





PATRICIA W. AHO COMMISSIONER

PAUL R. LEPAGE GOVERNOR

August 2, 2013

Mr. Ross Parker Superintendent Town of Camden Water Pollution Control Facility PO Box 1207 Camden, ME 04843 RPARKER@CAMDENMAINE.GOV

Transmitted via electronic mall Delivery confirmation requested

RE: Maine Pollutant Discharge Elimination System (MEPDES) Permit #ME0100137 Maine Waste Discharge License (WDL) Application #W002592-6D-H-R Final Permit

Dear Mr. Parker:

Enclosed please find a copy of your final MEPDES permit and Maine WDL renewal which was approved by the Department of Environmental Protection. Please read this permit/license renewal and its attached conditions carefully. You must follow the conditions in the order to satisfy the requirements of law. Any discharge not receiving adequate treatment is in violation of State Law and is subject to enforcement action.

Any interested person aggrieved by a Department determination made pursuant to applicable regulations, may appeal the decision following the procedures described in the attached DEP FACT SHEET entitled "Appealing a Commissioner's Licensing Decision."

If you have any questions regarding the matter, please feel free to call me at 215-1579.

Sincerely. frette Meunier

Yvette M. Meunier Division of Water Quality Management Bureau of Land and Water Quality

Enc.

### cc: Denise Behr, DEP/CMRO Sandy Mojica, USEPA

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STATE OF MAINE DEPARTMENT OF ENVIRONMENTAL PROTECTION 17 STATE HOUSE STATION AUGUSTA, MAINE 04333-0017

DEPARTMENT ORDER

### IN THE MATTER OF

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TOWN OF CAMDEN PUBLICLY OWNED TREATMENT WORKS CAMDEN, KNOX COUNTY, MAINE #ME0100137 #W002592-6D-H-R APPROVAL MAINE POLLUTANT DISCHARGE ELIMINATION SYSTEM PERMIT AND WASTE DISCHARGE LICENSE RENEWAL

Pursuant to the provisions of the *Federal Water Pollution Control Act*, Title 33 USC, § 1251, *Conditions of licenses*, 38 M.R.S.A. § 414-A, and applicable regulations, the Department of Environmental Protection (Department) has considered the application of the TOWN OF CAMDEN (Town/permittee), with its supportive data, agency review comments, and other related material on file FINDS THE FOLLOWING FACTS:

### APPLICATION SUMMARY

The Town has submitted a timely and complete application to the Department for renewal of Department Waste Discharge License (WDL) #W002592-5L-F-R/ Maine Pollutant Discharge Elimination System (MEPDES) permit #ME0100137, which was issued on July 29, 2008 and is scheduled to expire on July 29, 2013. The 7/29/08 MPDES permit authorized the Town to discharge of a monthly average flow of 1.21 million gallons per day (MGD) of secondary treated municipal wastewater from a publicly owned treatment works facility to Camden Harbor, Class SB, in Camden, Maine.

### PERMIT SUMMARY

This permitting action is carrying forward all the terms and conditions of the previous permitting actions except:

- 1. Revising the monitoring frequencies for biochemical oxygen demand (BOD<sub>5</sub>), total suspended solids (TSS), settleable solids, total residual chlorine and fecal coliform bacteria based on a statistical analysis in accordance with the methodology established in the U.S. Environmental Protection Agency's "Interim Guidance for Performance Based Reductions of NPDES Permit Monitoring Frequencies" (USEPA 1996);
- 2. Eliminating the waiver from the requirement to achieve 85 percent removal for BOD<sub>5</sub> and TSS;
- 3. Revising the monitoring frequency for whole effluent toxicity (WET) testing;
- 4. Establishing an A-NOEL limit of 3.7% for the mysid shrimp and a C-NOEL limit of 2% for the sea urchin;
- 5. Eliminating the effluent limitations and monitoring requirements for total and inorganic arsenic based on new water quality based criteria;

### PERMIT

### PERMIT SUMMARY (cont'd)

- 6. Incorporating the interim mercury limits established by the Department for this facility pursuant to *Certain deposits and discharges prohibited*, 38 M.R.S.A. § 420 and *Waste discharge licenses*, 38 M.R.S.A. § 413 and *Interim Effluent Limitations and Controls for the Discharge of Mercury*, 06-096 CMR 519 (last amended October 6, 2001); and
- 7. Revising the timing of the screening and surveillance level testing during permit cycle.

It is noted that reporting estimated values ("J" flags) in regards to parameter test results that the estimated values are no longer acceptable and will be rejected by the Department.

### CONCLUSIONS

Based on the findings summarized in the attached Fact Sheet dated August 2, 2013, and subject to the Conditions listed below, the Department makes the following CONCLUSIONS:

- 1. The discharge, either by itself or in combination with other discharges, will not lower the quality of any classified body of water below such classification.
- 2: The discharge, either by itself or in combination with other discharges, will not lower the quality of any unclassified body of water below the classification which the Department expects to adopt in accordance with state law.
- 3. The provisions of the State's antidegradation policy, *Classification of Maine waters*, 38 M.R.S.A. §464(4)(F), will be met, in that:
  - (a) Existing in-stream water uses and the level of water quality necessary to protect and maintain those existing uses will be maintained and protected;
  - (b) Where high quality waters of the State constitute an outstanding natural resource, that water quality will be maintained and protected;
  - (c) The standards of classification of the receiving water body are met or, where the standards of classification of the receiving water body are not met, the discharge will not cause or contribute to the failure of the water body to meet the standards of classification;
  - (d) Where the actual quality of any classified receiving water body exceeds the minimum standards of the next highest classification that higher water quality will be maintained and protected; and
  - (e) Where a discharge will result in lowering the existing water quality of any water body, the Department has made the finding, following opportunity for public participation, that this action is necessary to achieve important economic or social benefits to the State.
- 4. The discharges will be subject to effluent limitations that require application of best practicable treatment as defined in 38 M.R.S.A. § 414-A(1)(D).

PERMIT

### ACTION

THEREFORE, the Department APPROVES the application of the TOWN OF CAMDEN to discharge a monthly average flow of 1.21 million gallons per day of secondary treated sanitary wastewater to Camden Harbor, Class SB, in Camden, Maine, SUBJECT TO THE FOLLOWING CONDITIONS, and all applicable standards and regulations including:

- 1. "Maine Pollutant Discharge Elimination System Permit Standard Conditions Applicable To All Permits," revised July 1, 2002, copy attached.
- 2. The attached Special Conditions, including any effluent limitations and monitoring requirements.
- 3. This permit and the authorization to discharge become effective upon the date of signature below and expire at midnight five (5) years from the effective date. If a renewal application is timely submitted and accepted as complete for processing prior to the expiration of this permit, the authorization to discharge and the terms and conditions of this permit and all modifications and minor revisions thereto remain in effect until a final Department decision on the renewal application becomes effective. [*Maine Administrative Procedure Act*, 5 M.R.S.A. § 10002 and *Rules Concerning the Processing of Applications and Other Administrative Matters*, 06-096 CMR 2(21)(A) (amended May 29, 2013)]

PLEASE NOTE ATTACHED SHEET FOR GUIDANCE ON APPEAL PROCEDURES

DONE AND DATED AT AUGUSTA, MAINE, THIS 5th DAY OF August	2013

DEPARTMENT OF ENVIRONMENTAL PROTECTION

Filed BY: AUG 5 2013 State of Maine Board of Environmental Protection Date filed with Board of Environmental Protection

Date of initial receipt of application:May 28, 2013Date of application acceptance:May 29, 2013This Order prepared by Yvette Meunier, BUREAU OF LAND & WATER QUALITY

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### SPECIAL CONDITIONS

## A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS

1. Beginning upon issuance of this permit, the permittee is authorized to discharge secondary treated municipal wastewaters from a publicly owned treatment works via **OUTFALL** #001A to Camden Harbor. Such discharges are limited and shall be monitored by the permittee as specified below<sup>(1)</sup>.

Effluent Characteristic			Discharge	<b>Discharge Limitations</b>			Minimum Monito	Minimum Monitoring Requirements
	Monthly	Weekly	Daily	Monthly	Weekly	Daily	Measurement	Sample
	Average	Average	Maximum	Average	Average	Maximum	Frequency	Type
Flow [50050]	1.21 MGD		Report MGD				Continuous	Recorder .
	[03]		[03]				166/661	[RC]
Biochemical Oxygen Demand	303 Ibs/Day	454 lbs/Day	505 lbs/Day	30 mg/L	45 mg/L	50 mg/L	1/Week	24 Hr. Composite
(BOD <sub>5</sub> ) [00310]	[26]	[26]	[26]	[19]	[61]	[61]	[0]/0]	[24]
BOD <sub>5</sub> % Removal <sup>(2)</sup>				85%			1/Month	Calculate
[81010]				[23]			[01/30]	[CA]
Total Suspended Solids	303 lbs/Day	454 lbs/Day	505 lbs/Day	30 mg/L	45 mg/L	50 mg/L	1/Week	24 Hr. Composite
$(TSS)_{f00530I}$	[26]	[26]	[36]	[61]	1611	[61]	101/071	[34]
8	1		ļ	85%			1/Month	Calculate
TSS % Removal <sup>27</sup> [81011]				[23]			[01/30]	[CA]
	Ŧ	1				0.3 ml/L	2/Week	Grab
Settleable Solids 1005457						/25/	[02/07]	[GR]
Fecal Coliform Bacteria <sup>(3)</sup>	1			$15/100 \text{ ml}^{(3)}$		50/100 ml	1/Week	Grab
(May 15 – Sept 30) [31616]				[13]		[13]	[10/10]	[GR]
Total Residual Chlorine <sup>(4)</sup>				0.1 mg/L		0.3 mg/L	5/Week	Grab
[50060]				[61]		[61]	[02/07]	[GR]
pH (Std. Units)	1				L .	6.0-9.0	5/Week	Grab
[00#00]				-		[12]	[05/07]	[GR]
Mercury (Total) <sup>(5)</sup>		1		83.4 ng/L		125.1 ng/L	1/Year	Grab
[2061]				[3M]		[3M]	[01/YR]	[GR]
The italicized numeric values bracketed in the table and in subsequent text are code numbers that Department personnel utilize to code the monthly Discharge Monitoring Reports. FOOTNOTES: See Pages 7 through 10 of this permit for applicable footnotes.	eted in the table of through 10 of through 10 of the table of table o	and in subsequent	t text are code numbers that De for applicable footnotes.	nbers that Departn footnotes.	aent personnel ut	llize to code the <b>n</b>	onthly Discharge Mon	itoring Reports.

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### SPECIAL CONDITIONS

# A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS - OUTFALL #001 (cont'd)

## SURVEILLANCE LEVEL TESTING

Beginning upon permit issuance and lasting through 24 months prior to permit expiration<sup>(1)</sup> (Years 1, 2 & 3 of the term of the permit) and commencing again 12 months prior to permit expiration (Year 5 of the term of the permit).

Monthly Average         Daily Maximum         Measurement         Sample $3.7\%_{l_{23j}}$ $1/$ Year $l_{01/N2l}$ Composite $l_{24l}$ $2.\%_{l_{23j}}$ $1/$ Year $l_{01/N2l}$ Composite $l_{24l}$ $Report ug/L_{l_{28l}}$ $1/2$ Years $l_{01/N2l}$ Composite $l_{24l}$	Effluent Characteristic Discharge Limitations
3.7% [23] 1/ Year [01/7R] 2.% [23] 1/ Year [01/7R] Report ug/L [28] 1/ 2 Years [01/27]	Mont
3.7% [23] 1/ Year [01/7] 2% [23] 1/ Year [01/7] Report ug/L [28] 1/ 2 Years [01/2]	
2 % [23] 1/ Year [01/78] Report ug/L [28] 1/ 2 Years [01/27]	
1/ 2 Years (01/27)	
1/ 2 Years [01/27]	

The italicized numeric values bracketed in the table and in subsequent text are code numbers that Department personnel utilize to code the monthly Discharge Monitoring Reports. FOOTNOTES: See Pages 7 through 10 of this permit for applicable footnotes.

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### SPECIAL CONDITIONS

# A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS - OUTFALL #001 (cont'd)

## SCREENING LEVEL TESTING

Beginning 24 months prior to permit expiration and lasting through 12 months prior to permit expiration <sup>(1)</sup> (Year 4 of the term of the permit) and every five years thereafter if a timely request for renewal has been made and the permit continues in force, or is replaced by a permit renewal containing this requirement

Effluent Characteristic	Ticchours I		Minimum	mum
		Discual ge Lumitadous	Monitoring F	<b>Monitoring Requirements</b>
	Monthly Average	Daily Maximum	Measurement Frequency	Sample Type
Whole Effluent Toxicity <sup>(6)</sup>				
Acute No Observed Effect Level (A-NOEL) Mysidopsis bahia <sub>[TDA3E]</sub> (Mysid shrimp)	1	3.7% [23]	2/Y car <sub>[02/W]</sub>	Composite <sub>[24]</sub>
Chronic No Observed Effect Level (C-NOEL) Arbacia punctulata <sub>(TBH3A)</sub> (Sea urchin)	1	2 % [23]	2/Year [02/Ys]	Composite [24]
Analytical chemistry <sup>(7,9)</sup> $(51477)$		Report ug/L /28/	1/Quarter 101.901	Composite/Grab <sub>[24]</sub>
Priority pollutant <sup>(8, 9)</sup> <sub>/500087</sub>		Report ug/L /28/	$1/Y$ car $p_{01/YR}$	Composite/Grab <sub>124/GR1</sub>
The italicized numeric values bracketed in the table and in subsequent text are code numbers that Department personnel utilize to code the monthly Discharge Monitoring Reports	bsequent text are code num	bers that Department perso	nnel utilize to code the month	Iv Discharge Monitoring Reports

Monitoring Reports. ) M M FOOTNOTES: See Pages 7 through 10 of this permit for applicable footnotes.

### A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS (cont'd)

### **Footnotes:**

1. Sampling - Sampling for all parameters (with the seasonal exception of BOD<sub>5</sub>, TSS, total residual chlorine and fecal coliform bacteria) must be conducted after the Parshall flume. Seasonal sampling (May 15<sup>th</sup> through September 30<sup>th</sup>) for BOD<sub>5</sub>, TSS, total residual chlorine and fecal coliform bacteria must be conducted after the last process treatment and at the Department approved sampling location at the Bayview Pump Station. Any change in sampling location must be approved by the Department in writing. The permittee shall conduct sampling and analysis in accordance with; a) methods approved by 40 Code of Federal Regulations (CFR) Part 136, b) alternative methods approved by the Department in accordance with the procedures in 40 CFR. Part 136, or c) as otherwise specified by the Department. Samples that are sent out for analysis must be analyzed by a laboratory certified by the State of Maine's Department of Health and Human Services for wastewater. Samples that are sent to a POTW licensed pursuant to Waste discharge licenses, 38 M.R.S.A. § 413 are subject to the provisions and restrictions of Maine Comprehensive and Limited Environmental Laboratory Certification Rules, 10-144 CMR 263 (last amended February 13, 2000). If the permittee monitors any pollutant more frequently than required by the permit using test procedures approved under 40 CFR Part 136 or as specified in this permit, the results of this monitoring shall be included in the calculation and reporting of the data submitted in the Discharge Monitoring Report.

All analytical test results shall be reported to the Department including results which are detected below the respective reporting limits (RLs) specified by the Department or as specified by other approved test methods. See Attachment A of this permit for a list of the Department's current RLs. If a non-detect analytical test result is below the respective RL, the concentration result shall be reported as <Y where Y is the RL achieved by the laboratory for each respective parameter. Reporting a value of <Y that is greater than an established RL or reporting an estimated value ("J" flagged) is not acceptable and will be rejected by the Department. Reporting analytical data and its use in calculations must follow established Department guidelines specified in this permit or in available Department guidance documents.

- 2. Percent Removal The treatment facility shall maintain a minimum of 85 percent removal of both total suspended solids and biochemical oxygen demand for all flows receiving secondary treatment. The percent removal shall be based on monthly average influent and effluent concentration values.
- 3. Fecal coliform bacteria Limits apply on a seasonal basis (May 15 September 30). The monthly fecal coliform average limitation is a geometric mean limitation and results shall be calculated and reported as such.

### A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS (cont'd)

### **Footnotes:**

- 4. TRC Monitoring Limitations and monitoring requirements are in effect any time elemental chlorine or chlorine-based compounds are utilized to disinfect the discharge(s). The permittee shall utilize a USEPA-approved test method capable of bracketing the TRC limitations specified in this permitting action. Monitoring for TRC is only required when elemental chlorine or chlorine-based compounds are in use for effluent disinfection. For instances when a facility has not disinfected with chlorine-based compounds for an entire reporting period, the facility shall report "NODI-9" for this parameter on the monthly DMR or "N9" if the submittal is an electronic DMR.
- 5. Mercury The permittee shall conduct all mercury sampling required by this permit or required to determine compliance with interim limitations established pursuant to 06-096 CMR 519 in accordance with the USEPA's "clean sampling techniques" found in USEPA Method 1669, Sampling Ambient Water For Trace Metals At EPA Water Quality Criteria Levels. All mercury analysis shall be conducted in accordance with USEPA Method 1631, Determination of Mercury in Water by Oxidation, Purge and Trap, and Cold Vapor Fluorescence Spectrometry. See Attachment B for a Department report form for mercury test results. Compliance with the monthly average limitation established in Special Condition A.1 of this permit will be based on the cumulative arithmetic mean of all mercury tests results that were conducted utilizing sampling Methods 1669 and analysis Method 1631E on file with the Department for this facility.
- 6. Whole effluent toxicity (WET) testing Definitive WET testing is a multi-concentration testing event (a minimum of five dilutions bracketing the critical acute and chronic dilution of 3.7% and 2.0% respectively), which provides an estimate of toxicity in terms of No Observed Effect Level, commonly referred to as NOEL or NOEC. A-NOEL is defined as the acute no observed effect level with survival as the end point. C-NOEL is defined as the chronic no observed effect level with survival, reproduction and growth as the end points. The critical acute and chronic thresholds were derived as the mathematic inverse of the applicable acute and chronic dilution factors of 27:1 and 50:1, respectively.
  - a. Screening-level testing Beginning 24 months prior to permit expiration and lasting through 12 months prior to permit expiration (Year 4 of the term of the permit) and every five years thereafter if a timely request for renewal has been made and the permit continues in force, or is replaced by a permit renewal containing this requirement, the permittee shall conduct screening level WET testing at a frequency of twice per year (2/Year) for both species. Acute tests shall be conducted on the mysid shrimp (*Mysidopsis bahia*). Chronic tests shall be conducted on the sea urchin (*Arbacia punctulata*). Testing shall be conducted in a different calendar quarter each sampling event.

### A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS (cont'd)

### **Footnotes:**

b. Surveillance-level testing – Beginning upon permit issuance and lasting through 24 months prior to permit expiration (Years 1, 2 & 3 of the term of the permit) and commencing again 12 months prior to permit expiration (Year 5 of the term of the permit), the permittee shall conduct surveillance level WET testing at a minimum frequency of once every year (1/Year). Acute tests shall be conducted on the mysid shrimp (*Mysidopsis bahia*). Chronic tests shall be conducted on the sea urchin (*Arbacia punctulata*). Testing shall be conducted in a different calendar quarter each sampling event.

WET test results must be submitted to the Department no later than the next Discharge Monitoring Report (DMR) required by the permit, provided, however, the permittee may review the toxicity reports for up to 10 business days after receiving the test results from the laboratory conducting the testing before submitting them. The permittee shall evaluate test results being submitted and identify to the Department possible exceedences of the critical acute and chronic water quality thresholds of 3.7% and 2.0%, respectively. See Attachment C of this permit for WET reporting forms.

Toxicity tests must be conducted by an experienced laboratory approved by the Department. The laboratory must follow procedures as described in the following USEPA methods manuals:

- U.S. Environmental Protection Agency, 2002. <u>Methods for Measuring the Acute</u> <u>Toxicity of Effluents and Receiving Waters to Freshwater and Marine Organisms</u>, Fifth edition, October 2002, EPA 821-R-02-012.
- U.S. Environmental Protection Agency, 2002. <u>Short-term Methods for Estimating the</u> <u>chronic Toxicity of Effluents and Receiving Waters to Marine and Estuarine Organisms</u>, Third edition, October 2002, EPA 821-R002-014.

Results of WET tests shall be reported on the "Whole Effluent Toxicity Report Fresh Waters" form included as **Attachment C** of this permit each time a WET test is performed. The permittee is also required to analyze the effluent for the parameters specified in the WET chemistry section, and the parameters specified in the analytical chemistry section of the form in **Attachment A** of this permit each time a WET test is performed.

- 7. Analytical Chemistry Refers to those pollutants listed under "Analytical Chemistry" on the form included as Attachment A of this permit.
  - a. Screening-level testing Beginning 24 months prior to permit expiration and lasting through 12 months prior to permit expiration (Year 4 of the term of the permit) and every five years thereafter if a timely request for renewal has been made and the permit continues in force, or is replaced by a permit renewal containing this requirement, the permittee shall conduct analytical chemistry testing at a minimum frequency of once per calendar quarter (1/Quarter) for four consecutive calendar quarters.

### A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS (cont'd)

### **Footnotes:**

- b. Surveillance-level testing Beginning upon permit issuance and lasting through 24 months prior to permit expiration (Years 1, 2 & 3 of the term of the permit) and commencing again 12 months prior to permit expiration (Year 5 of the term of the permit), the permittee shall conduct analytical chemistry testing at a minimum frequency of once every other year (1/2 Years). As with WET testing, testing shall be conducted in a different calendar quarter of each year.
- 8. Priority Pollutant Testing Refers to those pollutants listed under "Priority Pollutants" on the form included as Attachment A of this permit.
  - a. Screening level testing Beginning 24 months prior to permit expiration and lasting through 12 months prior to permit expiration (Year 4 of the term of the permit) and every five years thereafter if a timely request for renewal has been made and the permit continues in force, or is replaced by a permit renewal containing this requirement, the permittee shall conduct screening level priority pollutant testing at a minimum frequency of once per year (1/Year). It is noted that Chapter 530 does not require routine surveillance-level testing for priority pollutants in the first four years of the term of this permit.
- 9. Priority pollutant and analytical chemistry testing Priority pollutant and analytical chemistry testing shall be conducted on samples collected at the same time as those collected for whole effluent toxicity tests when applicable. Priority pollutant and analytical chemistry testing shall be conducted using methods that permit detection of a pollutant at existing levels in the effluent or that achieve minimum reporting levels of detection as specified by the Department.

Test results must be submitted to the Department not later than the next Discharge Monitoring Report (DMR) required by the permit, provided, however, that the permittee may review the toxicity reports for up to 10 business days of their availability before submitting them. The permittee shall evaluate test results being submitted and identify to the Department, possible exceedences of the acute, chronic or human health AWQC as established in *Surface Water Quality Criteria for Toxic Pollutants*, 06-096 CMR 584 (effective July 29, 2012). For the purposes of DMR reporting, enter a "1" for yes, testing done this monitoring period or "NODI-9" monitoring not required this period.

### **B. NARRATIVE EFFLUENT LIMITATIONS**

- 1. The permittee shall not discharge effluent that contains a visible oil sheen, foam or floating solids at any time which would impair the usages designated for the classification of the receiving waters.
- 2. The permittee shall not discharge effluent that contains materials in concentrations or combinations which are hazardous or toxic to aquatic life, or which would impair the usages designated for the classification of the receiving waters.

### B. NARRATIVE EFFLUENT LIMITATIONS (cont'd)

- 3. The permittee shall not discharge effluent that causes visible discoloration or turbidity in the receiving waters or that impairs the usages designated for the classification of the receiving waters.
- 4. The permittee shall not discharge effluent that lowers the quality of any classified body of water below such classification, or lowers the existing quality of any body of water if the existing quality is higher than the classification.

### C. TREATMENT PLANT OPERATOR

The treatment facility must be operated by a person holding a minimum of a **Grade III** certificate (or Registered Maine Professional Engineer) pursuant to *Sewerage Treatment Operators*, 32 M.R.S.A. §§ 4171-4182 and *Regulations for Wastewater Operator Certification*, 06-096 CMR 531 (effective May 8, 2006). All proposed contracts for facility operation by any person must be approved by the Department before the permittee may engage the services of the contract operator.

### D. LIMITATIONS FOR INDUSTRIAL USERS

Pollutants introduced into the wastewater collection and treatment system by a non-domestic source (user) shall not pass through or interfere with the operation of the treatment system. The permittee shall conduct an Industrial Waste Survey (IWS) any time a new industrial user proposes to discharge within its jurisdiction; an existing user proposes to make a significant change in its discharge; or at an alternative minimum, once every permit cycle. The IWS shall identify, in terms of character and volume of pollutants, any Significant Industrial Users discharging into the POTW subject to Pretreatment Standards under section 307(b) of the Clean Water Act, 40 CFR Part 403 (general pretreatment regulations) or *Pretreatment Program*, 06-096 CMR 528 (last amended March 17, 2008).

### E. AUTHORIZED DISCHARGES

The permittee is authorized to discharge only in accordance with: 1) the permittee's General Application for Waste Discharge Permit, accepted for processing on May 28, 2013; 2) the terms and conditions of this permit; and 3) only from Outfall #001A. Discharges of wastewater from any other point source(s) are not authorized under this permit, and shall be reported in accordance with Standard Condition B(5), *Bypasses*, of this permit.

### F. PUMP STATION EMERGENCY BYPASSES

**Discharges from emergency bypass structures in pump stations are not authorized by this permit.** The permittee shall make provisions to monitor the pump stations listed below via an electronic flow estimation system to record frequency, duration and estimation of flow discharged. An electronic device utilized to measure levels in the wet well and measure duration of the overflow is an acceptable methodology for determining quantity. Discharges from the pump station shall be reported in accordance with Standard Condition B(5), *Bypasses*, of this permit.

Outfall Number	Outfall Location	<b>Receiving Water and Class</b>
002	Bay View Street	Camden Harbor, SB
003	Rawson Avenue	Megunticook River, B
004	Sea Street	Camden Harbor, SB

### G. NOTIFICATION REQUIREMENT

In accordance with Standard Condition D, the permittee shall notify the Department of the following:

- 1. Any introduction of pollutants into the wastewater collection and treatment system from an indirect discharger in a primary industrial category discharging process wastewater; and
- 2. Any substantial change in the volume or character of pollutants being introduced into the wastewater collection and treatment system by a source introducing pollutants to the system at the time of permit issuance. For the purposes of this section, notice regarding substantial change shall include information on:
  - (a) the quality and quantity of wastewater introduced to the wastewater collection and treatment system; and
  - (b) any anticipated impact caused by the change in the quantity or quality of the wastewater to be discharged from the treatment system.

### H. DISPOSAL OF TRANSPORTED WASTES IN WASTEWATER TREATMENT FACILITY

Pursuant to this permit and *Standards for the Addition of Transported Wastes to Waste Water Treatment Facilities,* 06-096 CMR 555 (last amended February 5, 2009), during the effective period of this permit, the permittee is authorized to receive and introduce into the treatment process or solids handling stream up to a daily maximum of 1,500 gallons per day (gpd) of transported wastes, subject to the following terms and conditions.

### H. DISPOSAL OF TRANSPORTED WASTES IN WASTEWATER TREATMENT FACILITY (cont'd)

- 1. "Transported wastes" means any liquid non-hazardous waste delivered to a wastewater treatment facility by a truck or other similar conveyance that has different chemical constituents or a greater strength than the influent described on the facility's application for a waste discharge license. Such wastes may include, but are not limited to septage, industrial wastes or other wastes to which chemicals in quantities potentially harmful to the treatment facility or receiving water have been added.
- 2. It is noted that sanitary holding tank wastes to which no chemicals in quantities potentially harmful to the treatment facility or receiving water have been added are considered similar to the influent of a domestic wastewater treatment facility. 06-096 CMR 555 does not apply to the treatment of transported wastes having similar or compatible chemical composition and strength to the influent typically received by a particular treatment facility.
- 3. The character and handling of all transported wastes received must be consistent with the information and management plans provided in application materials submitted to the Department.
- 4. At no time shall the addition of transported wastes cause or contribute to effluent quality violations. Transported wastes may not cause an upset of, or pass through the treatment process or have any adverse impact on the sludge disposal practices of the wastewater treatment facility. Wastes that contain heavy metals, toxic chemicals, extreme pH, flammable or corrosive materials in concentrations harmful to the treatment operation must be refused. Odors and traffic from the handling of transported wastes may not result in adverse impacts to the surrounding community. If any adverse effects exist, the receipt or introduction of transported wastes into the treatment process or solids handling stream shall be suspended until there is no further risk of adverse effects.
- 5. The permittee shall maintain records for each load of transported wastes in a daily log which shall include at a minimum the following.
  - (a) The date;
  - (b) The volume of transported wastes received;
  - (c) The source of the transported wastes;
  - (d) The person transporting the transported wastes;
  - (e) The results of inspections or testing conducted;
  - (f) The volumes of transported wastes added to each treatment stream; and
  - (g) The information in (a) through (d) for any transported wastes refused for acceptance.

These records shall be maintained at the treatment facility for a minimum of five years.

6. The addition of transported wastes into the treatment process or solids handling stream shall not cause the treatment facilities design capacity to be exceeded. If, for any reason, the treatment process or solids handling facilities become overloaded, introduction of transported wastes into the treatment process or solids handling stream shall be reduced or terminated in order to eliminate the overload condition.

### H. DISPOSAL OF TRANSPORTED WASTES IN WASTEWATER TREATMENT FACILITY (cont'd)

- 7. Holding tank wastewater from domestic sources to which no chemicals in quantities potentially harmful to the treatment process have been added shall not be recorded as transported wastes but should be reported in the treatment facility's influent flow.
- 8. During wet weather events, transported wastes may be added to the treatment process or solids handling facilities only in accordance with a current high flow management plan approved by the Department that provides for full treatment of transported wastes without adverse impacts.
- 9. In consultation with the Department, chemical analysis is required prior to receiving transported wastes from new sources that are not of the same nature as wastes previously received. The analysis must be specific to the type of source and designed to identify concentrations of pollutants that may pass through, upset or otherwise interfere with the facility's operation.
- 10. Access to transported waste receiving facilities may be permitted only during the times specified in the application materials and under the control and supervision of the person responsible for the wastewater treatment facility or his/her designated representative.
- 11. The authorization in the Special Condition is subject to annual review and, with notice to the permittee and other interested parties of record, may be suspended or reduced by the Department as necessary to ensure full compliance with 06-096 CMR 555 and the terms and conditions of this permit.

### I. WET WEATHER FLOW MANAGEMENT PLAN

The permittee shall maintain a Wet Weather Management Plan to direct the staff on how to operate the facility effectively during periods of high flow. The Department acknowledges that the existing collection system may deliver flows in excess of the monthly average design capacity of the treatment plant during periods of high infiltration and rainfall. A specific objective of the plan must be to maximize the volume of wastewater receiving secondary treatment under all operating conditions. The revised plan must include operating procedures for a range of intensities, address solids handling procedures (including septic waste and other high strength wastes if applicable) and provide written operating and maintenance procedures during the events. The facility's Wet Weather Flow management Plan was last revised in April of 2009.

Once the Wet Weather Management Plan has been approved by the Department, the permittee shall review their plan at least annually and record any necessary changes to keep the plan up to date. The Department may require review and update of the plan as it is determined to be necessary.

### J. OPERATION & MAINTENANCE (O&M) PLAN

This permittee shall have a current written comprehensive Operation & Maintenance (O&M) Plan for the facility. The plan must provide a systematic approach by which the permittee shall at all times, properly operate and maintain all facilities and systems of treatment and control (and related appurtenances) which are installed or used by the permittee to achieve compliance with the conditions of this permit. The O&M Plan shall be kept on-site at all times and made available to Department and USEPA personnel upon request.

By December 31 of each year, or within 90 days of any process changes or minor equipment upgrades, the permittee shall evaluate and modify the O&M Plan including site plan(s) and schematic(s) for the wastewater treatment facility to ensure that it is up-to-date.

Within 90 days of completion of new and or substantial upgrades of the wastewater treatment facility, the permittee shall submit the updated O&M Plan to their Department inspector for review and comment.

### K. 06-096 CMR 530(2)(D)(4) STATEMENT FOR REDUCED/WAIVED TOXICS TESTING

By December 31 of each calendar year, the permittee shall provide the Department with a certification describing any of the following that have occurred since the effective date of this permit *[EFIS Code 75305]*. See Attachment F of the <u>Fact Sheet</u> for an acceptable certification form to satisfy this Special Condition.

- (a) Changes in the number or types of non-domestic wastes contributed directly or indirectly to the wastewater treatment works that may increase the toxicity of the discharge;
- (b) Changes in the operation of the treatment works that may increase the toxicity of the discharge;
- (c) Changes in industrial manufacturing processes contributing wastewater to the treatment works that may increase the toxicity of the discharge;

In addition, in the comments section of the certification form, the permittee shall provide the Department with statements describing;

- (d) Changes in stormwater collection or inflow/infiltration affecting the facility that may increase the toxicity of the discharge; and
- (e) Increases in the type or volume of transported (hauled) wastes accepted by the facility.

The Department may require that annual testing be re-instated if it determines that there have been changes in the character of the discharge or if annual certifications described above are not submitted.

### L. MONITORING AND REPORTING

Monitoring results obtained during the previous month shall be summarized for each month and reported on separate Discharge Monitoring Report (DMR) forms provided by the Department and **postmarked on or before the thirteenth (13<sup>th</sup>) day of the month** or hand-delivered to a Department Regional Office such that the DMRs are received by the Department on **or before the fifteenth (15<sup>th</sup>) day of the month** following the completed reporting period. A signed copy of the DMR and all other reports required herein shall be submitted to the Department's compliance inspector (unless otherwise specified) at the following address:

Department of Environmental Protection Bureau of Land and Water Quality Division of Water Quality Management State House Station 17 Augusta, Maine 04333-0017

Alternatively, if the permittee is submitting an electronic DMR (eDMR), the completed eDMR must be electronically submitted to the Department by a facility authorized DMR Signatory **not later than close of business on the fifteenth (15<sup>th</sup>) day of the month** following the completed reporting period. Hard Copy documentation submitted in support of the eDMR must be postmarked on or before the thirteenth (13<sup>th</sup>) day of the month or hand-delivered to the Department's Regional Office such that it is received by the Department **on or before the 15<sup>th</sup> day of the month** following the completed reporting period. Electronic documentation in support of the eDMR must be submitted not later than close of business on the 15<sup>th</sup> day of the month following the completed

### M. REOPENING OF PERMIT FOR MODIFICATIONS

In accordance with 38 M.R.S.A. § 414-A(5) and upon evaluation of the tests results or monitoring requirements specified in Special Conditions of this permitting action, new site specific information, or any other pertinent test results or information obtained during the term of this permit, the Department may, at any time and with notice to the permittee, modify this permit to: 1) include effluent limits necessary to control specific pollutants or whole effluent toxicity where there is a reasonable potential that the effluent may cause water quality criteria to be exceeded, (2) require additional monitoring if results on file are inconclusive; or (3) change monitoring requirements or limitations based on new information.

### N. SEVERABILITY

In the event that any provision(s), or part thereof, of this permit is declared to be unlawful by a reviewing court, the remainder of the permit shall remain in full force and effect, and shall be construed and enforced in all aspects as if such unlawful provision, or part thereof, had been omitted, unless otherwise ordered by the court.

### ATTACHMENT A

Printed 6/1/2012

Maine Department of Environmental Protection WET and Chemical Specific Data Report Form This form is for reporting laboratory data and facility information. Official compliance reviews will be done by DEP.

	Facility Name		AMAGNAN,	MEPDES #		Facility Re	Facility Representative Signature To the best of my knowledge this information is true, accurate and complete.	wledge this infor	mation is true.	accurate and	complete.
	Licensed Flow (MGD)			Flow for [	Flow for Day (MGD) <sup>(1)</sup>		Flow Avg. for Month (MGD) <sup>(2)</sup>	onth (MGD) <sup>(23</sup>			
	Chronic dilution factor			Date Sampl	Date Sample Collected		Date Sam	Date Sample Analyzed			
	Human health dilution factor Criteria type: M(arine) or F(resh)	M			Laboratory			<b>.</b>	Talanhana		
	I and Dudelan And SE Shere		-4		Address						
	CEROR WARNING   Essential family	MARINE AND	AND ESTUARY VERSION		Lab Contact				Lab ID #		
	information is missing. Please check required entries in bold above.		the footnotes on the last page.	he last page.		Receiving Water or Ambient	Effluent Concentration (ugl. or as poted)				
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	Sea Urchin										
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	pH (S.U.) (9)					(8)					
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	Total Suspended Solids (mg/L)					₹₹					
	Salinity (ppt.)										
	ANALYTICAL CHEMISTRY <sup>(3)</sup>										
	Also do these tests on the effluent with WFT Testing on the receiving under is			Effluent Limits, ug/L	ng/L		lerendel habberen berndabeen.		Possible	Possible Exceedence $^{(7)}$	nce ()
	optional	Reporting Limit	Acute	Chronic <sup>(6)</sup>	Health <sup>(6)</sup>			Limit Check	Acute	Chronic F	Health
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Revised July 2009

DEPLW 0740-B2007

Page 1

## Maine Department of Environmental Protection WET and Chemical Specific Data Report Form

## This form is for reporting laboratory data and facility information. Official compliance reviews will be done by DEP.

PRIORITY POLLUTANTS (4)											
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## Maine Department of Environmental Protection WET and Chemical Specific Data Report Form This form is for reporting laboratory data and facility information. Official compliance reviews will be done by DEP.

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### This form is for reporting laboratory data and facility information. Official compliance reviews will be done by DEP. Maine Department of Environmental Protection WET and Chemical Specific Data Report Form

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Notes:

Flow average for day pertains to WET/PP composite sample day.

(2) Flow average for month is for month in which WET/PP sample was taken.

(3) Analytical chemistry parameters must be done as part of the WET test chemistry.

(4) Priority Pollutants should be reported in micrograms per liter (ug/L).

(5) Mercury is often reported in nanograms per liter (ng/L) by the contract laboratory, so be sure to convert to micrograms per liter on this spreadsheet.

(6) Effluent Limits are calculated based on dilution factor, background allocation (10%) and water quality reserves (15% - to allow for new or changed discharges or non-point sources).

(7) Possible Exceedence determinations are done for a single sample only on a mass basis using the actual pounds discharged. This analysis does not consider watershed wide allocations for fresh water discharges. (8) These tests are optional for the receiving water. However, where possible samples of the receiving water should be preserved and saved for the duration of the WET test. In the event of questions about the receiving water's possible effect on the WET results, chemistry tests should then be conducted.

(9) pH and Total Residual Chlorine must be conducted at the time of sample collection. Tests for Total Residual Chlorine need be conducted only when an effluent has been chlorimated or residual chlorine is believed to be present for any other reason.

Comments:

### ATTACHMENT B

### Maine Department of Environmental Protection Effluent Mercury Test Report

Name of Facility:	Federal Permit # ME
	Pipe #
Purpose of this test: Initial limit determina Compliance monitorir Supplemental or extra	g for: year calendar quarter
SAMPLE COLLE	CTION INFORMATION
Sampling Date: mm_ddy	Sampling time:AM/PM
Sampling Location:	
Weather Conditions:	
Please describe any unusual conditions with the time of sample collection:	influent or at the facility during or preceding the
Optional test - not required but recommended we evaluation of mercury results:	here possible to allow for the most meaningful
Suspended Solidsmg/L Sam	ple type: Grab (recommended) or Composite
ANALYTICAL RESULT	FOR EFFLUENT MERCURY
Name of Laboratory:	
Date of analysis:	Result: ng/L (PPT)
Please Enter Effluent Limits	for your facility
Effluent Limits: Average = ng/I	Maximum = ng/L
Please attach any remarks or comments from th their interpretation. If duplicate samples were t	e laboratory that may have a bearing on the results or aken at the same time please report the average.
CERT	IFICATION
	pregoing information is correct and representative of e sample for mercury was collected and analyzed 1631 (trace level analysis) in accordance with
By:	Date:
Title:	
	· · ·

PLEASE MAIL THIS FORM TO YOUR ASSIGNED INSPECTOR

### ATTACHMENT C

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### MAINE DEPARTMENT OF ENVIRONMENTAL PROTECTION WHOLE EFFLUENT TOXICITY REPORT MARINE WATERS

Facility Name		MEPDES Permi	
			Pipe #
Facility Representative		Signature	nd complete.
Facility Telephone #		Date Collected	Date:Tested
Chlormated?	Dechlorinated?	mm/dd/yy	mm/dd/yy
	mysid shrimp sea urchin		A-NOEL
A-NOEL C-NOEL			C-NOEL
Dafa summary	mystu sprimp	sca urchin	
QC standard	% survival >90	% fertilized >70	Salinity Adjustment
lab control receiving water control			brine
conc. 1 ( %) conc. 2 ( %)			other
conc. 3 ( %) conc. 4 ( %)			
conc. 5 ( %)			-
conc. 6 (      %) stat test used			
place * nex	t to values statistically different fi		
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toxicant / date limits (mg/L)			
results (mg/L)			]
Comments			
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Laboratory conducting tes Company Name	t}	Company Rep. Name (Printed)	
Mailing Address		Company Rep. Signature	
City, State, ZIP	]	Company Telephone #	

### Report WET chemistry on DEP Form "ToxSheet (Marine Version), March 2007."

### MAINE POLLUTANT DISCHARGE ELIMINATION SYSTEM PERMIT MAINE WASTE DISCHARGE LICENSE

### FACT SHEET

DATE:

August 2, 2013

PERMIT NUMBER: #ME0100137

WASTE DISCHARGE LICENSE: #W002592-6D-H-R

NAME AND ADDRESS OF APPLICANT:

### TOWN OF CAMDEN WATER POLLUTION CONTROL FACILITY P.O. BOX 1207 CAMDEN, ME 04843

COUNTY:

KNOX

NAME AND ADDRESS WHERE DISCHARGE(S) OCCUR(S):

### TOWN OF CAMDEN WATER POLLUTION CONTROL FACILITY 20 LIONS LANE CAMDEN, ME 04843

### RECEIVING WATER CLASSIFICATION: CAMDEN HARBOR/CLASS SB

COGNIZANT OFFICIAL AND TELEPHONE NUMBER: ROSS PARKER SUPERINTENDENT TOWN OF CAMDEN (207) 236-7955 RPARKER@CAMDENMAINE.GOV

### 1. APPLICATION SUMMARY

The Town of Camden (Town) has submitted a timely and complete application to the Department of Environmental Protection (Department) for renewal of Waste Discharge License (WDL) #W002592-5L-F-M/Maine Pollutant Discharge Elimination System (MEPDES) permit #ME0100137 which was issued by the Department on July 29, 2008 and is scheduled to expire on July 29, 2013. The 7/29/08 permit authorized the discharge of a monthly average flow of 1.21 million gallons per day (MGD) of secondary treated municipal wastewaters from a publicly owned treatment works (POTW) to Camden Harbor, Class SB, in Camden, Maine. See Attachment A for location map.

FACT SHEET

### 2. PERMIT SUMMARY

- a. <u>Terms and Conditions</u>: This permitting action is carrying forward all the terms and conditions of the previous permitting actions except:
  - Revising the monitoring frequencies for biochemical oxygen demand (BOD 5), total suspended solids (TSS), settleable solids, total residual chlorine and fecal coliform bacteria based on a statistical analysis in accordance with the methodology established in the U.S. Environmental Protection Agency's "Interim Guidance for Performance Based Reductions of NPDES Permit Monitoring Frequencies" (USEPA 1996);
  - 2. Eliminating the waiver from the requirement to achieve 85 percent removal for BOD<sub>5</sub> and TSS;
  - 3. Revising the monitoring frequency for whole effluent toxicity (WET) testing;
  - 4. Establishing a establishing an A-NOEL limit of 3.7% for the mysid shrimp and a C-NOEL limit of 2% for the sea urchin;
  - 5. Eliminating the effluent limitations and monitoring requirements for total and inorganic arsenic based on new water quality based criteria;
  - 6. Incorporating the interim mercury limits established by the Department for this facility pursuant to *Certain deposits and discharges prohibited*, 38 M.R.S.A. § 420 and *Waste discharge licenses*, 38 M.R.S.A. § 413 and *Interim Effluent Limitations and Controls for the Discharge of Mercury*, 06-096 CMR 519 (last amended October 6, 2001); and
  - 7. Revising the timing of the screening and surveillance level testing during permit cycle.
- b. <u>History</u>: The most current relevant regulatory actions include:

May 25, 2000 – The Department administratively modified WDL #W002592-5L-D-R by establishing interim limits for the discharge of mercury.

January 12, 2001 – The Department received authorization from the United States Environmental Protection Agency (USEPA) to administer the National Pollution Discharge Elimination System (NPDES) permitting program in Maine, excluding areas of special interest to Maine Indian Tribes. From this point forward, the program has been referred to as the Maine Pollutant Discharge Elimination System (MEPDES) program, and MEPDES permit #ME0100137 has been utilized for this facility. On March 26, 2011, the USEPA authorized the Department to administer the MEPDES program in Indian territories of the Penobscot Nation and Passamaquoddy Tribe.

July 29, 2008 – The Department issued combination WDL #W002592-5L-F-R / MEPDES permit #ME0100137 for a five-year term. The July 29, 2008 permit superseded previous WDLs issued on May 1, 2003, September 28, 1999, and September 30, 1997.

### 2. PERMIT SUMMARY (cont'd)

February 6, 2012 - The Department issued a modification of MEPDES permit #ME0100137/WDL #W002592-5L-F-R for a reduction in the mercury testing frequency for total mercury from 4/Year to 1/Year based on *Certain deposits and discharges prohibited*, 38 M.R.S.A., § 420(1-B)(F).

May 28, 2013 – The Town submitted a timely and complete General Application to the Department for renewal of the July 29, 2008 MEPDES permit. The application was accepted for processing on May 29, 2013, and was assigned WDL #W002592-6D-H-R / MEPDES #ME0100137.

- c. Source Description: Wastewater flows received at the Town's wastewater treatment facility are generated by residential and light commercial entities within the Town of Camden and portions of the Town of Rockport. Approximately 4,600 gallons per day of sanitary wastewater is trucked from the Mountainside Trailer Park to the Town's Mt. Battie Pump Station. The facility receives an average of 50,000 gallons per day of leachate from Mid Coast Solid Waste Cooperative and 80 gallons per day of process wastewater from Intricon/Tibbets Company. It is noted that the facility no longer receives contaminated stormwater from the Jacobs Quarry North. The facility is also permitted to receive up to a daily maximum flow of 1, 500 gallons of septage. The septage is received from a manhole located just upstream of the facility's comminutor and grit chamber. The facility's collection system is approximately 17 miles in length, has seven pump stations and is a separated system with no combined sewer overflows (CSOs). The permittee has indicated that three of the seven pump stations have provisions for emergency bypasses of untreated wastewater. These emergency bypasses are not authorized by this permit. Special Condition F, Pump Station Emergency Bypasses, lists the individual pump stations and requires the permittee to track frequency of discharge occurrences and measure or estimate the quantity of discharge events. During extended periods of wet weather, the facility receives significant inflow and infiltration.
- d. <u>Wastewater Treatment</u>: The facility is capable of providing a secondary level of treatment via a comminutor, an aerated grit chamber, four aeration basins with a fine-bubble diffused aeration system, two circular secondary clarifiers, two aerobic digesters and an outfall pipe utilized as a chlorine contact structure for disinfection. The facility is currently utilizing one-half of the available treatment units. In mid to late 2007, the facility's mechanical aerators in the aerobic sludge digesters were replaced with fine-bubble diffusers; the two secondary clarifiers were rebuilt and a new blower system for the sludge digesters was installed. During extended wet weather/high flow periods, additional treatment units are put on-line as needed. Over the past three years, the facility experienced 2-3 instances of high flows per year. See **Attachment B** of this Fact Sheet for a schematic of the treatment process.

The facility uses sodium hypochlorite for disinfection and dechlorinates using sodium bisulfite.. The outfall consists of a 24-inch diameter ductile iron pipe extending out into the harbor approximately 250 feet with a diffuser consisting of 3 cast iron ports, two measuring 12 inches in diameter, one measuring 8 inches in diameter. The permittee has indicated that the diffuser ports are located in approximately 12 feet of water at mean low tide and 25 feet of water at high tide. See **Attachment C** of this Fact Sheet for a diagram of the outfall piping.

Flow

### 3. CONDITIONS OF PERMITS

*Conditions of licenses*, 38 M.R.S.A. § 414-A, requires that the effluent limitations prescribed for discharges, including, but not limited to, effluent toxicity, require application of best practicable treatment (BPT), be consistent with the U.S. Clean Water Act, and ensure that the receiving waters attain the State water quality standards as described in Maine's Surface Water Classification System. In addition, 38 M.R.S.A., § 420 and 06-096 CMR 530 require the regulation of toxic substances not to exceed levels set forth in *Surface Water Quality Criteria for Toxic Pollutants*, 06-096 CMR 584 (effective July 29, 2011), and that ensure safe levels for the discharge of toxic pollutants such that existing and designated uses of surface waters are maintained and protected.

### 4. RECEIVING WATER STANDARDS

*Classifications of estuarine and marine waters*, 38 M.R.S.A. § 469(3) classifies Camden Harbor at the point of discharge as a Class SB waterway. *Standards for classification of estuarine and marine waters*, 38 M.R.S.A. § 465-B(2) describes the standards for classification for Class SB waters.

### 5. EXISTING WATER QUALITY CONDITIONS

<u>The State of Maine 2010 Integrated Water Quality Monitoring and Assessment Report</u>, prepared by the Department pursuant to Sections 303(d) and 305(b) of the Federal Water Pollution Control Act, lists the estuarine and marine waters at Camden as, "Category 4-A: Estuarine and Marine Waters with Impaired Use, TMDL Completed." The Report states that bacteria may impair either recreational uses (swimming) or shellfish consumption uses, or both. Shellfish consumption impairments only apply to waters naturally capable of supporting the shellfish-harvesting use (*i.e.*, waters of high enough salinity for propagation of shellfish.) On September 28, 2009, the USEPA approved the Department's Maine Statewide Bacteria TMDL (Total Maximum Daily Loads), dated August 2009, for fresh, marine and estuarine waters impaired by bacteria.

Compliance with the seasonal fecal coliform bacteria limits in this permitting action ensures that the discharge from the Town's wastewater treatment facility will not seasonally cause or contribute to the shellfish harvesting closure. See **Attachment D** for DMR area Shellfish Closure map.

### 6. EFFLUENT LIMITATIONS & MONITORING REQUIREMENTS

a. <u>Flow</u>: The previous permitting action established, and this permitting action is carrying forward a monthly average flow limitation of 1.21 MGD as it remains representative of the monthly average design capacity of the facility.

The Department reviewed 46 Discharge Monitoring Reports (DMRs) that were submitted for the period January 2009 – October 2012. A review of data indicates the following:

FIOW			
Value	Limit (MGD)	Range (MGD)	Mean (MGD)
Monthly Average	1.21	0.49 – 1.71	0.952
Daily Maximum	Report	0.62 - 4.58	2.103

b. <u>Dilution Factors</u>: 06-096 CMR 530(4)(A)(2)(a) states that, "For discharges to the ocean, dilution must be calculated as near-field or initial dilution, or that dilution available as the effluent plume rises from the point of discharge to its trapping level, at mean low water level and slack tide for the acute exposure analysis, and at mean tide for the chronic exposure analysis using appropriate models determined by the Department such as MERGE, CORMIX or another predictive model." Based on the configuration of Outfall #001A and a monthly average discharge flow design criterion of 1.21 million gallons per day (MGD), dilution factors associated with the discharge of secondary treated wastewaters via Outfall #001A are as follows:

Acute = 27:1 Chronic = 50:1 Harmonic mean <sup>(1)</sup> = 150:1

Footnote:

- (1) The harmonic mean dilution factor is approximated by multiplying the chronic dilution factor by three (3). This multiplying factor is based on guidelines for estimation of human health dilution presented in the USEPA publication "Technical Support Document for Water Quality-Based Toxics Control" (Office of Water; EPA/505/2-90-001, page 88), and represents an estimation of harmonic mean flow on which human health dilutions are based in a riverine 7Q10 flow situation.
- c. Biochemical Oxygen Demand (BOD<sub>5</sub>) & Total Suspended Solids (TSS): The previous permitting action established, and this permitting action is carrying forward, monthly and weekly average technology-based concentration limits of 30 mg/L and 45 mg/L, respectively, for BOD<sub>5</sub> and TSS based on the secondary treatment requirements specified at Effluent Guidelines and Standards, 06-096 CMR 525(3)(III) (effective January 12, 2001), and a daily maximum concentration limit of 50 mg/L, which is based on a Department best professional judgment (BPJ) of best practicable treatment (BPT) for secondary treated wastewater. The technologybased monthly, weekly, and daily average mass limits of 303 lbs./day, 454 lbs./day and 505 lbs./day, respectively, established in the previous permitting action for BOD<sub>5</sub> and TSS are based on the monthly average flow design criterion of 1.21 MGD and the applicable concentration limits, and are also being carried forward in this permitting action. This permitting action is carrying forward a requirement for a minimum of 85% removal of BOD<sub>5</sub> & TSS pursuant to 06-096 CMR 525(3)(III)(a&b)(3). The permittee has not demonstrated that it qualifies for special considerations pursuant to 06-096 CMR 525(3)(IV). Therefore, this permitting action is eliminating the waiver from the 85 percent removal requirement provided in the previous permitting action when influent concentration is less than 200 mg/L.

The Department reviewed 46 DMRs that were submitted for the period January 2009 – October 2012. A review of the data indicates the following:

Value	Limit (lbs/day)	Range (lbs/day)	Average (lbs/day)
Monthly Average	303	31-146	82
Weekly Average	454	39-320	133
Daily Maximum	505	49-347	171

BOD<sub>5</sub> Mass

Value	Limit (mg/L)	Range (mg/L)	Average (mg/L)
Monthly Average	30	6.2-18	10.7
Weekly Average	45	7.5-24	15
Daily Maximum	50	10-31	18.0

### **BOD<sub>5</sub> Concentration**

### TSS mass

Value	Limit (lbs/day)	Range (lbs/day)	Average (lbs/day)
Monthly Average	303	26-183	63
Weekly Average	454	33-307	106
Daily Maximum	505	38-434	140

### **TSS** concentration

Value	Limit (mg/L)	Range (mg/L)	Average (mg/L)
Monthly Average	30	4.7-15	8.1
Weekly Average	45	6-22	12
Daily Maximum	50	7-29	15

On April 19, 1996, the USEPA issued a guidance document entitled, "*Interim Guidance for Performance Based Reductions of NPDES Permit Monitoring Frequencies*" (USEPA 1996) as the basis for determining reduced monitoring frequencies. The guidance document was issued to reduce unnecessary reporting while at the same time maintaining a high level of environmental protection for facilities that have a good compliance record and pollutant discharges at levels below permit requirements. Monitoring requirements are not considered effluent limitations under section 402(o) of the Clean Water Act and therefore, anti-backsliding prohibitions would not be triggered by reductions in monitoring frequencies.

The USEPA guidance states "...the basic premise underlying a performance-based reduction approach is that maintaining a low average discharge relative to the permit limits results in a low probability of the occurrence of a violation for a wide range of sampling frequencies." The monitoring frequency reductions in USEPA's guidance were designed to maintain approximately the same level of reported violations as that experienced with the existing baseline sampling frequency in the permit. To establish baseline performance the long term average (LTA) discharge rate for each parameter is calculated using the most recent two-year data set of monthly average effluent data representative of current operating conditions. The LTA/permit limit ratio is calculated and then compared to the matrix in Table I of USEPA's guidance to determine the potential monitoring frequency reduction. It is noted Table I of USEPA's guidance was derived from a probability table that used an 80% effluent variability or coefficient of variation (cv). The permitting authority can take into consideration further reductions in the monitoring frequencies if the actual cv for the facility is significantly lower than the default 80% utilized by the USEPA in Table I.

In addition to the parameter-by-parameter performance history via the statistical evaluation cited above, the USEPA recommends the permitting authority take into consideration the facility enforcement history and the parameter-by-parameter compliance history and factors specific to the State or facility. If the facility has already been given monitoring reductions due to superior performance, the baseline may be a previous permit.

The Department considered 45 months of effluent data (January 2009 - October 2012) for BOD<sub>5</sub> and TSS which indicate the ratios (expressed in percent) of the long term effluent average to the monthly average limits can be calculated as follows:

BOD<sub>5</sub>

Long term average = 82 lbs/day Monthly average limit = 303 lbs/day Current monitoring frequency = 2/Week

Ratio =  $\frac{82 \text{ lbs/day}}{303 \text{ lbs/day}} = 27\%$ 

According to Table I of the USEPA guidance, a 2/Week monitoring requirement can be reduced to 1/Week. Therefore, the monitoring frequency for BOD<sub>5</sub> has been reduced to 1/Week in this permitting action.

### <u>TSS</u>

Long term average = 63 lbs/day Monthly average limit = 303 lbs/day Current monitoring frequency = 2/Week

Ratio =  $\frac{63 \text{ lbs/day}}{303 \text{ lbs/day}} = 20\%$ 

According to Table I of the USEPA guidance, a 2/Week monitoring requirement can be reduced to 1/Week. Therefore, the monitoring frequency for TSS has been reduced to 1/Week in this permitting action.

d. <u>Settleable Solids</u>: The previous permitting action established, and this permitting action is carrying forward, a technology-based daily maximum concentration limit of 0.3 ml/L for settleable solids, which is considered a best practicable treatment limitation (BPT) for secondary treated wastewater.

The Department reviewed 46 DMRs that were submitted for the period January 2009 – October 2012. A review of data indicates the following:

### Settleable solids concentration

Value	Limit (ml/L)	Range (ml/L)	Average (ml/L)
Daily Maximum	0.3	0.1 - 0.3	0.11

A review of the monitoring data for settleable solids for the period January 2009 – October 2012 indicates the ratios (expressed in percent) of the long term effluent average to the monthly average limits can be calculated as follows:

Long term average = 0.1 ml/L Daily maximum limit = 0.3 ml/L Current monitoring frequency = 5/Week

Ratio = 0.1 ml/L = 33%0.3 ml/L

According to Table I of the USEPA guidance, a 5/Week monitoring requirement can be reduced to 2/Week. Therefore, the monitoring frequency for settleable solids has been reduced to 2/Week in this permitting action.

e. <u>Fecal Coliform Bacteria</u> – The previous permitting action established, and this permitting action is carrying forward, seasonal (May 15 – September 30) monthly average and daily maximum limits of 15 colonies/100 mL and 50 colonies/100 mL respectively, for fecal coliform bacteria, which are consistent with the National Shellfish Sanitation Program. Bacteria limits are seasonal and apply between May 15 and September 30 of each year, however, the Department reserves the right to require year-round disinfection to protect the health, safety and welfare of the public.

The Department reviewed 20 DMRs that were submitted for the period January 2009 – September 2012. A review of data indicates the following:

Value	Limit (col/100 ml)	Range (col/100 ml)	Mean (col/100 ml)	
Monthly Average	15	2 - 15	8	
Daily Maximum	50	3-45	26	

### Fecal coliform bacteria

From this data a set a ratio (expressed in percent) of the long term effluent average to the monthly average limits can be calculated as follows:

Long term average = 8 col/100 ml Monthly average limit = 15 col/100 ml Current monitoring frequency = 3/Week

Ratio =  $\frac{8 \text{ col}/100 \text{ ml}}{15 \text{ col}/100 \text{ ml}} = 53\%$ 

### FACT SHEET

### ME0100137 W002592-6D-H-R

### 6. EFFLUENT LIMITATIONS & MONITORING REQUIREMENTS (cont'd)

According to Table I of the USEPA guidance, a 2/Week monitoring requirement can be reduced to 1/Week. Therefore, the monitoring frequency for fecal coliform bacteria has been reduced to 1/Week in this permitting action.

f. <u>Total Residual Chlorine (TRC)</u> - The previous permitting action established technology-based monthly average and water quality-based daily maximum concentration limits of 0.1 mg/L and 0.3 mg/L, respectively, for TRC. Limitations on TRC are specified to ensure that ambient water quality standards are maintained and that BPT technology is being applied to the discharge. Department permitting actions impose the more stringent of either a water quality-based or BPTbased limit. With dilution factors as determined above, end-of-pipe (EOP) water quality-based concentration thresholds for TRC may be calculated as follows:

Acute (A)	Chronic (C)	A & C	Acute	Chronic
Criterion	Criterion	Dilution Factors	Threshold	Threshold
0.013 mg/L	0.0075 mg/L	27:1 (A) 50:1 (C)	0.35 mg/L	0.38 mg/L

The Department has established a daily maximum BPT limitation of 1.0 mg/L for facilities that disinfect their effluent with elemental chlorine or chlorine-based compounds. For facilities that need to dechlorinate the discharge in order to meet water quality-based thresholds, the Department has established daily maximum and monthly average BPT limits of 0.3 mg/L and 0.1 mg/L, respectively. The facility dechlorinates the effluent prior to discharge in order to achieve compliance with the water quality-based thresholds.

Because the facility needs to dechlorinate the discharge to comply with the calculated water quality thresholds, this permitting action is carrying forward the daily maximum and monthly average BPT limitations of 0.3 mg/L and 0.1 mg/L, respectively, as these technology-based limits are more stringent than the water quality-based limit calculated above.

The Department reviewed 20 DMRs that were submitted for the period January 2009 – October 2012. A review of data indicates the following:

Value	Limit (mg/L)	Range (mg/L)	Mean (mg/L)
Daily Maximum	0.3	0.08 - 0.15	0.12
Monthly Average	0.1	0.05 - 0.09	0.07

### Total residual chlorine

From this data a set a ratio (expressed in percent) of the long term effluent average to the monthly average limits can be calculated as follows:

Long term average = 0.07 mg/L Daily maximum limit = 0.1 mg/L Current monitoring frequency = 1/Day

Ratio =  $\frac{0.07 \text{ mg/L}}{0.1 \text{ mg/L}} = 70\%$ 

According to Table I of the USEPA guidance, a 1/Day monitoring requirement can be reduced to 5/Week. Therefore, the monitoring frequency for TRC has been reduced to 5/Week in this permitting action.

g. <u>pH</u> – The previous permitting action established, and this permitting action is carrying forward a technology- based pH limit of 6.0 - 9.0 standard units (SU), which is based on 06-096 CMR 525(3)(III), and a minimum monitoring frequency requirement of five times per week.

The Department reviewed 46 DMRs that were submitted for the period January 2009 – October 2012. A review of data indicates the following:

pН			
Value	Limit (SU)	Minimum (SU)	Maximum (SU)
Range	6.0-9.0	6.6	7.7

### Whole Effluent Toxicity (WET), Priority Pollutant, and Analytical Chemistry Testing

38 M.R.S.A. § 414-A and 38 M.R.S.A. § 420 prohibit the discharge of effluents containing substances in amounts that would cause the surface waters of the State to contain toxic substances above levels set forth in Federal Water Quality Criteria as established by the USEPA. 06-096 CMR 530 sets forth effluent monitoring requirements and procedures to establish safe levels for the discharge of toxic pollutants such that existing and designated uses of surface waters are maintained and protected and narrative and numeric water quality criteria are met. 06-096 CMR 584 sets forth ambient water quality criteria (AWQC) for toxic pollutants and procedures necessary to control levels of toxic pollutants in surface waters.

WET, priority pollutant and analytical chemistry testing, as required by 06-096 CMR 530, is included in this permit in order to characterize the effluent. WET monitoring is required to assess and protect against impacts upon water quality and designated uses caused by the aggregate effect of the discharge on specific aquatic organisms. Acute and chronic WET tests are performed on mysid shrimp (*mysidopsis bahia*) and sea urchin (*arbacia punctulata*). Chemical-specific monitoring is required to assess the levels of individual toxic pollutants in the discharge, comparing each pollutant to acute, chronic, and human health water quality criteria. Priority pollutants refers to those pollutants listed under "Priority Pollutants" on the form included as **Attachment A** of the permit. Analytical chemistry refers to those pollutants listed under "Analytical Chemistry" on the form included as **Attachment A** of the permit.

06-096 CMR 530(2)(A) specifies the dischargers subject to the rule as:

All licensed dischargers of industrial process wastewater or domestic wastes discharging to surface waters of the State must meet the testing requirements of this section. Dischargers of other types of wastewater are subject to this subsection when and if the Department determines that toxicity of effluents may have reasonable potential to cause or contribute to exceedences of narrative or numerical water quality criteria.

The facility discharges domestic (sanitary) to surface waters and is therefore subject to the testing requirements of the toxics rule.

This permit provides for reconsideration of effluent limits and monitoring schedules after evaluation of toxicity testing results. The monitoring schedule includes consideration of results currently on file, the nature of the wastewater, existing treatment, and receiving water characteristics.

06-096 CMR 530(2)(B) categorizes dischargers subject to the toxics rule into one of four levels (Levels I through IV). Level II dischargers are those dischargers having a chronic dilution factor of more than 20 to1 and less than 100 to 1. The chronic dilution factor associated with the discharge from the facility is 50:1; therefore, this facility is considered a Level II facility for purposes of toxics testing.

06-096 CMR 530(2)(D) specifies <u>default</u> WET, priority pollutant, and analytical chemistry test schedules for Level II dischargers as follows:

<u>Default</u> Surveillance level testing – Beginning upon issuance of this permit modification and lasting through 24 months prior to permit expiration (years 1-3 of the permit) and commencing again 12 months prior to permit expiration (year 5 of the permit).

Level II facilities must conduct one WET test and two Analytical chemistry tests during surveillance level testing.

**Default** Screening level testing – Beginning 24 months prior to permit expiration and lasting through 12 months prior to permit expiration (Year 4 of the term of the permit) and every five years thereafter if a timely request for renewal has been made and the permit continues in force, or is replaced by a permit renewal containing this requirement.

Level II facilities must conduct two WET tests, four Analytical chemistry tests and one Priority pollutant test during surveillance level testing.

06-096 CMR 530(3)(C) states in part;

If these data indicate that the discharge is causing an exceedence of applicable water quality criteria, then: (1) the licensee must, within 45 days of becoming aware of an exceedence, submit a TRE plan for review and approval and implement the TRE after Department approval; and (2) the Department must, within 180 days of the Department's written approval of the TRE plan, modify the waste discharge license to specify effluent limits and monitoring requirements necessary to control the level of pollutants and meet receiving water classification standards.

#### h. Whole Effluent Toxicity (WET) Evaluation:

06-096 CMR 530(3)(E) states:

For effluent monitoring data and the variability of the pollutant in the effluent, the Department shall apply the statistical approach in Section 3.3.2 and Table 3-2 of USEPA's "Technical Support Document for Water Quality-Based Toxics Control" (USEPA Publication 505/2-90-001, March, 1991, USEPA, Office of Water, Washington, D.C.) to data to determine whether water-quality based effluent limits must be included in a waste discharge license. Where it is determined through this approach that a discharge contains pollutants or WET at levels that have a reasonable potential to cause or contribute to an exceedence of water quality criteria, appropriate water quality-based limits must be established in any licensing action.

On May 20, 2013 the Department conducted a statistical evaluation on the most recent 60 months of WET test results on file with the Department for the facility in accordance with the statistical approach outlined above. The 5/20/13 statistical evaluation indicates the discharge from the permittee's wastewater treatment facility has one A-NOEL test result for the mysid shrimp with a reasonable potential to exceed the acute water quality threshold of 3.7%. The 5/20/13 evaluation also indicated that the facility has one C-NOEL test result for the sea urchin, which has a reasonable potential to exceed the chronic water quality threshold of 2%.

Based on the results of the 5/20/13 statistical evaluation, this permitting action is establishing an A-NOEL limit of 3.7% for the mysid shrimp and a C-NOEL limit of 2% for the sea urchin along with routine surveillance level testing frequency for both the mysid shrimp and the sea urchin of 1/Year. This permitting action maintains the established screening level testing frequency for the mysid shrimp and the sea urchin of (2/Year). Screening level testing begins 24 months prior to and lasting through 12 months prior to permit expiration (year 4 of the permit) and every five years thereafter.

#### i. Analytical Chemistry & Priority Pollutant Testing Evaluation:

#### 06-096 CMR 530(4)(C) states:

The background concentration of specific chemicals must be included in all calculations using the following procedures. The Department may publish and periodically update a list of default background concentrations for specific pollutants on a regional, watershed or statewide basis. In doing so, the Department shall use data collected from reference sites that are measured at points not significantly affected by point and non-point discharges and best calculated to accurately represent ambient water quality conditions. The Department shall use the same general methods as those in section 4(D) to determine background concentrations. For pollutants not listed by the Department, an assumed concentration of 10% of the applicable water quality criteria must be used in calculations.

The Department has limited information on the background levels of metals in the water column in Camden Harbor in the vicinity of the permittee's outfall. Therefore, a default background concentration of 10% of the applicable water quality criteria is being used in the calculations of this permitting action.

#### 06-096 CMR 530(4)(E) states,

In allocating assimilative capacity for toxic pollutants, the Department shall hold a portion of the total capacity in an unallocated reserve to allow for new or changed discharges and non-point source contributions. The unallocated reserve must be reviewed and restored as necessary at intervals of not more than five years. The water quality reserve must be not less than 15% of the total assimilative quantity.

Therefore, the Department is reserving 15% of the applicable water quality criteria in the calculations of this permitting action.

06-096 CMR 530(3)(E) states,

Where it is determined through [the statistical approach referred to in USEPA's Technical Support Document for Water Quality-Based Toxics Control] that a discharge contains pollutants or WET at levels that have a reasonable potential to cause or contribute to an exceedence of water quality criteria, appropriate water quality-based limits must be established in any licensing action.

06-096 CMR 530(3)(D) states,

Where the need for effluent limits has been determined, limits derived from acute water quality criteria must be expressed as daily maximum values. Limits derived from chronic or human health criteria must be expressed as monthly average values.

#### 06-096 CMR 530(4)(F) states, in part:

Where there is more than one discharge into the same fresh or estuarine receiving water or watershed, the Department shall consider the cumulative effects of those discharges when determining the need for and establishment of the level of effluent limits. The Department shall calculate the total allowable discharge quantity for specific pollutants, less the water quality reserve and background concentration, necessary to achieve or maintain water quality criteria at all points of discharge, and in the entire watershed. The total allowable discharge quantity for pollutants must be allocated consistent with the following principles.

Evaluations must be done for individual pollutants of concern in each watershed or segment to assure that water quality criteria are met at all points in the watershed and, if appropriate, within tributaries of a larger river.

The total assimilative capacity, less the water quality reserve and background concentration, may be allocated among the discharges according to the past discharge quantities for each as a percentage of the total quantity of discharges, or another comparable method appropriate for a specific situation and pollutant. Past discharges of pollutants must be determined using the average concentration discharged during the past five years and the facility's licensed flow.

The amount of allowable discharge quantity may be no more than the past discharge quantity calculated using the statistical approach referred to in section 3(E) [Section 3.3.2 and Table 3-2 of USEPA's "Technical Support Document for Water Quality-Based Toxics Control"] of the rule, but in no event may allocations cause the water quality reserve amount to fall below the minimum referred to in 4(E) [15% of the total assimilative capacity]. Any difference between the total allowable discharge quantity and that allocated to existing dischargers must be added to the reserve.

On May 20, 2013, the Department conducted a statistical evaluation on the most recent 60 months of chemical-specific tests results on file with the Department (Report ID #581) for the Town in accordance with the statistical approach outlined above. The 5/20/13 statistical evaluation indicates the discharge does not exceed or demonstrate a reasonable potential (RP) to exceed the acute, chronic or human health-based AWQC thresholds for any parameters tested.

### **Priority Pollutants**

Based on the results of the 5/20/13 statistical evaluation, this permitting action maintains the established screening level testing for priority pollutants of (1/Year) and does not establishing water quality-based effluent limitations for priority pollutants. Screening level testing begins 24 months prior to and lasting through 12 months prior to permit expiration (year 4 of the permit) and every five years thereafter.

In addition, surveillance level priority pollutant monitoring is not required for Level II facilities per 06-096 CMR 530(2)(D)(3)(b).

### Analytical Chemistry

Based on the provisions of 06-096 CMR 530(2)(D)(3)(c), this facility qualifies for reduced surveillance analytical testing. Therefore, this permitting action maintains the established surveillance level testing for analytical chemistry of (1/2Years). Surveillance level testing begins upon issuance of this permit modification and lasting through 24 months prior to permit expiration (years 1-3 of the permit) and commencing again 12 months prior to permit expiration (year 5 of the permit). This permitting action also maintains the established screening level testing for analytical chemistry of (1/Quarter). Screening level testing begins 24 months prior to and lasting through 12 months prior to permit expiration (year 4 of the permit) and every five years thereafter.

See Attachment E of this Fact Sheet for a priority pollutant data summary.

# 06-096 CMR 530 (2)(D)(4) states:

All dischargers having waived or reduced testing must file statements with the Department on or before December 31 of each year describing the following.

- (a) Changes in the number or types of non-domestic wastes contributed directly or indirectly to the wastewater treatment works that may increase the toxicity of the discharge;
- (b) Changes in the operation of the treatment works that may increase the toxicity of the discharge; and

(c) Changes in industrial manufacturing processes contributing wastewater to the treatment works that may increase the toxicity of the discharge;

In addition, in the comments section of the certification form, the permittee shall provide the Department with statements describing;

- (d) Changes in stormwater collection or inflow/infiltration affecting the facility that may increase the toxicity of the discharge; and
- (e) Increases in the type or volume of transported (hauled) wastes accepted by the facility.

Special Condition L of the previous permit established, *Surface Waters Toxics Control Program Statement For Reduced Toxics Testing*, pursuant to 06-096 CMR 530(2)(D)(4). The annual certification statement requirement is being carried forward in this permitting action.

j. <u>Mercury</u> - Pursuant to *Certain deposits and discharges prohibited*, 38 M.R.S.A. § 420, *Waste discharge licenses*, 38 M.R.S.A. § 413 and *Interim Effluent Limitations and Controls for the Discharge of Mercury*, 06-096 CMR 519 (last amended October 6, 2001), the Department issued a *Notice of Interim Limits for the Discharge of Mercury* to the permittee thereby administratively modifying WDL #W002592-5L-E-M by establishing interim monthly average and daily maximum effluent concentration limits of 83.4 parts per trillion (ppt) and 125.1 ppt, respectively, and a minimum monitoring frequency requirement of four (4) tests per year for mercury. It is noted the limitations have been incorporated into Special Condition A, *Effluent Limitations And Monitoring Requirements*, of this permit.

38 M.R.S.A. § 420(1-B)(B)(1) provides that a facility is not in violation of the AWQC for mercury if the facility is in compliance with an interim discharge limit established by the Department. A review of the Department's data base for the period May 2009 through May 2013 indicates the permittee has been in compliance with the interim limits for mercury as results have been reported as follows;

Mercury (n = 26)

Value	Limit (ng/L)	Range (ng/L)	Mean (ng/L)
Average, Maximum	10.5 - 15.7	2.29 - 21.6	5.3

Pursuant to 38 M.R.S.A. §420(1-B)(F), the Department issued a minor revision on February 6, 2012 to the December 29, 2008 permit thereby revising the minimum monitoring frequency requirement from four per year to twice per year given the permittee has maintained at least 5 years of mercury testing data.

Pursuant to 38 M.R.S.A. §420(1-B)(F), this permitting action is carrying forward the 1/Year monitoring frequency established in the February 6, 2012, permit modification.

# 7. DISPOSAL OF SEPTAGE WASTE IN WASTEWATER TREATMENT FACILITY

The Town has applied for, and pursuant to *Standards for the Addition of Transported Wastes to Waste Water Treatment Facilities*, 06-096 CMR 555 (last amended February 5, 2009), and the Town's written septage management plan, this permitting action authorizes the Town to receive and introduce into the treatment process or solids handling stream up to a daily maximum of 1,500 GPD of transported wastes (septage wastes). See Special Condition H of the permit.

# 8. DISCHARGE IMPACT ON RECEIVING WATER QUALITY

As permitted, the Department has made a determination based on a best professional judgment that the existing water uses will be maintained and protected and the discharge will not cause or contribute to the failure of the waterbody to meet standards for Class SB classification.

# 9. PUBLIC COMMENTS

Public notice of this application was made in the *Camden Herald* newspaper on or about 5/23/13. The Department receives public comments on an application until the date a final agency action is taken on that application. Those persons receiving copies of draft permits shall have at least 30 days in which to submit comments on the draft or to request a public hearing, pursuant to *Application Processing Procedures for Waste Discharge Licenses*, 06-096 CMR 522 (effective January 12, 2001).

# **10. DEPARTMENT CONTACTS**

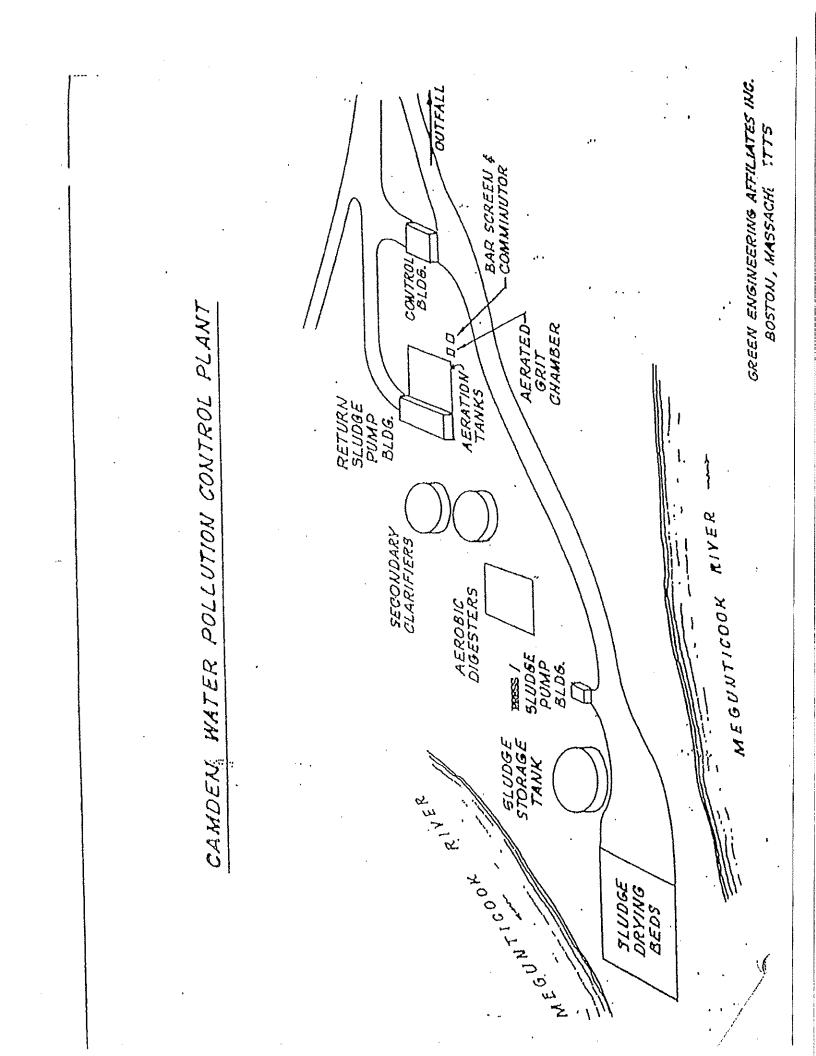
Additional information concerning this permitting action may be obtained from and written comments should be sent to:

Yvette Meunier Maine Department of Environmental Protection Bureau of Land and Water Quality Division of Water Quality Management 17 State House Station Augusta, Maine 04333-0017 Telephone: (207) 215-1579 Fax: (207) 287-3435 e-mail: yvette.meunier@maine.gov

# 11. RESPONSE TO COMMENTS

During the period of June 19, 2013 through August 1, 2013, the Department solicited comments on the proposed draft Maine Pollutant Discharge Elimination System Permit to be issued to the Town of Camden for the proposed discharge. The Department did not receive significant comments on the draft permit; therefore, a response to comments was not prepared.

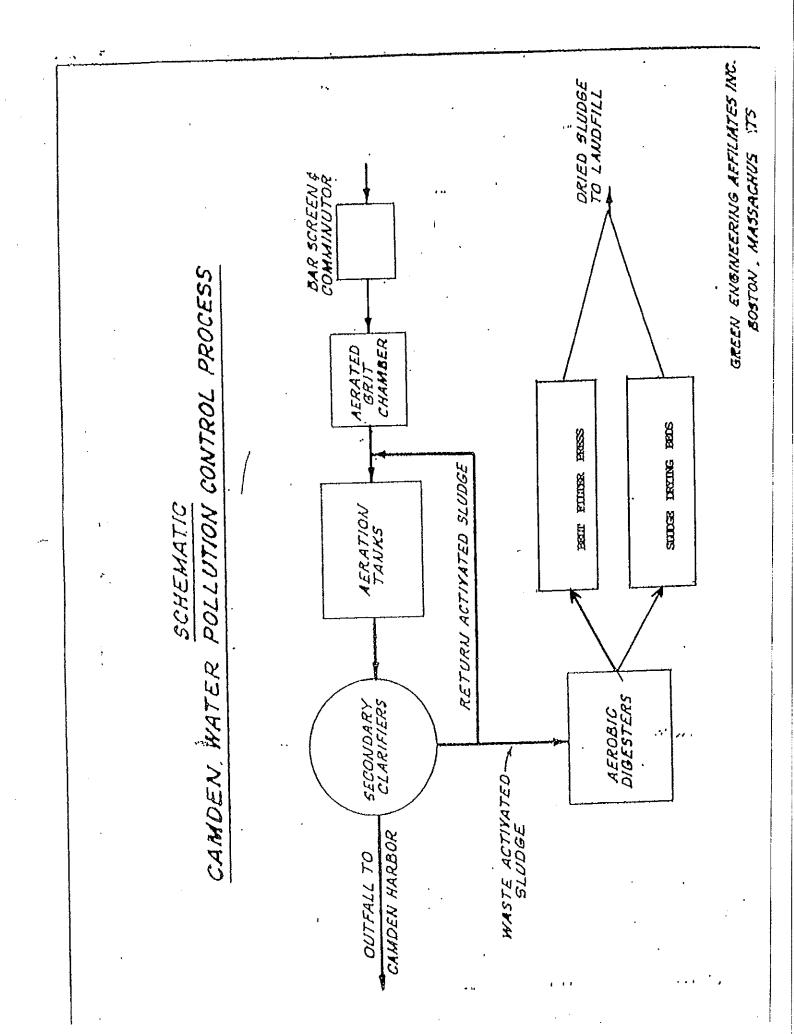
# ATTACHMENT A



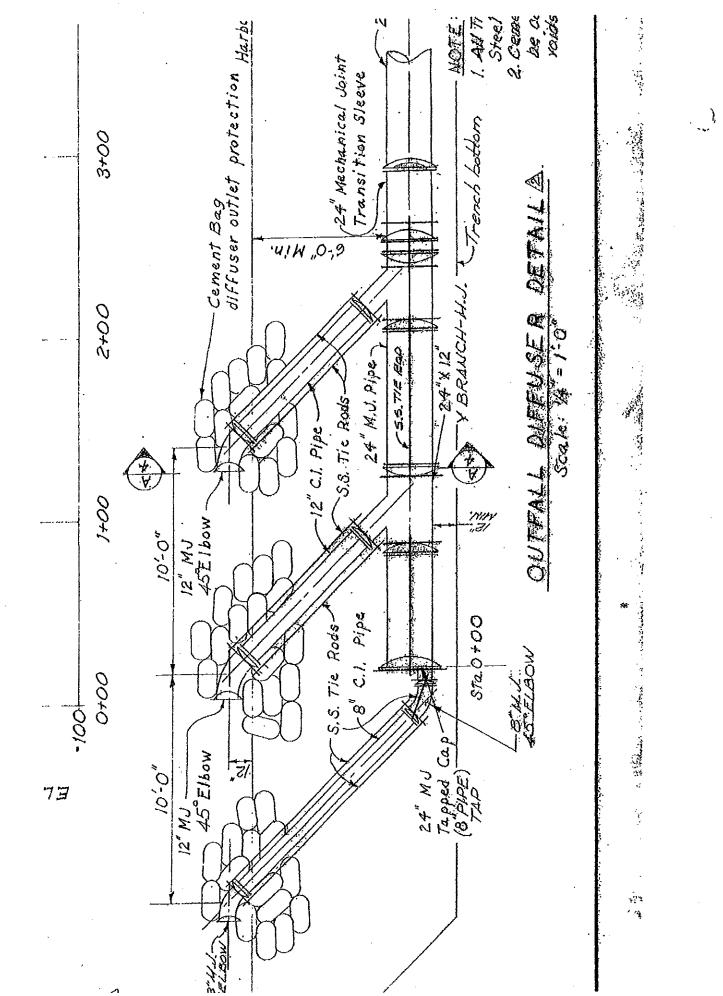
# ATTACHMENT B

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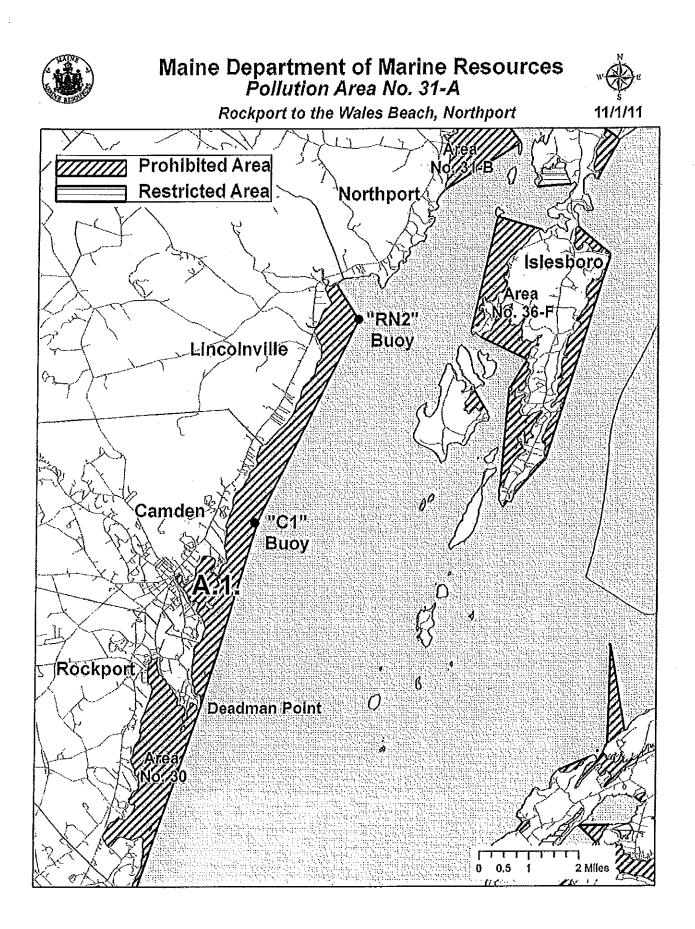
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# ATTACHMENT C



# ATTACHMENT D



# ATTACHMENT E

12/21/2012

# PRIORITY POLLUTANT DATA SUMMARY

Date:Ranget 21/Dec/2007-21/Dec/2012



Facility Name:	CAMDEN		• 			NPDE	S: N	4E01	00137		
	Monthly	Daily	Total Test		Te	st # B	y Gr	oup			
Test Date	(Flow	MGD)	Number	M	۷	BN	P	0	Α	Clean	Hg
03/24/2008	1.50	1,13	17	10	0	0	0		0	F	0
	Monthly	Dally	Total Test		Te	st#B	y Gr	oup			
Test Date	(Flow	MGD)	Number	M	V	BN	Р	0	Α	Clean	Hg
04/05/2010	0.98	1.24	17	10	0	0	0	7	0	F	0_
	Monthly	Monthly Dally Total Test Test # By Group				oup					
Test Date	(Flow	-	Number	M	v	BN	Р	0	Α	Clean	Hg
06/21/2010	0.71	0.53		10	0_	0	0		_0	F	0
	Monthly	Dally	Total Test		Tes	st#B	y Gr	oup			
Test Date	(Flow	-	Number	M	V	BN	P	. 0	A	Clean	Hg
09/14/2011	NR	NR	1	0	0_	0	0	1	0	F	0
	Monthly	Daily	Total Test		Tes	st#B	y Gr	oup			
Test Date	(Flow	-	Number	M	V	BN	P	0	A	Clean	Hg
03/06/2012	0,87	0.83	1	11	0	0	0	0	0	<b>F</b>	0_
	Monthly	Dally	Total Test		Tes	st#B	y Gr	oup			
Test Date	(Flow		Number	М	V	BN	Р	0	Α	Clean	Hg
08/26/2012	0.52	0.48	16	10	0	0	0	6	0	F	0

Key

A = Acid O = Others BN = Base Neutral M = Metals

P = Pesticides V = Volatiles

n Page No. 1

State of Maine - Department of Environmental Protection

# FACILITY CHEMICAL DATA REPORT

# Data Date Range: 28/Dec/2007-28/Dec/2012



Facility name: CAMDEN	Permit Number: ME0100137				
Parameter: ARSENIC	Test date	Result (ug/l)	Lsthan		
	03/24/2008	1.000	N		
	04/05/2010	2.000	Y		
	06/21/2010	10.000	Ν		
	03/06/2012	7.000	N		
	08/26/2012	8.000	N		

State of Maine - Department of Environmental Protection

# FACILITY CHEMICAL DATA REPORT

Data Date Range: 28/Dec/2007-28/Dec/2012



cility name: CAMDEN	Permit N	umber: ME0100137	
Parameter: MERCURY	Test date	Result (ug/l)	Lsthan
	03/12/2008	0.009	N
	09/02/2009	0.004	N
	09/16/2009	0.004	N
	10/08/2009	0.003	N <sup>s</sup>
	11/05/2009	0.020	N
	11/18/2009	0.009	N
	12/09/2009	0.003	N
	01/13/2010	0.002	N
	02/10/2010	0.004	N
	02/24/2010	0.004	N
	03/19/2010	0.004	Ň
	04/22/2010	0.003	N
	05/06/2010	0.003	N
	05/27/2010	0.007	N
	06/16/2010	0.005	N
	07/26/2010	0.003	N
	08/18/2010	0.004	N
	08/31/2010	0.004	N
	09/15/2010	0.003	N
	10/20/2010	0.002	N
	11/18/2010	0.009	N
	12/16/2010	0.004	N
	03/16/2011	0.022	N
	06/09/2011	0.003	N
	12/14/2011	0,003	N
	03/07/2012	0.004	N
	09/11/2012	0.002	N

# ATTACHMENT F



#### STATE OF MAINE DEPARTMENT OF ENVIRONMENTAL PROTECTION

### CHAPTER 530.2(D)(4) CERTIFICATION

PAUL R. LEPAGE
GOVERNOR
MEPDES#

Facility Name\_\_\_\_\_

Sinc	e the effective date of your permit, have there been;	NO	YES
			Describe in comments section
1	Increases in the number, types, and flows of industrial, commercial, or domestic discharges to the facility that in the		
	judgment of the Department may cause the receiving water to become toxic?		
2	Changes in the condition or operations of the facility that may increase the toxicity of the discharge?		
3	Changes in storm water collection or inflow/infiltration affecting the facility that may increase the toxicity of the discharge?		
4	Increases in the type or volume of hauled wastes accepted by the facility?		

# COMMENTS:

Name (printed):

Signature: Date:

# This document must be signed by the permittee or their legal representative.

This form may be used to meet the requirements of Chapter 530.2(D)(4). This Chapter requires all dischargers having waived or reduced toxic testing to file a statement with the Department describing changes to the waste being contributed to their system as outlined above. As an alternative, the discharger may submit a signed letter containing the same information.

#### Scheduled Toxicity Testing for the next calendar year

Test Conducted	1 <sup>st</sup> Quarter	2 <sup>nd</sup> Quarter	3 <sup>rd</sup> Quarter	4 <sup>th</sup> Quarter
WET Testing				
Priority Pollutant Testing		0		
Analytical Chemistry				
Other toxic parameters <sup>1</sup>				

*Please place an "X" in each of the boxes that apply to when you will be conducting any one of* the three test types during the next calendar year.

<sup>1</sup> This only applies to parameters where testing is required at a rate less frequently than quarterly.

AUGUSTA 17 STATE HOUSE STATION AUGUSTA, MAINE 04333-0017 (207) 287-7688 FAX: (207) 287-7826 RAY BLDG., HOSPITAL ST.

BANGOR 106 HOGAN ROAD, SUITE 6 BANGOR, MAINE 04401

PORTLAND 312 CANCO ROAD PORTLAND, MAINE 04103 (207) 941-4570 FAX: (207) 941-4584 (207) 822-6300 FAX: (207) 822-6303

PRESQUE ISLE 1235 CENTRAL DRIVE, SKYWAY PARK PRESQUE ISLE, MAINE 04769-2094 (207) 764-0477 FAX: (207)760-3143

PATRICIA W. AHO Commissioner



# **DEP INFORMATION SHEET** Appealing a Department Licensing Decision

Dated: March 2012

Contact: (207) 287-2811

### **SUMMARY**

There are two methods available to an aggrieved person seeking to appeal a licensing decision made by the Department of Environmental Protection's ("DEP") Commissioner: (1) in an administrative process before the Board of Environmental Protection ("Board"); or (2) in a judicial process before Maine's Superior Court. An aggrieved person seeking review of a licensing decision over which the Board had original jurisdiction may seek judicial review in Maine's Superior Court.

A judicial appeal of final action by the Commissioner or the Board regarding an application for an expedited wind energy development (35-A M.R.S.A. § 3451(4)) or a general permit for an offshore wind energy demonstration project (38 M.R.S.A. § 480-HH(1) or a general permit for a tidal energy demonstration project (38 M.R.S.A. § 636-A) must be taken to the Supreme Judicial Court sitting as the Law Court.

This INFORMATION SHEET, in conjunction with a review of the statutory and regulatory provisions referred to herein, can help a person to understand his or her rights and obligations in filing an administrative or judicial appeal.

#### I. ADMINISTRATIVE APPEALS TO THE BOARD

#### LEGAL REFERENCES

The laws concerning the DEP's Organization and Powers, 38 M.R.S.A. §§ 341-D(4) & 346, the Maine Administrative Procedure Act, 5 M.R.S.A. § 11001, and the DEP's Rules Concerning the Processing of Applications and Other Administrative Matters ("Chapter 2"), 06-096 CMR 2 (April 1, 2003).

#### HOW LONG YOU HAVE TO SUBMIT AN APPEAL TO THE BOARD

The Board must receive a written appeal within 30 days of the date on which the Commissioner's decision was filed with the Board. Appeals filed after 30 calendar days of the date on which the Commissioner's decision was filed with the Board will be rejected.

#### HOW TO SUBMIT AN APPEAL TO THE BOARD

Signed original appeal documents must be sent to: Chair, Board of Environmental Protection, c/o Department of Environmental Protection, 17 State House Station, Augusta, ME 04333-0017; faxes are acceptable for purposes of meeting the deadline when followed by the Board's receipt of mailed original documents within five (5) working days. Receipt on a particular day must be by 5:00 PM at DEP's offices in Augusta; materials received after 5:00 PM are not considered received until the following day. The person appealing a licensing decision must also send the DEP's Commissioner a copy of the appeal documents and if the person appealing is not the applicant in the license proceeding at issue the applicant must also be sent a copy of the appeal documents. All of the information listed in the next section must be submitted at the time the appeal is filed. Only the extraordinary circumstances described at the end of that section will justify evidence not in the DEP's record at the time of decision being added to the record for consideration by the Board as part of an appeal.

# WHAT YOUR APPEAL PAPERWORK MUST CONTAIN

Appeal materials must contain the following information at the time submitted:

OCF/90-1/r95/r98/r99/r00/r04/r12

- 1. *Aggrieved Status*. The appeal must explain how the person filing the appeal has standing to maintain an appeal. This requires an explanation of how the person filing the appeal may suffer a particularized injury as a result of the Commissioner's decision.
- 2. The findings, conclusions or conditions objected to or believed to be in error. Specific references and facts regarding the appellant's issues with the decision must be provided in the notice of appeal.
- 3. *The basis of the objections or challenge*. If possible, specific regulations, statutes or other facts should be referenced. This may include citing omissions of relevant requirements, and errors believed to have been made in interpretations, conclusions, and relevant requirements.
- 4. *The remedy sought.* This can range from reversal of the Commissioner's decision on the license or permit to changes in specific permit conditions.
- 5. *All the matters to be contested.* The Board will limit its consideration to those arguments specifically raised in the written notice of appeal.
- 6. *Request for hearing.* The Board will hear presentations on appeals at its regularly scheduled meetings, unless a public hearing on the appeal is requested and granted. A request for public hearing on an appeal must be filed as part of the notice of appeal.
- 7. *New or additional evidence to be offered.* The Board may allow new or additional evidence, referred to as supplemental evidence, to be considered by the Board in an appeal only when the evidence is relevant and material and that the person seeking to add information to the record can show due diligence in bringing the evidence to the DEP's attention at the earliest possible time in the licensing process or that the evidence itself is newly discovered and could not have been presented earlier in the process. Specific requirements for additional evidence are found in Chapter 2.

#### OTHER CONSIDERATIONS IN APPEALING A DECISION TO THE BOARD

- 1. *Be familiar with all relevant material in the DEP record.* A license application file is public information, subject to any applicable statutory exceptions, made easily accessible by DEP. Upon request, the DEP will make the material available during normal working hours, provide space to review the file, and provide opportunity for photocopying materials. There is a charge for copies or copying services.
- 2. Be familiar with the regulations and laws under which the application was processed, and the procedural rules governing your appeal. DEP staff will provide this information on request and answer questions regarding applicable requirements.
- 3. *The filing of an appeal does not operate as a stay to any decision.* If a license has been granted and it has been appealed the license normally remains in effect pending the processing of the appeal. A license holder may proceed with a project pending the outcome of an appeal but the license holder runs the risk of the decision being reversed or modified as a result of the appeal.

#### WHAT TO EXPECT ONCE YOU FILE A TIMELY APPEAL WITH THE BOARD

The Board will formally acknowledge receipt of an appeal, including the name of the DEP project manager assigned to the specific appeal. The notice of appeal, any materials accepted by the Board Chair as supplementary evidence, and any materials submitted in response to the appeal will be sent to Board members with a recommendation from DEP staff. Persons filing appeals and interested persons are notified in advance of the date set for Board consideration of an appeal or request for public hearing. With or without holding a public hearing, the Board may affirm, amend, or reverse a Commissioner decision or remand the matter to the Commissioner for further proceedings. The Board will notify the appellant, a license holder, and interested persons of its decision.

#### II. JUDICIAL APPEALS

Maine law generally allows aggrieved persons to appeal final Commissioner or Board licensing decisions to Maine's Superior Court, see 38 M.R.S.A. § 346(1); 06-096 CMR 2; 5 M.R.S.A. § 11001; & M.R. Civ. P 80C. A party's appeal must be filed with the Superior Court within 30 days of receipt of notice of the Board's or the Commissioner's decision. For any other person, an appeal must be filed within 40 days of the date the decision was rendered. Failure to file a timely appeal will result in the Board's or the Commissioner's decision becoming final.

An appeal to court of a license decision regarding an expedited wind energy development, a general permit for an offshore wind energy demonstration project, or a general permit for a tidal energy demonstration project may only be taken directly to the Maine Supreme Judicial Court. <u>See</u> 38 M.R.S.A. § 346(4).

Maine's Administrative Procedure Act, DEP statutes governing a particular matter, and the Maine Rules of Civil Procedure must be consulted for the substantive and procedural details applicable to judicial appeals.

#### **ADDITIONAL INFORMATION**

If you have questions or need additional information on the appeal process, for administrative appeals contact the Board's Executive Analyst at (207) 287-2452 or for judicial appeals contact the court clerk's office in which your appeal will be filed.

Note: The DEP provides this INFORMATION SHEET for general guidance only; it is not intended for use as a legal reference. Maine law governs an appellant's rights.

# MAINE POLLUTANT DISCHARGE ELIMINATION SYSTEM PERMIT

#### STANDARD CONDITIONS APPLICABLE TO ALL PERMITS

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Revised July 1, 2002

#### A. GENERAL PROVISIONS

1. General compliance. All discharges shall be consistent with the terms and conditions of this permit; any changes in production capacity or process modifications which result in changes in the quantity or the characteristics of the discharge must be authorized by an additional license or by modifications of this permit; it shall be a violation of the terms and conditions of this permit to discharge any pollutant not identified and authorized herein or to discharge in excess of the rates or quantities authorized herein or to violate any other conditions of this permit.

2. Other materials. Other materials ordinarily produced or used in the operation of this facility, which have been specifically identified in the application, may be discharged at the maximum frequency and maximum level identified in the application, provided:

- (a) They are not
  - (i) Designated as toxic or hazardous under the provisions of Sections 307 and 311, respectively, of the Federal Water Pollution Control Act; Title 38, Section 420, Maine Revised Statutes; or other applicable State Law; or
  - (ii) Known to be hazardous or toxic by the licensee.
- (b) The discharge of such materials will not violate applicable water quality standards.

**3.** Duty to comply. The permittee must comply with all conditions of this permit. Any permit noncompliance constitutes a violation of State law and the Clean Water Act and is grounds for enforcement action; for permit termination, revocation and reissuance, or modification; or denial of a permit renewal application.

- (a) The permittee shall comply with effluent standards or prohibitions established under section 307(a) of the Clean Water Act, and 38 MRSA, §420 or Chapter 530.5 for toxic pollutants within the time provided in the regulations that establish these standards or prohibitions, even if the permit has not yet been modified to incorporate the requirement.
- (b) Any person who violates any provision of the laws administered by the Department, including without limitation, a violation of the terms of any order, rule license, permit, approval or decision of the Board or Commissioner is subject to the penalties set forth in 38 MRSA, §349.

4. Duty to provide information. The permittee shall furnish to the Department, within a reasonable time, any information which the Department may request to determine whether cause exists for modifying, revoking and reissuing, or terminating this permit or to determine compliance with this permit. The permittee shall also furnish to the Department upon request, copies of records required to be kept by this permit.

5. Permit actions. This permit may be modified, revoked and reissued, or terminated for cause. The filing of a request by the permittee for a permit modification, revocation and reissuance, or termination, or a notification of planned changes or anticipated noncompliance does not stay any permit condition.

6. Reopener clause. The Department reserves the right to make appropriate revisions to this permit in order to establish any appropriate effluent limitations, schedule of compliance or other provisions which may be authorized under 38 MRSA, §414-A(5).

#### MAINE POLLUTANT DISCHARGE ELIMINATION SYSTEM PERMIT

### STANDARD CONDITIONS APPLICABLE TO ALL PERMITS

7. Oil and hazardous substances. Nothing in this permit shall be construed to preclude the institution of any legal action or relieve the permittee from any responsibilities, liabilities or penalties to which the permittee is or may be subject under section 311 of the Federal Clean Water Act; section 106 of the Federal Comprehensive Environmental Response, Compensation and Liability Act of 1980; or 38 MRSA §§ 1301, et. seq.

8. Property rights. This permit does not convey any property rights of any sort, or any exclusive privilege.

9. Confidentiality of records. 38 MRSA §414(6) reads as follows. "Any records, reports or information obtained under this subchapter is available to the public, except that upon a showing satisfactory to the department by any person that any records, reports or information, or particular part or any record, report or information, other than the names and addresses of applicants, license applications, licenses, and effluent data, to which the department has access under this subchapter would, if made public, divulge methods or processes that are entitled to protection as trade secrets, these records, reports or information must be confidential and not available for public inspection or examination. Any records, reports or information may be disclosed to employees or authorized representatives of the State or the United States concerned with carrying out this subchapter or any applicable federal law, and to any party to a hearing held under this section on terms the commissioner may prescribe in order to protect these confidential records, reports and information, as long as this disclosure is material and relevant to any issue under consideration by the department."

**10.** Duty to reapply. If the permittee wishes to continue an activity regulated by this permit after the expiration date of this permit, the permittee must apply for and obtain a new permit.

**11.** Other laws. The issuance of this permit does not authorize any injury to persons or property or invasion of other property rights, nor does it relieve the permittee if its obligation to comply with other applicable Federal, State or local laws and regulations.

**12.** Inspection and entry. The permittee shall allow the Department, or an authorized representative (including an authorized contractor acting as a representative of the EPA Administrator), upon presentation of credentials and other documents as may be required by law, to:

- (a) Enter upon the permittee's premises where a regulated facility or activity is located or conducted, or where records must be kept under the conditions of this permit;
- (b) Have access to and copy, at reasonable times, any records that must be kept under the conditions of this permit;
- (c) Inspect at reasonable times any facilities, equipment (including monitoring and control equipment), practices, or operations regulated or required under this permit; and
- (d) Sample or monitor at reasonable times, for the purposes of assuring permit compliance or as otherwise authorized by the Clean Water Act, any substances or parameters at any location.

#### **B. OPERATION AND MAINTENACE OF FACILITIES**

#### 1. General facility requirements.

(a) The permittee shall collect all waste flows designated by the Department as requiring treatment and discharge them into an approved waste treatment facility in such a manner as to

maximize removal of pollutants unless authorization to the contrary is obtained from the Department.

- (b) The permittee shall at all times maintain in good working order and operate at maximum efficiency all waste water collection, treatment and/or control facilities.
- (c) All necessary waste treatment facilities will be installed and operational prior to the discharge of any wastewaters.
- (d) Final plans and specifications must be submitted to the Department for review prior to the construction or modification of any treatment facilities.
- (e) The permittee shall install flow measuring facilities of a design approved by the Department.
- (f) The permittee must provide an outfall of a design approved by the Department which is placed in the receiving waters in such a manner that the maximum mixing and dispersion of the wastewaters will be achieved as rapidly as possible.

2. Proper operation and maintenance. The permittee shall at all times properly operate and maintain all facilities and systems of treatment and control (and related appurtenances) which are installed or used by the permittee to achieve compliance with the conditions of this permit. Proper operation and maintenance also includes adequate laboratory controls and appropriate quality assurance procedures. This provision requires the operation of back-up or auxiliary facilities or similar systems which are installed by a permittee only when the operation is necessary to achieve compliance with the conditions of the permit.

**3.** Need to halt or reduce activity not a defense. It shall not be a defense for a permittee in an enforcement action that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with the conditions of this permit.

4. Duty to mitigate. The permittee shall take all reasonable steps to minimize or prevent any discharge or sludge use or disposal in violation of this permit which has a reasonable likelihood of adversely affecting human health or the environment.

#### 5. Bypasses.

- (a) Definitions.
  - (i) Bypass means the intentional diversion of waste streams from any portion of a treatment facility.
  - (ii) Severe property damage means substantial physical damage to property, damage to the treatment facilities which causes them to become inoperable, or substantial and permanent loss of natural resources which can reasonably be expected to occur in the absence of a bypass. Severe property damage does not mean economic loss caused by delays in production.
- (b) Bypass not exceeding limitations. The permittee may allow any bypass to occur which does not cause effluent limitations to be exceeded, but only if it also is for essential maintenance to assure efficient operation. These bypasses are not subject to the provisions of paragraphs (c) and (d) of this section.
- (c) Notice.
  - (i) Anticipated bypass. If the permittee knows in advance of the need for a bypass, it shall submit prior notice, if possible at least ten days before the date of the bypass.

(ii) Unanticipated bypass. The permittee shall submit notice of an unanticipated bypass as required in paragraph D(1)(f), below. (24-hour notice).

\_\_\_\_\_

- (d) Prohibition of bypass.
  - (i) Bypass is prohibited, and the Department may take enforcement action against a permittee for bypass, unless:
    - (A) Bypass was unavoidable to prevent loss of life, personal injury, or severe property damage;
    - (B) There were no feasible alternatives to the bypass, such as the use of auxiliary treatment facilities, retention of untreated wastes, or maintenance during normal periods of equipment downtime. This condition is not satisfied if adequate back-up equipment should have been installed in the exercise of reasonable engineering judgment to prevent a bypass which occurred during normal periods of equipment downtime or preventive maintenance; and
    - (C) The permittee submitted notices as required under paragraph (c) of this section.
  - (ii) The Department may approve an anticipated bypass, after considering its adverse effects, if the Department determines that it will meet the three conditions listed above in paragraph (d)(i) of this section.

#### 6. Upsets.

- (a) Definition. Upset means an exceptional incident in which there is unintentional and temporary noncompliance with technology based permit effluent limitations because of factors beyond the reasonable control of the permittee. An upset does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, inadequate treatment facilities, lack of preventive maintenance, or careless or improper operation.
- (b) Effect of an upset. An upset constitutes an affirmative defense to an action brought for noncompliance with such technology based permit effluent limitations if the requirements of paragraph (c) of this section are met. No determination made during administrative review of claims that noncompliance was caused by upset, and before an action for noncompliance, is final administrative action subject to judicial review.
- (c) Conditions necessary for a demonstration of upset. A permittee who wishes to establish the affirmative defense of upset shall demonstrate, through properly signed, contemporaneous operating logs, or other relevant evidence that:
  - (i) An upset occurred and that the permittee can identify the cause(s) of the upset;
  - (ii) The permitted facility was at the time being properly operated; and
  - (iii) The permittee submitted notice of the upset as required in paragraph D(1)(f), below. (24 hour notice).
  - (iv) The permittee complied with any remedial measures required under paragraph B(4).
- (d) Burden of proof. In any enforcement proceeding the permittee seeking to establish the occurrence of an upset has the burden of proof.

#### C. MONITORING AND RECORDS

1. General Requirements. This permit shall be subject to such monitoring requirements as may be reasonably required by the Department including the installation, use and maintenance of monitoring equipment or methods (including, where appropriate, biological monitoring methods). The permittee shall provide the Department with periodic reports on the proper Department reporting form of monitoring results obtained pursuant to the monitoring requirements contained herein.

2. Representative sampling. Samples and measurements taken as required herein shall be representative of the volume and nature of the monitored discharge. If effluent limitations are based wholly or partially on quantities of a product processed, the permittee shall ensure samples are representative of times when production is taking place. Where discharge monitoring is required when production is less than 50%, the resulting data shall be reported as a daily measurement but not included in computation of averages, unless specifically authorized by the Department.

#### 3. Monitoring and records.

- (a) Samples and measurements taken for the purpose of monitoring shall be representative of the monitored activity.
- (b) Except for records of monitoring information required by this permit related to the permittee's sewage sludge use and disposal activities, which shall be retained for a period of at least five years, the permittee shall retain records of all monitoring information, including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation, copies of all reports required by this permit, and records of all data used to complete the application for this permit, for a period of at least 3 years from the date of the sample, measurement, report or application. This period may be extended by request of the Department at any time.
- (c) Records of monitoring information shall include:
  - (i) The date, exact place, and time of sampling or measurements;
  - (ii) The individual(s) who performed the sampling or measurements;
  - (iii) The date(s) analyses were performed;
  - (iv) The individual(s) who performed the analyses;
  - (v) The analytical techniques or methods used; and

- (vi) The results of such analyses.
- (d) Monitoring results must be conducted according to test procedures approved under 40 CFR part 136, unless other test procedures have been specified in the permit.
- (e) State law provides that any person who tampers with or renders inaccurate any monitoring devices or method required by any provision of law, or any order, rule license, permit approval or decision is subject to the penalties set forth in 38 MRSA, §349.

#### **D. REPORTING REQUIREMENTS**

#### 1. Reporting requirements.

- (a) Planned changes. The permittee shall give notice to the Department as soon as possible of any planned physical alterations or additions to the permitted facility. Notice is required only when:
  - (i) The alteration or addition to a permitted facility may meet one of the criteria for determining whether a facility is a new source in 40 CFR 122.29(b); or
  - (ii) The alteration or addition could significantly change the nature or increase the quantity of pollutants discharged. This notification applies to pollutants which are subject neither to effluent limitations in the permit, nor to notification requirements under Section D(4).
  - (iii) The alteration or addition results in a significant change in the permittee's sludge use or disposal practices, and such alteration, addition, or change may justify the application of permit conditions that are different from or absent in the existing permit, including notification of additional use or disposal sites not reported during the permit application process or not reported pursuant to an approved land application plan;
- (b) Anticipated noncompliance. The permittee shall give advance notice to the Department of any planned changes in the permitted facility or activity which may result in noncompliance with permit requirements.
- (c) Transfers. This permit is not transferable to any person except upon application to and approval of the Department pursuant to 38 MRSA, § 344 and Chapters 2 and 522.
- (d) Monitoring reports. Monitoring results shall be reported at the intervals specified elsewhere in this permit.
  - (i) Monitoring results must be reported on a Discharge Monitoring Report (DMR) or forms provided or specified by the Department for reporting results of monitoring of sludge use or disposal practices.
  - (ii) If the permittee monitors any pollutant more frequently than required by the permit using test procedures approved under 40 CFR part 136 or as specified in the permit, the results of this monitoring shall be included in the calculation and reporting of the data submitted in the DMR or sludge reporting form specified by the Department.
  - (iii) Calculations for all limitations which require averaging of measurements shall utilize an arithmetic mean unless otherwise specified by the Department in the permit.
- (e) Compliance schedules. Reports of compliance or noncompliance with, or any progress reports on, interim and final requirements contained in any compliance schedule of this permit shall be submitted no later than 14 days following each schedule date.
- (f) Twenty-four hour reporting.
  - (i) The permittee shall report any noncompliance which may endanger health or the environment. Any information shall be provided orally within 24 hours from the time the permittee becomes aware of the circumstances. A written submission shall also be provided within 5 days of the time the permittee becomes aware of the circumstances. The written submission shall contain a description of the noncompliance and its cause; the period of noncompliance, including exact dates and times, and if the noncompliance

has not been corrected, the anticipated time it is expected to continue; and steps taken or planned to reduce, eliminate, and prevent reoccurrence of the noncompliance.

- (ii) The following shall be included as information which must be reported within 24 hours under this paragraph.
  - (A) Any unanticipated bypass which exceeds any effluent limitation in the permit.
  - (B) Any upset which exceeds any effluent limitation in the permit.
  - (C) Violation of a maximum daily discharge limitation for any of the pollutants listed by the Department in the permit to be reported within 24 hours.
- (iii) The Department may waive the written report on a case-by-case basis for reports under paragraph (f)(ii) of this section if the oral report has been received within 24 hours.
- (g) Other noncompliance. The permittee shall report all instances of noncompliance not reported under paragraphs (d), (e), and (f) of this section, at the time monitoring reports are submitted. The reports shall contain the information listed in paragraph (f) of this section.
- (h) Other information. Where the permittee becomes aware that it failed to submit any relevant facts in a permit application, or submitted incorrect information in a permit application or in any report to the Department, it shall promptly submit such facts or information.

**2.** Signatory requirement. All applications, reports, or information submitted to the Department shall be signed and certified as required by Chapter 521, Section 5 of the Department's rules. State law provides that any person who knowingly makes any false statement, representation or certification in any application, record, report, plan or other document filed or required to be maintained by any order, rule, permit, approval or decision of the Board or Commissioner is subject to the penalties set forth in 38 MRSA, §349.

**3.** Availability of reports. Except for data determined to be confidential under A(9), above, all reports prepared in accordance with the terms of this permit shall be available for public inspection at the offices of the Department. As required by State law, effluent data shall not be considered confidential. Knowingly making any false statement on any such report may result in the imposition of criminal sanctions as provided by law.

4. Existing manufacturing, commercial, mining, and silvicultural dischargers. In addition to the reporting requirements under this Section, all existing manufacturing, commercial, mining, and silvicultural dischargers must notify the Department as soon as they know or have reason to believe:

- (a) That any activity has occurred or will occur which would result in the discharge, on a routine or frequent basis, of any toxic pollutant which is not limited in the permit, if that discharge will exceed the highest of the following "notification levels":
  - (i) One hundred micrograms per liter (100 ug/l);
  - (ii) Two hundred micrograms per liter (200 ug/l) for acrolein and acrylonitrile; five hundred micrograms per liter (500 ug/l) for 2,4-dinitrophenol and for 2-methyl-4,6-dinitrophenol; and one milligram per liter (1 mg/l) for antimony;
  - (iii) Five (5) times the maximum concentration value reported for that pollutant in the permit application in accordance with Chapter 521 Section 4(g)(7); or
  - (iv) The level established by the Department in accordance with Chapter 523 Section 5(f).

(b) That any activity has occurred or will occur which would result in any discharge, on a nonroutine or infrequent basis, of a toxic pollutant which is not limited in the permit, if that discharge will exceed the highest of the following ``notification levels":

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- (i) Five hundred micrograms per liter (500 ug/l);
- (ii) One milligram per liter (1 mg/l) for antimony;
- (iii) Ten (10) times the maximum concentration value reported for that pollutant in the permit application in accordance with Chapter 521 Section 4(g)(7); or
- (iv) The level established by the Department in accordance with Chapter 523 Section 5(f).

#### 5. Publicly owned treatment works.

- (a) All POTWs must provide adequate notice to the Department of the following:
  - (i) Any new introduction of pollutants into the POTW from an indirect discharger which would be subject to section 301 or 306 of CWA or Chapter 528 if it were directly discharging those pollutants.
  - (ii) Any substantial change in the volume or character of pollutants being introduced into that POTW by a source introducing pollutants into the POTW at the time of issuance of the permit.
  - (iii) For purposes of this paragraph, adequate notice shall include information on (A) the quality and quantity of effluent introduced into the POTW, and (B) any anticipated impact of the change on the quantity or quality of effluent to be discharged from the POTW.
- (b) When the effluent discharged by a POTW for a period of three consecutive months exceeds 80 percent of the permitted flow, the permittee shall submit to the Department a projection of loadings up to the time when the design capacity of the treatment facility will be reached, and a program for maintaining satisfactory treatment levels consistent with approved water quality management plans.

#### E. OTHER REQUIREMENTS

1. Emergency action - power failure. Within thirty days after the effective date of this permit, the permittee shall notify the Department of facilities and plans to be used in the event the primary source of power to its wastewater pumping and treatment facilities fails as follows.

(a) For municipal sources. During power failure, all wastewaters which are normally treated shall receive a minimum of primary treatment and disinfection. Unless otherwise approved, alternate power supplies shall be provided for pumping stations and treatment facilities. Alternate power supplies shall be on-site generating units or an outside power source which is separate and independent from sources used for normal operation of the wastewater facilities.

(b) For industrial and commercial sources. The permittee shall either maintain an alternative power source sufficient to operate the wastewater pumping and treatment facilities or halt, reduce or otherwise control production and or all discharges upon reduction or loss of power to the wastewater pumping or treatment facilities.

#### MAINE POLLUTANT DISCHARGE ELIMINATION SYSTEM PERMIT

# STANDARD CONDITIONS APPLICABLE TO ALL PERMITS

2. Spill prevention. (applicable only to industrial sources) Within six months of the effective date of this permit, the permittee shall submit to the Department for review and approval, with or without conditions, a spill prevention plan. The plan shall delineate methods and measures to be taken to prevent and or contain any spills of pulp, chemicals, oils or other contaminates and shall specify means of disposal and or treatment to be used.

3. **Removed substances.** Solids, sludges trash rack cleanings, filter backwash, or other pollutants removed from or resulting from the treatment or control of waste waters shall be disposed of in a manner approved by the Department.

4. Connection to municipal sewer. (applicable only to industrial and commercial sources) All wastewaters designated by the Department as treatable in a municipal treatment system will be cosigned to that system when it is available. This permit will expire 90 days after the municipal treatment facility becomes available, unless this time is extended by the Department in writing.

**F. DEFINITIONS.** For the purposes of this permit, the following definitions shall apply. Other definitions applicable to this permit may be found in Chapters 520 through 529 of the Department's rules

Average means the arithmetic mean of values taken at the frequency required for each parameter over the specified period. For bacteria, the average shall be the geometric mean.

Average monthly discharge limitation means the highest allowable average of daily discharges over a calendar month, calculated as the sum of all daily discharges measured during a calendar month divided by the number of daily discharges measured during that month. Except, however, bacteriological tests may be calculated as a geometric mean.

Average weekly discharge limitation means the highest allowable average of daily discharges over a calendar week, calculated as the sum of all daily discharges measured during a calendar week divided by the number of daily discharges measured during that week.

**Best management practices ("BMPs")** means schedules of activities, prohibitions of practices, maintenance procedures, and other management practices to prevent or reduce the pollution of waters of the State. BMPs also include treatment requirements, operating procedures, and practices to control plant site runoff, spillage or leaks, sludge or waste disposal, or drainage from raw material storage.

**Composite sample** means a sample consisting of a minimum of eight grab samples collected at equal intervals during a 24 hour period (or a lesser period as specified in the section on monitoring and reporting) and combined proportional to the flow over that same time period.

**Continuous discharge** means a discharge which occurs without interruption throughout the operating hours of the facility, except for infrequent shutdowns for maintenance, process changes, or other similar activities.

**Daily discharge** means the discharge of a pollutant measured during a calendar day or any 24-hour period that reasonably represents the calendar day for purposes of sampling. For pollutants with limitations expressed in units of mass, the daily discharge is calculated as the total mass of the pollutant discharged over the day. For pollutants with limitations expressed in other units of measurement, the daily discharge is calculated as the average measurement of the pollutant over the day.

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**Discharge Monitoring Report ("DMR")** means the EPA uniform national form, including any subsequent additions, revisions, or modifications for the reporting of self-monitoring results by permittees. DMRs must be used by approved States as well as by EPA. EPA will supply DMRs to any approved State upon request. The EPA national forms may be modified to substitute the State Agency name, address, logo, and other similar information, as appropriate, in place of EPA's.

Flow weighted composite sample means a composite sample consisting of a mixture of aliquots collected at a constant time interval, where the volume of each aliquot is proportional to the flow rate of the discharge.

Grab sample means an individual sample collected in a period of less than 15 minutes.

Interference means a Discharge which, alone or in conjunction with a discharge or discharges from other sources, both:

- (1) Inhibits or disrupts the POTW, its treatment processes or operations, or its sludge processes, use or disposal; and
- (2) Therefore is a cause of a violation of any requirement of the POTW's NPDES permit (including an increase in the magnitude or duration of a violation) or of the prevention of sewage sludge use or disposal in compliance with the following statutory provisions and regulations or permits issued thereunder (or more stringent State or local regulations): Section 405 of the Clean Water Act, the Solid Waste Disposal Act (SWDA) (including title II, more commonly referred to as the Resource Conservation and Recovery Act (RCRA), and including State regulations contained in any State sludge management plan prepared pursuant to subtitle D of the SWDA), the Clean Air Act, the Toxic Substances Control Act, and the Marine Protection, Research and Sanctuaries Act.

#### Maximum daily discharge limitation means the highest allowable daily discharge.

**New source** means any building, structure, facility, or installation from which there is or may be a discharge of pollutants, the construction of which commenced:

(a) After promulgation of standards of performance under section 306 of CWA which are applicable to such source, or

(b) After proposal of standards of performance in accordance with section 306 of CWA which are applicable to such source, but only if the standards are promulgated in accordance with section 306 within 120 days of their proposal.

**Pass through** means a discharge which exits the POTW into waters of the State in quantities or concentrations which, alone or in conjunction with a discharge or discharges from other sources, is a cause of a violation of any requirement of the POTW's NPDES permit (including an increase in the magnitude or duration of a violation).

**Permit** means an authorization, license, or equivalent control document issued by EPA or an approved State to implement the requirements of 40 CFR parts 122, 123 and 124. Permit includes an NPDES general permit (Chapter 529). Permit does not include any permit which has not yet been the subject of final agency action, such as a draft permit or a proposed permit.

**Person** means an individual, firm, corporation, municipality, quasi-municipal corporation, state agency, federal agency or other legal entity.

**Point source** means any discernible, confined and discrete conveyance, including, but not limited to, any pipe, ditch, channel, tunnel, conduit, well, discrete fissure, container, rolling stock, concentrated animal feeding operation or vessel or other floating craft, from which pollutants are or may be discharged.

**Pollutant** means dredged spoil, solid waste, junk, incinerator residue, sewage, refuse, effluent, garbage, sewage sludge, munitions, chemicals, biological or radiological materials, oil, petroleum products or byproducts, heat, wrecked or discarded equipment, rock, sand, dirt and industrial, municipal, domestic, commercial or agricultural wastes of any kind.

**Process wastewater** means any water which, during manufacturing or processing, comes into direct contact with or results from the production or use of any raw material, intermediate product, finished product, byproduct, or waste product.

**Publicly owned treatment works ("POTW")** means any facility for the treatment of pollutants owned by the State or any political subdivision thereof, any municipality, district, quasi-municipal corporation or other public entity.

Septage means, for the purposes of this permit, any waste, refuse, effluent sludge or other material removed from a septic tank, cesspool, vault privy or similar source which concentrates wastes or to which chemicals have been added. Septage does not include wastes from a holding tank.

Time weighted composite means a composite sample consisting of a mixture of equal volume aliquots collected over a constant time interval.

**Toxic pollutant** includes any pollutant listed as toxic under section 307(a)(1) or, in the case of sludge use or disposal practices, any pollutant identified in regulations implementing section 405(d) of the CWA. Toxic pollutant also includes those substances or combination of substances, including disease causing agents, which after discharge or upon exposure, ingestion, inhalation or assimilation into any organism, including humans either directly through the environment or indirectly through ingestion through food chains, will, on the basis of information available to the board either alone or in combination with other substances already in the receiving waters or the discharge, cause death, disease, abnormalities, cancer, genetic mutations, physiological malfunctions, including malfunctions in reproduction, or physical deformations in such organism or their offspring.

Wetlands means those areas that are inundated or saturated by surface or ground water at a frequency and duration sufficient to support, and that under normal circumstances do support, a prevalence of vegetation typically adapted for life in saturated soil conditions. Wetlands generally include swamps, marshes, bogs, and similar areas.

Whole effluent toxicity means the aggregate toxic effect of an effluent measured directly by a toxicity test.