DOCUMENTATION OF ENVIRONMENTAL INDICATOR DETERMINATION

RCRA Corrective Action
Environmental Indicator (EI) RCRIS code (CA750)
Migration of Contaminated Groundwater Under Control

Facility Name: **Congoleum Corporation**
Facility Address: **4401 West Ridge Road, Marcus Hook, PA 19061**
Facility EPA ID #: **PAD 002 343 200**

1. Has **all** available relevant/significant information on known and reasonably suspected releases to the groundwater media, subject to RCRA Corrective Action (e.g., from Solid Waste Management Units (SWMU), Regulated Units (RU), and Areas of Concern (AOC)), been **considered** in this EI determination?

   ☒ If yes - check here and continue with #2 below.

   ☐ If no - re-evaluate existing data, or

   ☐ If data are not available, skip to #8 and enter "IN" (more information needed) status code.

BACKGROUND

Definition of Environmental Indicators (for the RCRA Corrective Action)

Environmental Indicators (EI) are measures being used by the RCRA Corrective Action program to go beyond programmatic activity measures (e.g., reports received and approved, etc.) to track changes in the quality of the environment. The two EI developed to-date indicate the quality of the environment in relation to current human exposures to contamination and the migration of contaminated groundwater. An EI for non-human (ecological) receptors is intended to be developed in the future.

Definition of "Migration of Contaminated Groundwater Under Control" EI

A positive "Migration of Contaminated Groundwater Under Control" EI determination ("YE" status code) indicates that the migration of "contaminated" groundwater has stabilized, and that monitoring will be conducted to confirm that contaminated groundwater remains within the original "area of contaminated groundwater" (for all groundwater "contamination" subject to RCRA corrective action at or from the identified facility (i.e., site-wide)).

Relationship of EI to Final Remedies

While Final remedies remain the long-term objective of the RCRA Corrective Action program the EI are near-term objectives which are currently being used as Program measures for the Government Performance and Results Act of 1993, (GPRA). The "Migration of Contaminated Groundwater Under Control" EI pertains ONLY to the physical migration (i.e., further spread) of contaminated ground water and contaminants within groundwater (e.g., non-aqueous phase liquids or NAPLs). Achieving this EI does not substitute for achieving other stabilization or final remedy requirements and expectations associated with sources of contamination and the need to restore, wherever practicable, contaminated groundwater to be suitable for its designated current and future uses.

Duration / Applicability of EI Determinations

EI Determinations status codes should remain in RCRIS national database ONLY as long as they remain true (i.e., RCRIS status codes must be changed when the regulatory authorities become aware of contrary information).

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1. Is **groundwater** known or reasonably suspected to be **"contaminated"**[1] above appropriately protective "levels" (i.e., applicable promulgated standards, as well as other appropriate standards, guidelines, guidance, or criteria) from releases subject to RCRA Corrective Action, anywhere at, or from, the facility?

   ☐ If yes - continue after identifying key contaminants, citing appropriate "levels," and referencing supporting documentation.

   ☒ If no - skip to #8 and enter "YE" status code, after citing appropriate "levels," and referencing supporting documentation to demonstrate that groundwater is not "contaminated."

   ☐ If unknown - skip to #8 and enter "IN" status code.

Rationale and Reference(s):

Congoleum operated a former unlined landfill that disposed a variety of non-hazardous wastes that included solidified plastisol wastes and paint pigments. Confirmatory sample collected from the former landfill verified that the waste materials were non-hazardous. Between 1971 and 1990, Congoleum constructed several buildings and paved asphalt above and in the vicinity of the former landfill. These structures serve as a cap that minimizes rainfall infiltration and eliminates direct human exposures to the non-hazardous wastes. Presently, generated wastes at the facility are disposed offsite.

Congoleum also operated a lagoon for storage of plant wastes, primarily plastisol gel-coat. The lagoon was unlined and unpermitted. In 1981, the lagoon was closed and the plastisol gel-coat polyvinyl chloride waste was removed and disposed offsite.

Historically, Congoleum managed a number of aboveground storage tanks (ASTs) and two underground storage tanks (USTs). The majority of these tanks were closed.

To assess the potential impacts to groundwater from past operations of the aforementioned units, EPA installed and sampled several groundwater monitoring wells located downgradient of the former USTs and solid waste management units. The groundwater samples were analyzed for volatile organic compounds (VOCs), semi-volatile organic compounds (SVOCs) and heavy metals. VOCs and SVOCs levels detected in groundwater were below EPA regulatory standards. However, several monitoring wells detected heavy metal levels that exceeded EPA maximum contaminant level (MCLs), levels that EPA declared to be protective of human health and the environment. Heavy metals of concern detected in groundwater and their respective range of concentrations and regulatory standards are:

Heavy Metals	Concentrations (ug/L)	MCLs (ug/L)
Arsenic	11- 38	10
Chromium	40 - 393	100
Lead	13 - 106	15
Vanadium	43 - 437	100

Despite the detections of heavy metals, Congoleum declared that there have been no releases or any operations at the facility that would have contributed to the elevated levels of heavy metals in groundwater. EPA completed a comprehensive file review of the facility that included previous and subsequent investigations, inspections, interim measure activities and any relevant data to investigate the potential source(s) for the groundwater contamination. EPA determined that there are no indications from past and current operations at the facility that may have contributed to the elevated levels of arsenic, chromium, lead and vanadium in groundwater. EPA concluded that elevated heavy metal groundwater concentrations onsite are not related to the operations at the facility.

There are no direct human exposures to the heavy metals in groundwater. Residences in the area are connected to public water. Potable water is provided by the Chester Water Authority.

To complete the assessment of the groundwater contamination, EPA investigated several facilities in the vicinity of Congoleum to determine the source(s) of the heavy metals. The investigation was inconclusive. EPA was unable to identify the source that contributed to the levels of heavy metals in groundwater. The groundwater flow direction is to the south-southeast and discharges into the Delaware River. The levels of heavy metals detected in groundwater discharging to the Delaware River are less than 10 times the MCLs. EPA determined that based on the magnitude and flow of the Delaware River, elevated heavy metals detected in groundwater at the facility will not significantly impact the river. Notwithstanding the presence of elevated heavy metals in groundwater, EPA concludes that there are no direct human exposure risks and any potential impact to the environment is negligible.

(EI Inspection Report 2003, EPA Groundwater Investigation Report 3/05, Phase II Soil and Groundwater Investigation Report, 8/05, Phase I Environmental Site Assessment 5/09, Limited Site Investigation Report 7/09)

Footnotes:

[1]"Contamination" and "contaminated" describes media containing contaminants (in any form, NAPL and/or dissolved, vapors, or solids, that are subject to RCRA) in concentrations in excess of appropriate "levels" (appropriate for the protection of the groundwater resource and its beneficial uses).

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2. Has the **migration** of contaminated groundwater **stabilized** (such that contaminated groundwater is expected to remain within "existing area of contaminated groundwater"[2] as defined by the monitoring locations designated at the time of this determination)?

   ☐ If yes - continue, after presenting or referencing the physical evidence (e.g., groundwater sampling/measurement/migration barrier data) and rationale why contaminated groundwater is expected to remain within the (horizontal or vertical) dimensions of the "existing area of groundwater contamination"[2]).

   ☐ If no (contaminated groundwater is observed or expected to migrate beyond the designated locations defining the "existing area of groundwater contamination"[2]) – skip to #8 and enter "NO" status code, after providing an explanation.

   ☐ If unknown - skip to #8 and enter "IN" status code.

Rationale and Reference(s):

[2] "existing area of contaminated groundwater" is an area (with horizontal and vertical dimensions) that has been verifiably demonstrated to contain all relevant groundwater contamination for this determination, and is defined by designated (monitoring) locations proximate to the outer perimeter of "contamination" that can and will be sampled/tested in the future to physically verify that all "contaminated" groundwater remains within this area, and that the further migration of "contaminated" groundwater is not occurring. Reasonable allowances in the proximity of the monitoring locations are permissible to incorporate formal remedy decisions (i.e., including public participation) allowing a limited area for natural attenuation.

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3. Does "contaminated" groundwater **discharge** into **surface water** bodies?

   ☐ If yes - continue after identifying potentially affected surface water bodies.

   ☐ If no - skip to #7 (and enter a "YE" status code in #8, if #7 = yes) after providing an explanation and/or referencing documentation supporting that groundwater "contamination" does not enter surface water bodies.

   ☐ If unknown - skip to #8 and enter "IN" status code.

Rationale and Reference(s):

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5. Is the **discharge** of "contaminated" groundwater into surface water likely to be **"insignificant"** (i.e., the maximum concentration[3] of each contaminant discharging into surface water is less than 10 times their appropriate groundwater "level," and there are no other conditions (e.g., the nature, and number, of discharging contaminants, or environmental setting), which significantly increase the potential for unacceptable impacts to surface water, sediments, or eco-systems at these concentrations)?

☐ If yes - skip to #7 (and enter "YE" status code in #8 if #7 = yes), after documenting:
1) the maximum known or reasonably suspected concentration[3] of key contaminants discharged above their groundwater "level," the value of the appropriate "level(s)," and if there is evidence that the concentrations are increasing; and
2) provide a statement of professional judgment/explanation (or reference documentation) supporting that the discharge of groundwater contaminants into the surface water is not anticipated to have unacceptable impacts to the receiving surface water, sediments, or eco-system.

☐ If no - (the discharge of "contaminated" groundwater into surface water is potentially significant) - continue after documenting:
1) the maximum known or reasonably suspected concentration[3] of each contaminant discharged above its groundwater "level," the value of the appropriate "level(s)," and if there is evidence that the concentrations are increasing; and
2) for any contaminants discharging into surface water in concentrations[3] greater than 100 times their appropriate groundwater "levels," the estimated total amount (mass in kg/yr) of each of these contaminants that are being discharged (loaded) into the surface water body (at the time of the determination), and identify if there is evidence that the amount of discharging contaminants is increasing.

☐ If unknown - enter "IN" status code in #8.

Rationale and Reference(s):

[3] As measured in groundwater prior to entry to the groundwater-surface water/sediment interaction (e.g., hyporheic) zone.

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6. Can the **discharge** of "contaminated" groundwater into surface water be shown to be "**currently acceptable**" (i.e., not cause impacts to surface water, sediments or eco-systems that should not be allowed to continue until a final remedy decision can be made and implemented[4])?

☐ If yes - continue after either:
1) identifying the Final Remedy decision incorporating these conditions, or other site-specific criteria (developed for the protection of the site's surface water, sediments, and eco-systems), and referencing supporting documentation demonstrating that these criteria are not exceeded by the discharging groundwater;
OR
2) providing or referencing an interim-assessment[5], appropriate to the potential for impact that shows the discharge of groundwater contaminants into the surface water is (in the opinion of a trained specialists, including ecologist) adequately protective of receiving surface water, sediments, and eco-systems, until such time when a full assessment and final remedy decision can be made. Factors which should be considered in the interim-assessment (where appropriate to help identify the impact associated with discharging groundwater) include: surface water body size, flow, use/classification/habitats and contaminant loading limits, other sources of surface water/sediment contamination, surface water and sediment sample results and comparisons to available and appropriate surface water and sediment "levels," as well as any other factors, such as effects on ecological receptors (e.g., via bio-assays/benthic surveys or site-specific ecological Risk Assessments), that the overseeing regulatory agency would deem appropriate for making the EI determination.

☐ If no - (the discharge of "contaminated" groundwater can not be shown to be "**currently acceptable**") - skip to #8 and enter "NO" status code, after documenting the currently unacceptable impacts to the surface water body, sediments, and/or eco-systems.

☐ If unknown - skip to 8 and enter "IN" status code.

Rationale and Reference(s):

[4] Note, because areas of inflowing groundwater can be critical habitats (e.g., nurseries or thermal refugia) for many species, appropriate specialist (e.g., ecologist) should be included in management decisions that could eliminate these areas by significantly altering or reversing groundwater flow pathways near surface water bodies.

[5] The understanding of the impacts of contaminated groundwater discharges into surface water bodies is a rapidly developing field and reviewers are encouraged to look to the latest guidance for the appropriate methods and scale of demonstration to be reasonably certain that discharges are not causing currently unacceptable impacts to the surface waters, sediments or eco-systems.

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7. Will groundwater **monitoring** / measurement data (and surface water/sediment/ecological data, as necessary) be collected in the future to verify that contaminated groundwater has remained within the horizontal (or vertical, as necessary) dimensions of the "existing area of contaminated groundwater?"

   ☐ If yes - continue after providing or citing documentation for planned activities or future sampling/measurement events. Specifically identify the well/measurement locations, which will be tested in the future to verify the expectation (identified in #3) that groundwater contamination will not be migrating horizontally (or vertically, as necessary) beyond the "existing area of groundwater contamination."

   ☐ If no - enter "NO" status code in #8.

   ☐ If unknown - enter "IN" status code in #8.

Rationale and Reference(s):

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8. Check the appropriate RCRIS status codes for the Migration of Contaminated Groundwater Under Control EI (event code CA750), and obtain Supervisor (or appropriate Manager) signature and date on the EI determination below (attach appropriate supporting documentation as well as a map of the facility).

☒ YE - Yes, "Migration of Contaminated Groundwater Under Control" has been verified. Based on a review of the information contained in this EI determination, it has been determined that the "Migration of Contaminated Groundwater" is "Under Control" at the **Congoleum Corporation** and **EPA ID # PAD002343200**, located at **4401 West Ridge Road, Marcus Hook, PA 19061**. Specifically, this determination indicates that the migration of "contaminated" groundwater is under control, and that monitoring will be conducted to confirm that contaminated groundwater remains within the "existing area of contaminated groundwater" This determination will be re-evaluated when the Agency becomes aware of significant changes at the facility.

☐ NO - Unacceptable migration of contaminated groundwater is observed or expected.

☐ IN - More information is needed to make a determination.

Completed by (signature) _____ Date 7/23/14
(print) Khai M. Dao
(title) EPA Project Manager

Supervisor (signature) _____ Date 7/28/15
(print) Paul Gotthold
(title) Assoc. Director Office of PA Remediation
(EPA Region or State) EPA Region III

Locations where References may be found:

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