

**AUTHORIZATION TO DISCHARGE UNDER THE
NATIONAL POLLUTANT DISCHARGE ELIMINATION SYSTEM**

In compliance with the provisions of the Federal Clean Water Act, as amended, (33 U.S.C. §1251 et seq.; the "CWA"),

The City of Concord, New Hampshire

is authorized to discharge from the Wastewater Treatment Plant located at

**7 Penacook Street
Penacook, New Hampshire 03303**

to receiving waters named

Merrimack River (Hydrologic Basin Code 01070002)

in accordance with effluent limitations, monitoring requirements and other conditions set forth herein including, but not limited to, conditions requiring the proper operation and maintenance of the Penacook Wastewater Treatment Plant collection system.

The Town of Boscawen is a co-permittee for activities required in Part I.B (Unauthorized Discharges), Part I.C. (Operation and Maintenance of the Sewer System), and Part I.D. (Alternate Power Source). The responsible municipal department is:

Boscawen Board of Selectmen
116 North Main Street
Boscawen, New Hampshire 03303

This permit will become effective on the first day of the calendar month immediately following sixty days after signature.

This permit and the authorization to discharge expire at midnight, five (5) years from the effective date.

This permit supersedes the permit issued on June 28, 2007.

This permit consists of **Part I** (13 pages including effluent limitations and monitoring requirements); **Attachment A** (USEPA Region 1 Freshwater Acute Toxicity Test Procedure and Protocol, February 2011, 8 pages) and **Part II** (NPDES Part II Standard Conditions, January 2007, 25 pages).

Signed this 27th day of July, 2012

/S/ SIGNATURE ON FILE

Stephen S. Perkins, Director
Office of Ecosystem Protection
U.S. Environmental Protection Agency (EPA)
Region I
Boston, Massachusetts

PART I

A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS

1. During the period beginning on the effective date and lasting through expiration, the permittee is authorized to discharge treated domestic and industrial wastewater from outfall serial number 001 to the Merrimack River. Such discharges shall be limited and monitored by the permittee, as specified below. Samples taken in compliance with the monitoring requirements specified below shall be taken at a location that provides a representative analysis of the discharge.

Effluent Characteristic	Discharge Limitations			Monitoring Requirements	
	Average Monthly	Average Weekly	Maximum Daily	Measurement Frequency	Sample Type
Flow; MGD	Report	---	Report	Continuous Recorder ¹	
BOD ₅ ; mg/l (lbs/day)	30 (593)	45 (890)	50 (989)	2/Week ²	24 Hour Composite
TSS; mg/l (lbs/day)	30 (593)	45 (890)	50 (989)	2/Week ²	24 Hour Composite
Total Phosphorus; mg/l (lb/d) (Applicable April 1-October 31)	Report (Report)	---	Report (Report)	1/Month	24 Hour Composite
pH Range ³ ; Standard Units	6.5 to 8.0 (See I.H.5., State Permit Conditions)			1/Day	Grab
Total Residual Chlorine ^{4,6} ; mg/l	1.0	---	1.0	1/Day	Grab
<i>Escherichia coli</i> ^{4,5} ; Colonies/100 ml	126	---	406	3/Week	Grab
Whole Effluent Toxicity LC50 ^{7,8,9} ; Percent	≥ 50			1/Year	24 Hour Composite
Hardness ¹⁰ ; mg/l	---	---	Report	1/Year	24 Hour Composite
Ammonia Nitrogen as N ¹⁰ ; mg/l	---	---	Report	1/Year	24 Hour Composite
Total Recoverable Aluminum ¹⁰ ; mg/l	---	---	Report	1/Year	24 Hour Composite
Total Recoverable Cadmium ¹⁰ ; mg/l	---	---	Report	1/Year	24 Hour Composite
Total Recoverable Copper ¹⁰ mg/l	---	---	Report	1/Year	24 Hour Composite
Total Recoverable Nickel ¹⁰ ; mg/l	---	---	Report	1/Year	24 Hour Composite
Total Recoverable Lead ¹⁰ ; mg/l	---	---	Report	1/Year	24 Hour Composite
Total Recoverable Zinc ¹⁰ ; mg/l	---	---	Report	1/Year	24 Hour Composite

See pages 3 and 4 for footnotes

FOOTNOTES

1. The effluent flow shall be continuously measured and recorded using a flow meter and totalizer.
2. Effluent sampling frequency. The influent shall be sampled twice per month using 24-hour composite samples.
3. State certification requirement.
4. Monitoring for *Escherichia coli* bacteria as described in footnote (5) below shall be conducted concurrently with the daily monitoring for total residual chlorine (TRC) as described in footnote (6) below.
5. The average monthly value for *Escherichia coli* shall be calculated as a geometric mean. *Escherichia coli* shall be tested using an approved method as specified in 40 Code of Federal Regulations (CFR) Part 136, List of Approved Biological Methods for Wastewater and Sewage Sludge.
6. Total residual chlorine shall be measured using any one of the following three methods listed in 40 CFR Part 136:
 - a. Amperometric direct.
 - b. DPD-FAS.
 - c. Spectrophotometric, DPD.
7. LC50 (lethal concentration 50 percent) is the concentration of wastewater causing mortality to 50 % of the test organisms. Therefore, a 50 % limit means that a sample of 50 % effluent shall cause no greater than a 50 % mortality rate in that effluent sample.
8. The permittee shall conduct 48-hour static acute toxicity tests on effluent samples following the February 2011 USEPA Region 1 Freshwater Acute Toxicity Test Procedure and Protocol (**Attachment A**). The two species for these tests are the Daphnids (*Ceriodaphnia dubia*) and the Fathead Minnow (*Pimephales promelas*). Toxicity test samples shall be collected and tests completed once per year during the third calendar quarter (July 1st through September 30th). Toxicity test results are to be postmarked by the 15th day of the month following the end of the quarter sampled (*i.e.*, October 15th).
9. This permit shall be modified, or alternatively, revoked and reissued to incorporate additional toxicity testing requirements, including chemical specific limits such as for metals, if the results of the toxicity tests indicate the discharge causes an exceedance of any State water quality criterion. Results from these toxicity tests are considered “New Information” and the permit may be modified as provided in 40 CFR Section 122.62(a)(2).
10. For each whole effluent toxicity test the permittee shall report on the appropriate

discharge monitoring report, (DMR), the concentrations of the hardness, ammonia nitrogen as nitrogen, total recoverable aluminum, cadmium, copper, lead, nickel, and zinc found in the 100 percent effluent sample. All these aforementioned chemical parameters shall be determined to at least the minimum quantification level shown in **Attachment A** on page 7 of 8, or as amended. Also the permittee should note that all chemical parameter results must still be reported in the appropriate toxicity report.

A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS (continued)

2. The discharge shall not cause a violation of the water quality standards of the receiving water.
3. The discharge shall be adequately treated to ensure that the surface water remains free from pollutants in concentrations or combinations that settle to form harmful deposits, float as foam, debris, scum or other visible pollutants. It shall be adequately treated to insure that the surface waters remain free from pollutants which produce odor, color, taste or turbidity in the receiving waters which is not naturally occurring and would render it unsuitable for its designated uses.
4. The permittee's treatment facility shall maintain a minimum monthly average of 85 percent removal of both BOD₅ and TSS. The percent removal shall be calculated using the average monthly influent and effluent concentrations.
5. When the effluent discharged for a period of 3 consecutive months exceeds 80 percent of the 2.37 mgd design flow (1.9 mgd), the permittee shall submit to the permitting authorities a projection of loadings up to the time when the design capacity of the treatment facility will be reached, and a program for maintaining satisfactory treatment levels consistent with approved water quality management plans. Before the design flow will be reached, or whenever treatment necessary to achieve permit limits cannot be assured, the permittee may be required to submit plans for facility improvements.
6. The permittee shall not discharge into the receiving water any pollutant or combination of pollutants in toxic amounts.
7. All POTWs must provide adequate notice to both EPA-New England and the New Hampshire Department of Environmental Services, Water Division (NHDES-WD) of the following:
 - a. Any new introduction of pollutants into the POTW from an indirect discharger in a primary industry category (see 40 CFR §122 Appendix A as amended) discharging process water; and
 - b. Any substantial change in the volume or character of pollutants being introduced into that POTW by a source introducing pollutants into the POTW at the time of issuance of the permit.

- c. For purposes of this paragraph, adequate notice shall include information on:
 - (1) the quantity and quality of effluent introduced into the facility; and
 - (2) any anticipated impact of the change on the quantity or quality of effluent to be discharged from the facility.

8. Limitations for Industrial Users

- a. Pollutants introduced into the POTW by a non-domestic source (user) shall not pass through the POTW or interfere with the operation or performance of the works.
- b. The permittee shall submit to EPA and NHDES-WD the name of any Industrial User (IU) subject to Categorical Pretreatment Standards under 40 CFR § 403.6 and 40 CFR Chapter I, Subchapter N (Parts 405-415, 417-436, 439-440, 443, 446-447, 454-455, 457-461, 463-469, and 471 as amended) who commences discharge to the POTW after the effective date of this permit.

This reporting requirement also applies to any other IU who discharges an average of 25,000 gallons per day or more of process wastewater into the POTW (excluding sanitary, noncontact cooling and boiler blowdown wastewater); contributes a process wastewater which makes up five (5) percent or more of the average dry weather hydraulic or organic capacity of the POTW; or is designated as such by the Control Authority as defined in 40 CFR § 403.12(a) on the basis that the industrial user has a reasonable potential to adversely affect the wastewater treatment facility's operation, or for violating any pretreatment standard or requirement (in accordance with 40 CFR § 403.8(f)(6)).

- c. In the event that the permittee receives reports (baseline monitoring reports, 90-day compliance reports, periodic reports on continued compliance, etc.) from industrial users subject to Categorical Pretreatment Standards under 40 CFR § 403.6 and 40 CFR Chapter I, Subchapter N (Parts 405-415, 417-436, 439-440, 443, 446-447, 454-455, 457-461, 463-469, and 471 as amended), the permittee shall forward all copies of these reports within ninety (90) days of their receipt to EPA and NHDES-WD.

B. UNAUTHORIZED DISCHARGES

The permit only authorizes discharges in accordance with the terms and conditions of this permit and only from the Outfall listed in Part I.A.1. of this permit. Discharges of wastewater from any other point sources, including sanitary sewer overflows (SSOs), are not authorized by this permit and shall be reported to EPA and NHDES in accordance with Part II, Section D.1.e. of the General Requirements of this permit (twenty four hour reporting).

C. OPERATION AND MAINTENANCE OF THE SEWER SYSTEM

Operation and maintenance of the sewer system shall be in compliance with the General Requirements of Part II and the following terms and conditions. The permittee and co-permittee are required to complete the following activities for the collection system which it owns:

1. Maintenance Staff

The permittee and co-permittee shall provide an adequate staff to carry out the operation, maintenance, repair, and testing functions required to ensure compliance with the terms and conditions of this permit. This requirement shall be described in the Collection System O & M Plan required pursuant to Section C.5. below.

2. Preventative Maintenance Program

The permittee and co-permittee shall maintain an ongoing preventative maintenance program to prevent overflows and bypasses caused by malfunctions or failures of the sewer system infrastructure. The program shall include an inspection program designed to identify all potential and actual unauthorized discharges. This requirement shall be described in the Collection System O & M Plan required pursuant to Section C.5. below.

3. Infiltration/Inflow

The permittee and co-permittee shall control infiltration and inflow (I/I) into the sewer system as necessary to prevent high flow related unauthorized discharges from their collection systems and high flow related violations of the wastewater treatment plant's effluent limitations. Plans and programs to control I/I shall be described in the Collection System O & M Plan required pursuant to Section C.5. below.

4. Collection System Mapping

In accordance with the requirements in the 2007 permit, the permittee and co-permittee prepared and submitted maps of the sewer collection systems they own. The collection system maps shall be kept up-to-date and available for review by federal, state, or local agencies. Such map(s) shall include, but not be limited to the following:

- a. All sanitary sewer lines and related manholes;
- b. All combined sewer lines, related manholes, and catch basins;
- c. All combined sewer regulators and any known or suspected connections between the sanitary sewer and storm drain systems (e.g. combined manholes);
- d. All outfalls, including the treatment plant outfall(s), CSOs, combined manholes, and any known or suspected SSOs;
- e. All pump stations and force mains;
- f. The wastewater treatment facility(ies);
- g. All surface waters (labeled);
- h. Other major appurtenances such as inverted siphons and air release valves;

- i. A numbering system which uniquely identifies manholes, catch basins, overflow points, regulators and outfalls;
- j. The scale and a north arrow; and
- k. The pipe diameter, date of installation, type of material, distance between manholes, and the direction of flow.

5. Collection System Operation and Maintenance Plan

In accordance with the requirements in the 2007 permit, the permittee and co-permittee prepared and submitted Collection System Operation and Maintenance Plans. The plans shall be kept up-to-date and available for review by federal, state, or local agencies. The plans shall include the information listed below. The bolded language is information that has been added to the 2007 permit requirements.

- (1) **A description of the collection system management goals, staffing, information management, and legal authorities;**
- (2) A preventative maintenance and monitoring program for the collection system;
- (3) Sufficient staffing to properly operate and maintain the sanitary sewer collection system;
- (4) Sufficient funding and the source(s) of funding for implementing the plan;
- (5) Identification of known and suspected overflows **and back-ups**, including combined manholes, a description of the cause of the identified overflows **and back-ups**, and a plan for addressing the overflows **and back-ups** consistent with the requirements of this permit;
- (6) **A description of the permittees program for preventing I/I related effluent violations and all unauthorized discharges of wastewater, including overflows and by-passes** and the ongoing program to identify and remove sources of I/I. The program shall include an inflow identification and control program that focuses on the disconnection and redirection of illegal sump pumps and roof down spouts; and
- (7) An educational public outreach program for all aspects of I/I control, particularly private inflow.

6. Annual Reporting Requirement

The permittee and co-permittee shall submit a summary report of activities related to the implementation of its Collection System O & M Plan during the previous calendar year. The report shall be submitted to EPA and NHDES **annually by March 31**. The summary report shall, at a minimum, include:

- a. A description of the staffing levels maintained during the year;
- b. A map and a description of inspection and maintenance activities conducted and corrective actions taken during the previous year;
- c. Expenditures for any collection system maintenance activities and corrective actions taken during the previous year;

- d. A map with areas identified for investigation/action in the coming year;
- e. If treatment plant flow has reached 80% of the 2.37 mgd design flow (1.9 mgd) based on the daily flow for three consecutive months or there have been capacity related overflows, submit a calculation of the maximum daily, weekly, and monthly infiltration and the maximum daily, weekly, and monthly inflow for the reporting year; and
- f. A summary of unauthorized discharges during the past year and their causes and a report of any corrective actions taken as a result of the unauthorized discharges reported pursuant to the Unauthorized Discharges section of this permit.

D. ALTERNATE POWER SOURCE

In order to maintain compliance with the terms and conditions of this permit, the permittee and co-permittee shall provide an alternate power source with which to sufficiently operate the wastewater facility, as defined at 40 C.F.R. § 122.2, which references the definition at 40 C.F.R. § 403.3(o). Wastewater facility is defined by RSA 485A:2.XIX as the structures, equipment, and processes required to collect, convey, and treat domestic and industrial wastes, and dispose of the effluent and sludge.

E. SLUDGE CONDITIONS

- 1. The permittee shall comply with all existing federal & state laws and regulations that apply to sewage sludge use and disposal practices and with the CWA Section 405(d) technical standards.
- 2. The permittee shall comply with the more stringent of either the state (Env-Ws 800) or federal (40 CFR Part 503) requirements.
- 3. The requirements and technical standards of 40 CFR Part 503 apply to facilities which perform one or more of the following use or disposal practices.
 - a. Land application - the use of sewage sludge to condition or fertilize the soil.
 - b. Surface disposal - the placement of sewage sludge in a sludge only landfill.
 - c. Sewage sludge incineration in a sludge only incinerator.
- 4. The 40 CFR Part 503 conditions do not apply to facilities which place sludge within a municipal solid waste landfill. These conditions do not apply to facilities which do not dispose of sewage sludge during the life of the permit, but rather treat the sludge (lagoons-reed beds), or are otherwise excluded under 40 CFR Section 503.6.
- 5. The permittee shall use and comply with the NPDES Permit Sludge Compliance Guidance, November 1999, to determine appropriate conditions. This guidance document is available upon request from EPA Region 1 and may also be found at: <http://www.epa.gov/region1/npdes/permits/generic/sludgeguidance.pdf>. Appropriate conditions contain the following elements.

- General requirements
- Pollutant limitations
- Operational Standards (pathogen reduction requirements and vector attraction reduction requirements)
- Management practices
- Record keeping
- Monitoring
- Reporting

Depending upon the quality of material produced by a facility, all conditions may not apply to the facility.

6. The permittee shall monitor the pollutant concentrations, pathogen reduction and vector attraction reduction for the permittee's chosen sewage sludge use or disposal practices at the following frequency. This frequency is based upon the volume of sewage sludge generated at the facility in dry metric tons per year.
 - less than 290 1/Year
 - 290 to less than 1,500 1/Quarter
 - 1,500 to less than 15,000 6/Year
 - 15,000 plus 1/Month
7. The permittee shall sample the sewage sludge using the procedures detailed in 40 CFR Section 503.8.
8. The permittee shall submit an annual report containing the information specified in the attached Sludge Compliance Guidance document. Reports are **due annually by February 19th**. Reports shall be submitted to both addresses (EPA-New England and NHDES-WD) contained in the reporting section of the permit.

F. SPECIAL CONDITIONS

pH Limit Adjustment

The permittee may submit a written request to the EPA-New England requesting a change in the permitted pH limit range to be not less restrictive than 6.0 to 9.0 Standard Units found in the applicable National Effluent Limitation Guideline (Secondary Treatment Regulations in 40 CFR Part 133) for this facility. The permittee's written request must include the State's approval letter containing an original signature (no copies). The State's letter shall state that the permittee has demonstrated to the State's satisfaction that as long as discharges to the receiving water from a specific outfall are within a specific numeric pH range the naturally occurring receiving water pH will be unaltered. That letter must specify for each outfall the associated numeric pH limit range. Until written notice is received by certified mail from the EPA-New England indicating the pH limit range has been changed, the permittee is required to meet the permitted pH limit range in the respective permit.

G. MONITORING AND REPORTING

1. **For a period of one year from the effective date of the permit**, the permittee may either submit monitoring data and other reports to EPA in hard copy form or report electronically using NetDMR, a web-based tool that allows permittees to electronically submit Discharge Monitoring Reports (DMRs) and other required reports via a secure internet connection. **Beginning no later than one year after the effective date of the permit**, the permittee shall begin reporting using NetDMR, unless the facility is able to demonstrate a reasonable basis that precludes the use of NetDMR for submitting DMRs and reports. Specific requirements regarding submittal of data and reports in hard copy form and for submittal using NetDMR are described below:

- a. Submittal of Reports Using NetDMR

NetDMR is accessed from: <http://www.epa.gov/netdmr>. **Within one year of the effective date of this permit**, the permittee shall begin submitting DMRs and reports required under this permit electronically to EPA using NetDMR, unless the facility is able to demonstrate a reasonable basis, such as technical or administrative infeasibility, that precludes the use of NetDMR for submitting DMRs and reports (“opt-out request”).

DMRs shall be submitted electronically to EPA no later than the 15th day of the month following the completed reporting period. All reports required under the permit shall be submitted to EPA, including the NHDES Monthly Operating Reports (MORs), as an electronic attachment to the DMR. Once a permittee begins submitting reports using NetDMR, it will no longer be required to submit hard copies of DMRs or other reports to EPA or to NHDES.

- b. Submittal of NetDMR Opt-Out Requests

Opt-out requests must be submitted in writing to EPA for written approval at least sixty (60) days prior to the date a facility would be required under this permit to begin using NetDMR. This demonstration shall be valid for twelve (12) months from the date of EPA approval and shall thereupon expire. At such time, DMRs and reports shall be submitted electronically to EPA unless the permittee submits a renewed opt-out request and such request is approved by EPA. All opt-out requests should be sent to the following addresses:

Attn: NetDMR Coordinator
U.S. Environmental Protection Agency, Water Technical Unit
5 Post Office Square, Suite 100 (OES04-4)
Boston, MA 02109-3912

And

Attn: Compliance Supervisor
New Hampshire Department of Environmental Services (NHDES)
Water Division
Wastewater Engineering Bureau
P.O. Box 95
Concord, New Hampshire 03302-0095

c. Submittal of Reports in Hard Copy Form

Monitoring results shall be summarized for each calendar month and reported on separate hard copy DMRs postmarked no later than the 15th day of the month following the completed reporting period. All reports required under the permit, including NHDES MORs, shall be submitted as an attachment to the DMRs. Signed and dated original DMRs and all other reports (with the exception of pretreatment reports) or notifications required herein or in Part II shall be submitted to the Director at the following address:

U.S. Environmental Protection Agency
Water Technical Unit (OES04-SMR)
5 Post Office Square - Suite 100
Boston, MA 02109-3912

All pretreatment reports shall be submitted to:

US Environmental Protection Agency
Attn: Justin Pimpare
Regional Pretreatment Coordinator
5 Post Office Square - Suite 100
OEP06-03
Boston, MA 02109-3912

Duplicate signed copies of all reports or notifications required above shall be submitted to the State at the following address:

New Hampshire Department of Environmental Services
Water Division
Wastewater Engineering Bureau
P.O. Box 95
Concord, New Hampshire 03302-0095

Any verbal reports, if required in **Parts I** and/or **II** of this permit, shall be made to both EPA-New England and to NHDES-WD.

H. STATE PERMIT CONDITIONS

1. The permittee shall not at any time, either alone or in conjunction with any person or persons, cause directly or indirectly the discharge of waste into the said receiving water unless it has been treated in such a manner as will not lower the legislated water quality classification or interfere with the uses assigned to said water by the New Hampshire Legislature (RSA 485-A:12).
2. This NPDES discharge permit is issued by EPA under federal and state law. Upon final issuance by EPA, the New Hampshire Department of Environmental Services-Water Division (NHDES-WD) may adopt this permit, including all terms and conditions, as a state permit pursuant to RSA 485-A:13.
3. EPA shall have the right to enforce the terms and conditions of this permit pursuant to federal law and NHDES-WD shall have the right to enforce the permit pursuant to state law, if the permit is adopted. Any modification, suspension, or revocation of this permit shall be effective only with respect to the agency taking such action, and shall not affect the validity or status of the permit as issued by the other agency.
4. Pursuant to New Hampshire Statute RSA 485-A:13, I(c), any person responsible for a bypass or upset at a *wastewater facility* shall give immediate notice of a bypass or upset to all public or privately owned water systems drawing water from the same receiving water and located within 20 miles downstream of the point of discharge regardless of whether or not it is on the same receiving water or on another surface water to which the receiving water is tributary. Wastewater facility is defined at RSA 485-A:2XIX as the structures, equipment, and processes required to collect, convey, and treat domestic and industrial wastes, and dispose of the effluent and sludge. The permittee shall maintain a list of persons, and their telephone numbers, who are to be notified immediately by telephone. In addition, written notification, which shall be postmarked within 3 days of the bypass or upset, shall be sent to such persons.
5. The pH range of 6.5 to 8.0 Standard Units (S.U.) must be achieved in the final effluent unless the permittee can demonstrate to NHDES-WD: (1) that the range should be widened due to naturally occurring conditions in the receiving water or (2) that the naturally occurring receiving water pH is not significantly altered by the permittee's discharge. The scope of any demonstration project must receive prior approval from NHDES-WD. In no case, shall the above procedure result in pH limits outside the range of 6.0 – 9.0 S.U., which is the federal effluent limitation guideline regulation for pH for secondary treatment and is found in 40 CFR 133.102(c).
6. Pursuant to New Hampshire Code of Administrative Rules, Env-Wq 703.07(a):
 - a. Any person proposing to construct or modify any of the following shall submit an application for a sewer connection permit to the department:
 - (1) Any extension of a collector or interceptor, whether public or private, regardless of flow;

- (2) Any wastewater connection or other discharge in excess of 5,000 gpd;
 - (3) Any wastewater connection or other discharge to a WWTP operating in excess of 80 percent design flow capacity based on actual average flow for 3 consecutive months;
 - (4) Any industrial wastewater connection or change in existing discharge of industrial wastewater, regardless of quality or quantity; and
 - (5) Any sewage pumping station greater than 50 gpm or serving more than one building.
7. For each new or increased discharge of industrial waste to the POTW, the permittee shall submit, in accordance with Env-Ws 904.14(e) an “Industrial Wastewater Discharge Request Application” approved by the permittee in accordance with 904.13(a). The “Industrial Wastewater Discharge Request Application” shall be prepared in accordance with Env-Ws 904.10.
8. Pursuant to Env-Ws 904.17, at a frequency no less than every five years, the permittee shall submit to NHDES:
- a. A copy of its current sewer use ordinance. The sewer use ordinance shall include local limits pursuant to Env-Ws 904.04 (a).
 - b. A current list of all significant indirect dischargers to the POTW. At a minimum, the list shall include for each significant indirect discharger, its name and address, the name and daytime telephone number of a contact person, products manufactured, industrial processes used, existing pretreatment processes, and discharge permit status.
 - c. A list of all permitted indirect dischargers; and
 - d. A certification that the municipality is strictly enforcing its sewer use ordinance and all discharge permits it has issued.
9. In addition to submitting DMRs, monitoring results shall also be summarized for each calendar month and reported on separate Monthly Operations Report Form(s) (MORs) postmarked or submitted electronically using NetDMR no later than the 15th day of the month following the completed reporting period. Signed and dated MORs, which are not submitted electronically using NetDMR shall be submitted to:

New Hampshire Department of Environmental Services (NHDES)
Water Division
Wastewater Engineering Bureau
29 Hazen Drive, P.O. Box 95
Concord, New Hampshire 03302-0095

USEPA REGION 1 FRESHWATER ACUTE TOXICITY TEST PROCEDURE AND PROTOCOL

I. GENERAL REQUIREMENTS

The permittee shall conduct acceptable acute toxicity tests in accordance with the appropriate test protocols described below:

- **Daphnid (Ceriodaphnia dubia) definitive 48 hour test.**
- **Fathead Minnow (Pimephales promelas) definitive 48 hour test.**

Acute toxicity test data shall be reported as outlined in Section VIII.

II. METHODS

The permittee shall use 40 CFR Part 136 methods. Methods and guidance may be found at:

<http://water.epa.gov/scitech/swguidance/methods/wet/index.cfm#methods>

The permittee shall also meet the sampling, analysis and reporting requirements included in this protocol. This protocol defines more specific requirements while still being consistent with the Part 136 methods. If, due to modifications of Part 136, there are conflicting requirements between the Part 136 method and this protocol, the permittee shall comply with the requirements of the Part 136 method.

III. SAMPLE COLLECTION

A discharge sample shall be collected. Aliquots shall be split from the sample, containerized and preserved (as per 40 CFR Part 136) for chemical and physical analyses required. The remaining sample shall be measured for total residual chlorine and dechlorinated (if detected) in the laboratory using sodium thiosulfate for subsequent toxicity testing. (Note that EPA approved test methods require that samples collected for metals analyses be preserved immediately after collection.) Grab samples must be used for pH, temperature, and total residual chlorine (as per 40 CFR Part 122.21).

Standard Methods for the Examination of Water and Wastewater describes dechlorination of samples (APHA, 1992). Dechlorination can be achieved using a ratio of 6.7 mg/L anhydrous sodium thiosulfate to reduce 1.0 mg/L chlorine. If dechlorination is necessary, a thiosulfate control (maximum amount of thiosulfate in lab control or receiving water) must also be run in the WET test.

All samples held overnight shall be refrigerated at 1- 6°C.

IV. DILUTION WATER

A grab sample of dilution water used for acute toxicity testing shall be collected from the receiving water at a point immediately upstream of the permitted discharge's zone of influence at a reasonably accessible location. Avoid collection near areas of obvious road or agricultural runoff, storm sewers or other point source discharges and areas where stagnant conditions exist. In the case where an alternate dilution water has been agreed upon an additional receiving water control (0% effluent) must also be tested.

If the receiving water diluent is found to be, or suspected to be toxic or unreliable, an alternate standard dilution water of known quality with a hardness, pH, conductivity, alkalinity, organic carbon, and total suspended solids similar to that of the receiving water may be substituted **AFTER RECEIVING WRITTEN APPROVAL FROM THE PERMIT ISSUING AGENCY(S)**. Written requests for use of an alternate dilution water should be mailed with supporting documentation to the following address:

Director
Office of Ecosystem Protection (CAA)
U.S. Environmental Protection Agency-New England
5 Post Office Sq., Suite 100 (OEP06-5)
Boston, MA 02109-3912

and

Manager
Water Technical Unit (SEW)
U.S. Environmental Protection Agency
5 Post Office Sq., Suite 100 (OES04-4)
Boston, MA 02109-3912

Note: USEPA Region 1 retains the right to modify any part of the alternate dilution water policy stated in this protocol at any time. Any changes to this policy will be documented in the annual DMR posting.

See the most current annual DMR instructions which can be found on the EPA Region 1 website at <http://www.epa.gov/region1/enforcementandassistance/dmr.html> for further important details on alternate dilution water substitution requests.

It may prove beneficial to have the proposed dilution water source screened for suitability prior to toxicity testing. EPA strongly urges that screening be done prior to set up of a full definitive toxicity test any time there is question about the dilution water's ability to support acceptable performance as outlined in the 'test acceptability' section of the protocol.

V. TEST CONDITIONS

The following tables summarize the accepted daphnid and fathead minnow toxicity test conditions and test acceptability criteria:

EPA NEW ENGLAND EFFLUENT TOXICITY TEST CONDITIONS FOR THE DAPHNID, CERIODAPHNIA DUBIA 48 HOUR ACUTE TESTS¹

1.	Test type	Static, non-renewal
2.	Temperature (°C)	20 ± 1° C or 25 ± 1° C
3.	Light quality	Ambient laboratory illumination
4.	Photoperiod	16 hour light, 8 hour dark
5.	Test chamber size	Minimum 30 ml
6.	Test solution volume	Minimum 15 ml
7.	Age of test organisms	1-24 hours (neonates)
8.	No. of daphnids per test chamber	5
9.	No. of replicate test chambers per treatment	4
10.	Total no. daphnids per test concentration	20
11.	Feeding regime	As per manual, lightly feed YCT and <u>Selenastrum</u> to newly released organisms while holding prior to initiating test
12.	Aeration	None
13.	Dilution water ²	Receiving water, other surface water, synthetic water adjusted to the hardness and alkalinity of the receiving water (prepared using either Millipore Milli-Q ^R or equivalent deionized water and reagent grade chemicals according to EPA acute toxicity test manual) or deionized water combined with mineral water to appropriate hardness.
14.	Dilution series	≥ 0.5, must bracket the permitted RWC

15. Number of dilutions ³	5 plus receiving water and laboratory water control and thiosulfate control, as necessary. An additional dilution at the permitted effluent concentration (% effluent) is required if it is not included in the dilution series.
16. Effect measured	Mortality-no movement of body or appendages on gentle prodding
17. Test acceptability	90% or greater survival of test organisms in dilution water control solution
18. Sampling requirements	For on-site tests, samples must be used within 24 hours of the time that they are removed from the sampling device. For off-site tests, samples must first be used within 36 hours of collection.
19. Sample volume required	Minimum 1 liter

Footnotes:

1. Adapted from EPA-821-R-02-012.
2. Standard prepared dilution water must have hardness requirements to generally reflect the characteristics of the receiving water.

**EPA NEW ENGLAND TEST CONDITIONS FOR THE FATHEAD MINNOW
(PIMEPHALES PROMELAS) 48 HOUR ACUTE TEST¹**

1. Test Type	Static, non-renewal
2. Temperature (°C):	20 ± 1 ° C or 25 ± 1°C
3. Light quality:	Ambient laboratory illumination
4. Photoperiod:	16 hr light, 8 hr dark
5. Size of test vessels:	250 mL minimum
6. Volume of test solution:	Minimum 200 mL/replicate
7. Age of fish:	1-14 days old and age within 24 hrs of each the others
8. No. of fish per chamber	10
9. No. of replicate test vessels per treatment	4
10. Total no. organisms per concentration:	40
11. Feeding regime:	As per manual, lightly feed test age larvae using concentrated brine shrimp nauplii while holding prior to initiating test
12. Aeration:	None, unless dissolved oxygen (D.O.) concentration falls below 4.0 mg/L, at which time gentle single bubble aeration should be started at a rate of less than 100 bubbles/min. (Routine D.O. check is recommended.)
13. dilution water: ²	Receiving water, other surface water, synthetic water adjusted to the hardness and alkalinity of the receiving water (prepared using either Millipore Milli-Q ^R or equivalent deionized and reagent grade chemicals according to EPA acute toxicity test manual) or deionized water combined with mineral water to appropriate hardness.
14. Dilution series	≥ 0.5, must bracket the permitted RWC

15. Number of dilutions ³	5 plus receiving water and laboratory water control and thiosulfate control, as necessary. An additional dilution at the permitted effluent concentration (% effluent) is required if it is not included in the dilution series.
16. Effect measured	Mortality-no movement on gentle prodding
17. Test acceptability	90% or greater survival of test organisms in dilution water control solution
18. Sampling requirements	For on-site tests, samples must be used within 24 hours of the time that they are removed from the sampling device. For off-site tests, samples are used within 36 hours of collection.
19. Sample volume required	Minimum 2 liters

Footnotes:

1. Adapted from EPA-821-R-02-012
2. Standard dilution water must have hardness requirements to generally reflect characteristics of the receiving water.

VI. CHEMICAL ANALYSIS

At the beginning of a static acute toxicity test, pH, conductivity, total residual chlorine, oxygen, hardness, alkalinity and temperature must be measured in the highest effluent concentration and the dilution water. Dissolved oxygen, pH and temperature are also measured at 24 and 48 hour

intervals in all dilutions. The following chemical analyses shall be performed on the 100 percent effluent sample and the upstream water sample for each sampling event.

<u>Parameter</u>	Effluent	Receiving Water	ML (mg/l)
Hardness ¹ ,	x	x	0.5
Total Residual Chlorine (TRC) ^{2, 3} ,	x		0.02
Alkalinity	x	x	2.0
pH ⁴	x	x	--
Specific Conductance	x	x	--
Total Solids	x		--
Total Dissolved Solids	x		--
Ammonia	x	x	0.1
Total Organic Carbon	x	x	0.5
Total Metals			
Cd	x	x	0.0005
Pb	x	x	0.0005
Cu	x	x	0.003
Zn	x	x	0.005
Ni	x	x	0.005
Al	x	x	0.02
Other as permit requires			

Notes:

1. Hardness may be determined by:

- APHA Standard Methods for the Examination of Water and Wastewater , 21st Edition
 - Method 2340B (hardness by calculation)
 - Method 2340C (titration)

2. Total Residual Chlorine may be performed using any of the following methods provided the required minimum limit (ML) is met.

- APHA Standard Methods for the Examination of Water and Wastewater , 21st Edition
 - Method 4500-CL E Low Level Amperometric Titration
 - Method 4500-CL G DPD Colorimetric Method

3. Required to be performed on the sample used for WET testing prior to its use for toxicity testing

VII. TOXICITY TEST DATA ANALYSIS

LC50 Median Lethal Concentration (Determined at 48 Hours)

Methods of Estimation:

- Probit Method
- Spearman-Kärber
- Trimmed Spearman-Kärber
- Graphical

See the flow chart in Figure 6 on p. 73 of EPA-821-R-02-012 for appropriate method to use on a given data set.

No Observed Acute Effect Level (NOAEL)

See the flow chart in Figure 13 on p. 87 of EPA-821-R-02-012 .

VIII. TOXICITY TEST REPORTING

A report of the results will include the following:

- Description of sample collection procedures, site description
- Names of individuals collecting and transporting samples, times and dates of sample collection and analysis on chain-of-custody
- General description of tests: age of test organisms, origin, dates and results of standard toxicant tests; light and temperature regime; other information on test conditions if different than procedures recommended. Reference toxicant test data should be included.
- All chemical/physical data generated. (Include minimum detection levels and minimum quantification levels.)
- Raw data and bench sheets.
- Provide a description of dechlorination procedures (as applicable).
- Any other observations or test conditions affecting test outcome.

NPDES PART II STANDARD CONDITIONS
(January, 2007)

TABLE OF CONTENTS

A. GENERAL CONDITIONS	Page
1. <u>Duty to Comply</u>	2
2. <u>Permit Actions</u>	2
3. <u>Duty to Provide Information</u>	2
4. <u>Reopener Clause</u>	3
5. <u>Oil and Hazardous Substance Liability</u>	3
6. <u>Property Rights</u>	3
7. <u>Confidentiality of Information</u>	3
8. <u>Duty to Reapply</u>	4
9. <u>State Authorities</u>	4
10. <u>Other laws</u>	4
B. OPERATION AND MAINTENANCE OF POLLUTION CONTROLS	
1. <u>Proper Operation and Maintenance</u>	4
2. <u>Need to Halt or Reduce Not a Defense</u>	4
3. <u>Duty to Mitigate</u>	4
4. <u>Bypass</u>	4
5. <u>Upset</u>	5
C. MONITORING AND RECORDS	
1. <u>Monitoring and Records</u>	6
2. <u>Inspection and Entry</u>	7
D. REPORTING REQUIREMENTS	
1. <u>Reporting Requirements</u>	7
a. Planned changes	7
b. Anticipated noncompliance	7
c. Transfers	7
d. Monitoring reports	8
e. Twenty-four hour reporting	8
f. Compliance schedules	9
g. Other noncompliance	9
h. Other information	9
2. <u>Signatory Requirement</u>	9
3. <u>Availability of Reports</u>	9
E. DEFINITIONS AND ABBREVIATIONS	
1. <u>Definitions for Individual NPDES Permits including Storm Water Requirements</u>	9
2. <u>Definitions for NPDES Permit Sludge Use and Disposal Requirements</u>	17
3. <u>Commonly Used Abbreviations</u>	23

NPDES PART II STANDARD CONDITIONS
(January, 2007)

PART II. A. GENERAL REQUIREMENTS

1. Duty to Comply

The permittee must comply with all conditions of this permit. Any permit noncompliance constitutes a violation of the Clean Water Act (CWA) and is grounds for enforcement action; for permit termination, revocation and reissuance, or modification; or for denial of a permit renewal application.

- a. The permittee shall comply with effluent standards or prohibitions established under Section 307(a) of the sludge use or disposal established under Section 405(d) of the CWA within the time provided in the regulations that establish these standards or prohibitions, even if the permit has not yet been modified to incorporate the requirements.
- b. The CWA provides that any person who violates Section 301, 302, 306, 307, 308, 318, or 405 of the CWA or any permit condition or limitation implementing any of such sections in a permit issued under Section 402, or any requirement imposed in a pretreatment program approved under Section 402 (a)(3) or 402 (b)(8) of the CWA is subject to a civil penalty not to exceed \$25,000 per day for each violation. Any person who negligently violates such requirements is subject to a fine of not less than \$2,500 nor more than \$25,000 per day of violation, or by imprisonment for not more than 1 year, or both. Any person who knowingly violates such requirements is subject to a fine of not less than \$5,000 nor more than \$50,000 per day of violation, or by imprisonment for not more than 3 years, or both.
- c. Any person may be assessed an administrative penalty by the Administrator for violating Section 301, 302, 306, 307, 308, 318, or 405 of the CWA, or any permit condition or limitation implementing any of such sections in a permit issued under Section 402 of the CWA. Administrative penalties for Class I violations are not to exceed \$10,000 per violation, with the maximum amount of any Class I penalty assessed not to exceed \$25,000. Penalties for Class II violations are not to exceed \$10,000 per day for each day during which the violation continues, with the maximum amount of any Class II penalty not to exceed \$125,000.

Note: See 40 CFR §122.41(a)(2) for complete “Duty to Comply” regulations.

2. Permit Actions

This permit may be modified, revoked and reissued, or terminated for cause. The filing of a request by the permittee for a permit modification, revocation and reissuance, or termination, or notifications of planned changes or anticipated noncompliance does not stay any permit condition.

3. Duty to Provide Information

The permittee shall furnish to the Regional Administrator, within a reasonable time, any information which the Regional Administrator may request to determine whether cause exists for modifying, revoking and reissuing, or terminating this permit, or to determine compliance with this permit. The permittee shall also furnish to the Regional Administrator, upon request, copies of records required to be kept by this permit.

NPDES PART II STANDARD CONDITIONS
(January, 2007)

4. Reopener Clause

The Regional Administrator reserves the right to make appropriate revisions to this permit in order to establish any appropriate effluent limitations, schedules of compliance, or other provisions which may be authorized under the CWA in order to bring all discharges into compliance with the CWA.

For any permit issued to a treatment works treating domestic sewage (including “sludge-only facilities”), the Regional Administrator or Director shall include a reopener clause to incorporate any applicable standard for sewage sludge use or disposal promulgated under Section 405 (d) of the CWA. The Regional Administrator or Director may promptly modify or revoke and reissue any permit containing the reopener clause required by this paragraph if the standard for sewage sludge use or disposal is more stringent than any requirements for sludge use or disposal in the permit, or contains a pollutant or practice not limited in the permit.

Federal regulations pertaining to permit modification, revocation and reissuance, and termination are found at 40 CFR §122.62, 122.63, 122.64, and 124.5.

5. Oil and Hazardous Substance Liability

Nothing in this permit shall be construed to preclude the institution of any legal action or relieve the permittee from responsibilities, liabilities or penalties to which the permittee is or may be subject under Section 311 of the CWA, or Section 106 of the Comprehensive Environmental Response, Compensation and Liability Act of 1980 (CERCLA).

6. Property Rights

The issuance of this permit does not convey any property rights of any sort, nor any exclusive privileges.

7. Confidentiality of Information

- a. In accordance with 40 CFR Part 2, any information submitted to EPA pursuant to these regulations may be claimed as confidential by the submitter. Any such claim must be asserted at the time of submission in the manner prescribed on the application form or instructions or, in the case of other submissions, by stamping the words “confidential business information” on each page containing such information. If no claim is made at the time of submission, EPA may make the information available to the public without further notice. If a claim is asserted, the information will be treated in accordance with the procedures in 40 CFR Part 2 (Public Information).
- b. Claims of confidentiality for the following information will be denied:
 - (1) The name and address of any permit applicant or permittee;
 - (2) Permit applications, permits, and effluent data as defined in 40 CFR §2.302(a)(2).
- c. Information required by NPDES application forms provided by the Regional Administrator under 40 CFR §122.21 may not be claimed confidential. This includes information submitted on the forms themselves and any attachments used to supply information required by the forms.

NPDES PART II STANDARD CONDITIONS
(January, 2007)

8. Duty to Reapply

If the permittee wishes to continue an activity regulated by this permit after its expiration date, the permittee must apply for and obtain a new permit. The permittee shall submit a new application at least 180 days before the expiration date of the existing permit, unless permission for a later date has been granted by the Regional Administrator. (The Regional Administrator shall not grant permission for applications to be submitted later than the expiration date of the existing permit.)

9. State Authorities

Nothing in Part 122, 123, or 124 precludes more stringent State regulation of any activity covered by these regulations, whether or not under an approved State program.

10. Other Laws

The issuance of a permit does not authorize any injury to persons or property or invasion of other private rights, nor does it relieve the permittee of its obligation to comply with any other applicable Federal, State, or local laws and regulations.

PART II. B. OPERATION AND MAINTENANCE OF POLLUTION CONTROLS

1. Proper Operation and Maintenance

The permittee shall at all times properly operate and maintain all facilities and systems of treatment and control (and related appurtenances) which are installed or used by the permittee to achieve compliance with the conditions of this permit and with the requirements of storm water pollution prevention plans. Proper operation and maintenance also includes adequate laboratory controls and appropriate quality assurance procedures. This provision requires the operation of back-up or auxiliary facilities or similar systems only when the operation is necessary to achieve compliance with the conditions of the permit.

2. Need to Halt or Reduce Not a Defense

It shall not be a defense for a permittee in an enforcement action that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with the conditions of this permit.

3. Duty to Mitigate

The permittee shall take all reasonable steps to minimize or prevent any discharge or sludge use or disposal in violation of this permit which has a reasonable likelihood of adversely affecting human health or the environment.

4. Bypass

a. Definitions

- (1) *Bypass* means the intentional diversion of waste streams from any portion of a treatment facility.

NPDES PART II STANDARD CONDITIONS
(January, 2007)

- (2) *Severe property damage* means substantial physical damage to property, damage to the treatment facilities which causes them to become inoperable, or substantial and permanent loss of natural resources which can be reasonably expected to occur in the absence of a bypass. Severe property damage does not mean economic loss caused by delays in production.

b. Bypass not exceeding limitations

The permittee may allow any bypass to occur which does not cause effluent limitations to be exceeded, but only if it also is for essential maintenance to assure efficient operation. These bypasses are not subject to the provision of Paragraphs B.4.c. and 4.d. of this section.

c. Notice

- (1) Anticipated bypass. If the permittee knows in advance of the need for a bypass, it shall submit prior notice, if possible at least ten days before the date of the bypass.
- (2) Unanticipated bypass. The permittee shall submit notice of an unanticipated bypass as required in paragraph D.1.e. of this part (Twenty-four hour reporting).

d. Prohibition of bypass

Bypass is prohibited, and the Regional Administrator may take enforcement action against a permittee for bypass, unless:

- (1) Bypass was unavoidable to prevent loss of life, personal injury, or severe property damage;
- (2) There were no feasible alternatives to the bypass, such as the use of auxiliary treatment facilities, retention of untreated wastes, or maintenance during normal periods of equipment downtime. This condition is not satisfied if adequate back-up equipment should have been installed in the exercise of reasonable engineering judgment to prevent a bypass which occurred during normal periods of equipment downtime or preventative maintenance; and
- (3) i) The permittee submitted notices as required under Paragraph 4.c. of this section.
ii) The Regional Administrator may approve an anticipated bypass, after considering its adverse effects, if the Regional Administrator determines that it will meet the three conditions listed above in paragraph 4.d. of this section.

5. Upset

- a. Definition. *Upset* means an exceptional incident in which there is an unintentional and temporary noncompliance with technology-based permit effluent limitations because of factors beyond the reasonable control of the permittee. An upset does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, inadequate treatment facilities, lack of preventive maintenance, or careless or improper operation.
- b. Effect of an upset. An upset constitutes an affirmative defense to an action brought for noncompliance with such technology-based permit effluent limitations if the requirements of paragraph B.5.c. of this section are met. No determination made during

NPDES PART II STANDARD CONDITIONS
(January, 2007)

administrative review of claims that noncompliance was caused by upset, and before an action for noncompliance, is final administrative action subject to judicial review.

- c. Conditions necessary for a demonstration of upset. A permittee who wishes to establish the affirmative defense of upset shall demonstrate, through properly signed, contemporaneous operating logs, or other relevant evidence that:
 - (1) An upset occurred and that the permittee can identify the cause(s) of the upset;
 - (2) The permitted facility was at the time being properly operated;
 - (3) The permittee submitted notice of the upset as required in paragraphs D.1.a. and 1.e. (Twenty-four hour notice); and
 - (4) The permittee complied with any remedial measures required under B.3. above.
- d. Burden of proof. In any enforcement proceeding the permittee seeking to establish the occurrence of an upset has the burden of proof.

PART II. C. MONITORING REQUIREMENTS

1. Monitoring and Records

- a. Samples and measurements taken for the purpose of monitoring shall be representative of the monitored activity.
- b. Except for records for monitoring information required by this permit related to the permittee's sewage sludge use and disposal activities, which shall be retained for a period of at least five years (or longer as required by 40 CFR Part 503), the permittee shall retain records of all monitoring information, including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation, copies of all reports required by this permit, and records of all data used to complete the application for this permit, for a period of at least 3 years from the date of the sample, measurement, report or application except for the information concerning storm water discharges which must be retained for a total of 6 years. This retention period may be extended by request of the Regional Administrator at any time.
- c. Records of monitoring information shall include:
 - (1) The date, exact place, and time of sampling or measurements;
 - (2) The individual(s) who performed the sampling or measurements;
 - (3) The date(s) analyses were performed;
 - (4) The individual(s) who performed the analyses;
 - (5) The analytical techniques or methods used; and
 - (6) The results of such analyses.
- d. Monitoring results must be conducted according to test procedures approved under 40 CFR Part 136 or, in the case of sludge use or disposal, approved under 40 CFR Part 136 unless otherwise specified in 40 CFR Part 503, unless other test procedures have been specified in the permit.
- e. The CWA provides that any person who falsifies, tampers with, or knowingly renders inaccurate any monitoring device or method required to be maintained under this permit shall, upon conviction, be punished by a fine of not more than \$10,000, or by

NPDES PART II STANDARD CONDITIONS
(January, 2007)

imprisonment for not more than 2 years, or both. If a conviction of a person is for a violation committed after a first conviction of such person under this paragraph, punishment is a fine of not more than \$20,000 per day of violation, or by imprisonment of not more than 4 years, or both.

2. Inspection and Entry

The permittee shall allow the Regional Administrator or an authorized representative (including an authorized contractor acting as a representative of the Administrator), upon presentation of credentials and other documents as may be required by law, to:

- a. Enter upon the permittee's premises where a regulated facility or activity is located or conducted, or where records must be kept under the conditions of this permit;
- b. Have access to and copy, at reasonable times, any records that must be kept under the conditions of this permit;
- c. Inspect at reasonable times any facilities, equipment (including monitoring and control equipment), practices, or operations regulated or required under this permit; and
- d. Sample or monitor at reasonable times, for the purposes of assuring permit compliance or as otherwise authorized by the CWA, any substances or parameters at any location.

PART II. D. REPORTING REQUIREMENTS

1. Reporting Requirements

- a. Planned Changes. The permittee shall give notice to the Regional Administrator as soon as possible of any planned physical alterations or additions to the permitted facility. Notice is only required when:
 - (1) The alteration or addition to a permitted facility may meet one of the criteria for determining whether a facility is a new source in 40 CFR§122.29(b); or
 - (2) The alteration or addition could significantly change the nature or increase the quantities of the pollutants discharged. This notification applies to pollutants which are subject neither to the effluent limitations in the permit, nor to the notification requirements at 40 CFR§122.42(a)(1).
 - (3) The alteration or addition results in a significant change in the permittee's sludge use or disposal practices, and such alteration, addition or change may justify the application of permit conditions different from or absent in the existing permit, including notification of additional use or disposal sites not reported during the permit application process or not reported pursuant to an approved land application plan.
- b. Anticipated noncompliance. The permittee shall give advance notice to the Regional Administrator of any planned changes in the permitted facility or activity which may result in noncompliance with permit requirements.
- c. Transfers. This permit is not transferable to any person except after notice to the Regional Administrator. The Regional Administrator may require modification or revocation and reissuance of the permit to change the name of the permittee and

NPDES PART II STANDARD CONDITIONS
(January, 2007)

incorporate such other requirements as may be necessary under the CWA. (See 40 CFR Part 122.61; in some cases, modification or revocation and reissuance is mandatory.)

- d. Monitoring reports. Monitoring results shall be reported at the intervals specified elsewhere in this permit.
- (1) Monitoring results must be reported on a Discharge Monitoring Report (DMR) or forms provided or specified by the Director for reporting results of monitoring of sludge use or disposal practices.
 - (2) If the permittee monitors any pollutant more frequently than required by the permit using test procedures approved under 40 CFR Part 136 or, in the case of sludge use or disposal, approved under 40 CFR Part 136 unless otherwise specified in 40 CFR Part 503, or as specified in the permit, the results of the monitoring shall be included in the calculation and reporting of the data submitted in the DMR or sludge reporting form specified by the Director.
 - (3) Calculations for all limitations which require averaging or measurements shall utilize an arithmetic mean unless otherwise specified by the Director in the permit.
- e. Twenty-four hour reporting.
- (1) The permittee shall report any noncompliance which may endanger health or the environment. Any information shall be provided orally within 24 hours from the time the permittee becomes aware of the circumstances.

A written submission shall also be provided within 5 days of the time the permittee becomes aware of the circumstances. The written submission shall contain a description of the noncompliance and its cause; the period of noncompliance, including exact dates and times, and if the noncompliance has not been corrected, the anticipated time it is expected to continue; and steps taken or planned to reduce, eliminate, and prevent reoccurrence of the noncompliance.
 - (2) The following shall be included as information which must be reported within 24 hours under this paragraph.
 - (a) Any unanticipated bypass which exceeds any effluent limitation in the permit. (See 40 CFR §122.41(g).)
 - (b) Any upset which exceeds any effluent limitation in the permit.
 - (c) Violation of a maximum daily discharge limitation for any of the pollutants listed by the Regional Administrator in the permit to be reported within 24 hours. (See 40 CFR §122.44(g).)
 - (3) The Regional Administrator may waive the written report on a case-by-case basis for reports under Paragraph D.1.e. if the oral report has been received within 24 hours.

NPDES PART II STANDARD CONDITIONS
(January, 2007)

- f. Compliance Schedules. Reports of compliance or noncompliance with, any progress reports on, interim and final requirements contained in any compliance schedule of this permit shall be submitted no later than 14 days following each schedule date.
 - g. Other noncompliance. The permittee shall report all instances of noncompliance not reported under Paragraphs D.1.d., D.1.e., and D.1.f. of this section, at the time monitoring reports are submitted. The reports shall contain the information listed in Paragraph D.1.e. of this section.
 - h. Other information. Where the permittee becomes aware that it failed to submit any relevant facts in a permit application, or submitted incorrect information in a permit application or in any report to the Regional Administrator, it shall promptly submit such facts or information.
2. Signatory Requirement
- a. All applications, reports, or information submitted to the Regional Administrator shall be signed and certified. (See 40 CFR §122.22)
 - b. The CWA provides that any person who knowingly makes any false statement, representation, or certification in any record or other document submitted or required to be maintained under this permit, including monitoring reports or reports of compliance or noncompliance shall, upon conviction, be punished by a fine of not more than \$10,000 per violation, or by imprisonment for not more than 2 years per violation, or by both.
3. Availability of Reports.

Except for data determined to be confidential under Paragraph A.8. above, all reports prepared in accordance with the terms of this permit shall be available for public inspection at the offices of the State water pollution control agency and the Regional Administrator. As required by the CWA, effluent data shall not be considered confidential. Knowingly making any false statements on any such report may result in the imposition of criminal penalties as provided for in Section 309 of the CWA.

PART II. E. DEFINITIONS AND ABBREVIATIONS

1. Definitions for Individual NPDES Permits including Storm Water Requirements

Administrator means the Administrator of the United States Environmental Protection Agency, or an authorized representative.

Applicable standards and limitations means all, State, interstate, and Federal standards and limitations to which a “discharge”, a “sewage sludge use or disposal practice”, or a related activity is subject to, including “effluent limitations”, water quality standards, standards of performance, toxic effluent standards or prohibitions, “best management practices”, pretreatment standards, and “standards for sewage sludge use and disposal” under Sections 301, 302, 303, 304, 306, 307, 308, 403, and 405 of the CWA.

NPDES PART II STANDARD CONDITIONS
(January, 2007)

Application means the EPA standard national forms for applying for a permit, including any additions, revisions, or modifications to the forms; or forms approved by EPA for use in “approved States”, including any approved modifications or revisions.

Average means the arithmetic mean of values taken at the frequency required for each parameter over the specified period. For total and/or fecal coliforms and Escherichia coli, the average shall be the geometric mean.

Average monthly discharge limitation means the highest allowable average of “daily discharges” over a calendar month calculated as the sum of all “daily discharges” measured during a calendar month divided by the number of “daily discharges” measured during that month.

Average weekly discharge limitation means the highest allowable average of “daily discharges” measured during the calendar week divided by the number of “daily discharges” measured during the week.

Best Management Practices (BMPs) means schedules of activities, prohibitions of practices, maintenance procedures, and other management practices to prevent or reduce the pollution of “waters of the United States.” BMPs also include treatment requirements, operating procedures, and practices to control plant site runoff, spillage or leaks, sludge or waste disposal, or drainage from raw material storage.

Best Professional Judgment (BPJ) means a case-by-case determination of Best Practicable Treatment (BPT), Best Available Treatment (BAT), or other appropriate technology-based standard based on an evaluation of the available technology to achieve a particular pollutant reduction and other factors set forth in 40 CFR §125.3 (d).

Coal Pile Runoff means the rainfall runoff from or through any coal storage pile.

Composite Sample means a sample consisting of a minimum of eight grab samples of equal volume collected at equal intervals during a 24-hour period (or lesser period as specified in the section on Monitoring and Reporting) and combined proportional to flow, or a sample consisting of the same number of grab samples, or greater, collected proportionally to flow over that same time period.

Construction Activities - The following definitions apply to construction activities:

- (a) Commencement of Construction is the initial disturbance of soils associated with clearing, grading, or excavating activities or other construction activities.
- (b) Dedicated portable asphalt plant is a portable asphalt plant located on or contiguous to a construction site and that provides asphalt only to the construction site that the plant is located on or adjacent to. The term dedicated portable asphalt plant does not include facilities that are subject to the asphalt emulsion effluent limitation guideline at 40 CFR Part 443.
- (c) Dedicated portable concrete plant is a portable concrete plant located on or contiguous to a construction site and that provides concrete only to the construction site that the plant is located on or adjacent to.

NPDES PART II STANDARD CONDITIONS
(January, 2007)

- (d) Final Stabilization means that all soil disturbing activities at the site have been complete, and that a uniform perennial vegetative cover with a density of 70% of the cover for unpaved areas and areas not covered by permanent structures has been established or equivalent permanent stabilization measures (such as the use of riprap, gabions, or geotextiles) have been employed.
- (e) Runoff coefficient means the fraction of total rainfall that will appear at the conveyance as runoff.

Contiguous zone means the entire zone established by the United States under Article 24 of the Convention on the Territorial Sea and the Contiguous Zone.

Continuous discharge means a “discharge” which occurs without interruption throughout the operating hours of the facility except for infrequent shutdowns for maintenance, process changes, or similar activities.

CWA means the Clean Water Act (formerly referred to as the Federal Water Pollution Control Act or Federal Water Pollution Control Act Amendments of 1972) Pub. L. 92-500, as amended by Pub. L. 95-217, Pub. L. 95-576, Pub. L. 96-483, and Pub. L. 97-117; 33 USC §§1251 et seq.

Daily Discharge means the discharge of a pollutant measured during the calendar day or any other 24-hour period that reasonably represents the calendar day for purposes of sampling. For pollutants with limitations expressed in units of mass, the “daily discharge” is calculated as the total mass of the pollutant discharged over the day. For pollutants with limitations expressed in other units of measurements, the “daily discharge” is calculated as the average measurement of the pollutant over the day.

Director normally means the person authorized to sign NPDES permits by EPA or the State or an authorized representative. Conversely, it also could mean the Regional Administrator or the State Director as the context requires.

Discharge Monitoring Report Form (DMR) means the EPA standard national form, including any subsequent additions, revisions, or modifications for the reporting of self-monitoring results by permittees. DMRs must be used by “approved States” as well as by EPA. EPA will supply DMRs to any approved State upon request. The EPA national forms may be modified to substitute the State Agency name, address, logo, and other similar information, as appropriate, in place of EPA’s.

Discharge of a pollutant means:

- (a) Any addition of any “pollutant” or combination of pollutants to “waters of the United States” from any “point source”, or
- (b) Any addition of any pollutant or combination of pollutants to the waters of the “contiguous zone” or the ocean from any point source other than a vessel or other floating craft which is being used as a means of transportation (See “Point Source” definition).

This definition includes additions of pollutants into waters of the United States from: surface runoff which is collected or channeled by man; discharges through pipes, sewers, or other conveyances owned by a State, municipality, or other person which do not lead

NPDES PART II STANDARD CONDITIONS
(January, 2007)

to a treatment works; and discharges through pipes, sewers, or other conveyances leading into privately owned treatment works.

This term does not include an addition of pollutants by any “indirect discharger.”

Effluent limitation means any restriction imposed by the Regional Administrator on quantities, discharge rates, and concentrations of “pollutants” which are “discharged” from “point sources” into “waters of the United States”, the waters of the “contiguous zone”, or the ocean.

Effluent limitation guidelines means a regulation published by the Administrator under Section 304(b) of CWA to adopt or revise “effluent limitations”.

EPA means the United States “Environmental Protection Agency”.

Flow-weighted composite sample means a composite sample consisting of a mixture of aliquots where the volume of each aliquot is proportional to the flow rate of the discharge.

Grab Sample – An individual sample collected in a period of less than 15 minutes.

Hazardous Substance means any substance designated under 40 CFR Part 116 pursuant to Section 311 of the CWA.

Indirect Discharger means a non-domestic discharger introducing pollutants to a publicly owned treatment works.

Interference means a discharge which, alone or in conjunction with a discharge or discharges from other sources, both:

- (a) Inhibits or disrupts the POTW, its treatment processes or operations, or its sludge processes, use or disposal; and
- (b) Therefore is a cause of a violation of any requirement of the POTW’s NPDES permit (including an increase in the magnitude or duration of a violation) or of the prevention of sewage sludge use or disposal in compliance with the following statutory provisions and regulations or permits issued thereunder (or more stringent State or local regulations): Section 405 of the Clean Water Act (CWA), the Solid Waste Disposal Act (SWDA) (including Title II, more commonly referred to as the Resources Conservation and Recovery Act (RCRA), and including State regulations contained in any State sludge management plan prepared pursuant to Subtitle D of the SDWA), the Clean Air Act, the Toxic Substances Control Act, and the Marine Protection Research and Sanctuaries Act.

Landfill means an area of land or an excavation in which wastes are placed for permanent disposal, and which is not a land application unit, surface impoundment, injection well, or waste pile.

Land application unit means an area where wastes are applied onto or incorporated into the soil surface (excluding manure spreading operations) for treatment or disposal.

Large and Medium municipal separate storm sewer system means all municipal separate storm sewers that are either: (i) located in an incorporated place (city) with a population of 100,000 or more as determined by the latest Decennial Census by the Bureau of Census (these cities are listed in Appendices F and 40 CFR Part 122); or (ii) located in the counties with unincorporated urbanized

NPDES PART II STANDARD CONDITIONS
(January, 2007)

populations of 100,000 or more, except municipal separate storm sewers that are located in the incorporated places, townships, or towns within such counties (these counties are listed in Appendices H and I of 40 CFR 122); or (iii) owned or operated by a municipality other than those described in Paragraph (i) or (ii) and that are designated by the Regional Administrator as part of the large or medium municipal separate storm sewer system.

Maximum daily discharge limitation means the highest allowable “daily discharge” concentration that occurs only during a normal day (24-hour duration).

Maximum daily discharge limitation (as defined for the Steam Electric Power Plants only) when applied to Total Residual Chlorine (TRC) or Total Residual Oxidant (TRO) is defined as “maximum concentration” or “Instantaneous Maximum Concentration” during the two hours of a chlorination cycle (or fraction thereof) prescribed in the Steam Electric Guidelines, 40 CFR Part 423. These three synonymous terms all mean “a value that shall not be exceeded” during the two-hour chlorination cycle. This interpretation differs from the specified NPDES Permit requirement, 40 CFR § 122.2, where the two terms of “Maximum Daily Discharge” and “Average Daily Discharge” concentrations are specifically limited to the daily (24-hour duration) values.

Municipality means a city, town, borough, county, parish, district, association, or other public body created by or under State law and having jurisdiction over disposal of sewage, industrial wastes, or other wastes, or an Indian tribe or an authorized Indian tribe organization, or a designated and approved management agency under Section 208 of the CWA.

National Pollutant Discharge Elimination System means the national program for issuing, modifying, revoking and reissuing, terminating, monitoring and enforcing permits, and imposing and enforcing pretreatment requirements, under Sections 307, 402, 318, and 405 of the CWA. The term includes an “approved program”.

New Discharger means any building, structure, facility, or installation:

- (a) From which there is or may be a “discharge of pollutants”;
- (b) That did not commence the “discharge of pollutants” at a particular “site” prior to August 13, 1979;
- (c) Which is not a “new source”; and
- (d) Which has never received a finally effective NPDES permit for discharges at that “site”.

This definition includes an “indirect discharger” which commences discharging into “waters of the United States” after August 13, 1979. It also includes any existing mobile point source (other than an offshore or coastal oil and gas exploratory drilling rig or a coastal oil and gas exploratory drilling rig or a coastal oil and gas developmental drilling rig) such as a seafood processing rig, seafood processing vessel, or aggregate plant, that begins discharging at a “site” for which it does not have a permit; and any offshore rig or coastal mobile oil and gas exploratory drilling rig or coastal mobile oil and gas developmental drilling rig that commences the discharge of pollutants after August 13, 1979, at a “site” under EPA’s permitting jurisdiction for which it is not covered by an individual or general permit and which is located in an area determined by the Regional Administrator in the issuance of a final permit to be in an area of biological concern. In determining whether an area is an area of biological concern, the Regional Administrator shall consider the factors specified in 40 CFR §§125.122 (a) (1) through (10).

NPDES PART II STANDARD CONDITIONS
(January, 2007)

An offshore or coastal mobile exploratory drilling rig or coastal mobile developmental drilling rig will be considered a “new discharger” only for the duration of its discharge in an area of biological concern.

New source means any building, structure, facility, or installation from which there is or may be a “discharge of pollutants”, the construction of which commenced:

- (a) After promulgation of standards of performance under Section 306 of CWA which are applicable to such source, or
- (b) After proposal of standards of performance in accordance with Section 306 of CWA which are applicable to such source, but only if the standards are promulgated in accordance with Section 306 within 120 days of their proposal.

NPDES means “National Pollutant Discharge Elimination System”.

Owner or operator means the owner or operator of any “facility or activity” subject to regulation under the NPDES programs.

Pass through means a Discharge which exits the POTW into waters of the United States in quantities or concentrations which, alone or in conjunction with a discharge or discharges from other sources, is a cause of a violation of any requirement of the POTW’s NPDES permit (including an increase in the magnitude or duration of a violation).

Permit means an authorization, license, or equivalent control document issued by EPA or an “approved” State.

Person means an individual, association, partnership, corporation, municipality, State or Federal agency, or an agent or employee thereof.

Point Source means any discernible, confined, and discrete conveyance, including but not limited to any pipe ditch, channel, tunnel, conduit, well, discrete fissure, container, rolling stock, concentrated animal feeding operation, landfill leachate collection system, vessel, or other floating craft, from which pollutants are or may be discharged. This term does not include return flows from irrigated agriculture or agricultural storm water runoff (see 40 CFR §122.2).

Pollutant means dredged spoil, solid waste, incinerator residue, filter backwash, sewage, garbage, sewage sludge, munitions, chemical wastes, biological materials, radioactive materials (except those regulated under the Atomic Energy Act of 1954, as amended (42 U.S.C. §§2011 et seq.)), heat, wrecked or discarded equipment, rock, sand, cellar dirt and industrial, municipal, and agricultural waste discharged into water. It does not mean:

- (a) Sewage from vessels; or
- (b) Water, gas, or other material which is injected into a well to facilitate production of oil or gas, or water derived in association with oil and gas production and disposed of in a well, if the well is used either to facilitate production or for disposal purposes is approved by the authority of the State in which the well is located, and if the State determines that the injection or disposal will not result in the degradation of ground or surface water resources.

NPDES PART II STANDARD CONDITIONS
(January, 2007)

Primary industry category means any industry category listed in the NRDC settlement agreement (Natural Resources Defense Council et al. v. Train, 8 E.R.C. 2120 (D.D.C. 1976), modified 12 E.R.C. 1833 (D. D.C. 1979)); also listed in Appendix A of 40 CFR Part 122.

Privately owned treatment works means any device or system which is (a) used to treat wastes from any facility whose operation is not the operator of the treatment works or (b) not a "POTW".

Process wastewater means any water which, during manufacturing or processing, comes into direct contact with or results from the production or use of any raw material, intermediate product, finished product, byproduct, or waste product.

Publicly Owned Treatment Works (POTW) means any facility or system used in the treatment (including recycling and reclamation) of municipal sewage or industrial wastes of a liquid nature which is owned by a "State" or "municipality".

This definition includes sewers, pipes, or other conveyances only if they convey wastewater to a POTW providing treatment.

Regional Administrator means the Regional Administrator, EPA, Region I, Boston, Massachusetts.

Secondary Industry Category means any industry which is not a "primary industry category".

Section 313 water priority chemical means a chemical or chemical category which:

- (1) is listed at 40 CFR §372.65 pursuant to Section 313 of the Emergency Planning and Community Right-To-Know Act (EPCRA) (also known as Title III of the Superfund Amendments and Reauthorization Act (SARA) of 1986);
- (2) is present at or above threshold levels at a facility subject to EPCRA Section 313 reporting requirements; and
- (3) satisfies at least one of the following criteria:
 - (i) are listed in Appendix D of 40 CFR Part 122 on either Table II (organic priority pollutants), Table III (certain metals, cyanides, and phenols), or Table V (certain toxic pollutants and hazardous substances);
 - (ii) are listed as a hazardous substance pursuant to Section 311(b)(2)(A) of the CWA at 40 CFR §116.4; or
 - (iii) are pollutants for which EPA has published acute or chronic water quality criteria.

Septage means the liquid and solid material pumped from a septic tank, cesspool, or similar domestic sewage treatment system, or a holding tank when the system is cleaned or maintained.

Sewage Sludge means any solid, semisolid, or liquid residue removed during the treatment of municipal wastewater or domestic sewage. Sewage sludge includes, but is not limited to, solids removed during primary, secondary, or advanced wastewater treatment, scum, septage, portable toilet pumpings, Type III Marine Sanitation Device pumpings (33 CFR Part 159), and sewage sludge products. Sewage sludge does not include grit or screenings, or ash generated during the incineration of sewage sludge.

NPDES PART II STANDARD CONDITIONS
(January, 2007)

Sewage sludge use or disposal practice means the collection, storage, treatment, transportation, processing, monitoring, use, or disposal of sewage sludge.

Significant materials includes, but is not limited to: raw materials, fuels, materials such as solvents, detergents, and plastic pellets, raw materials used in food processing or production, hazardous substance designated under section 101(14) of CERCLA, any chemical the facility is required to report pursuant to EPCRA Section 313, fertilizers, pesticides, and waste products such as ashes, slag, and sludge that have the potential to be released with storm water discharges.

Significant spills includes, but is not limited to, releases of oil or hazardous substances in excess of reportable quantities under Section 311 of the CWA (see 40 CFR §110.10 and §117.21) or Section 102 of CERCLA (see 40 CFR § 302.4).

Sludge-only facility means any “treatment works treating domestic sewage” whose methods of sewage sludge use or disposal are subject to regulations promulgated pursuant to Section 405(d) of the CWA, and is required to obtain a permit under 40 CFR §122.1(b)(3).

State means any of the 50 States, the District of Columbia, Guam, the Commonwealth of Puerto Rico, the Virgin Islands, American Samoa, the Trust Territory of the Pacific Islands.

Storm Water means storm water runoff, snow melt runoff, and surface runoff and drainage.

Storm water discharge associated with industrial activity means the discharge from any conveyance which is used for collecting and conveying storm water and which is directly related to manufacturing, processing, or raw materials storage areas at an industrial plant. (See 40 CFR §122.26 (b)(14) for specifics of this definition.

Time-weighted composite means a composite sample consisting of a mixture of equal volume aliquots collected at a constant time interval.

Toxic pollutants means any pollutant listed as toxic under Section 307 (a)(1) or, in the case of “sludge use or disposal practices” any pollutant identified in regulations implementing Section 405(d) of the CWA.

Treatment works treating domestic sewage means a POTW or any other sewage sludge or wastewater treatment devices or systems, regardless of ownership (including federal facilities), used in the storage, treatment, recycling, and reclamation of municipal or domestic sewage, including land dedicated for the disposal of sewage sludge. This definition does not include septic tanks or similar devices.

For purposes of this definition, “domestic sewage” includes waste and wastewater from humans or household operations that are discharged to or otherwise enter a treatment works. In States where there is no approved State sludge management program under Section 405(f) of the CWA, the Regional Administrator may designate any person subject to the standards for sewage sludge use and disposal in 40 CFR Part 503 as a “treatment works treating domestic sewage”, where he or she finds that there is a potential for adverse effects on public health and the environment from poor sludge quality or poor sludge handling, use or disposal practices, or where he or she finds that such designation is necessary to ensure that such person is in compliance with 40 CFR Part 503.

NPDES PART II STANDARD CONDITIONS
(January, 2007)

Waste Pile means any non-containerized accumulation of solid, non-flowing waste that is used for treatment or storage.

Waters of the United States means:

- (a) All waters which are currently used, were used in the past, or may be susceptible to use in interstate or foreign commerce, including all waters which are subject to the ebb and flow of tide;
- (b) All interstate waters, including interstate “wetlands”;
- (c) All other waters such as intrastate lakes, rivers, streams (including intermittent streams), mudflats, sandflats, “wetlands”, sloughs, prairie potholes, wet meadows, playa lakes, or natural ponds the use, degradation, or destruction of which would affect or could affect interstate or foreign commerce including any such waters:
 - (1) Which are or could be used by interstate or foreign travelers for recreational or other purpose;
 - (2) From which fish or shellfish are or could be taken and sold in interstate or foreign commerce; or
 - (3) Which are used or could be used for industrial purposes by industries in interstate commerce;
- (d) All impoundments of waters otherwise defined as waters of the United States under this definition;
- (e) Tributaries of waters identified in Paragraphs (a) through (d) of this definition;
- (f) The territorial sea; and
- (g) “Wetlands” adjacent to waters (other than waters that are themselves wetlands) identified in Paragraphs (a) through (f) of this definition.

Waste treatment systems, including treatment ponds or lagoons designed to meet the requirements of the CWA (other than cooling ponds as defined in 40 CFR §423.11(m) which also meet the criteria of this definition) are not waters of the United States.

Wetlands means those areas that are inundated or saturated by surface or ground water at a frequency and duration to support, and that under normal circumstances do support, a prevalence of vegetation typically adapted for life in saturated soil conditions. Wetlands generally include swamps, marshes, bogs, and similar areas.

Whole Effluent Toxicity (WET) means the aggregate toxic effect of an effluent measured directly by a toxicity test. (See Abbreviations Section, following, for additional information.)

2. Definitions for NPDES Permit Sludge Use and Disposal Requirements.

Active sewage sludge unit is a sewage sludge unit that has not closed.

NPDES PART II STANDARD CONDITIONS
(January, 2007)

Aerobic Digestion is the biochemical decomposition of organic matter in sewage sludge into carbon dioxide and water by microorganisms in the presence of air.

Agricultural Land is land on which a food crop, a feed crop, or a fiber crop is grown. This includes range land and land used as pasture.

Agronomic rate is the whole sludge application rate (dry weight basis) designed:

- (1) To provide the amount of nitrogen needed by the food crop, feed crop, fiber crop, cover crop, or vegetation grown on the land; and
- (2) To minimize the amount of nitrogen in the sewage sludge that passes below the root zone of the crop or vegetation grown on the land to the ground water.

Air pollution control device is one or more processes used to treat the exit gas from a sewage sludge incinerator stack.

Anaerobic digestion is the biochemical decomposition of organic matter in sewage sludge into methane gas and carbon dioxide by microorganisms in the absence of air.

Annual pollutant loading rate is the maximum amount of a pollutant that can be applied to a unit area of land during a 365 day period.

Annual whole sludge application rate is the maximum amount of sewage sludge (dry weight basis) that can be applied to a unit area of land during a 365 day period.

Apply sewage sludge or sewage sludge applied to the land means land application of sewage sludge.

Aquifer is a geologic formation, group of geologic formations, or a portion of a geologic formation capable of yielding ground water to wells or springs.

Auxiliary fuel is fuel used to augment the fuel value of sewage sludge. This includes, but is not limited to, natural gas, fuel oil, coal, gas generated during anaerobic digestion of sewage sludge, and municipal solid waste (not to exceed 30 percent of the dry weight of the sewage sludge and auxiliary fuel together). Hazardous wastes are not auxiliary fuel.

Base flood is a flood that has a one percent chance of occurring in any given year (i.e. a flood with a magnitude equaled once in 100 years).

Bulk sewage sludge is sewage sludge that is not sold or given away in a bag or other container for application to the land.

Contaminate an aquifer means to introduce a substance that causes the maximum contaminant level for nitrate in 40 CFR §141.11 to be exceeded in ground water or that causes the existing concentration of nitrate in the ground water to increase when the existing concentration of nitrate in the ground water exceeds the maximum contaminant level for nitrate in 40 CFR §141.11.

Class I sludge management facility is any publicly owned treatment works (POTW), as defined in 40 CFR §501.2, required to have an approved pretreatment program under 40 CFR §403.8 (a) (including any POTW located in a state that has elected to assume local program responsibilities pursuant to 40 CFR §403.10 (e) and any treatment works treating domestic sewage, as defined in 40 CFR § 122.2,

NPDES PART II STANDARD CONDITIONS
(January, 2007)

classified as a Class I sludge management facility by the EPA Regional Administrator, or, in the case of approved state programs, the Regional Administrator in conjunction with the State Director, because of the potential for sewage sludge use or disposal practice to affect public health and the environment adversely.

Control efficiency is the mass of a pollutant in the sewage sludge fed to an incinerator minus the mass of that pollutant in the exit gas from the incinerator stack divided by the mass of the pollutant in the sewage sludge fed to the incinerator.

Cover is soil or other material used to cover sewage sludge placed on an active sewage sludge unit.

Cover crop is a small grain crop, such as oats, wheat, or barley, not grown for harvest.

Cumulative pollutant loading rate is the maximum amount of inorganic pollutant that can be applied to an area of land.

Density of microorganisms is the number of microorganisms per unit mass of total solids (dry weight) in the sewage sludge.

Dispersion factor is the ratio of the increase in the ground level ambient air concentration for a pollutant at or beyond the property line of the site where the sewage sludge incinerator is located to the mass emission rate for the pollutant from the incinerator stack.

Displacement is the relative movement of any two sides of a fault measured in any direction.

Domestic septage is either liquid or solid material removed from a septic tank, cesspool, portable toilet, Type III marine sanitation device, or similar treatment works that receives only domestic sewage. Domestic septage does not include liquid or solid material removed from a septic tank, cesspool, or similar treatment works that receives either commercial wastewater or industrial wastewater and does not include grease removed from a grease trap at a restaurant.

Domestic sewage is waste and wastewater from humans or household operations that is discharged to or otherwise enters a treatment works.

Dry weight basis means calculated on the basis of having been dried at 105 degrees Celsius (°C) until reaching a constant mass (i.e. essentially 100 percent solids content).

Fault is a fracture or zone of fractures in any materials along which strata on one side are displaced with respect to the strata on the other side.

Feed crops are crops produced primarily for consumption by animals.

Fiber crops are crops such as flax and cotton.

Final cover is the last layer of soil or other material placed on a sewage sludge unit at closure.

Fluidized bed incinerator is an enclosed device in which organic matter and inorganic matter in sewage sludge are combusted in a bed of particles suspended in the combustion chamber gas.

Food crops are crops consumed by humans. These include, but are not limited to, fruits, vegetables, and tobacco.

NPDES PART II STANDARD CONDITIONS
(January, 2007)

Forest is a tract of land thick with trees and underbrush.

Ground water is water below the land surface in the saturated zone.

Holocene time is the most recent epoch of the Quaternary period, extending from the end of the Pleistocene epoch to the present.

Hourly average is the arithmetic mean of all the measurements taken during an hour. At least two measurements must be taken during the hour.

Incineration is the combustion of organic matter and inorganic matter in sewage sludge by high temperatures in an enclosed device.

Industrial wastewater is wastewater generated in a commercial or industrial process.

Land application is the spraying or spreading of sewage sludge onto the land surface; the injection of sewage sludge below the land surface; or the incorporation of sewage sludge into the soil so that the sewage sludge can either condition the soil or fertilize crops or vegetation grown in the soil.

Land with a high potential for public exposure is land that the public uses frequently. This includes, but is not limited to, a public contact site and reclamation site located in a populated area (e.g., a construction site located in a city).

Land with low potential for public exposure is land that the public uses infrequently. This includes, but is not limited to, agricultural land, forest and a reclamation site located in an unpopulated area (e.g., a strip mine located in a rural area).

Leachate collection system is a system or device installed immediately above a liner that is designed, constructed, maintained, and operated to collect and remove leachate from a sewage sludge unit.

Liner is soil or synthetic material that has a hydraulic conductivity of 1×10^{-7} centimeters per second or less.

Lower explosive limit for methane gas is the lowest percentage of methane gas in air, by volume, that propagates a flame at 25 degrees Celsius and atmospheric pressure.

Monthly average (Incineration) is the arithmetic mean of the hourly averages for the hours a sewage sludge incinerator operates during the month.

Monthly average (Land Application) is the arithmetic mean of all measurements taken during the month.

Municipality means a city, town, borough, county, parish, district, association, or other public body (including an intermunicipal agency of two or more of the foregoing entities) created by or under State law; an Indian tribe or an authorized Indian tribal organization having jurisdiction over sewage sludge management; or a designated and approved management agency under section 208 of the CWA, as amended. The definition includes a special district created under state law, such as a water district, sewer district, sanitary district, utility district, drainage district, or similar entity, or an integrated waste management facility as defined in section 201 (e) of the CWA, as amended, that has as one of its principal responsibilities the treatment, transport, use or disposal of sewage sludge.

NPDES PART II STANDARD CONDITIONS
(January, 2007)

Other container is either an open or closed receptacle. This includes, but is not limited to, a bucket, a box, a carton, and a vehicle or trailer with a load capacity of one metric ton or less.

Pasture is land on which animals feed directly on feed crops such as legumes, grasses, grain stubble, or stover.

Pathogenic organisms are disease-causing organisms. These include, but are not limited to, certain bacteria, protozoa, viruses, and viable helminth ova.

Permitting authority is either EPA or a State with an EPA-approved sludge management program.

Person is an individual, association, partnership, corporation, municipality, State or Federal Agency, or an agent or employee thereof.

Person who prepares sewage sludge is either the person who generates sewage sludge during the treatment of domestic sewage in a treatment works or the person who derives a material from sewage sludge.

pH means the logarithm of the reciprocal of the hydrogen ion concentration; a measure of the acidity or alkalinity of a liquid or solid material.

Place sewage sludge or sewage sludge placed means disposal of sewage sludge on a surface disposal site.

Pollutant (as defined in sludge disposal requirements) is an organic substance, an inorganic substance, a combination of organic and inorganic substances, or pathogenic organism that, after discharge and upon exposure, ingestion, inhalation, or assimilation into an organism either directly from the environment or indirectly by ingestion through the food chain, could on the basis on information available to the Administrator of EPA, cause death, disease, behavioral abnormalities, cancer, genetic mutations, physiological malfunctions (including malfunction in reproduction) or physical deformations in either organisms or offspring of the organisms.

Pollutant limit (for sludge disposal requirements) is a numerical value that describes the amount of a pollutant allowed per unit amount of sewage sludge (e.g., milligrams per kilogram of total solids); the amount of pollutant that can be applied to a unit of land (e.g., kilograms per hectare); or the volume of the material that can be applied to the land (e.g., gallons per acre).

Public contact site is a land with a high potential for contact by the public. This includes, but is not limited to, public parks, ball fields, cemeteries, plant nurseries, turf farms, and golf courses.

Qualified ground water scientist is an individual with a baccalaureate or post-graduate degree in the natural sciences or engineering who has sufficient training and experience in ground water hydrology and related fields, as may be demonstrated by State registration, professional certification, or completion of accredited university programs, to make sound professional judgments regarding ground water monitoring, pollutant fate and transport, and corrective action.

Range land is open land with indigenous vegetation.

Reclamation site is drastically disturbed land that is reclaimed using sewage sludge. This includes, but is not limited to, strip mines and construction sites.

NPDES PART II STANDARD CONDITIONS
(January, 2007)

Risk specific concentration is the allowable increase in the average daily ground level ambient air concentration for a pollutant from the incineration of sewage sludge at or beyond the property line of a site where the sewage sludge incinerator is located.

Runoff is rainwater, leachate, or other liquid that drains overland on any part of a land surface and runs off the land surface.

Seismic impact zone is an area that has 10 percent or greater probability that the horizontal ground level acceleration to the rock in the area exceeds 0.10 gravity once in 250 years.

Sewage sludge is a solid, semi-solid, or liquid residue generated during the treatment of domestic sewage in a treatment works. Sewage sludge includes, but is not limited to: domestic septage; scum or solids removed in primary, secondary, or advanced wastewater treatment processes; and a material derived from sewage sludge. Sewage sludge does not include ash generated during the firing of sewage sludge in a sewage sludge incinerator or grit and screening generated during preliminary treatment of domestic sewage in treatment works.

Sewage sludge feed rate is either the average daily amount of sewage sludge fired in all sewage sludge incinerators within the property line of the site where the sewage sludge incinerators are located for the number of days in a 365 day period that each sewage sludge incinerator operates, or the average daily design capacity for all sewage sludge incinerators within the property line of the site where the sewage sludge incinerators are located.

Sewage sludge incinerator is an enclosed device in which only sewage sludge and auxiliary fuel are fired.

Sewage sludge unit is land on which only sewage sludge is placed for final disposal. This does not include land on which sewage sludge is either stored or treated. Land does not include waters of the United States, as defined in 40 CFR §122.2.

Sewage sludge unit boundary is the outermost perimeter of an active sewage sludge unit.

Specific oxygen uptake rate (SOUR) is the mass of oxygen consumed per unit time per unit mass of total solids (dry weight basis) in sewage sludge.

Stack height is the difference between the elevation of the top of a sewage sludge incinerator stack and the elevation of the ground at the base of the stack when the difference is equal to or less than 65 meters. When the difference is greater than 65 meters, stack height is the creditable stack height determined in accordance with 40 CFR §51.100 (ii).

State is one of the United States of America, the District of Columbia, the Commonwealth of Puerto Rico, the Virgin Islands, Guam, American Samoa, the Trust Territory of the Pacific Islands, the Commonwealth of the Northern Mariana Islands, and an Indian tribe eligible for treatment as a State pursuant to regulations promulgated under the authority of section 518(e) of the CWA.

Store or storage of sewage sludge is the placement of sewage sludge on land on which the sewage sludge remains for two years or less. This does not include the placement of sewage sludge on land for treatment.

Surface disposal site is an area of land that contains one or more active sewage sludge units.

NPDES PART II STANDARD CONDITIONS
(January, 2007)

Total hydrocarbons means the organic compounds in the exit gas from a sewage sludge incinerator stack measured using a flame ionization detection instrument referenced to propane.

Total solids are the materials in sewage sludge that remain as residue when the sewage sludge is dried at 103 to 105 degrees Celsius.

Treat or treatment of sewage sludge is the preparation of sewage sludge for final use or disposal. This includes, but is not limited to, thickening, stabilization, and dewatering of sewage sludge. This does not include storage of sewage sludge.

Treatment works is either a federally owned, publicly owned, or privately owned device or system used to treat (including recycle and reclaim) either domestic sewage or a combination of domestic sewage and industrial waste of a liquid nature.

Unstable area is land subject to natural or human-induced forces that may damage the structural components of an active sewage sludge unit. This includes, but is not limited to, land on which the soils are subject to mass movement.

Unstabilized solids are organic materials in sewage sludge that have not been treated in either an aerobic or anaerobic treatment process.

Vector attraction is the characteristic of sewage sludge that attracts rodents, flies, mosquitoes, or other organisms capable of transporting infectious agents.

Volatile solids is the amount of the total solids in sewage sludge lost when the sewage sludge is combusted at 550 degrees Celsius in the presence of excess air.

Wet electrostatic precipitator is an air pollution control device that uses both electrical forces and water to remove pollutants in the exit gas from a sewage sludge incinerator stack.

Wet scrubber is an air pollution control device that uses water to remove pollutants in the exit gas from a sewage sludge incinerator stack.

3. Commonly Used Abbreviations

BOD	Five-day biochemical oxygen demand unless otherwise specified
CBOD	Carbonaceous BOD
CFS	Cubic feet per second
COD	Chemical oxygen demand
Chlorine	
Cl ₂	Total residual chlorine
TRC	Total residual chlorine which is a combination of free available chlorine (FAC, see below) and combined chlorine (chloramines, etc.)

NPDES PART II STANDARD CONDITIONS
(January, 2007)

TRO	Total residual chlorine in marine waters where halogen compounds are present
FAC	Free available chlorine (aqueous molecular chlorine, hypochlorous acid, and hypochlorite ion)
Coliform	
Coliform, Fecal	Total fecal coliform bacteria
Coliform, Total	Total coliform bacteria
Cont. (Continuous)	Continuous recording of the parameter being monitored, i.e. flow, temperature, pH, etc.
Cu. M/day or M ³ /day	Cubic meters per day
DO	Dissolved oxygen
kg/day	Kilograms per day
lbs/day	Pounds per day
mg/l	Milligram(s) per liter
ml/l	Milliliters per liter
MGD	Million gallons per day
Nitrogen	
Total N	Total nitrogen
NH ₃ -N	Ammonia nitrogen as nitrogen
NO ₃ -N	Nitrate as nitrogen
NO ₂ -N	Nitrite as nitrogen
NO ₃ -NO ₂	Combined nitrate and nitrite nitrogen as nitrogen
TKN	Total Kjeldahl nitrogen as nitrogen
Oil & Grease	Freon extractable material
PCB	Polychlorinated biphenyl
pH	A measure of the hydrogen ion concentration. A measure of the acidity or alkalinity of a liquid or material
Surfactant	Surface-active agent

NPDES PART II STANDARD CONDITIONS
(January, 2007)

Temp. °C	Temperature in degrees Centigrade
Temp. °F	Temperature in degrees Fahrenheit
TOC	Total organic carbon
Total P	Total phosphorus
TSS or NFR	Total suspended solids or total nonfilterable residue
Turb. or Turbidity	Turbidity measured by the Nephelometric Method (NTU)
ug/l	Microgram(s) per liter
WET	“Whole effluent toxicity” is the total effect of an effluent measured directly with a toxicity test.
C-NOEC	“Chronic (Long-term Exposure Test) – No Observed Effect Concentration”. The highest tested concentration of an effluent or a toxicant at which no adverse effects are observed on the aquatic test organisms at a specified time of observation.
A-NOEC	“Acute (Short-term Exposure Test) – No Observed Effect Concentration” (see C-NOEC definition).
LC ₅₀	LC ₅₀ is the concentration of a sample that causes mortality of 50% of the test population at a specific time of observation. The LC ₅₀ = 100% is defined as a sample of undiluted effluent.
ZID	Zone of Initial Dilution means the region of initial mixing surrounding or adjacent to the end of the outfall pipe or diffuser ports.

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
NEW ENGLAND - REGION I
FIVE POST OFFICE SQUARE, SUITE 100
BOSTON, MASSACHUSETTS 02109-3912

FACT SHEET

**DRAFT NATIONAL POLLUTANT DISCHARGE ELIMINATION SYSTEM (NPDES)
PERMIT TO DISCHARGE TO WATERS OF THE UNITED STATES**

PUBLIC NOTICE START AND END DATES: May 31, 2012 – June 29, 2012

PUBLIC NOTICE NUMBER: NH-009-12

CONTENTS: 26 pages including Attachments A through C.

NPDES PERMIT NO.: NH0100331

NAME AND MAILING ADDRESS OF APPLICANT:

City of Concord, New Hampshire
City Manager
41 Green Street
Concord, New Hampshire 03301

NAME AND ADDRESS OF FACILITY WHERE DISCHARGE OCCURS:

Penacook Wastewater Treatment Facility
Wastewater Treatment Plant Supt.
7 Penacook Street
Penacook, New Hampshire 03303

RECEIVING WATER: Merrimack River (Hydrologic Basin Code: 01070002)

CLASSIFICATION: B

Table of Contents

I.	Proposed Action, Type of Facility and Discharge Location.....	3
II.	Description of Discharge	3
III.	Limitations and Conditions.....	4
IV.	Statutory and Regulatory Authority.....	4
A.	General Statutory and Regulatory Background.....	4
B.	Development of Water Quality-based Limits	5
1.	Reasonable Potential.....	5
C.	Anti-Backsliding.....	6
D.	State Certification	6
V.	Description of Receiving Water.....	7
VI.	Permit Basis and Explanation of Effluent Limitation Derivation.....	7
A.	Flow	7
B.	Conventional Pollutants.....	7
1.	Five-Day Biochemical Oxygen Demand (BOD5) and Total Suspended Solids (TSS)	7
2.	pH and Bacteria (E. coli) Limits Including Related Conditions.....	8
C.	Non-Conventional and Toxic Pollutants.....	8
1.	Available Dilution	9
2.	Total Residual Chlorine.....	9
3.	Phosphorus.....	9
4.	Metals	11
D.	Whole Effluent Toxicity (WET).....	13
E.	Sludge	14
F.	Industrial Users (Pretreatment Program)	15
G.	Operation and Maintenance	15
H.	Antidegradation.....	16
I.	Additional Requirements and Conditions.....	16
J.	Essential Fish Habitat	16
K.	Endangered Species	17
VII.	Monitoring and Reporting.....	18
VIII.	State Certification Requirements	19
IX.	Comment Period, Hearing Requests, and Procedures for Final Decisions.....	19
X.	EPA-New England Contact	20
	ATTACHMENT A – LOCATION OF PENACOOK WWTF.....	21
	ATTACHMENT B - DMR DATA SUMMARY (OUTFALL 001)	22
	ATTACHMENT C – EFFLUENT LIMIT CALCULATIONS.....	25

I. Proposed Action, Type of Facility and Discharge Location

The Penacook Wastewater Treatment Facility (WWTF) is a publicly owned treatment works (POTW) owned and operated by the City of Concord, NH. The City applied to the U.S. Environmental Protection Agency (EPA) for reissuance of its NPDES permit to discharge treated effluent into the Merrimack River. The facility collects and treats domestic and commercial wastewater from the Village of Penacook and portions of the Town of Boscawen, and also receives about 500 gallons per day of process wastewater from a metal finishing industry. The collection system consists entirely of separate sanitary sewers. The treatment plant has a design flow of 2.37 million gallons per day (mgd) and provides secondary treatment using sequencing batch reactors (SBRs).

As described in the draft permit, the Town of Boscawen is a co-permittee for activities required in Part I.B (Unauthorized Discharges), Part I.C. (Operation and Maintenance of the Sewer System), and Part I.D. (Alternate Power Source). This is a requirement being carried forward from the permit issued in 2007.

Wastewater flows to the treatment plant by gravity, where it is screened and degritted, followed by biological treatment in the SBRs. SBRs are a batch treatment process that combines biological treatment and sedimentation in the same tank. In order to maintain appropriate treatment times in the SBRs during high flows, surge tanks are provided upstream of the SBRs. Treated effluent from the SBRs is discharged to equalization tanks, followed by disinfection in chlorine contact tanks. Disinfection is provided by sodium hypochlorite, which is injected into the flow equalization tank discharge. Treated effluent is discharged through a three port diffuser to the Merrimack River.

Waste activated sludge produced during treatment of the wastewater is pumped to aerated sludge storage tanks. Polymer may be added to the tank to increase sludge solids concentration. A decant system allows supernatant to be pumped back to the facility headworks. Thickened sludge from the sludge holding tanks is pumped to a tank truck that transports the material to the Hall Street WWTF for dewatering, stabilization, and reuse in a land application program.

The most recent permit was issued to the facility on June 28, 2007, and will expire on May 31, 2012. If the final permit is not issued before the expiration date of the current permit (hereafter referred to as the "2007 permit") the 2007 permit will be administratively extended, as the applicant filed a complete application for permit reissuance within the prescribed time period as per 40 Code of Federal Regulations (CFR) §122.6.

The location of the treatment facility and the receiving water are shown in Attachment A.

II. Description of Discharge

A quantitative description of significant effluent parameters based on discharge monitoring data from July 2007 to October 2011 is shown in Attachment B.

III. Limitations and Conditions

The draft permit contains limitations for five-day biochemical oxygen demand (BOD₅), total suspended solids (TSS), pH, *Escherichia coli* (*E. coli*) bacteria, total residual chlorine (TRC) and whole effluent toxicity (WET). It also contains monitoring requirements for flow, total phosphorus, ammonia nitrogen as N, hardness, and other metals. The effluent limitations and monitoring requirements are found in Part I of the draft NPDES permit. The basis for each limit and condition is discussed below in Section VI of this fact sheet.

IV. Statutory and Regulatory Authority

A. General Statutory and Regulatory Background

Congress enacted the Clean Water Act (CWA or Act), "to restore and maintain the chemical, physical, and biological integrity of the Nation's waters." CWA § 101(a). To achieve this objective, the CWA makes it unlawful for any person to discharge any pollutant into the waters of the United States from any point source, except as authorized by specified permitting sections of the Act, one of which is Section 402. See CWA §§ 301(a), 402(a). Section 402 establishes one of the CWA's principal permitting programs, the National Pollutant Discharge Elimination System ("NPDES"). Under this section of the Act, EPA may "issue a permit for the discharge of any pollutant, or combination of pollutants" in accordance with certain conditions. See CWA § 402(a). NPDES permits generally contain discharge limitations and establish related monitoring and reporting requirements. See CWA § 402(a)(1)-(2).

Section 301 of the CWA provides for two types of effluent limitations to be included in NPDES permits: "technology-based" limitations and "water quality-based" limitations. See CWA §§ 301, 303, 304(b); 40 CFR Parts 122, 125, 131. Technology-based limitations, generally developed on an industry-by-industry basis, reflect a specified level of pollutant-reducing technology available and economically achievable for the type of facility being permitted. See CWA § 301(b). As a class, POTWs must meet performance-based requirements based on available wastewater treatment technology. CWA § 301(b)(1)(B). The performance level for POTWs is referred to as "secondary treatment." Secondary treatment is comprised of technology-based requirements expressed in terms of BOD₅, TSS and pH. 40 C.F.R. Part 133.

Water quality-based effluent limits, on the other hand, are designed to ensure that state water quality standards are met regardless of the decision made with respect to technology and economics in establishing technology-based limitations. In particular, Section 301(b)(1)(C) requires achievement of "any more stringent limitation, including those necessary to meet water quality standards...established pursuant to any State law or regulation..." See 40 C.F.R. §§ 122.4(d), 122.44(d)(1) (providing that a permit must contain effluent limits as necessary to protect state water quality standards, "including State narrative criteria for water quality") (emphasis added) and 122.44(d)(5) (in part providing that a permit incorporate any more stringent limits required by Section 301(b)(1)(C) of the CWA).

The CWA requires that States develop water quality standards for all water bodies within the state. CWA § 303. These standards have three parts: (1) one or more "designated uses" for each water body or water body segment in the state; (2) water quality "criteria," consisting of

numerical concentration levels and/or narrative statements specifying the amounts of various pollutants that may be present in each water body without impairing the designated uses of that water body; and (3) an antidegradation provision, focused on protecting high quality waters and protecting and maintaining water quality necessary to protect existing uses. CWA § 303(c)(2)(A); 40 C.F.R. § 131.12. The limits and conditions of the permit reflect the goal of the CWA and EPA to achieve and then to maintain water quality standards.

The applicable New Hampshire water quality standards can be found in Surface Water Quality Regulations, Chapter Env-Wq 1700 *et seq.* See generally, Title 50, Water Management and Protection, Chapter 485A, Water Pollution and Waste Disposal Section 485-A. Hereinafter, New Hampshire's Surface Water Quality Regulations are referred to as the NH Standards.

Receiving stream requirements are established according to numerical and narrative standards adopted under state law for each stream classification. When using chemical-specific numeric criteria from the State's water quality standards to develop permit limits, both the acute and chronic aquatic life criteria are used and expressed in terms of maximum allowable in stream pollutant concentrations. Acute aquatic life criteria are generally implemented through maximum daily limits and chronic aquatic life criteria are generally implemented through average monthly limits. Where a State has not established a numeric water quality criterion for a specific chemical pollutant that is present in the effluent in a concentration that causes or has a reasonable potential to cause a violation of narrative water quality standards, the permitting authority must establish effluent limits in one of three ways: based on a "calculated numeric criterion for the pollutant which the permitting authority demonstrates will attain and maintain applicable narrative water quality criteria and fully protect the designated use"; on a "case-by-case basis" using CWA Section 304(a) recommended water quality criteria, supplemented as necessary by other relevant information; or, in certain circumstances, based on an "indicator parameter." 40 CFR § 122.44(d)(1)(vi)(A-C).

All statutory deadlines for meeting secondary treatment-based effluent limitations established pursuant to the CWA have expired. Therefore, when technology-based effluent limits are included in a permit, compliance with those limitations is from the date the issued permit becomes effective. See 40 CFR § 125.3(a)(1). Compliance schedules and deadlines not in accordance with the statutory provisions of the CWA cannot be authorized by an NPDES permit.

The regulations governing EPA's NPDES permit program are generally found in 40 CFR Parts 122, 124, 125 and 136.

B. Development of Water Quality-based Limits

The permit must limit any pollutant or pollutant parameter (conventional, non-conventional, toxic and whole effluent toxicity) that is or may be discharged at a level that causes or has "reasonable potential" to cause or contribute to an excursion above any water quality standard, including narrative water quality criteria. See 40 CFR §122.44(d)(1). An excursion occurs if the projected or actual in-stream concentration exceeds the applicable criterion.

1. Reasonable Potential

In determining reasonable potential, EPA considers: (1) existing controls on point and non-point sources of pollution; (2) pollutant concentration and variability in the effluent and receiving water as determined from permit application, monthly discharge monitoring reports (DMRs), and State and Federal water quality reports; (3) sensitivity of the species to toxicity testing; (4) statistical approach outlined in *Technical Support Document for Water Quality-based Toxics Controls*, March 1991, EPA/505/2-90-001 in Section 3; and, where appropriate, (5) dilution of the effluent in the receiving water. In accordance with New Hampshire water quality standards (RSA 485-A:8, VI, Env-Wq 1705.02, Env-Wq 1702.44) available dilution for rivers and streams is based on a known or estimated value of the lowest average flow which occurs for seven (7) consecutive days on an annual basis with a recurrence interval of once in ten (10) years on average (7Q10) for aquatic life and human health criteria for non-carcinogens, or the long-term harmonic mean flow for human health (carcinogens only) in the receiving water. Available dilution for tidal waters is based on conditions that result in dilution that is exceeded 99 percent of the time. Furthermore, for all waters, 10 percent (%) of the receiving water's assimilative capacity is held in reserve for future needs in accordance with New Hampshire's Surface Water Quality Regulations Env-Wq 1705.01.

C. Anti-Backsliding

Section 402(o) of the CWA and regulations found at 40 C.F.R. § 122.44(l) generally require that the effluent limitations of a renewed, reissued, or modified permit be at least as stringent as the comparable effluent limitations in the previous permit. Unless a relaxation is allowed pursuant to 402(o) and 40 CFR 122.44(l), the limits and conditions in the reissued permit must be at least as stringent as those in the previous permit.

D. State Certification

Section 401(a)(1) of the CWA requires all NPDES permit applicants to obtain a certification from the appropriate state agency stating that the permit will comply with all applicable federal effluent limitations and state water quality standards. See CWA § 401(a)(1). The regulatory provisions pertaining to state certification provide that EPA may not issue a permit until a certification is granted or waived by the state in which the discharge originates. 40 C.F.R. § 124.53(a). The regulations further provide that, “when certification is required...no final permit shall be issued...unless the final permit incorporated the requirements specified in the certification under § 124.53(e).” 40 C.F.R. § 124.55(a)(2). Section 124.53(e) in turn provides that the State certification shall include “any conditions more stringent than those in the draft permit which the State finds necessary” to assure compliance with, among other things, State water quality standards, see 40 C.F.R. 124.53(e)(2), and shall also include “[a] statement of the extent to which each condition of the draft permit can be made less stringent without violating the requirements of State law, including water quality standards,” see 40 C.F.R. 124.53(e)(3).

However, when EPA reasonably believes that a State water quality standard requires a more stringent permit limitation than that reflected in a state certification, it has an independent duty under CWA §301(b)(1)(C) to include more stringent permit limitations. See 40 C.F.R. §§ 122.44(d)(1) and (5). It should be noted that under CWA § 401, EPA’s duty to defer to considerations of State law is intended to prevent EPA from relaxing any requirements,

limitations, or conditions imposed by State law. Therefore, “[a] State may not condition or deny a certification on the grounds that State law allows a less stringent permit condition.” 40 C.F.R. § 124.55(c). In such an instance, the regulations provide that, “The Regional Administrator shall disregard any such certification conditions or denials as waivers of certification.” *Id.* EPA regulations pertaining to permit limits based upon water quality standards and state requirements are contained in 40 C.F.R. § 122.4(d) and 40 C.F.R. § 122.44(d).

V. Description of Receiving Water

The Merrimack River in the vicinity of the discharge is classified as a Class B water by the New Hampshire State Legislature. The waters of this classification shall be considered as being acceptable for fishing, swimming and other recreational purposes and, after adequate treatment, for use as water supplies.

VI. Permit Basis and Explanation of Effluent Limitation Derivation

A. Flow

Effluent flow must be continuously measured. If the effluent discharged for a period of three consecutive months exceeds 80 percent of the 2.37 mgd design flow (1.9 mgd), the permittee must notify EPA and NHDES-WD, and implement a program for maintaining satisfactory treatment levels. See Part I.A.5 of the proposed draft permit.

The facility’s design flow rate of 2.37 mgd is used to calculate the mass and concentration limits for five-day biochemical oxygen demand (BOD₅) and total suspended solids (TSS), as discussed below.

B. Conventional Pollutants

1. Five-Day Biochemical Oxygen Demand (BOD₅) and Total Suspended Solids (TSS)

The average monthly and average weekly concentration-based limits for BOD₅ and TSS are based on requirements under Section 301(b)(1)(B) of the CWA as defined in the Secondary Treatment Standards in 40 CFR Section 133.102(a) and (b). The average monthly and average weekly mass-based limits for BOD₅ and TSS corresponding to the respective concentration-based limits in the draft permit are based on 40 CFR Section 122.45(f) which requires the Agency to apply these Secondary Treatment Standards (concentration-based) as mass-based limits.

Average monthly, average weekly and maximum daily allowable mass-based (load) limitations for BOD₅ and TSS shown in the draft permit are based on the POTW’s daily design flow of 2.37 mgd and the appropriate constituent concentration for the respective time period being limited. See Attachment C for the equation used to calculate each of these mass-based limits.

All the concentration-based and mass-based effluent limits for BOD₅ and TSS in the draft permit are the same as the limits in the 2007 permit and, therefore, are consistent with antidegradation requirements found in 40 CFR §122.44(1). The permittee has been able to achieve consistent

compliance with those limits.

Percent removal limits for BOD₅ and of TSS, required under 40 CFR Section 133.102 (a) (3) and (b)(3), respectively, are the same as the limits in the 2007 permit and in accordance with the antibacksliding requirements found in 40 CFR Section 122.44.

The compliance monitoring frequency for BOD₅ and TSS in the draft permit is two per week.

2. pH and Bacteria (*E. coli*) Limits Including Related Conditions

The limit for pH is based upon State Certification Requirements and RSA 485-A:8, which states that “The pH range for said (Class B) waters shall be 6.5 to 8.0 except when due to natural causes.” The limit for *E. coli* is based on requirements in the State’s Statutes (N.H. RSA 485-A:8) for non-designated beach area, and Env-Wq 1703.06 (b), which requires that bacteria criteria shall be applied at the end of a wastewater treatment facility’s discharge pipe.

Effluent limitations for pH and Escherichia coli bacteria (*E. coli*) in the draft permit are the same as the limits in the 2007 permit and, therefore, are in accordance with antibacksliding requirements found in 40 CFR §122.44(1).

The compliance monitoring frequencies for *E. coli* and pH in the draft permit are 3/week and 1/day, respectively. Samples for *E. coli* compliance monitoring must be taken concurrently with samples for total residual chlorine.

The draft permit includes a provision allowing a relaxation of the pH limits if the permittee performs an in-stream dilution study that demonstrates that the in-stream standards for pH would be protected. If the State approves results from a pH demonstration study, this permit's pH limit range may be relaxed. The notification of the relaxation must be made by certified letter to the permittee from EPA-New England. The pH limit range cannot be less restrictive than 6.0 - 9.0 S.U., the limitations included in the applicable National Effluent Limitation Guideline (Secondary Treatment Regulations in 40 CFR Part 133) for the facility.

C. Non-Conventional and Toxic Pollutants

Water quality-based limits for specific toxic pollutants such as chlorine, ammonia, and copper are determined from numeric chemical-specific criteria derived from extensive scientific studies. The EPA has summarized and published specific toxic pollutants and their associated toxicity criteria in Quality Criteria for Water, 1986, EPA440/5-86-001 as amended, commonly known as the federal “Gold Book”. Each pollutant generally includes acute aquatic life criteria to protect against short term aquatic life effects, such as death; chronic aquatic life criteria to protect against long term aquatic life effects, such as poor reproduction or impaired growth; and human health criteria to protect water and fish consumption uses. New Hampshire adopted these “Gold Book” criteria, with certain exceptions, and included them as part of the State’s Surface Water Quality Regulations. EPA uses these pollutant specific criteria along with available dilution in the receiving water to determine pollutant specific draft permit limits.

1. Available Dilution

The dilution factor is an estimate of the available dilution afforded the POTW's effluent by the receiving water. The dilution factor calculated for this draft permit is 164. This is the same dilution factor as the one calculated in the 2007 permit. This factor was calculated using the plant's design flow of 2.37 mgd, an estimate of the 7Q10 low flow of 664.5 cfs in the Merrimack River above the treatment plant's outfall, and 90 percent of the Assimilative Capacity Reserve, in accordance with NH Regulation Env-Ws 1705.01.

The value of the 7Q10 flow at the outfall for the draft permit and 2007 permit were calculated by summing the 7Q10 flows from the two nearest U.S. Geological Survey gaging stations above the outfall (Merrimack River and Contoocook River), multiplying the summed flow by a ratio of the cumulative drainage area and the interim drainage area, and finally adding the sum of the gaged flows to the prorated flow. See Attachment C for the calculations of the 7Q10 flow and the dilution factor.

2. Total Residual Chlorine

The New Hampshire water quality standards specify the chronic and acute aquatic-life criterion for chlorine at 0.011 mg/l and 0.019 mg/l, respectively, for freshwater. Chlorine and chlorine compounds, such as "organochlorines", produced by the chlorination of wastewater can be extremely toxic to aquatic life. Section 101(a)(3) of the Act, and New Hampshire standards at Env-Ws 1703.21(a) prohibit the discharge of toxic pollutants in toxic amounts. Therefore, to reduce the potential for the formation of chlorinated compounds during the wastewater disinfection process and to be protective of the States' narrative standards, EPA-New England has, historically, established a maximum Total Residual Chlorine (TRC) limitation of 1.0 mg/l for both the average monthly and the maximum daily limitations. These limitations may be more stringent, after considering the available dilution, than the limits determined using the State's numeric water quality criteria. The equation used to determine these TRC limits is shown in Attachment C. In this case, the 1.0 mg/L maximum limit is more stringent for both average monthly and maximum daily than the 1.80 and 3.12 mg/L limits that would be allowed based on available dilution and the NH Standards for chronic and acute aquatic-life criteria of 0.011 and 0.019 mg/L. Accordingly, this draft permit contains a maximum daily and average monthly limit of 1.0 mg/L. The applicant has been able to achieve consistent compliance with these limitations, having only one daily maximum violation of the discharge concentration (July 2009), as shown in Attachment B.

3. Phosphorus

Phosphorus and other nutrients (i.e. nitrogen) can promote the growth of nuisance algae and rooted aquatic plants. Typically, elevated levels of nutrients will cause excessive algal and/or plant growth resulting in reduced water clarity, poor aesthetic quality, and impaired aquatic habitat. Through respiration, and the decomposition of dead plant matter, excessive algae and plant growth can reduce in-stream dissolved oxygen concentrations to levels that could negatively impact aquatic life and/or produce strong unpleasant odors.

EPA had produced several guidance documents that contain recommended total phosphorus criteria for receiving waters. The 1986 Quality Criteria of Water (Gold Book) recommends instream phosphorus concentrations of 0.05 mg/l in any stream entering a lake or reservoir, 0.1 mg/l (100 ug/l) for any stream not discharged directly to lakes or impoundments, and 0.025 mg/l within a lake or reservoir.

In December 2000, EPA released “Ecoregional Nutrient Criteria” (USEPA 2000), which was established as part of an effort to reduce problems associated with excess nutrients in water bodies located within specific areas of the country. The published criteria represent conditions in waters within each specific ecoregion which are minimally impacted by human activities, and thus are representative of waters without cultural eutrophication. Concord is within Ecoregion VIII, *Nutrient Poor Largely Glaciated Upper Midwest and Northeast*. Recommended criteria for this ecoregion is a total phosphorus criterion of 10 ug/l (0.010 mg/l) and chlorophyll *a* criteria of 0.63 ug/l (0.00063 mg/l). These recommended criteria are found in the *Ambient Water Quality Criteria Recommendations, Information Supporting the Development of State and Tribal Nutrient Criteria, Rivers and Streams in Ecoregion VIII* (USEPA 2001).

More recently, Mitchell, Liebman, Ramseyer, and Card (in draft 2004), in conjunction with the New England states, developed potential nutrient criteria for rivers and streams in New England. Using several river examples representative of typical conditions for New England streams and rivers, they investigated several approaches for the development of river and stream nutrient criteria that would be dually protective of designated uses in both upstream reaches and downstream impoundments. Based on this investigation an instream total phosphorus concentration of 0.020 – 0.022 mg/l was identified as protective of designated uses for New England rivers and streams. The development of the New England-wide total phosphorus concentration was based on more recent data than the National Ecoregional nutrient criteria, and has been subject to quality assurance measures. Additionally, the development of the New England-wide concentration included reference conditions for waters presumed to be protective of designated uses.

The New Hampshire Surface Water Quality Regulations contain a narrative criterion that states that phosphorus contained in effluent shall not impair a water body’s designated use. Specifically, Env-Ws 1703.14(b) states that, “Class B waters shall contain no phosphorus or nitrogen in such concentrations that would impair any existing or designated uses, unless naturally occurring.” Env-Ws 1703.14 further states that, “Existing discharges containing either phosphorus or nitrogen which encourage cultural eutrophication shall be treated to remove phosphorus or nitrogen to ensure attainment and maintenance of water quality standards.” Cultural eutrophication is defined in Env-Ws 1702.15 as, “...the human-induced addition of wastes containing nutrients which results in excessive plant growth and/or decrease in dissolved oxygen.” Although numeric nutrient criteria have not yet been developed in New Hampshire, a total phosphorus concentration of 0.05 mg/l is considered by the NHDES as a level of concern (NHVRAP & NHDES 2002, 2003, and 2005).

As previously discussed, Section 303(d) of the CWA requires states to identify those waterbodies that are not expected to meet surface water quality standards after implementation of technology-based controls and thus require the development of total maximum daily loads (TMDL).

Impaired water quality conditions persist in the Merrimack River and have resulted in its listing in the State of New Hampshire's *Final List of Threatened or Impaired Waters That Require a TMDL* (NHDES, 2010), also referred to as the 303(d) list. According to the 303(d) list, aquatic life and primary contact recreational uses in the Merrimack River are threatened in stretches of the river. For instance, aluminum, dissolved oxygen saturation, dissolved oxygen, and pH threaten aquatic life uses just downstream of the Penacook WWTF discharge and *Escherichia coli* bacteria threatens primary contact recreational uses just downstream of the Penacook WWTF discharge.

Although impairments related to in-stream dissolved oxygen saturation are indicative of waters with high nutrient content, it is unclear whether the Penacook WWTF discharge is causing or contributing to these downstream impairments. An analysis of the downstream segment indicated that there is an approximate median phosphorus concentration of 24 ug/l. This is well under the 1986 Quality Criteria of Water (Gold Book) recommended instream phosphorus concentration of 100 ug/l for any stream not discharged directly to lakes or impoundments, indicating that the facility's discharge does not have reasonable potential to cause or contribute to an exceedance downstream. However, in order to collect more relevant nutrient data, the draft permit contains a seasonal phosphorus monitoring requirement. Total phosphorus shall be monitored once per month (April through October) as a 24-hour composite sample, as described in the draft permit. Should the data indicate that downstream impairments are due to high phosphorus discharges from this facility, the permit may be reopened to include an appropriate phosphorus limit.

4. Metals

Certain metals in water can be toxic to aquatic life. There is a need to limit effluent toxic metal concentrations where the discharge has the reasonable potential to cause or contribute to aquatic life impairment. An evaluation of the facility's effluent metals concentration (from September 2007 to September 2011 Whole Effluent Toxicity reports) was used to determine reasonable potential for toxicity caused by aluminum, cadmium, chromium, copper, lead, nickel and zinc.

The facility's effluent concentrations (from Attachment B) were characterized assuming a lognormal distribution in order to determine the estimated 95th percentile of the daily maximum. The water quality criteria according to EPA's *National Recommended Water Quality Criteria: 2002* are hardness specific and were determined based on an upstream median hardness of 11 mg/l as CaCO₃ and an effluent median hardness of 46 mg/l as CaCO₃. The downstream hardness was calculated to be 11.2 mg/l as CaCO₃ (using a mass balance equation with the design flow and receiving water 7Q10). Since this downstream hardness is below 25 mg/l, the default value of 25 mg/l was used to determine the total recoverable metals criteria. Subtracting the upstream median concentration from the criteria for each metal (to obtain the current assimilative capacity) and applying the dilution factor of 164, results in the maximum allowable effluent concentration which would not cause an exceedance of the in-stream water quality criteria. Reasonable potential is then determined by comparing this allowable concentration (for both acute and chronic conditions) with the estimated 95th percentile of the daily maximum concentration for each metal.

Parameter	Criteria (Total Recoverable)		Upstream Median Conc (ug/l)	Assimilative Capacity		Dilution	Potential Limit (Total Recoverable)		Estimated Daily Max 95th Percentile of Effluent (ug/l)	Exceedances?
	Acute	Chronic		Acute	Chronic		Acute	Chronic		
	(ug/l)	(ug/l)		(ug/l)	(ug/l)		(ug/l)	(ug/l)		
Aluminum	750	87	120	630	0	164	103320.0	0.0	72.0**	NO
Cadmium	0.52	0.10	0	0.52	0.10	164	85.3	16.4	0.9	NO
Chromium	579	28	0	579.00	28.00	164	94956.0	4592.0	3.6	NO
Copper	3.79	2.85	0	3.79	2.85	164	621.6	467.4	52.2	NO
Lead	13.98	0.54	0	13.98	0.54	164	2292.7	88.6	1.6	NO
Nickel	145.21	16.14	0	145.21	16.14	164	23814.4	2647.0	5.4	NO
Zinc	37.02	37.02	5	32.02	32.02	164	5251.3	5251.3	91.8	NO

* Median upstream data taken from Whole Effluent Toxicity testing on Merrimack River just upstream of the Penacook WWTF

** No reasonable potential for aluminum because 95th percentile of effluent is below the chronic criteria (87 ug/l)

As indicated in the chart above, there is no reasonable potential (for both acute and chronic conditions) that the discharge of aluminum, cadmium, chromium, copper, lead, nickel or zinc will cause or contribute to an exceedance of applicable water quality criteria. Due to high background concentrations of aluminum, the assimilative capacity for chronic conditions was 0 ug/l. However, since the 95th percentile of aluminum in the effluent is below the chronic criteria, there is no reasonable potential to cause or contribute to an aluminum exceedance of water quality standards. Monitoring will continue to be required for these metals (except chromium) with each whole effluent toxicity test, as indicated in the draft permit.

D. Whole Effluent Toxicity (WET)

EPA's Technical Support Document for Water Quality-based Toxics Control, EPA/505/2-90-001, March 1991, recommends using an "integrated strategy" containing both pollutant (chemical) specific approaches and whole effluent (biological) toxicity approaches to control toxic pollutants in effluent discharges from entering the nation's waterways. EPA-New England adopted this "integrated strategy" on July 1, 1991, for use in permit development and issuance. These approaches are designed to protect aquatic life and human health. Pollutant-specific approaches such as those in the Gold Book and State regulations address individual chemicals, whereas, Whole Effluent Toxicity (WET) approaches evaluate interactions between pollutants, thus rendering an "overall" or "aggregate" toxicity assessment of the effluent. Furthermore, WET measures the "additivity" and/or "antagonistic" effects of individual chemical pollutants which pollutant specific approaches do not, thus the need for both approaches. In addition, the presence of an unknown toxic pollutant can be discovered and addressed through this process.

New Hampshire law states that, "all surface waters shall be free from toxic substances or chemical constituents in concentrations or combination that injure or are inimical to plants, animals, humans, or aquatic life;...." (N.H. RSA 485-A:8, VI and the N.H. Code of Administrative Rules, PART Env-Ws 1730.21(a)(1)). The federal NPDES regulations at 40 CFR §122.44(d)(1)(v) require whole effluent toxicity limits in a permit when a discharge has a "reasonable potential" to cause or contribute to an excursion above the State's narrative criterion for toxicity. Furthermore, results of these toxicity tests will demonstrate compliance of the POTW's discharge with the "no toxic provision of the NH Standards."

Accordingly, to fully implement the "integrated strategy" and to protect the "no toxic provision of the NH Standards," EPA-New England requires toxicity testing in all municipal permits with the type of toxicity test(s) (acute and/or chronic) and effluent limitation(s) (LC50 and/or CNOEC) based on the available dilution as shown in the Toxicity Strategy for Municipal Permits.

The effluent limitation in the draft permit for LC50 is the same as the 2007 permit and, therefore, is in accordance with the antibacksliding requirements found in 40 CFR Section 122.44(1). WET testing is still required twice per year. The greater than or equal to 50% limit means that a sample of 50% effluent shall have no greater than a 50% mortality rate. The permittee is required to collect and test effluent samples twice per year during calendar quarters ending June 30th and September 30th using two species, *Ceriodaphnia dubia* (Daphnia) and *Pimephales promelas* (Fathead Minnow). As shown in Attachment B, the permittee has been able to show consistent compliance with the Daphnia LC50 and Fathead Minnow LC50 limits.

The WET limits in the draft permit include conditions to allow EPA-New England to modify, or alternatively, revoke and reissue to incorporate additional toxicity testing requirements, including chemical specific limits, if the results of the toxicity tests indicate the discharge causes an exceedance of any State water quality criterion. Results from these toxicity tests are considered "New Information" and the permit may be modified as provided in 40 CFR §122.62(a)(2).

Alternately, if a permittee has consistently demonstrated that its discharge, based on data for the most recent one-year period, or four sampling events, whichever yields the greater time period, causes no acute and chronic toxicity, the permitted limits will be considered eligible for a reduced frequency of toxicity testing. This reduction in testing frequency is evaluated on a case-by-case basis.

Accordingly, a special condition has been carried forward from the 2007 permit into the draft permit that allows for a reduced frequency of WET testing using a certified letter from EPA-New England. This permit provision anticipates the time when the permittee requests a reduction in WET testing that is approvable by both EPA-New England and the NHDES-WD. As previously stated, EPA-New England's current policy is that after completion of a minimum of four consecutive WET tests, all of which must be valid tests and must demonstrate compliance with the permit limits for whole effluent toxicity, the permittee may submit a written request to EPA-New England seeking a review of the toxicity test results. EPA-New England's policy is to reduce the frequency of toxicity testing to no less than one (one-species) test per year. The permittee is required to continue testing at the frequency specified in the permit until the permit is either formally modified or until the permittee receives a certified letter from the EPA-New England indicating a change in the permit condition. This special condition does not negate the permittee's right to request a permit modification at any time prior to the permit expiration.

This draft permit, as in the 2007 permit, requires the permittee to continue reporting selected parameters from the chemical analysis of the WET tests' 100 percent effluent sample. Specifically, hardness, total ammonia nitrogen as nitrogen, and total recoverable aluminum, cadmium, copper, lead, nickel and zinc are to be reported on the appropriate DMR for entry into EPA's Permit Compliance System's Data Base. EPA-New England does not consider these reporting requirements an unnecessary burden as reporting these constituents is already required with the submission of each toxicity testing report.

E. Sludge

Section 405(d) of the Clean Water Act (CWA) requires that EPA develop technical standards regulating the use and disposal of sewage sludge. These regulations were signed on November 25, 1992, published in the Federal Register on February 19, 1993, and became effective on March 22, 1993. Domestic sludge which is land applied, disposed of in a surface disposal unit, or fired in a sewage sludge incinerator is subject to Part 503 technical standards and to State Env-Wq 800 standards. Part 503 regulations have a self-implementing provision, however, the CWA requires implementation through permits. Domestic sludge which is disposed of in municipal solid waste landfills are in compliance with Part 503 regulations provided the sludge meets the quality criteria of the landfill and the landfill meets the requirements of 40 CFR Part 258.

The draft permit has been conditioned to ensure that sewage sludge use and disposal practices meet the CWA Section 405(d) Technical Standards. In addition, EPA-New England has prepared a 72-page document entitled "EPA Region I NPDES Permit Sludge Compliance Guidance" for use by the permittee in determining their appropriate sludge conditions for their chosen method of sewage sludge use or disposal practices. This guidance document is available

upon request from EPA Region 1 and may also be found at: <http://www.epa.gov/region1/npdes/permits/generic/sludgeguidance.pdf>. The permittee is required to submit an annual report to EPA-New England and NHDES-WD, by February 19th each year, containing the information specified in the Sludge Compliance Guidance document for their chosen method of sewage sludge use or disposal practices.

All sludges generated at the Penacook facility (approximately 67.8 dry metric tons annually) are hauled as a thickened sludge (in liquid form) to the City of Concord's Hall Street Wastewater Treatment Plant for treatment and disposal. At Concord's Hall Street facility the sludge is dewatered, amended and lime-stabilized (to pH > 12) in a thermo-blender, and pasteurized to produce a finished biosolid that is land applied. The City of Concord identified Resource Management Inc. of Ashland, NH, as the company that land applies the sludge at 10 sites providing nutrients for feed crops (i.e., hay, corn silage or grain).

F. Industrial Users (Pretreatment Program)

The permittee is not required to administer a pretreatment program based on the authority granted under 40 CFR §122.44(j), 40 CFR §403 and Section 307 of the Act. However, the draft permit contains conditions that are necessary to allow EPA and NHDES-WD to ensure that pollutants from industrial users will not pass through the facility and cause water quality standards violations and/or sludge use and disposal difficulties or cause interference with the operation of the treatment facility. The facility does receive wastewater from one categorical industrial user (Beede Instruments) which is subject to the Metal Finishing categorical pretreatment standards found at 40 CFR 433.15. The permittee is required to notify EPA and NHDES-WD whenever a process wastewater discharge to the facility from a primary industrial category (see 40 CFR §122 Appendix A for list) is planned or if there is any substantial change in the volume or character of pollutants being discharged into the facility by a source that was discharging at the time of issuance of the permit. The permit also contains the requirements to: 1) report to EPA and NHDES-WD the name(s) of all Industrial Users subject to Categorical Pretreatment Standards (see 40 CFR §403 Appendix C for list) who commence discharge to the POTW after the effective date of the finally issued permit, and 2) submit copies of Baseline Monitoring Reports and other pretreatment reports submitted by industrial users to EPA and NHDES-WD.

G. Operation and Maintenance

Regulations regarding proper operation and maintenance are found at 40 C.F.R. § 122.41(e). These regulations require, "that the permittee shall at all times operate and maintain all facilities and systems of treatment and control (and related appurtenances) which are installed or used by the permittee to achieve compliance with the conditions of the permit." The treatment plant and the collection system are included in the definition "facilities and systems of treatment and control" and are therefore subject to proper operation and maintenance requirements.

Similarly, a permittee has a "duty to mitigate" pursuant to 40 C.F.R. § 122.41(d), which requires the permittee to "take all reasonable steps to minimize or prevent any discharge in violation of the permit which has a reasonable likelihood of adversely affecting human health or the

environment.”

General requirements for proper operation and maintenance and mitigation have been included in Part II of the permit. Specific permit conditions have also been included in Part I.B., I.C., and I.D. of the draft permit. These requirements include mapping of the wastewater collection system, reporting of unauthorized discharges including SSOs, maintaining an adequate maintenance staff, performing preventative maintenance, controlling inflow and infiltration to the extent necessary to prevent SSOs and I/I related effluent violations at the wastewater treatment plant, and maintaining alternate power where necessary.

H. Antidegradation

This draft permit is being reissued with BOD₅, TSS, pH, TRC and *E. coli* effluent limitations identical to those in the current permit with no change in outfall location. The State of New Hampshire has indicated that there is no lowering of water quality and no loss of existing water uses and that no additional antidegradation review is warranted at this time.

I. Additional Requirements and Conditions

The effluent monitoring requirements in the draft permit have been established to yield data representative of the discharge under the authority of Section 308(a) of the CWA in accordance with 40 CFR § 122.41(j), § 122.44(i) and § 122.48. In addition, the WET test monitoring requirements have been set according to EPA-New England’s Municipal Toxicity Policy.

The remaining conditions of the permit are based on the NPDES regulations 40 CFR, Parts 122 through 125, and consist primarily of management requirements common to all permits.

J. Essential Fish Habitat

The Magnuson-Stevens Fishery Conservation and Management Act, as amended by the Sustainable Fisheries Act of 1996 (Public Law 104267), established a new requirement to describe and identify (designate) “essential fish habitat” (EFH) in each federal fishery management plan. Only species managed under a federal fishery management plan are covered. Fishery Management Councils determine which area will be designated as EFH. The Councils have prepared written descriptions and maps of EFH, and include them in fishery management plans or their amendments. EFH designations for New England were approved by the Secretary of Commerce on March 3, 1999.

The 1996 Sustainable Fisheries Act broadly defined EFH as “waters and substrate necessary to fish for spawning, breeding, feeding, or growth to maturity.” Waters include aquatic areas and their associated physical, chemical, and biological properties. Substrate includes sediment, hard bottom, and structures underlying the waters. Necessary means the habitat required to support a sustainable fishery and the managed species’ contribution to a healthy ecosystem. Spawning, breeding, feeding, or growth to maturity covers all habitat types utilized by a species throughout its life cycle. Adversely affect means any impact which reduces the quality and/or quantity of EFH. Adverse impacts may include direct (i.e. contamination, physical disruption), indirect (i.e.

loss of prey), site specific or habitat wide impacts including individual, cumulative, or synergistic consequences of actions.

According to the National Marine Fisheries Service (NMFS), the Merrimack River is EFH for Atlantic salmon (*Salmo salar*). According to the New Hampshire Fish and Game Department, Atlantic salmon are stocked further upstream in the Merrimack River watershed but not in this area. This stretch of the river is used by salmon smolts in spring months for downstream passage to the sea. Adult Atlantic salmon returning to the river from the ocean do not make it up this far because they are collected at a dam in Lawrence, Massachusetts primarily for use as broodstock.

- The permit prohibits the discharge to cause a violation of State water quality standards.
- The permit contains water quality-based limits for total residual chlorine and *E. coli*.
- The dilution factor is high (164)
- The permit prohibits the discharge of pollutants or combinations of pollutants in toxic amounts.
- The permit requires toxicity testing two (2) times per year to ensure that the discharge does not present toxicity problems.
- The discharge is rapidly mixed with a diffuser.

EPA believes the draft permit adequately protects EFH and therefore additional mitigation is not warranted. NMFS will be notified and EFH consultation will be reinitiated if adverse impact to EFH are detected as a result of this permit action or if new information becomes available that changes the basis for these conclusions.

K. Endangered Species

Section 7(a) of the Endangered Species Act of 1973, as amended (ESA) grants authority to and imposes requirements upon Federal agencies regarding endangered or threatened species of fish, wildlife, or plants (“listed species”) and habitat of such species that has been designated as critical (a “critical habitat”). The ESA requires every Federal agency, in consultation with and with the assistance of the Secretary of Interior, to insure that any action it authorizes, funds, or carries out, in the United States or upon the high seas, is not likely to jeopardize the continued existence of any listed species or result in the destruction or adverse modification of critical habitat. The United States Fish and Wildlife Service (USFWS) administers Section 7 consultations for freshwater species. The National Marine Fisheries Service (NOAA Fisheries) administers Section 7 consultations for marine species and anadromous fish.

EPA has reviewed the federal endangered or threatened species of fish and wildlife to see if any such listed species might potentially be impacted by the re-issuance of this NPDES permit. Based on the normal distribution of these species, it is highly unlikely that they would be present in the vicinity of this discharge. Furthermore, effluent limitations and other permit conditions which are in place in this draft permit should preclude any adverse effects should there be any incidental contact with listed species in the Merrimack River.

EPA believes the proposed limits are sufficiently stringent to assure that water quality standards will be met and to ensure protection of aquatic life and maintenance of the receiving water as an

aquatic habitat. The Region finds that adoption of the proposed permit is unlikely to adversely affect any threatened or endangered species or its critical habitat. If adverse effects do occur as a result of this permit action, or if new information becomes available that changes the basis for this conclusion, then EPA will notify and initiate consultation with both the USFWS and the NOAA Fisheries. A copy of the Draft Permit has been provided to both USFWS and NOAA Fisheries for review and comment.

VII. Monitoring and Reporting

The effluent monitoring requirements have been established to yield data representative of the discharge under authority of Section 308 (a) of the CWA in accordance with 40 CFR §§122.41 (j), 122.44 (l), and 122.48.

The draft permit includes new provisions related to Discharge Monitoring Report (DMR) submittals to EPA and the State. The draft permit requires that, no later than one year after the effective date of the permit, the permittee submit all monitoring data and other reports required by the permit to EPA using NetDMR, unless the permittee is able to demonstrate a reasonable basis, such as technical or administrative infeasibility, that precludes the use of NetDMR for submitting DMRs and reports (“opt-out request”).

In the interim (until one year from the effective date of the permit), the permittee may either submit monitoring data and other reports to EPA in hard copy form, or report electronically using NetDMR.

NetDMR is a national web-based tool for regulated Clean Water Act permittees to submit discharge monitoring reports (DMRs) electronically via a secure Internet application to U.S. EPA through the Environmental Information Exchange Network. NetDMR allows participants to discontinue mailing in hard copy forms under 40 CFR § 122.41 and § 403.12. NetDMR is accessed from the following url: <http://www.epa.gov/netdmr>. Further information about NetDMR, including contacts for EPA Region 1, is provided on this website.

EPA currently conducts free training on the use of NetDMR, and anticipates that the availability of this training will continue to assist permittees with the transition to use of NetDMR. To participate in upcoming trainings, visit <http://www.epa.gov/netdmr> for contact information for New Hampshire.

The draft permit requires the permittee to report monitoring results obtained during each calendar month using NetDMR, no later than the 15th day of the month following the completed reporting period. All reports required under the permit shall be submitted to EPA as an electronic attachment to the DMR. Once a permittee begins submitting reports using NetDMR, it will no longer be required to submit hard copies of DMRs or other reports to EPA or to NHDES.

The draft permit also includes an “opt-out” request process. Permittees who believe they cannot use NetDMR due to technical or administrative infeasibilities, or other logical reasons, must demonstrate the reasonable basis that precludes the use of NetDMR. These permittees must

submit the justification, in writing, to EPA at least sixty (60) days prior to the date the facility would otherwise be required to begin using NetDMR. Opt-outs become effective upon the date of written approval by EPA and are valid for twelve (12) months from the date of EPA approval. The opt-outs expire at the end of this twelve (12) month period. Upon expiration, the permittee must submit DMRs and reports to EPA using NetDMR, unless the permittee submits a renewed opt-out request sixty (60) days prior to expiration of its opt-out, and such a request is approved by EPA.

Until electronic reporting using NetDMR begins, or for those permittees that receive written approval from EPA to continue to submit hard copies of DMRs, the draft permit requires that submittal of DMRs and other reports required by the permit continue in hard copy format. Hard copies of DMRs must be postmarked no later than the 15th day of the month following the completed reporting period.

VIII. State Certification Requirements

EPA may not issue a permit unless the State Water Pollution Control Agency with jurisdiction over the receiving water(s) either certifies that the effluent limitations contained in the permit are stringent enough to assure that the discharge will not cause the receiving water to violate State Water Quality Standards or waives its right to certify as set forth in 40 CFR §124.53. State Water Quality Standards contain three major elements: Beneficial uses; Water Quality Criteria; and an Antidegradation Policy, all of which are part of the State's Water-Quality Certification under Section 401 of the Act. **The only exception to this is that sludge conditions/requirements are not part of the Section 401 State Certification.** The staff of the NHDES-WD has reviewed the draft permit and advised EPA-New England that the limitations are adequate to protect water quality. EPA-New England has requested permit certification by the State and expects that the draft permit will be certified. Regulations governing state certification are set forth in 40 CFR §§124.53 and §124.55.

IX. Comment Period, Hearing Requests, and Procedures for Final Decisions

All persons, including applicants, who believe any condition of the draft permit is inappropriate must raise all issues and submit all available arguments and all supporting material for their arguments in full by the close of the public comment period to: **Mr. Michael Cobb, U.S. Environmental Protection Agency, Region 1 (New England), 5 Post Office Square - Suite 100, Mail Code OEP06-1, Boston, MA 02109-3912.** Any person, prior to such date, may submit a request in writing for a public hearing to consider the draft permit to EPA-New England and the State Agency. Such requests shall state the nature of the issues proposed to be raised in the hearing. A public hearing may be held after at least thirty days public notice whenever the Regional Administrator finds that response to this notice indicates significant public interest. In reaching a final decision on the draft permit, the Regional Administrator will respond to all significant comments and make these responses available to the public at EPA-New England's Boston office.

Following the close of the comment period, and after a public hearing, if such hearing is held, the Regional Administrator will issue a final permit decision and forward a copy of the final decision

to the applicant and each person who has submitted written comments or requested notice.

X. EPA-New England Contact

Additional information concerning the draft permit may be obtained between the hours of 9:00 A.M. and 5:00 P.M. (8:00 A.M. and 4:00 P.M. for the state), Monday through Friday, excluding holidays from:

**Mr. Michael Cobb, Environmental Engineer
U.S. Environmental Protection Agency
Office of Ecosystem Protection
5 Post Office Square
Suite 100, Mail Code: OEP06-1
Boston, Massachusetts 02109-3912
Telephone No.: (617) 918-1369
FAX No.: (617) 918-0369**

May 24, 2012

Date:

**Stephen S. Perkins, Director
Office of Ecosystem Protection
U.S. Environmental Protection Agency**

ATTACHMENT A – LOCATION OF PENACOOK WWTF



Aerial image obtained from Google Maps (<http://maps.google.com>)

ATTACHMENT B - DMR DATA SUMMARY (OUTFALL 001)

Monitoring Period End Date	BOD5						TRC		E. coli		
	MO AVG		WKLY AVG		DAILY MX		MINIMUM	MO AVG	DAILY MX	MO GEO	DAILY MX
	593 lb/d	30 mg/L	890 lb/d	45 mg/L	989 lb/d	50 mg/L	85 %	1 mg/L	1 mg/L	126 #/100mL	406 #/100mL
07/31/2007	39.	13.	56.	19.	61.	21.	93.	0.49	0.94	55.	196.
08/31/2007	38.	13.	50.	19.	63.	26.	94.1	0.54	1.	4.	39.
09/30/2007	22.	6.	36.	7.	37.	7.	96.7	0.54	0.68	3.	11.
10/31/2007	21.	7.	22.	8.	29.	8.	95.8	0.35	0.46	1.	1.
11/30/2007	35.	9.	30.	8.	81.	13.	95.	0.48	0.67	1.	17.
12/31/2007	37.	11.	59.	12.	48.	12.	95.	0.37	0.54	2.	8.
01/31/2008	40.	9.	42.	10.	51.	13.	95.2	0.47	0.64	4.	20.
02/29/2008	55.	8.	59.	12.	86.	10.	94.4	0.5	0.75	4.	20.
03/31/2008	58.	7.	74.	8.	94.	11.	92.6	0.47	0.7	19.	55.
04/30/2008	65.	5.	74.	9.	107.	11.	92.9	0.47	0.8	6.	26.
05/31/2008	44.	9.	62.	16.	69.	17.	94.7	0.36	0.71	3.	19.
06/30/2008	59.	20.	77.	27.	85.	30.	92.5	0.402	0.92	21.	113.
07/31/2008	51.	12.	86.	16.	129.	18.	95.2	0.46	0.79	3.	23.
08/31/2008	43.	9.	58.	12.	75.	10.	96.2	0.17	0.61	2.	78.
09/30/2008	26.	6.	32.	8.	37.	9.	96.7	0.19	0.47	4.	61.
10/31/2008	35.	9.	35.	10.	51.	11.	96.4	0.27	0.64	1.	2.
11/30/2008	38.	8.	50.	10.	75.	11.	95.9	0.352	0.84	2.	12.
12/31/2008	41.	7.	48.	8.	54.	10.	95.2	0.36	0.76	2.	7.
01/31/2009	55.	15.	68.	22.	71.	22.	93.	0.38	0.76	3.	16.
02/28/2009	58.	17.	71.	22.	75.	23.	92.	0.35	0.69	3.	23.
03/31/2009	37.	6.	72.	10.	75.	11.	95.2	0.42	0.71	2.	17.
04/30/2009	37.	6.	45.	7.	51.	7.	94.9	0.327	0.57	6.	157.
05/31/2009	23.	7.	27.	8.	34.	9.	96.6	0.31	0.55	2.	2.
06/30/2009	25.	6.	30.	6.	48.	11.	96.7	0.29	0.53	1.	3.
07/31/2009	55.	11.	70.	14.	79.	14.	92.9	0.25	2.	1.	2.
08/31/2009	43.	10.	84.	17.	106.	19.	96.	0.12	0.37	6.	184.
09/30/2009	22.	8.	30.	10.	45.	15.	97.8	0.22	0.49	2.	6.
10/31/2009	32.	10.	45.	14.	53.	18.	95.9	0.23	0.53	2.	816.
11/30/2009	25.	7.	30.	9.	40.	12.	95.2	0.29	0.64	1.	1.
12/31/2009	33.	8.	39.	10.	80.	17.	95.3	0.32	0.7	2.	16.
01/31/2010	41.	11.	58.	13.	51.	15.	93.9	0.21	0.4	2.	20.
02/28/2010	37.	12.	56.	16.	72.	18.	94.3	0.27	0.73	1.	3.
03/31/2010	94.	10.	128.	12.	199.	13.	90.2	0.29	0.96	7.	122.3
04/30/2010	35.	7.	172.	12.	55.	11.	95.1	0.35	0.64	2.	214.
05/31/2010	40.	15.	54.	18.	55.	19.	93.6	0.2	0.42	2.	2.
06/30/2010	31.	12.	40.	14.	40.	15.	95.5	0.26	0.75	1.3	8.5
07/31/2010	17.	8.	29.	12.	24.	11.	97.2	0.21	0.8	1.	1.
08/31/2010	16.	7.	30.	11.	38.	12.	97.9	0.24	0.52	1.2	4.
09/30/2010	13.	6.	16.	7.	19.	8.	98.4	0.21	0.48	1.3	4.1
10/31/2010	20.	8.	26.	12.	33.	13.	97.8	0.32	0.74	2.	7.4
11/30/2010	30.	10.	34.	11.	47.	14.	95.1	0.32	0.88	3.5	547.5
12/31/2010	45.	15.	56.	17.	69.	24.	92.9	0.33	0.56	1.6	10.7
01/31/2011	43.	18.	60.	23.	50.	22.	93.2	0.24	0.47	1.8	6.3
02/28/2011	34.	13.	63.	19.	80.	21.	95.1	0.24	0.38	2.3	18.7

03/31/2011	52.	7.	73.	9.	92.	10.	94.6	0.55	0.83	2.5	124.6
04/30/2011	42.	6.	52.	9.	55.	7.	94.8	0.44	0.67	1.8	9.8
05/31/2011	58.	11.	98.	14.	137.	19.	92.8	0.36	0.78	1.5	4.1
06/30/2011	59.	18.	92.	28.	115.	34.	91.6	0.24	0.44	1.2	5.
07/31/2011	36.	14.	44.	16.	52.	21.	94.8	0.3	0.69	16.8	78.8
08/31/2011	30.	10.	28.	14.	58.	16.	95.3	0.25	0.61	4.8	228.2
09/30/2011	49.	13.	68.	15.	76.	17.	94.1	0.94	0.27	1.6	6.1
10/31/2011	43.	9.	58.	14.	70.	13.	94.1	0.27	0.59	1.1	3.1
Minimum	13.0	5.0	16.0	6.0	19.0	7.0	90.2	0.12	0.27	1.0	1.0
Maximum	94.0	20.0	172.0	28.0	199.0	34.0	98.4	0.94	2.0	55.0	816.0
Average	39.56	9.98	55.69	13.15	66.85	14.98	94.83	0.34	0.67	4.41	65.0

Monitoring Period End Date	TSS						Flow		pH		
	MO AVG		WKLY AVG		DAILY MX		MINIMUM	MO AVG	DAILY MX	MIN	MAX
	593 lb/d	30 mg/L	890 lb/d	45 mg/L	989 lb/d	50 mg/L	85 %	mgd	mgd	6.5 SU	8 SU
07/31/2007	29.	10.	36.	12.	39.	13.	92.8	0.37	0.63	7.09	7.35
08/31/2007	25.	9.	34.	12.	41.	14.	95.4	0.37	0.57	7.12	7.44
09/30/2007	20.	5.	34.	8.	35.	7.	97.2	0.37	0.64	6.99	7.27
10/31/2007	19.	6.	22.	8.	23.	8.	95.7	0.4	0.53	6.97	7.21
11/30/2007	18.	5.	20.	6.	44.	7.	96.3	0.46	0.75	6.91	7.21
12/31/2007	24.	7.	36.	9.	36.	9.	95.	0.43	0.67	6.72	7.29
01/31/2008	28.	7.	30.	7.	44.	12.	92.9	0.56	0.91	6.91	7.19
02/29/2008	43.	6.	54.	11.	76.	8.	95.3	0.78	1.3	6.85	7.14
03/31/2008	49.	6.	69.	8.	111.	13.	92.2	1.16	1.84	6.78	7.08
04/30/2008	94.	8.	146.	12.	233.	16.	87.5	1.4	2.25	6.72	6.89
05/31/2008	42.	8.	80.	11.	66.	14.	94.3	0.66	1.26	6.83	7.2
06/30/2008	34.	12.	42.	15.	43.	15.	93.	0.41	1.43	7.	7.31
07/31/2008	29.	7.	62.	12.	79.	14.	96.	0.46	0.92	6.85	7.4
08/31/2008	20.	4.	27.	6.	38.	6.	97.8	0.53	0.9	6.62	6.92
09/30/2008	18.	5.	22.	7.	24.	8.	95.9	0.56	1.08	6.51	6.88
10/31/2008	21.	5.	26.	6.	28.	7.	97.3	0.5	0.65	6.52	6.78
11/30/2008	17.	4.	26.	6.	32.	7.	97.1	0.57	1.29	6.62	7.56
12/31/2008	21.	4.	36.	6.	50.	7.	95.7	0.75	2.2	6.6	6.87
01/31/2009	33.	9.	41.	13.	50.	14.	93.8	0.45	0.85	6.79	7.14
02/28/2009	36.	10.	43.	13.	49.	14.	93.8	0.43	0.64	6.89	7.08
03/31/2009	30.	5.	70.	10.	89.	13.	94.6	0.79	1.12	6.66	7.03
04/30/2009	29.	5.	34.	6.	41.	7.	93.4	0.8	1.52	6.6	6.94
05/31/2009	13.	4.	27.	4.	19.	5.	97.5	0.47	0.75	6.6	7.08
06/30/2009	15.	4.	20.	4.	26.	6.	97.2	0.52	1.08	6.68	7.11
07/31/2009	39.	7.	74.	12.	86.	13.	94.7	0.67	1.4	6.43	6.69
08/31/2009	27.	6.	52.	10.	78.	14.	97.2	0.49	0.85	6.56	6.77
09/30/2009	7.	3.	8.	3.	10.	4.	99.	0.33	0.44	6.66	7.02
10/31/2009	8.	2.	12.	4.	15.	5.	98.9	0.42	0.75	6.65	6.92
11/30/2009	8.	2.	9.	2.	9.	2.	98.4	0.51	0.91	6.55	6.95
12/31/2009	11.	3.	12.	3.	33.	7.	97.8	0.5	0.68	6.71	6.99

01/31/2010	13.	3.	20.	4.	17.	4.	97.9	0.43	0.81	6.77	7.07
02/28/2010	18.	6.	27.	8.	40.	10.	96.4	0.49	1.78	6.79	7.12
03/31/2010	34.	4.	37.	4.	61.	4.	94.7	0.89	1.84	6.69	7.03
04/30/2010	24.	4.	60.	6.	108.	10.	96.1	0.68	1.31	6.63	7.02
05/31/2010	19.	7.	28.	10.	29.	10.	96.4	0.35	0.45	6.64	7.19
06/30/2010	23.	9.	36.	13.	43.	15.	96.	0.33	0.55	6.71	6.96
07/31/2010	11.	5.	14.	6.	13.	6.	98.1	0.26	0.32	6.69	6.94
08/31/2010	10.	4.	14.	5.	16.	5.	98.6	0.272	0.416	6.68	6.95
09/30/2010	10.	4.	9.	4.	18.	7.	98.7	0.27	0.337	6.66	6.85
10/31/2010	14.	6.	17.	7.	17.	7.	97.1	0.325	0.7	6.55	6.89
11/30/2010	21.	7.	28.	9.	31.	10.	96.1	0.386	0.48	6.63	7.01
12/31/2010	27.	9.	39.	12.	47.	15.	94.7	0.387	0.525	6.65	7.01
01/31/2011	23.	10.	34.	15.	35.	15.	95.	0.279	0.326	6.85	7.17
02/28/2011	24.	9.	46.	14.	58.	16.	95.8	0.305	0.533	6.99	7.11
03/31/2011	61.	8.	118.	15.	132.	18.	94.	1.025	2.06	6.6	7.02
04/30/2011	30.	4.	62.	10.	32.	5.	95.3	0.879	1.56	6.72	6.95
05/31/2011	23.	4.	28.	4.	32.	5.	96.9	0.711	1.405	6.75	7.05
06/30/2011	12.	4.	18.	6.	24.	7.	98.1	0.425	0.541	6.95	7.16
07/31/2011	16.	6.	18.	8.	22.	11.	97.2	0.307	0.391	6.75	7.14
08/31/2011	19.	6.	20.	7.	42.	8.	96.2	0.395	1.157	6.57	6.99
09/30/2011	42.	11.	53.	13.	64.	13.	93.4	0.505	0.931	6.6	6.97
10/31/2011	24.	5.	41.	12.	62.	9.	96.8	0.63	0.927	6.61	6.89
Minimum	7.0	2.0	8.0	2.0	9.0	2.0	87.5	0.26	0.32	6.43	---
Maximum	94.0	12.0	146.0	15.0	233.0	18.0	99.0	1.4	2.25	---	7.56
Average	25.1	6.02	37.9	8.42	47.88	9.6	95.83	0.53	0.96	6.73	7.06

Monitoring Period End Date	Al	Cd	Cr	Cu	Pb	Ni	Ammonia N	Zn	Hardness	LC50 48Hr Acute Ceriodaphnia	LC50 48Hr Acute Pimephales
	DAILY MX	DAILY MX	DAILY MX	DAILY MX	DAILY MX	DAILY MX	DAILY MX	DAILY MX	DAILY MX	DAILY MN	DAILY MN
	mg/L	mg/L	mg/L	mg/L	mg/L	mg/L	mg/L	mg/L	mg/L	50 %	50 %
09/30/2007	0.	0.	0.	0.005	0.	0.	22.	0.045	39.	100.	100.
06/30/2008	0.02	0.0005	0.002	0.006	0.00055	0.003	11.	0.038	48.	100.	100.
09/30/2008	0.03	0.0005	0.001	0.005	0.00068	0.002	20.	0.03	50.	100.	100.
06/30/2009	0.02	0.0005	0.002	0.029	0.0005	0.002	14.	0.023	46.	100.	100.
09/30/2009	0.02	0.0005	0.002	0.006	0.0005	0.002	0.67	0.044	42.	100.	100.
06/30/2010	0.04	0.0005	0.002	0.019	0.0007	0.002	5.	0.028	50.	100.	100.
09/30/2010	0.03	0.0005	0.002	0.009	0.0009	0.002	2.	0.049	39.	100.	100.
06/30/2011	0.034	0.0005	0.002	0.008	0.0008	0.002	8.3	0.026	60.	100.	100.
09/30/2011	0.032	0.0005	0.002	0.011	0.0008	0.002	19.	0.051	44.	100.	100.
Minimum	0.	0.	0.	0.005	0.	0.	0.67	0.023	39.	100.	100.
Maximum	0.04	0.0005	0.002	0.029	0.0009	0.003	22.	0.051	60.	100.	100.
Median	0.03	0.0005	0.002	0.008	0.00068	0.002	11.	0.038	46.	100.	100.

ATTACHMENT C – EFFLUENT LIMIT CALCULATIONS

CALCULATIONS OF MASS-BASED LIMITS

Calculations of maximum allowable loads for average monthly BOD₅ and TSS are based on the following equation.

$$L = C \times Q_{PDF} \times 8.345$$

where:

- L = Maximum allowable load, in lbs/day, rounded to nearest 1 lbs/day.
- C = Maximum allowable effluent concentration for reporting period, in mg/L.
- Q_{PDF} = Treatment plant's design flow, in mgd
- 8.345 = Factor to convert effluent concentration (mg/L) times design flow (mgd) to lbs/day

DERIVATION OF 7Q10 LOW-FLOW AT OUTFALL 001

$$Q_{001} = \frac{(Q_{Merrimack} + Q_{Contoocook})}{(DA_{Merrimack} + DA_{Contoocook})} (DA_{AreaBetween}) + Q_{Merrimack} + Q_{Contoocook}$$

where:

- Q₀₀₁ = Estimated 7Q10 flow at Outfall 001, in cubic feet per second (cfs)
- Q_{Merrimack} = 7Q10 flow of Merrimack River gage, in cfs
- Q_{Contoocook} = 7Q10 flow of Contoocook River gage, in cfs
- DA_{Merrimack} = Drainage area associated with the gaged portion of the Merrimack
- DA_{Contoocook} = Drainage area associated with the gaged portion of the Contoocook
- DA_{AreaBetween} = Drainage area of area between gaged watersheds and Outfall 001; and

where:

- Merrimack River gage at Franklin Junction, NH;
 U.S. Geological Survey No. 01081500;
 Drainage Area: 1507 mi²
 7Q10 = 550.62 cfs
 Period of Record: 1906 – 1978.

- Contoocook River gage at Penacook, NH;
 U.S. Geological Survey No. 01088000;
 Drainage Area: 766 mi²
 7Q10 = 94.03 cfs
 Period of Record: 1930 - 1977.

$$Q_{001} = \frac{(550.62cfs + 94.03cfs)}{(1507 + 766)mi^2} (70mi^2) + 550.62cfs + 94.03cfs = 664.5cfs$$

DILUTION FACTOR

Equation used to calculate dilution factor at Outfall 001.

$$DilutionFactor = \frac{Q_{001} \times 0.646 + Q_{PDF}}{Q_{PDF}} \times 0.9$$

where:

- Q₀₀₁ = Estimated 7Q10 low flow of the Merrimack River just downstream of Outfall 001, in cfs.
- 0.90 = Factor to reserve 10 % assimilative capacity
- Q_{PDF} = Treatment plant's design flow, in mgd.
- 0.646 = Factor to convert cfs to mgd.

WATER QUALITY CRITERIA BASED LIMIT

Equation used to calculate average monthly and maximum daily Total Residual Chlorine limits.

$$Chlorine\ Limit = Dilution\ Factor \times Water\ Quality\ Standard$$

where water quality standards for chlorine are:

- 0.011 = Chronic Aquatic-Life Criterion, in mg/L.
- 0.019 = Acute Aquatic-Life Criterion, in mg/L.

RESPONSE TO COMMENTS – JULY 24, 2012
REISSUANCE OF NPDES PERMIT NO. NH0100331
CITY OF CONCORD – PENACOOK WASTEWATER TREATMENT FACILITY
PENACOOK, NEW HAMPSHIRE

From May 31, 2012 through June 29, 2012 the U.S. Environmental Protection Agency (EPA-New England) and the New Hampshire Department of Environmental Services, Water Division (NHDES-WD) solicited public comments on the draft National Pollutant Discharge Elimination System (NPDES) permit to be reissued to the City of Concord, NH.

EPA-New England and NHDES-WD received comments from the City of Concord, dated June 21, 2012. Below are the comments received and EPA-New England's responses to those comments, including any corrections made to the public-noticed permit as a result of those comments.¹

A copy of the final permit may be obtained by writing or calling Michael Cobb, United States Environmental Protection Agency, 5 Post Office Square, Suite 100 (Mail Code: OEP06-1), Boston, Massachusetts 02109-3912; Telephone (617) 918-1369. Copies may also be obtained from the EPA Region 1 web site at <http://www.epa.gov/region1/npdes/index.html>.

COMMENTS FROM THE CITY OF CONCORD

Comments Relative to Part I.A.1.:

“The City of Concord requests that the frequency of analysis for Whole Effluent Toxicity be reduced to 1/year. This request is consistent with requirements detailed in Part I.F. and is based on compliant results from previously submitted, valid WET tests over the period July 2007 through April 2012. The number of consecutive compliant test results over the five year period totals eleven. ”

Response Relative to Part I.A.1.:

It is the Region's policy, as described in a special condition of the draft permit, that if a facility has demonstrated compliance with the WET testing permit limits for four (4) consecutive monitoring periods, a reduction in testing frequency may be appropriate. As mentioned in the comment, from July 2007 to April 2012, eleven (11) WET tests were performed resulting in no violations of the acute LC₅₀ limit. Given this recent record of WET testing compliance and the high dilution factor of this facility (164) there is no reason to believe that this discharge would result in toxics in toxic amounts within the Merrimack River. Based upon the history of compliance with the WET limits, EPA has decided to grant this request and reduce the WET testing frequency for the Penacook WWTF to once per year. As indicated in the final permit, this testing must be done in the

¹ After EPA issues a final NPDES permit for a New Hampshire point source, the State interprets its water pollution control statute to authorize subsequent adoption of the federal permit as a state surface water discharge permit.

third calendar quarter (July – September) when critical low flow conditions would most likely be present.

Comments Relative to Part I.G.:

“The City of Concord does not agree that this section of the draft permit is applicable to the discharge from the Penacook POTW, and it appears to be inconsistent with specific language in the recently issued NPDES New Hampshire General Permit NHG58000 relative to fresh water discharges. The New Hampshire General Permit language in Section F. Requirements for Facilities with Effluent Diffusers states that "The following effluent diffuser conditions apply to facilities that discharge to marine waters". As the Penacook POTW does not discharge to marine waters, and there are no mixing zone/dilution requirements related to this discharge, the City of Concord requests this section be removed from the final NPDES permit. ”

Response Relative to Part I.G.:

EPA agrees with the commenter that the requirements under Part I.G of the draft permit related to effluent diffusers are only relevant to marine discharges. Since the Penacook WWTF discharges to freshwater, these requirements have been removed from the final permit.

Comments Relative to Part I.H.1.a.:

“The City of Concord requests clarification regarding the statement ‘All reports required under the permit shall be submitted to EPA, ..., as an electronic attachment to the DMR.’ Does this statement apply to whole effluent toxicity reports, the annual collection system O&M report, the annual sludge monitoring and compliance report, and all required reports related to industrial users? If so, is the assumption then valid that subsequent hard copies of these reports will not be required?”

Response Relative to Part I.H.1.a.:

The requirement in Part I.G. of the draft permit “All reports required under the permit...” does include whole effluent toxicity reports, the annual collection system O&M report, the annual sludge monitoring and compliance report, and all required reports related to industrial users. If any of these reports are submitted electronically, the hard copies are not required to be submitted to EPA. If submitted electronically, NHDES also does not require a hard copy submittal of reports that go to the State NPDES inspector, such as whole effluent toxicity reports and annual collection system O&M reports. However, NHDES does require a hard copy submittal of reports that go to anyone other than the State NPDES inspector, such as the annual sludge monitoring compliance reports and reports related to industrial users.

Comments Relative to Part I.C.5.:

“This item requires Concord to submit an updated copy of its O&M Plan to the EPA. The O&M Plan is a large written document, and it is a waste of resources to submit a new copy of the entire document to the EPA and the NHDES at the beginning of each permit cycle with no regard to whether significant updates are needed. This is especially true given the new permit requirement to submit an O&M update report each year of the permit. Item C.5 should be revised to state that the permittee (and co-permittee) shall review the O&M Plan, update it as necessary, and ensure that an updated copy is available for inspection by the EPA/NHDES at any time. Should significant changes to the O&M Plan be made, then a request to submit a new copy may be appropriate.”

Response Relative to Part I.C.5.:

In general, EPA does not view the submittal of the O&M Plan once each permit cycle as an unnecessary burden. However, EPA has reviewed the recent correspondence with the Penacook WWTF and agrees that in this specific case there is no need to submit an updated report. Most recently, in a letter to the facility dated January 20, 2012, it was indicated that the facility has satisfactorily addressed comments from EPA and NHDES by updating and revising its O&M Plan. The letter stated that the plan is considered a working tool to effectively manage the system and the facility should proceed to implement the plan, making updates as necessary. Due to this recent correspondence, the final permit has been changed and does not require the O&M Plan to be submitted.

Comments Relative to Part I.C.5.(6):

“This item requires Concord's O&M Plan to include ‘...an inflow identification and control program that focuses on the disconnection and redirection of illegal sump pumps and roof down spouts.’ Although the City of Concord is in agreement with the EPA on the need for infiltration and inflow (I/I) control, the EPA has no jurisdiction to dictate specific I/I tasks to be undertaken. NPDES permits are given jurisdiction by receiving water quality and, since the redirection of sump pumps and roof down spouts does not directly relate to effluent or receiving water quality, the EPA has no jurisdiction to require it. In addition, the EPA cannot dictate the ‘means and methods’ utilized by the permittee for I/I control any more than they can dictate the means and methods utilized by the permittee for treating its wastewater. The EPA has neither the jurisdiction nor desire to dictate to a permittee how to run its activated sludge process. Why then, does the EPA expect to dictate how a permittee should address I/I (as long as it is not leading to effluent violations or unauthorized discharges)? Item C.5.(6) should be revised to simply state that the permittee (and co-permittee) shall prevent I/I-related effluent violations and unauthorized discharges; the means and methods must be deleted.”

Response Relative to Part I.C.5.(6):

The requirement to address illegal sump pumps and roof down spouts is a logical extension of the requirements of the O&M Plan to adequately operate and maintain the

collection system. These requirements are intended to highlight specific problems that are common to most communities, but difficult to control. A specific level of removal is not mandated. For example, should the permittee determine that I/I quantities in its collection system are sufficiently low that there are no overflows from the collection system or effluent violations at the wastewater treatment plant, efforts to remove sumps and downspouts may be minimal.

Comments Relative to Part I.C.5.(7):

“This item requires Concord's O&M Plan to include ‘an educational public outreach program for all aspects of I/I control, particularly private inflow.’ The City of Concord is in agreement with the EPA on the need for public education related to the sewer system, and has implemented such a program. However, the EPA has no jurisdiction to require public education, nor dictate specific educational topics. NPDES permits are given jurisdiction by receiving water quality and, since there is no direct correlation between public education and water quality, the EPA has no jurisdiction to require it. Concord must prevent effluent violations and unauthorized discharges, but the EPA cannot dictate the ‘means and methods’ utilized by Concord to accomplish this. Item C.5.(7) should be deleted in its entirety.”

Response Relative to Part I.C.5.(7):

The requirement to include an educational public outreach program is a logical extension of the requirements to adequately operate and maintain the collection system. This requirement highlights a specific area of concern and does not dictate how the permittee (and co-permittee) incorporates a solution to this issue.