 HOGAN ROAD, SUITE 6  
BANGOR, MAINE 04401  
(207) 941-4570 FAX: (207) 941-4584

PORTLAND  
312 CANCO ROAD  
PORTLAND, MAINE 04103  
(207) 822-6300 FAX: (207) 822-6303

PRESQUE ISLE  
1235 CENTRAL DRIVE, SKYWAY PARK  
PRESQUE ISLE, MAINE 04679  
(207) 764-0477 FAX: (207) 760-3143



STATE OF MAINE  
DEPARTMENT OF ENVIRONMENTAL PROTECTION  
17 STATE HOUSE STATION AUGUSTA, MAINE 04333-0017

DEPARTMENT ORDER

IN THE MATTER OF

TOWN OF MADAWASKA	)	MAINE POLLUTANT DISCHARGE
PUBLICLY OWNED TREATMENT WORKS	)	ELIMINATION SYSTEM PERMIT
MADAWASKA, AROOSTOOK COUNTY	)	AND
ME0101681	)	WASTE DISCHARGE LICENSE
W002602-6C-J-M	)	MINOR REVISION
		<b>APPROVAL</b>

Incompliance with the *Federal Water Pollution Control Act*, Title 33 USC, § 1251, *Conditions of licenses*, 38 M.R.S.A. § 414-A, *Rules Concerning the Processing of Applications and Other Administrative Matters*, 06-096 CMR 2 (last amended August 25, 2013), and applicable regulations, the Department of Environmental Protection (Department) has considered a DATE request submitted to the Department by the TOWN OF MADAWASKA (Town/permittee) for a minor permit revision to Maine Pollutant Discharge Elimination System (MEPDES) permit #ME0101681/Maine Waste Discharge License (WDL) W002602-6C-F-R, which was issued on December 10, 2008. With its supportive data, agency review comments, and other related material on file the Department FINDS THE FOLLOWING FACTS:

**MINOR PERMIT REVISION REQUESTED**

In a letter dated December 6, 2013, the Town requested the Department modify its December 10, 2008 permit to change two milestone dates established in Special Condition K, *Combine Sewer Overflows*, Section 4, *CSO Master Plan*. The proposed changes are as follows;

- 1) Grant an extension for the completion of the Fraser Pump Station upgrade, including the relocation of the force main and installation of the emergency generator, from December 10, 2013 to January 31, 2014.
- 2) Grant an extension for the submission of an updated CSO Master Plan from December 10, 2013 to December 31, 2014.

### MINOR REVISIONS GRANTED/DENIED

The Town cited delays outside of their ability to control and delays in the Department's ability to act on the Town's pending application for renewal of the December 10, 2008 as justification for granting the proposed deadline extensions. In accordance with 06-096 CMR 2(21)(A), the Department finds that the proposed minor revision request to extend the two CSO deadlines does not constitute an expansion or change in the nature of the project and does not modify any of the Department findings with respect to any licensing criteria. Therefore, the Department is granting the request to extend the two aforementioned deadlines.

### CONCLUSIONS

BASED on the findings in the attached Fact Sheet dated December 6, 2013, and subject to the Conditions listed below, the Department makes the following CONCLUSIONS:

1. The discharge, either by itself or in combination with other discharges, will not lower the quality of any classified body of water below such classification.
2. The discharge, either by itself or in combination with other discharges, will not lower the quality of any unclassified body of water below the classification which the Department expects to adopt in accordance with state law.
3. The provisions of the State's antidegradation policy, 38 MRSA Section 464(4)(F), will be met, in that:
  - a. Existing in-stream water uses and the level of water quality necessary to protect and maintain those existing uses will be maintained and protected;
  - b. Where high quality waters of the State constitute an outstanding natural resource, that water quality will be maintained and protected;
  - c. The standards of classification of the receiving water body are met or, where the standards of classification of the receiving water body are not met, the discharge will not cause or contribute to the failure of the water body to meet the standards of classification;
  - d. Where the actual quality of any classified receiving water body exceeds the minimum standards of the next highest classification, that higher water quality will be maintained and protected; and
  - e. Where a discharge will result in lowering the existing quality of any water body, the Department has made the finding, following opportunity for public participation, that this action is necessary to achieve important economic or social benefits to the State.
4. The discharges (including the 2 CSO's) will be subject to effluent limitations that require application of best practicable treatment.

**ACTION**

THEREFORE, the Department APPROVES the above noted request by the TOWN OF MADAWASKA, for the MINOR REVISION to MEPDES permit #ME0101681 / WDL W002602-6C-F-R, which was issued to the Town on December 10, 2008, to modify two milestone dates in Special Condition K of the December 10, 2008 permit as noted above, SUBJECT TO THE ATTACHED CONDITIONS and all applicable standards and regulations including:

1. "Maine Pollutant Discharge Elimination System Permit Standard Conditions Applicable To All Permits," revised July 1, 2002, copy attached to MEPDES permit #ME0101681/ WDL #W002602-5L-E-R, dated December 10, 2008.
2. The attached Special Conditions, including any effluent limitations and monitoring requirements.
3. All terms and conditions of MEPDES permit #ME0101681/ WDL #W002602-5L-E-R, dated December 10, 2008, not modified by this permitting action remain in effect and enforceable.
4. This minor revision is effective as of the signature date stated below.

PLEASE NOTE ATTACHED SHEET FOR GUIDANCE ON APPEAL PROCEDURES

DONE AND DATED AT AUGUSTA, MAINE, THIS 9th DAY OF DECEMBER, 2013.

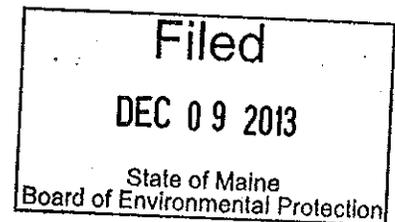
DEPARTMENT OF ENVIRONMENTAL PROTECTION

BY: Michael Kuhns  
Patricia W. Aho, Commissioner

*for*

Date of initial receipt of minor revision request 12/6/13.

Date of application acceptance 12/6/13.



Date filed with Board of Environmental Protection \_\_\_\_\_

**SPECIAL CONDITIONS**

**K. COMBINED SEWER OVERFLOWS (CSO's)(cont'd)**

4. CSO Master Plan (see Sections 2 & 3 of Chapter 570 Department Rules)

The permittee shall implement CSO control projects in accordance with an approved CSO Master Plan entitled, *Town of Madawaska, Maine, CSO Master Plan Submitted to the*, dated September 30, 2009, prepared by Woodard & Curran, as amended by the *Preliminary Engineering Report – CSO Abatement Alternatives*, dated January 14, 2010, prepared by Woodard & Curran, and the *CSO Master Plan Update and Abatement Alternatives PER Proposed Schedule of Project Elements letter*, dated March 1, 2010, prepared by Woodard & Curran. The permittee shall:

**On or before January 31, 2014, [ICIS Code 75305]** the permittee shall complete the upgrade of the Fraser Pump Station, including the relocation of the force main and installation of the emergency generator.

**On or before December 31, 2014, [ICIS Code CSO001]** the permittee shall submit an updated CSO Master Plan evaluating the effectiveness of the CSO abatement projects and, if necessary, proposed future abatement project(s) and schedule to eliminate the wet weather overflows.

To modify the date and/or project specified above (but not dates in the Master Plan), the permittee must file an application with the Department to formally modify this permit. The work items identified in the abatement schedule may be amended from time to time based upon approval by the Department. The permittee must notify the Department in writing prior to any proposed changes to the implementation schedule.

**MAINE POLLUTANT DISCHARGE ELIMINATION SYSTEM PERMIT**

**MAINE WASTE DISCHARGE LICENSE**

**FACT SHEET**  
**MINOR REVISION**

Date: **DECEMBER 6, 2013**

PERMIT NUMBER: **ME0101681**  
LICENSE NUMBER: **W002602-6C-J-M**

NAME AND ADDRESS OF APPLICANT:

**TOWN OF MADAWASKA**  
**328 St. Thomas Street, Suite 101**  
**Madawaska, Maine 04756**

COUNTY: **Aroostook County**

NAME AND ADDRESS WHERE DISCHARGE OCCURS:

**Madawaska Pollution Control**  
**7 Public Works Avenue**  
**Madawaska, Maine 04756**

RECEIVING WATER/CLASSIFICATION: **St. John River/Class C**

COGNIZANT OFFICIAL AND TELEPHONE NUMBER: **Mr. Robert Dunbar, Supt.**  
**(207) 728-3608**  
**[biosolid@ncil.net](mailto:biosolid@ncil.net)**

## 1. MINOR PERMIT REVISION SUMMARY

In a letter dated December 6, 2013, the Town of Madawaska requested the Department of Environmental Protection (Department) modify Maine Pollutant Discharge Elimination System (MEPDES) permit #ME0101681/Maine Waste Discharge License (WDL) W002602-6C-F-R, which was issued on December 10, 2008, to change two milestone dates established in Special Condition K, Combined Sewer Overflows (CSOs), Section 4, CSO Master Plan. The proposed changes are as follows;

- 1) Grant an extension for the completion of the Fraser Pump Station upgrade, including the relocation of the force main and installation of the emergency generator, from December 10, 2013 to January 31, 2014.
- 2) Grant an extension for the submission of an updated CSO Master Plan from December 10, 2013 to December 31, 2014.

The Town cited delays outside of their ability to control and delays in the Department's ability to act on the Town's pending application for renewal of the December 10, 2008 as justification for granting the proposed deadline extensions. In accordance with *Rules Concerning the Processing of Applications and Other Administrative Matters*, 06-096 CMR 2(21)(A) (last amended August 25, 2013), the Department finds that the proposed minor revision request to extend the two CSO deadlines does not constitute an expansion or change in the nature of the project and does not modify any of the Department findings with respect to any licensing criteria. Therefore, the Department is granting the request to extend the two aforementioned deadlines.

## 2. CONDITIONS OF PERMITS

*Conditions of licenses*, 38 M.R.S.A. § 414-A, requires that the effluent limitations prescribed for discharges, including, but not limited to, effluent toxicity, require application of best practicable treatment (BPT), be consistent with the U.S. Clean Water Act, and ensure that the receiving waters attain the State water quality standards as described in Maine's Surface Water Classification System. In addition, *Certain deposits and discharges prohibited*, 38 M.R.S.A. § 420 and *Surface Waters Toxics Control Program*, 06-096 CMR 530 (effective March 21, 2012) require the regulation of toxic substances not to exceed levels set forth in *Surface Water Quality Criteria for Toxic Pollutants*, 06-096 CMR 584 (effective July 29, 2012), and that ensure safe levels for the discharge of toxic pollutants such that existing and designated uses of surface waters are maintained and protected.

## 3. RECEIVING WATER QUALITY STANDARDS

*Classification of major river basins*, 38 M.R.S.A. § 467(15)(A)(4) classifies the St. John River at the point of discharge, as Class C waters. *Standards for classification of fresh surface waters*, 38 M.R.S.A. § 465(4) describes the standards for Class C waters.

**4. DISCHARGE IMPACT ON RECEIVING WATER QUALITY**

As permitted, the Department has determined the existing water uses will be maintained and protected and the discharge will not cause or contribute to the failure of the water body to meet standards for Class C classification.

**5. DEPARTMENT CONTACTS**

Additional information concerning this permitting action may be obtained from, and written comments sent to:

Cindy L. Dionne  
Division of Water Quality Management  
Bureau of Land & Water Quality  
Department of Environmental Protection  
17 State House Station  
Augusta, Maine 04333-0017  
Telephone: (207) 485-2281  
e-mail: [cindy.l.dionne@maine.gov](mailto:cindy.l.dionne@maine.gov)



# DEP INFORMATION SHEET

## Appealing a Department Licensing Decision

Dated: March 2012

Contact: (207) 287-2811

### SUMMARY

There are two methods available to an aggrieved person seeking to appeal a licensing decision made by the Department of Environmental Protection's ("DEP") Commissioner: (1) in an administrative process before the Board of Environmental Protection ("Board"); or (2) in a judicial process before Maine's Superior Court. An aggrieved person seeking review of a licensing decision over which the Board had original jurisdiction may seek judicial review in Maine's Superior Court.

A judicial appeal of final action by the Commissioner or the Board regarding an application for an expedited wind energy development (35-A M.R.S.A. § 3451(4)) or a general permit for an offshore wind energy demonstration project (38 M.R.S.A. § 480-HH(1)) or a general permit for a tidal energy demonstration project (38 M.R.S.A. § 636-A) must be taken to the Supreme Judicial Court sitting as the Law Court.

This INFORMATION SHEET, in conjunction with a review of the statutory and regulatory provisions referred to herein, can help a person to understand his or her rights and obligations in filing an administrative or judicial appeal.

### I. ADMINISTRATIVE APPEALS TO THE BOARD

#### LEGAL REFERENCES

The laws concerning the DEP's *Organization and Powers*, 38 M.R.S.A. §§ 341-D(4) & 346, the *Maine Administrative Procedure Act*, 5 M.R.S.A. § 11001, and the DEP's *Rules Concerning the Processing of Applications and Other Administrative Matters* ("Chapter 2"), 06-096 CMR 2 (April 1, 2003).

#### HOW LONG YOU HAVE TO SUBMIT AN APPEAL TO THE BOARD

The Board must receive a written appeal within 30 days of the date on which the Commissioner's decision was filed with the Board. Appeals filed after 30 calendar days of the date on which the Commissioner's decision was filed with the Board will be rejected.

#### HOW TO SUBMIT AN APPEAL TO THE BOARD

Signed original appeal documents must be sent to: Chair, Board of Environmental Protection, c/o Department of Environmental Protection, 17 State House Station, Augusta, ME 04333-0017; faxes are acceptable for purposes of meeting the deadline when followed by the Board's receipt of mailed original documents within five (5) working days. Receipt on a particular day must be by 5:00 PM at DEP's offices in Augusta; materials received after 5:00 PM are not considered received until the following day. The person appealing a licensing decision must also send the DEP's Commissioner a copy of the appeal documents and if the person appealing is not the applicant in the license proceeding at issue the applicant must also be sent a copy of the appeal documents. All of the information listed in the next section must be submitted at the time the appeal is filed. Only the extraordinary circumstances described at the end of that section will justify evidence not in the DEP's record at the time of decision being added to the record for consideration by the Board as part of an appeal.

#### WHAT YOUR APPEAL PAPERWORK MUST CONTAIN

Appeal materials must contain the following information at the time submitted:

1. *Aggrieved Status.* The appeal must explain how the person filing the appeal has standing to maintain an appeal. This requires an explanation of how the person filing the appeal may suffer a particularized injury as a result of the Commissioner's decision.
2. *The findings, conclusions or conditions objected to or believed to be in error.* Specific references and facts regarding the appellant's issues with the decision must be provided in the notice of appeal.
3. *The basis of the objections or challenge.* If possible, specific regulations, statutes or other facts should be referenced. This may include citing omissions of relevant requirements, and errors believed to have been made in interpretations, conclusions, and relevant requirements.
4. *The remedy sought.* This can range from reversal of the Commissioner's decision on the license or permit to changes in specific permit conditions.
5. *All the matters to be contested.* The Board will limit its consideration to those arguments specifically raised in the written notice of appeal.
6. *Request for hearing.* The Board will hear presentations on appeals at its regularly scheduled meetings, unless a public hearing on the appeal is requested and granted. A request for public hearing on an appeal must be filed as part of the notice of appeal.
7. *New or additional evidence to be offered.* The Board may allow new or additional evidence, referred to as supplemental evidence, to be considered by the Board in an appeal only when the evidence is relevant and material and that the person seeking to add information to the record can show due diligence in bringing the evidence to the DEP's attention at the earliest possible time in the licensing process or that the evidence itself is newly discovered and could not have been presented earlier in the process. Specific requirements for additional evidence are found in Chapter 2.

#### **OTHER CONSIDERATIONS IN APPEALING A DECISION TO THE BOARD**

1. *Be familiar with all relevant material in the DEP record.* A license application file is public information, subject to any applicable statutory exceptions, made easily accessible by DEP. Upon request, the DEP will make the material available during normal working hours, provide space to review the file, and provide opportunity for photocopying materials. There is a charge for copies or copying services.
2. *Be familiar with the regulations and laws under which the application was processed, and the procedural rules governing your appeal.* DEP staff will provide this information on request and answer questions regarding applicable requirements.
3. *The filing of an appeal does not operate as a stay to any decision.* If a license has been granted and it has been appealed the license normally remains in effect pending the processing of the appeal. A license holder may proceed with a project pending the outcome of an appeal but the license holder runs the risk of the decision being reversed or modified as a result of the appeal.

#### **WHAT TO EXPECT ONCE YOU FILE A TIMELY APPEAL WITH THE BOARD**

The Board will formally acknowledge receipt of an appeal, including the name of the DEP project manager assigned to the specific appeal. The notice of appeal, any materials accepted by the Board Chair as supplementary evidence, and any materials submitted in response to the appeal will be sent to Board members with a recommendation from DEP staff. Persons filing appeals and interested persons are notified in advance of the date set for Board consideration of an appeal or request for public hearing. With or without holding a public hearing, the Board may affirm, amend, or reverse a Commissioner decision or remand the matter to the Commissioner for further proceedings. The Board will notify the appellant, a license holder, and interested persons of its decision.

## II. JUDICIAL APPEALS

Maine law generally allows aggrieved persons to appeal final Commissioner or Board licensing decisions to Maine's Superior Court, see 38 M.R.S.A. § 346(1); 06-096 CMR 2; 5 M.R.S.A. § 11001; & M.R. Civ. P 80C. A party's appeal must be filed with the Superior Court within 30 days of receipt of notice of the Board's or the Commissioner's decision. For any other person, an appeal must be filed within 40 days of the date the decision was rendered. Failure to file a timely appeal will result in the Board's or the Commissioner's decision becoming final.

An appeal to court of a license decision regarding an expedited wind energy development, a general permit for an offshore wind energy demonstration project, or a general permit for a tidal energy demonstration project may only be taken directly to the Maine Supreme Judicial Court. See 38 M.R.S.A. § 346(4).

Maine's Administrative Procedure Act, DEP statutes governing a particular matter, and the Maine Rules of Civil Procedure must be consulted for the substantive and procedural details applicable to judicial appeals.

### ADDITIONAL INFORMATION

If you have questions or need additional information on the appeal process, for administrative appeals contact the Board's Executive Analyst at (207) 287-2452 or for judicial appeals contact the court clerk's office in which your appeal will be filed.

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**Note: The DEP provides this INFORMATION SHEET for general guidance only; it is not intended for use as a legal reference. Maine law governs an appellant's rights.**

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