Bacillus thuringiensis Cry1Ab Delta-Endotoxin Protein and the Genetic Material Necessary for Its Production (*via* Elements of Vector pZO1502) in Event *Bt*11 Corn (OECD Unique Identifier: SYN-BTØ11-1)(006444) & *Bacillus thuringiensis* Vip3Aa20 Insecticidal Protein and the Genetic Material Necessary for Its Production (*via* Elements of Vector pNOV1300) in Event

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Summary

The Environmental Protection Agency (EPA) has conditionally registered a plant-incorporated protectant (PIP) product containing Syngenta Seeds, Incorporated's (hereafter referred to as Syngenta) new active ingredient, *Bacillus thuringiensis* Vip3Aa20 insecticidal protein and the genetic material necessary for its production (via elements of vector pNOV1300) in Event MIR162 maize (Organization for Economic Cooperation and Development [OECD] Unique Identifier: SYN-IR162-4). This new product, *Bt*11 x MIR162 corn (expressing previously registered Cry1Ab and Vip3Aa20, respectively), is intended for commercial distribution and use. The Agency has determined that the use of this pesticide is in the public interest and that it will not cause any unreasonable adverse effects on the environment during the time of conditional registration. The registrant for this product is Syngenta.

On August 6, 2008, a tolerance exemption under 40 Code of Federal Regulations (CFR) Part 174 became effective for Vip3Aa proteins, when used as plant-incorporated protectants, in or on corn and cotton (40 CFR § 174.501). The exemption from the requirement of a tolerance for residues of Vip3Aa proteins is inclusive of the Vip3Aa20 insecticidal protein and its use in corn.

*Bt*11 x MIR162 x MIR604 corn produces its own insecticidal proteins within the corn plant. These insecticidal proteins were derived from *Bacillus thuringiensis* (*Bt*), a naturally occurring soil bacterium. The Cry1Ab and the Vip3Aa20 insecticidal proteins expressed in this product control certain lepidopteran pests of corn, while the mCry3A insecticidal protein controls coleopteran pests of corn.

I. Use Sites, Target Pests, and Application Methods

• Pesticide Name:

Bacillus thuringiensis Cry1Ab delta-endotoxin protein and the genetic material necessary for its production (via elements of vector pZO1502) in Event *Bt*11 corn (OECD Unique Identifier: SYN-BTØ11-1) x *Bacillus thuringiensis* Vip3Aa20 insecticidal protein and the genetic material necessary for its production (via elements of vector pNOV1300) in Event MIR162 maize (OECD Unique Identifier: SYN-IR162-4)

- Date Registered: February 13, 2009
- **Registration Number:** 67979-12
- o Trade and Other Names: Bt11 x MIR162 Corn or Agrisure[™] 2100
- **PC Code:** 06444(Cry1Ab) and 006599 (Vip3Aa20)
- Basic Manufacturer:

Syngenta Seeds, Incorporated – Field Crops – NAFTA P.O. Box 12257, 3054 East Cornwallis Road Research Triangle Park, NC 27709-2257

- Type of Pesticide: Plant-Incorporated Protectant
- Uses: Field Corn
- Target Pests:

European corn borer (*Ostrinia nubilalis*), southwestern corn borer (*Diatraea grandiosella*), southern cornstalk borer (*Diatraea crambidoides*), corn earworm (*Helicoverpa zea*), fall armyworm (*Spodoptera frugiperda*), armyworm (*Pseudaletia unipunctata*), beet armyworm (*Spodoptera exigua*), black cutworm (*Agrotis ipsilon*), western bean cutworm (*Striacosta albicosta*), sugarcane borer (*Diatraea saccharalis*), and common stalk borer (*Papaipema nebris*)

II. Science Assessment

A. Product Characterization

Vip3A is a group of vegetative insecticidal proteins (i.e., produced during the vegetative stage of bacterial growth) from *Bacillus thuringiensis*, a gram-positive bacterium commonly found in soil. Event MIR162 maize, produced by *Agrobacterium*-mediated transformation using elements of a vector (pNOV1300), contains a variant of the native vip3Aa1 gene, which was isolated from *Bt* strain AB88. The gene encodes a vegetative insecticidal protein, Vip3Aa20, that is highly toxic to the following lepidopteran pests of corn: fall armyworm (Spodoptera frugiperda), armyworm (*Pseudaletia unipunctata*), beet armyworm (*Spodoptera exigua*), corn earworm (*Helicoverpa zea*), black cutworm (*Agrotis ipsilon*), and western bean cutworm (*Striacosta albicosta*). Event MIR162 maize also contains the manA gene from Escherichia coli, which encodes the selectable marker, phosphomannose isomerase (PMI).

DNA characterization (i.e., Southern blot analysis) was used to confirm the presence of the *cry1Ab* and *pat* genes from the parental Event *Bt*11 and the *vip3Aa20* and *pmi* genes from the parental Event MIR162 in *Bt*11 x MIR162 corn. Samples from *Bt*11 x MIR162 corn gave the same results as those observed for the individual parental events, indicating that the molecular characterization data provided for the individual parental events are also applicable to *Bt*11 x MIR162 corn.

Protein expression data, together with data indicating that the insecticidal proteins in Events Bt11 and MIR162 act individually to effect a typical midgut pathology in susceptible insects like previously studied Bt delta-endotoxins, demonstrate that no synergistic action or interaction of these insecticidal proteins is known or expected to occur. Thus, the data on the individual events and individual insecticidal proteins can be used to support the safety of Bt11 x MIR162 corn.

B. Human Health Assessment

There is a reasonable certainty that no harm will result from aggregate exposure to the United States (U.S.) population, including infants and children, to the Vip3Aa20 insecticidal protein. This includes all anticipated dietary exposures and all other exposures for which there is reliable information. The Agency has arrived at this conclusion because no toxicity to mammals has been observed, nor any indication of allergenicity potential for the plant-incorporated protectant.

Syngenta previously submitted four acute oral toxicity studies conducted on mice, which all indicated that Vip3Aa proteins are non-toxic to humans. Three of the studies were conducted with microbially produced Vip3Aa proteins with slight variations in amino acid sequence (1–2 amino acid differences), and one study was conducted with protein extracted from transgenic corn leaf tissue as the test material. No treatment-related adverse effects were observed in any of the studies. The oral LD50 for mice (males, females, and combined) was greater than 3,675 milligrams (mg) Vip3Aa/kilogram (kg) body weight (the highest dose tested). Additionally, Syngenta submitted another mouse acute oral toxicity study that showed no effects attributed to Vip3Aa20 insecticidal protein, even at relatively high dose levels (1,250 mg Vip3Aa20/kg body weight

Since Vip3Aa isolates are proteins, allergenic potential was also considered. Currently, no definitive tests for determining the allergenic potential of novel proteins exist. Therefore, EPA uses a weight-of-evidence approach where the following factors are considered: source of the trait; amino acid sequence comparison with known allergens; and biochemical properties of the protein, including in *vitro* digestibility in simulated gastric fluid (SGF) and glycosylation. This approach is consistent with the approach outlined in the Annex to the Codex Alimentarius "Guideline for the Conduct of Food Safety Assessment of Foods Derived from Recombinant-DNA Plants." The allergenicity assessment for Vip3Aa proteins is as follows:

- 1. Source of the trait. *Bacillus thuringiensis* is not considered to be a source of allergenic proteins.
- 2. Amino acid sequence. A comparison of the amino acid sequence of Vip3Aa20 with known allergens showed no significant sequence identity

over 80 amino acids or identity at the level of eight contiguous amino acid residues.

- 3. Digestibility. The Vip3Aa proteins were digested rapidly in simulated gastric fluid containing pepsin.
- 4. Glycosylation. Vip3Aa proteins were shown not to be glycosylated.
- 5. Conclusion. Considering all of the available information, EPA has concluded that the potential for Vip3Aa proteins to be food allergens is minimal.

With respect to the previously registered plant-incorporated protectant that has been combined with Vip3Aa20 to create $Bt11 \times MIR162$ corn, the following web link provides access to a Biopesticides Registration Action Document that contains a comprehensive human health assessment: Event Bt11 (Cry1Ab) corn

C. Environmental Assessment

Presently, the Agency is aware of no identified significant adverse effects of Vip3Aa proteins on the abundance of non-target beneficial organisms in any population in the field environment, whether they are pest parasites, pest predators, or pollinators. Further, the EPA believes cultivation of Event MIR162 maize may have fewer adverse impacts on non-target organisms than the use of chemical pesticides for maize production, because under normal circumstances, MIR162 maize requires substantially fewer applications of chemical pesticides, compared to production of non-Bt maize. Fewer chemical insecticide applications generally result in increased populations of beneficial organisms that control secondary pests, such as aphids and leafhoppers. In addition, no adverse effect on Federally listed endangered and threatened species is expected from the proposed lepidopteran-resistant maize registration. Furthermore, the EPA has determined that there is no significant risk of gene capture and expression of Vip3Aa proteins by wild or weedy relatives of corn in the U.S., its possessions, or its territories. Available data do not indicate that Vip3Aa proteins have any measurable adverse effect on microbial populations in the soil, nor has any horizontal transfer of genes from transgenic plants to soil bacteria been demonstrated. In conclusion, the risk assessment finds no hazard to the environment from cultivation of Event MIR162 maize expressing Vip3Aa insecticidal protein.

The environmental assessment for Cry1Ab insecticidal protein can be found at the web link provided in the "Human Health Assessment" section above.

The synergism studies, non-target organism toxicity testing, and field studies reviewed for the Bt11 and MIR162 parental events indicate their associated combined-PIP product, Bt11 x MIR162 corn, will not result in any unexpected interaction related to an antagonistic or synergistic action to target and non-target insects. Therefore, it is extremely unlikely that the Cry1Ab and Vip3Aa insecticidal proteins contained in a single plant will impart any hazard to non-target organisms exposed to the Bt11 x MIR162 corn hybrid in the environment.

Furthermore, the compilation of ecotoxicity studies on non-target organisms, evaluation for synergism between the test proteins, efficacy data, and field data support the bridging of the environmental risk assessment from the parental events to the combined-PIP product. Based on prior assessments conducted on the Cry1Ab and Vip3Aa insecticidal proteins individually, the environmental risk assessment for the *Bt*11 x MIR162 corn hybrid indicates that no unreasonable harm will result to the environment or any Federally listed endangered or threatened species from commercial cultivation of this corn hybrid.

D. Benefits

 $Bt11 \ge MIR162$ corn requires an insect resistance management program because it is intended for unlimited commercial distribution. In order to reduce the possibility of the target pests developing resistance to the Cry1Ab and Vip3Aa20 insecticidal proteins expressed in $Bt11 \ge MIR162$ corn, EPA is requiring Syngenta to ensure that a portion of the planted acreage of this product be set aside where non-Bt corn and/or non-lepidopteran-resistant Bt corn will be grown to serve as a "refuge." The refuge requirements for $Bt11 \ge MIR162$ corn are described below.

- Specifically, growers must plant a structured refuge of at least 20% non-*Bt* corn and/or non-lepidopteran-resistant *Bt* corn that may be treated with insecticides, as detailed below, to control lepidopteran stalk-boring and other pests.
- Refuge planting options include: separate fields, blocks within fields (e.g., along the edges or headlands), perimeter strips, and strips across the field.
- External refuges must be planted within ¹/₂ mile.

- When planting the refuge as strips across the field or as perimeter strips, refuges must be at least four consecutive rows wide.
- Insecticide treatments for control of European corn borer (ECB), corn earworm (CEW), southwestern corn borer (SWCB), and other lepidopteran pests listed on the label, grower guides, or other educational material may be applied only if economic thresholds are reached for one or more of these target pests. Economic thresholds will be determined using methods recommended by local or regional professionals (e.g., Extension Service agents or crop consultants). Instructions to growers will specify that microbial *Bt* insecticides must not be applied to non-*Bt* corn and/or non-lepidopteran-resistant *Bt* corn refuges.

BPPD has concluded that based on the modeling, dose, and efficacy studies, the refuge requirements, as described above, are acceptable for $Bt11 \times MIR162$ corn. Syngenta will also be required to conduct a resistance monitoring program for Cry1Ab and Vip3Aa20 with the major target pests. Additional requirements for remedial action (in the event of resistance), grower agreements, grower education, compliance assurance, and annual reports have also been implemented for $Bt11 \times MIR162$ corn as terms of registration.

E. Public Interest Finding

Field and efficacy trials have demonstrated that MIR162 maize, expressing Vip3Aa20 insecticidal protein, effectively controls a wide spectrum of lepidopteran pests: fall armyworm (Spodoptera frugiperda), corn earworm (Helicoverpa zea), western bean cutworm (Striacosta albicosta), and black cutworm (Agrotis ipsilon). The field trials showed that the level of protection provided by MIR162 maize against the aforementioned pests is significantly better than that provided by currently registered Bt11 corn alone or a negative isoline with a conventional insecticide standard. However, MIR162 maize is not intended for commercial distribution (i.e., individual-trait seed is not to be used for grain production or for protection from lepidopteran pests) but for use in creating combinations with other registered PIPs, such as the Bt11 trait, that will be marketed to participants in the agricultural industry. For example, pyramided Bt11 x MIR162 corn, which showed reasonably good efficacy against European corn borer and the above-mentioned lepidopteran pests, would provide a new tool for farmers who face damage pressures from several lepidopteran pests. Additionally, the Vip3Aa20 insecticidal protein has not been previously registered and provides a unique mode of action, expresses a high dose against fall armyworm and a "near high dose" against corn earworm, and has a low likelihood of cross-resistance with other Bt Cry proteins. All of these unique characteristics may benefit insect resistance management for this and other corn PIP products. Furthermore, as another registered Bt corn product, Bt11 x MIR162 corn will likely result in direct and indirect human and environmental health benefits by

providing growers with an alternative Bt corn option and the potential to increase grower choice and price competition, resulting in lower seed prices for growers and higher adoption rates. Registration of $Bt11 \times MIR162$ corn may also result in further reduction of chemical insecticide use by growers.

III. Terms and Conditions of the Registration

To grant a conditional registration under Section 3(c)(7)(C) of the Federal Insecticide, Fungicide, and Rodenticide Act (FIFRA), EPA must determine that such conditional registration will, inter alia, be in the public interest. EPA determines whether conditional registration of a pesticide is in the public interest in accordance with the criteria set forth at 51 Federal Register (FR) 7628 (Conditional Registration of New Pesticides; March 5, 1986). Based on analysis that applies these criteria, EPA concludes that the use of *Bt*11 x MIR162 corn will be in the public interest. Utilization of this product will result in direct and indirect human and environmental health benefits by providing growers with an additional *Bt* corn product and the potential to extend the useful life of *Bt* corn technology, generally due to a novel mode of action (Vip3Aa20) and low likelihood of cross-resistance with other *Bt* Cry proteins.

The following terms and/or conditions are required for the FIFRA section 3(c)(7)(C) registration of *Bt*11 x MIR162 corn:

- 1. The subject registration will automatically expire at midnight on December 31, 2011.
- 2. The subject registration will be limited to Cry1Ab (*Bacillus thuringiensis* Cry1Ab delta- endotoxin protein and the genetic material necessary for its production [via elements of vector pZO1502] in Event *Bt*11 corn [OECD Unique Identifier: SYN-BTØ11-1]) x Vip3Aa20 (*Bacillus thuringiensis* Vip3Aa20 insecticidal protein and the genetic material necessary for its production [via elements of vector pNOV1300] in Event MIR162 maize [OECD Unique Identifier: SYN-IR162-4]) for use in field corn.
- 3. Syngenta will submit/cite all data required for registration of their product under FIFRA section 3(c)(5) when the Agency requires all registrants of similar products to submit such data.
- 4. Syngenta will submit/cite all data required to support the individual plantincorporated protectants in YieldGard® Insect Resistant Corn and MIR162 maize

within the timeframes required by the terms and conditions of EPA Registration Numbers 67979-1 and 67979-14, respectively:

Study Type **Registration	Required Data	Due Date
Residue Analytical Method – Plants (Harmonized Test Guideline 860.1340) ***MIR162 maize	The validation of the analytical method performed by Syngenta (as described in Standard Operating Procedure 2.91) must provide the following: (1) results as a concentration (i.e., gram/gram) as opposed to an optical density value and (2) testing on dilutions from corn samples, before grinding, instead of flour samples in order to address variability introduced by grinding and sample preparation. Additionally, Syngenta must provide to the EPA laboratory (Ft. Meade, Maryland) methodology and/or reagents necessary for validation of such analytical method within six months from the date that the Agency requests them.	November 1, 2009
Aquatic Invertebrate Toxicity (Harmonized Test Guideline 885.4240) ***MIR162 maize	A 7–14 day <i>Daphnia</i> study as per the Harmonized Test Guideline 885.4240 guideline must be submitted as a condition of registration. Alternatively, a dietary study of the effects on an aquatic invertebrate, representing the functional group of a leaf shredder in headwater streams, can be performed and submitted in lieu of the 7–14 day <i>Daphnia</i> study.	November 1, 2009
Insect Resistance Management – Annual Reporting ***MIR162 maize	Annual sales data, to include units sold and acres planted, must be reported and summed by state and county.	January 31 st of each year, beginning in 2010

5. Syngenta must submit the following data and/or information in the time frames listed:

Study Type	Required Data	Due Date
Insect Resistance Management – Dose	Because of the potential for synergistic interactions between plant-incorporated protectants in a stacked product, field efficacy studies and/or a protein expression report for Southwestern corn borer (SWCB), which show that $Bt11 \ge MIR162$ corn has the same dose profile as its single trait products, must be submitted as confirmatory data.	March 1, 2010
Insect Resistance Management –	A copy of the grower agreement, associated stewardship documents, and written description of a system, which	Within 90 days of the date of

Grower Agreement	assures that growers will sign grower agreements and persons purchasing $Bt11 \ge MIR162$ corn will annually affirm that they are contractually bound to comply with the requirements of the insect resistance management (IRM) program, must be submitted.	registration
Insect Resistance Management – Compliance Monitoring Program	A compliance assurance program (CAP) for <i>Bt</i> 11 x MIR162 corn must be submitted and must include a "phased compliance approach" that outlines instances of non-compliance to the IRM requirements and options of responding to non-compliant growers. This compliance assurance program should be harmonized with compliance assurance programs already in place for previously registered Syngenta <i>Bt</i> corn products	Within 90 days of the date of registration
Insect Resistance Management – Resistance Monitoring	Baseline susceptibility and diagnostic concentration determinations for SWCB and corn earworm (CEW) to Vip3Aa20 must be submitted.	August 31, 2010
Insect Resistance Management – Resistance Monitoring	A detailed Vip3Aa20 resistance monitoring plan, integrating standard procedures developed by the Agricultural Biotechnology Stewardship Technical Committee (ABSTC) and similar in structure to those established for previously registered Syngenta <i>Bt</i> corn products, for the key target pests of CEW and SWCB must be submitted.	Within 90 days of the date of registration
Insect Resistance Management – Remedial Action Plan	A final remedial action plan for the Vip3Aa20 toxin expressed in $Bt11$ x MIR162 corn, integrating the standard procedures developed by the ABSTC and harmonized with remedial action plans established for previously registered Syngenta Bt corn products, must be submitted.	Within 90 days of the date of registration

6. The insect resistance management terms and conditions for $Bt11 \ge MIR162$ corn are as follows:

The required IRM program for *Bt*11 x MIR162 corn must have the following elements:

- Requirements relating to creation of a non-Bt corn and/or non-lepidopteranresistant Bt corn refuge in conjunction with the planting of any acreage of Bt11 x MIR162 corn;
- Requirements for Syngenta to prepare and require $Bt11 \ge MIR162$ corn users to sign "grower agreements," which impose binding contractual obligations on the grower to comply with the refuge requirements;

- Requirements regarding programs to educate growers about IRM requirements;
- Requirements regarding programs to evaluate and promote growers' compliance with IRM requirements;
- Requirements regarding programs to evaluate whether there are statistically significant and biologically relevant changes in target insect susceptibility to Vip3Aa20 and/or Cry1Ab proteins in the target insects;
- Requirements regarding a "remedial action plan," which contains measures Syngenta would take in the event that any field-relevant insect resistance was detected as well as to report on activity under the plan to EPA;
- Annual reports on units sold by state (units sold by county level will be made available to the Agency upon request), IRM grower agreements results, and the compliance assurance program including the educational program on or before January 31st each year, beginning in 2010.

a. Refuge Requirements for *Bt*11 x MIR162 Field Corn

These refuge requirements do not apply to seed increase/propagation of inbred and hybrid seed corn up to a total of 20,000 acres per county and up to a combined U.S. total of 250,000 acres per plant-incorporated protectant (PIP) active ingredient per registrant per year.

Grower agreements (also known as stewardship agreements) will specify that growers must adhere to the refuge requirements as described in the grower guide/product use guide and/or in supplements to the grower guide/product use guide.

• Specifically, growers must plant a structured refuge of at least 20% non-*Bt* corn and/or non-lepidopteran-resistant *Bt* corn that may be treated with insecticides, as detailed below, to control lepidopteran stalk-boring and other pests.

- Refuge planting options include: separate fields, blocks within fields (e.g., along the edges or headlands), perimeter strips, and strips across the field.
- External refuges must be planted within ¹/₂ mile.
- When planting the refuge as strips across the field or as perimeter strips, refuges must be at least four consecutive rows wide.
- Insecticide treatments for control of European corn borer (ECB), CEW, SWCB, and other lepidopteran pests listed on the label, grower guides, or other educational material may be applied only if economic thresholds are reached for one or more of these target pests. Economic thresholds will be determined using methods recommended by local or regional professionals (e.g., Extension Service agents or crop consultants). Instructions to growers will specify that microbial *Bt* insecticides must not be applied to non-*Bt* corn and/or non- lepidopteran-resistant *Bt* corn refuges.

b. Grower Agreement for Bt11 x MIR162 Corn

- 0. Persons purchasing $Bt11 \ge MIR162$ corn must sign a grower agreement. The term "grower agreement" refers to any grower purchase contract, license agreement, or similar legal document.
- 1. The grower agreement and/or specific stewardship documents referenced in the grower agreement must clearly set forth the terms of the current IRM program. By signing the grower agreement, a grower must be contractually bound to comply with the requirements of the IRM program.

- 2. Syngenta must implement a system (equivalent to what is already approved for previously registered Syngenta Bt corn products), which is reasonably likely to assure that persons purchasing $Bt11 \times MIR162$ corn will affirm annually that they are contractually bound to comply with the requirements of the IRM program. A description of the system must be submitted to EPA within 90 days from the date of registration.
- 3. Syngenta must use an approved grower agreement and must submit to EPA, within 90 days from the date of registration, a copy of that agreement and any specific stewardship documents referenced in the grower agreement. If Syngenta wishes to change any part of the grower agreement or any specific stewardship documents referenced in the grower agreement that would affect either the content of the IRM program or the legal enforceability of the provisions of the agreement relating to the IRM program, thirty days prior to implementing a proposed change, Syngenta must submit to EPA the text of such changes to ensure that it is consistent with the terms and conditions of this registration.
- 4. Syngenta must implement an approved system (equivalent to what is already approved for previously registered Syngenta *Bt* corn products), which is reasonably likely to assure that persons purchasing *Bt*11 x MIR162 corn sign grower agreement(s). A description of the system must be submitted to EPA within 90 days from the date of registration.
- 5. Syngenta shall maintain records of all $Bt11 \ge MIR162$ corn grower agreements for a period of three years from December 31^{st} of the year in which the agreement was signed.
- 6. Beginning on January 31, 2010 and annually thereafter, Syngenta shall provide EPA with a report on the number of units of *Bt*11 x MIR162 corn seed shipped and not returned, and the number of such units that were sold to persons who have signed grower agreements. The report shall cover the time frame of a twelve-month period. Note: The first report shall contain the specified information from the time frame starting with the date of registration and extending through the 2009 growing season.

7. Syngenta must allow a review of the grower agreements and grower agreement records by EPA or by a State pesticide regulatory agency if the State agency can demonstrate that confidential business information, including names, personal information, and grower license number, will be protected.

c. IRM Education and IRM Compliance Monitoring Program for *Bt*11 x MIR162 Corn

- 1. Syngenta must design and implement a comprehensive, ongoing IRM education program designed to convey to *Bt*11 x MIR162 corn users the importance of complying with the IRM program. The education program shall involve the use of multiple media, e.g. face- to-face meetings, mailing written materials, EPA-reviewed language on IRM requirements on the bag or bag tag, and electronic communications such as by internet, radio, or television commercials. Copies of the materials will be provided to EPA for their records. The program shall involve at least one written communication annually to each *Bt*11 x MIR162 corn user separate from the grower technical guide. The communication shall inform the user of the current IRM requirements. Syngenta shall coordinate its education program with the educational efforts of other registrants and other organizations, such as the National Corn Growers Association and state extension programs.
- 2. Annually, Syngenta shall revise, and expand as necessary, its education program to take into account the information collected through the compliance survey required under paragraph 6 and from other sources. The changes shall address aspects of grower compliance that are not sufficiently high.
- 3. Beginning January 31, 2010, Syngenta must provide a report to EPA summarizing the activities it carried out under its education program for the prior year. Annually thereafter, Syngenta must provide EPA any substantive changes to its grower education activities as part of the overall IRM compliance assurance program report. Syngenta must either submit a separate report or contribute to the report from the industry working group, ABSTC.

- 4. Syngenta must design and implement an ongoing IRM compliance assurance program designed to evaluate the extent to which growers purchasing *Bt*11 x MIR162 corn are complying with the IRM program and that takes such actions as are reasonably needed to assure that growers who have not complied with the program either do so in the future or lose their access to *Bt*11 x MIR162 corn. Syngenta shall coordinate with other *Bt* corn registrants in designing and implementing its compliance assurance program and integrate this registration into the current compliance assurance program used for their other *Bt* corn PIPs. Syngenta must prepare and submit within 90 days of the date of registration a written description of the compliance assurance program. Other required features of the program are described in paragraphs 5–15 below.
- 5. Syngenta must establish and publicize a "phased compliance approach," i.e., a guidance document that indicates how they will address instances of non-compliance with the terms of the IRM program and general criteria for choosing among options for responding to any non-compliant growers. While recognizing that for reasons of difference in business practices there are needs for flexibility between different companies, Syngenta must use a consistent set of standards for responding to non-compliance. The options shall include withdrawal of the right to purchase *Bt*11 x MIR162 corn for an individual grower or for all growers in a specific region. An individual grower found to be significantly out of compliance two years in a row would be denied sales of *Bt*11 x MIR162 corn the next year. Similarly, seed dealers who are not fulfilling their obligations to inform/educate growers of their IRM obligations will lose their opportunity to sell *Bt*11 x MIR162 corn.
- 6. The IRM compliance assurance program shall include an annual survey, conducted by an independent third party, of a statistically representative sample of growers of $Bt11 \times MIR162$ corn who plant the vast majority of all corn in the United States and in areas in which the selection intensity is the greatest. The survey shall consider only those growers who plant 200 or more acres of corn in the Corn Belt or who plant 100 or more acres of corn in corn-cotton growing areas. The survey shall measure the degree of compliance with the IRM program by growers in different regions of the country and consider the potential impact of non-response. The sample size and geographical resolution may be adjusted annually, based upon input from independent marketing research firms and academic scientists, to allow analysis of compliance behavior within regions or between

regions. The sample size must provide a reasonable sensitivity for comparing results across the United States.

- 7. The survey shall be designed to provide an understanding of any difficulties growers encounter in implementing IRM requirements. An analysis of the survey results must include the reasons, extent, and potential biological significance of any implementation deviations.
- 8. The survey shall be designed to obtain grower feedback on the usefulness of specific educational tools and initiatives.
- 9. Syngenta shall provide a final written summary of the results of the prior year's survey (together with a description of the regions, the methodology used, and the supporting data) to EPA by January 31st of each year, beginning with 2010. Syngenta shall confer with other registrants and EPA on the design and content of the survey prior to its implementation.
- 10. Annually, Syngenta shall revise, and expand as necessary, its compliance assurance program to take into account the information collected through the compliance survey (required under paragraphs 6 through 8) and from other sources. The changes shall address aspects of grower compliance that are not sufficiently high. Syngenta must confer with the Agency prior to adopting any changes.
- 11. Syngenta shall conduct an annual on-farm assessment program. Syngenta shall train its representatives who make on-farm visits with growers of *Bt*11 x MIR162 corn to perform assessments of compliance with IRM requirements. There is no minimum corn acreage size for this program. Therefore, growers will be selected for this program from across all farm sizes. In the event that any of these visits result in the identification of a grower who is not in compliance with the IRM program, Syngenta shall take appropriate action, consistent with its "phased compliance approach" to promote compliance.

- 12. Syngenta shall carry out a program for investigating legitimate "tips and complaints" that its growers are not in compliance with the IRM program. Whenever an investigation results in the identification of a grower who is not in compliance with the IRM program, Syngenta shall take appropriate action, consistent with its "phased compliance approach."
- 13. If a grower, who purchases *Bt*11 x MIR162 corn for planting, was specifically identified as not being in compliance during the previous year, Syngenta shall visit with the grower and evaluate whether that the grower is in compliance with the IRM program for the current year.
- 14. Beginning January 31, 2010 and annually thereafter, Syngenta shall provide a report to EPA summarizing the activities carried out under their compliance assurance program for the prior year and the plans for the compliance assurance program during the current year. The report will include information regarding grower interactions (including, but not limited to, on-farm visits, verified tips and complaints, grower meetings and letters), the extent of non-compliance, corrective measures to address the non-compliance, and any follow-up actions taken. Syngenta may elect to coordinate information with other registrants and report collectively the results of compliance assurance programs.
- 15. Syngenta and the seed corn dealers for Syngenta must allow a review of the compliance records by EPA or by a State pesticide regulatory agency if the State agency can demonstrate that confidential business information, including the names, personal information, and license number of the growers will be protected.

d. Insect Resistance Monitoring and Remedial Action Plans for *Bt*11 x MIR162 Corn

1. The Agency is imposing the following conditions for the Cry1Ab toxin expressed in *Bt*11 corn: Syngenta will monitor for resistance to Cry1Ab expressed in *Bt*11 x MIR162 corn. The monitoring program shall consist of two approaches: (i) focused population sampling and laboratory testing and (ii) investigation of reports of less-than expected control of labeled

insects. Should field-relevant resistance be confirmed, an appropriate resistance management action plan will be implemented.

i. Focused Population Sampling

Syngenta shall annually sample and bioassay populations of the key target pests: *Ostrinia nubilalis* (European corn borer; ECB), *Diatraea grandiosella* (Southwestern corn borer; SWCB), and *Helicoverpa zea* (corn earworm; CEW). Sampling for the target pests will be focused in areas identified as those with the highest risk of resistance development (e.g., where lepidopteran-active *Bt* hybrids are planted on a high proportion of the corn acres, and where the insect species are regarded as key pests of corn). Bioassay methods must be appropriate for the goal of detecting field-relevant shifts in population response to *Bt*11 x MIR162 corn and/or changes in resistance-allele frequency in response to the use of *Bt*11 x MIR162 corn and, as far as possible, should be consistent across sampling years to enable comparisons with historical data.

The number of populations to be collected shall reflect the regional importance of the insect species as a pest, and specific collection regions will be identified for each pest. For ECB, a minimum of 12 populations across the sampling region will be targeted for collection at each annual sampling. For SWCB, the target will be a minimum of six populations. For CEW, the target will be a minimum of ten populations. Pest populations should be collected from multiple corn-growing states reflective of different geographies and agronomic conditions. To obtain sufficient sensitivity to detect resistance alleles before they become common enough to cause measurable field damage, each population collection shall attempt to target 400 insect genomes (egg masses, larvae, mated females, and/or mixed-sex adults), but a successful population collection will contain a minimum of 100 genomes. It is recognized that it may not be possible to collect the target number of insect populations or genomes due to factors such as natural fluctuations in pest density, environmental conditions, and areawide pest suppression.

The sampling program and geographic range of collections may be modified as appropriate based on changes in pest importance and for the adoption levels of $Bt11 \times MIR162$ corn. The Agency shall be consulted prior to the implementation of such modifications. Syngenta will report to the Agency by August 31st of each year, beginning in 2010, the results of the population sampling and bioassay monitoring program.

Any incidence of unusually low sensitivity to the Cry1Ab protein in bioassays shall be investigated as soon as possible to understand any field relevance of such a finding. Such investigations shall proceed in a stepwise manner until the field relevance can be either confirmed or refuted, and results of these shall be reported to the Agency annually before August 31st, beginning in 2010. The investigative steps will include:

- 1. Re-test progeny of the collected population to determine whether the unusual bioassay response is reproducible and heritable. If it is not reproducible and heritable, no further action is required.
- 2. If the unusual response is reproducible and heritable, progeny of insects that survive the diagnostic concentration will be tested using methods that are representative of exposure to *Bt*11 x MIR162 corn under field conditions. If progeny do not survive to adulthood, any suspected resistance is not field relevant and no further action is required.
- 3. If insects survive steps 1 and 2, resistance is confirmed, and further steps will be taken to evaluate the resistance. These steps may include:
 - determining the nature of the resistance (i.e., recessive or dominant, and the level of functional dominance);
 - estimating the resistance-allele frequency in the original population; determining whether the resistance-allele frequency is increasing by analyzing field collections in subsequent years

sampled from the same site where the resistance allele(s) was originally collected;

 determining the geographic distribution of the resistance allele by analyzing field collections in subsequent years from sites surrounding the site where the resistance allele(s) was originally collected.

Should field-relevant resistance be confirmed, and the resistance appears to be increasing or spreading, Syngenta will consult with the Agency to develop and implement a case- specific resistance management action plan.

ii. Investigation of Reports of Unexpected Levels of Damage by the Target Pests

Syngenta will follow up on grower, extension specialist or consultant reports of unexpected levels of damage by the lepidopteran pests listed on the pesticide label. Syngenta will instruct its customers to contact them if such incidents occur. Syngenta will investigate all legitimate reports submitted to the company or the company's representatives.

If reports of unexpected levels of damage lead to the suspicion of resistance in any of the key target pests (ECB, SWCB, and CEW), Syngenta will implement the actions described below, based on the following definitions of *suspected resistance* and *confirmed resistance*.

Suspected resistance

EPA defines *suspected resistance* to mean field reports of unexpected levels of insect feeding damage for which:

- the corn in question has been confirmed to be lepidopteranactive *Bt* corn;
- the seed used had the proper percentage of corn expressing *Bt* protein;

- the relevant plant tissues are expressing the expected level of *Bt* protein; and
- it has been ruled out that species not susceptible to the protein could be responsible for the damage, that no climatic or cultural reasons could be responsible for the damage, and that there could be no other reasonable causes for the damage.

The Agency does not interpret *suspected resistance* to mean grower reports of possible control failures or suspicious results from annual insect monitoring assays, nor does the Agency intend that extensive field studies and testing be undertaken to confirm scientifically the presence of insects resistant to $Bt11 \times MIR162$ corn in commercial production fields before responsive measures are undertaken.

If resistance is *suspected*, Syngenta will instruct growers to do the following:

- Use alternative control measures in *Bt*11 x MIR162 corn fields in the affected region to control the target pest during the immediate growing season.
- Destroy *Bt*11 x MIR162 corn crop residues in the affected region within one month after harvest with a technique appropriate for local production practices to minimize the possibility of resistant insects over-wintering and contributing to the next season's target pest population.

Additionally, if possible, and prior to the application of alternative control measures or destruction of crop residue, Syngenta will collect samples of the insect population in the affected fields for laboratory rearing and testing. Such rearing and testing shall be conducted as expeditiously as practical.

Confirmed resistance

EPA defines *confirmed resistance* to mean, in the case of field reports of unexpected levels of damage from the key target pests, that all the following criteria are met:

- There is >30% insect survival and commensurate insect feeding in a bioassay, initiated with neonate larvae, that uses methods that are representative of exposure to *Bt* corn hybrids under field conditions (ECB and SWCB only).
- In standardized laboratory bioassays using diagnostic concentrations of the *Bt* protein suited to the target pest in question, the pest exhibits resistance that has a genetic basis and the level of survivorship indicates that there may be a resistance-allele frequency of = 0.1 in the sampled population.
- In standardized laboratory bioassays, the LC50 exceeds the upper limit of the 95% confidence interval of the LC50 for susceptible populations surveyed both in the original baselines developed for this pest species and in previous years of field monitoring
- iii. Response to Confirmed Resistance in a Key Target Pest as the Cause of Unexpected Levels of Damage in the Field

When field resistance is *confirmed* (as defined above), the following steps will be taken by Syngenta:

- EPA will receive notification within 30 days of resistance confirmation;
- Affected customers and extension agents will be notified about confirmed resistance within 30 days;
- Monitoring will be increased in the affected area and local target pest populations will be sampled annually to determine the extent and impact of resistance;

- If appropriate (depending on the resistant pest species, the extent of resistance, the timing of resistance, and the nature of resistance, and the availability of suitable alternative control measures), alternative control measures will be employed to reduce or control target pest populations in the affected area. Alternative control measures may include advising customers and extension agents in the affected area to incorporate crop residues into the soil following harvest to minimize the possibility of over-wintering insects, and/or applications of chemical insecticides;
- Unless otherwise agreed with EPA, stop sale and distribution of the relevant lepidopteran-active *Bt* corn hybrids in the affected area immediately until an effective local mitigation plan approved by EPA has been implemented;
- Syngenta will develop a case-specific resistance management action plan within 90 days according to the characteristics of the resistance event and local agronomic needs. Syngenta will consult with appropriate stakeholders in the development of the action plan, and the details of such a plan shall be approved by EPA prior to implementation;
- Notify affected parties (e.g., growers, consultants, extension agents, seed distributors, university cooperators and state/federal authorities as appropriate) in the region of the resistance situation and approved action plan; and
- In subsequent growing seasons, maintain sales suspension and alternative resistance management strategies in the affected region(s) for the *Bt* corn hybrids that are affected by the resistant population until an EPA-approved local resistance management plan is in place to mitigate the resistance.

A report on results of resistance monitoring and investigations of damage reports must be submitted to the Agency annually by August 31st each year, beginning in 2010, for the duration of the conditional registration.

2. The Agency is imposing the following conditions for the Vip3Aa20 toxin expressed in MIR162 maize:

A detailed resistance monitoring program and final remedial action plan, integrating standard procedures developed by the ABSTC (as outlined below) and harmonized with resistance monitoring programs and remedial action plans established for previously registered Syngenta *Bt* corn products, for the key target pests of CEW and SWCB must be submitted within 90 days of the date of registration.

Syngenta will monitor for resistance to Vip3Aa20 expressed in Bt11 x MIR162 corn. The monitoring program shall consist of two approaches: (i) focused population sampling and laboratory testing and (ii) investigation of reports of less-than expected control of labeled insects. Should field-relevant resistance be confirmed, an appropriate resistance management action plan will be implemented.

i. Focused Population Sampling

Syngenta shall annually sample and bioassay populations of the key target pests: *Diatraea grandiosella* (Southwestern corn borer; SWCB) and *Helicoverpa zea* (corn earworm; CEW). Sampling for the target pests will be focused in areas identified as those with the highest risk of resistance development (e.g., where lepidopteranactive *Bt* hybrids are planted on a high proportion of the corn acres, and where the insect species are regarded as key pests of corn). Bioassay methods must be appropriate for the goal of detecting field- relevant shifts in population response to *Bt*11 x MIR162 corn and/or changes in resistance- allele frequency in response to the use of *Bt*11 x MIR162 corn and, as far as possible, should be consistent across sampling years to enable comparisons with historical data.

The number of populations to be collected shall reflect the regional importance of the insect species as a pest, and specific collection regions will be identified for each pest. For SWCB, the target will be a minimum of six populations. For CEW, the target will be a minimum of ten populations. Pest populations should be collected from multiple corn- growing states reflective of different geographies and agronomic conditions. To obtain sufficient sensitivity to detect resistance alleles before they become common enough to cause measurable field damage, each population collection shall attempt to target 400 insect genomes (egg masses, larvae, mated females, and/or mixed-sex adults), but a successful population collection will contain a minimum of 100 genomes. It is recognized that it may not be possible to collect the target number of insect populations or genomes due to factors such as natural fluctuations in pest density, environmental conditions, and areawide pest suppression.

The sampling program and geographic range of collections may be modified as appropriate based on changes in pest importance and for the adoption levels of $Bt11 \ge MIR162$ corn. The Agency shall be consulted prior to the implementation of such modifications.

Syngenta will report to the Agency by August 31st of each year, beginning in 2010, the results of the population sampling and bioassay monitoring program.

Any incidence of unusually low sensitivity to the Vip3Aa20 protein in bioassays shall be investigated as soon as possible to understand any field relevance of such a finding. Such investigations shall proceed in a stepwise manner until the field relevance can be either confirmed or refuted, and results of these shall be reported to the Agency annually before August 31st, beginning in 2010. The investigative steps will include:

- 1. Re-test progeny of the collected population to determine whether the unusual bioassay response is reproducible and heritable. If it is not reproducible and heritable, no further action is required.
- 2. If the unusual response is reproducible and heritable, progeny of insects that survive the diagnostic concentration will be tested using methods that are representative of exposure to $Bt11 \times MIR162$ corn under field conditions. If progeny do not survive to adulthood, any suspected resistance is not field relevant and no further action is required.
- 3. If insects survive steps 1 and 2, resistance is confirmed, and further steps will be taken to evaluate the resistance. These steps may include:

- determining the nature of the resistance (i.e., recessive or dominant, and the level of functional dominance);
- estimating the resistance-allele frequency in the original population;
- determining whether the resistance-allele frequency is increasing by analyzing field collections in subsequent years sampled from the same site where the resistance allele(s) was originally collected;
- determining the geographic distribution of the resistance allele by analyzing field collections in subsequent years from sites surrounding the site where the resistance allele(s) was originally collected.

Should field-relevant resistance be confirmed, and the resistance appears to be increasing or spreading, Syngenta will consult with the Agency to develop and implement a case- specific resistance management action plan.

ii. Investigation of Reports of Unexpected Levels of Damage by the Target Pests

Syngenta will follow up on grower, extension specialist or consultant reports of unexpected levels of damage by the lepidopteran pests listed on the pesticide label. Syngenta will instruct its customers to contact them if such incidents occur. Syngenta will investigate all legitimate reports submitted to the company or the company's representatives.

If reports of unexpected levels of damage lead to the suspicion of resistance in any of the key target pests (SWCB and CEW), Syngenta will implement the actions described below, based on the following definitions of *suspected resistance* and *confirmed resistance*.

Suspected resistance

EPA defines *suspected resistance* to mean field reports of unexpected levels of insect feeding damage for which:

- the corn in question has been confirmed to be lepidopteranactive *Bt* corn;
- the seed used had the proper percentage of corn expressing *Bt* protein;
- the relevant plant tissues are expressing the expected level of *Bt* protein; and
- it has been ruled out that species not susceptible to the protein could be responsible for the damage, that no climatic or cultural reasons could be responsible for the damage, and that there could be no other reasonable causes for the damage.

The Agency does not interpret *suspected resistance* to mean grower reports of possible control failures or suspicious results from annual insect monitoring assays, nor does the Agency intend that extensive field studies and testing be undertaken to confirm scientifically the presence of insects resistant to $Bt11 \ge MIR162$ corn in commercial production fields before responsive measures are undertaken.

If resistance is *suspected*, Syngenta will instruct growers to do the following:

- Use alternative control measures in *Bt*11 x MIR162 corn fields in the affected region to control the target pest during the immediate growing season.
- Destroy *Bt*11 x MIR162 corn crop residues in the affected region within one month after harvest with a technique appropriate for local production practices to minimize the

possibility of resistant insects over-wintering and contributing to the next season's target pest population.

Additionally, if possible, and prior to the application of alternative control measures or destruction of crop residue, Syngenta will collect samples of the insect population in the affected fields for laboratory rearing and testing. Such rearing and testing shall be conducted as expeditiously as practical.

Confirmed resistance

EPA defines *confirmed resistance* to mean, in the case of field reports of unexpected levels of damage from the key target pests, that all the following criteria are met:

- There is >30% insect survival and commensurate insect feeding in a bioassay, initiated with neonate larvae, that uses methods that are representative of exposure to *Bt* corn hybrids under field conditions (SWCB only).
- In standardized laboratory bioassays using diagnostic concentrations of the *Bt* protein suited to the target pest in question, the pest exhibits resistance that has a genetic basis and the level of survivorship indicates that there may be a resistance-allele frequency of = 0.1 in the sampled population.
- In standardized laboratory bioassays, the LC₅₀ exceeds the upper limit of the 95% confidence interval of the LC₅₀ for susceptible populations surveyed both in the original baselines developed for this pest species and in previous years of field monitoring.
- iii. Response to Confirmed Resistance in a Key Target Pest as the Cause of Unexpected Levels of Damage in the Field

When field resistance is *confirmed* (as defined above), the following steps will be taken by Syngenta:

- EPA will receive notification within 30 days of resistance confirmation;
- Affected customers and extension agents will be notified about confirmed resistance within 30 days;
- Monitoring will be increased in the affected area and local target pest populations will be sampled annually to determine the extent and impact of resistance;
- If appropriate (depending on the resistant pest species, the extent of resistance, the timing of resistance, and the nature of resistance, and the availability of suitable alternative control measures), alternative control measures will be employed to reduce or control target pest populations in the affected area. Alternative control measures may include advising customers and extension agents in the affected area to incorporate crop residues into the soil following harvest to minimize the possibility of over-wintering insects, and/or applications of chemical insecticides;
- Unless otherwise agreed with EPA, stop sale and distribution of the relevant lepidopteran-active *Bt* corn hybrids in the affected area immediately until an effective local mitigation plan approved by EPA has been implemented;
- Syngenta will develop a case-specific resistance management action plan within 90 days according to the characteristics of the resistance event and local agronomic needs. Syngenta will consult with appropriate stakeholders in the development of the action plan, and the details of such a plan shall be approved by EPA prior to implementation;

- Notify affected parties (e.g., growers, consultants, extension agents, seed distributors, university cooperators and state/federal authorities as appropriate) in the region of the resistance situation and approved action plan; and
- In subsequent growing seasons, maintain sales suspension and alternative resistance management strategies in the affected region(s) for the *Bt* corn hybrids that are affected by the resistant population until an EPA-approved local resistance management plan is in place to mitigate the resistance.

A report on results of resistance monitoring and investigations of damage reports must be submitted to the Agency annually by August 31st each year, beginning in 2010, for the duration of the conditional registration.

e. Annual Reporting Requirements for *Bt*11 x MIR162 Corn

- 1. Annual Sales: reported and summed by state (county level data available by request) January 31st each year, beginning in 2010;
- 2. Grower Agreements: number of units of $Bt11 \ge MIR162$ corn seed shipped or sold and not returned, and the number of such units that were sold to persons who have signed grower agreements, January 31st each year, beginning in 2010;
- 3. Grower Education: substantive changes to education program completed previous year, January 31st each year, beginning in 2010;
- 4. Compliance Assurance Program: compliance assurance program activities and results for the prior year and plans for the compliance assurance program for the current year, January 31st each year, beginning in 2010;

- 5. Compliance Survey Results: results of annual surveys for the prior year and survey plans for the current year; full report January 31st each year, beginning in 2010;
- 6. Insect Resistance Monitoring Results: results of monitoring and investigations of damage reports, August 31st each year, beginning in 2010.

IV. Additional Contact Information

Ombudsman, Biopesticides and Pollution Prevention Division (7511P) Office of Pesticide Programs Environmental Protection Agency 1200 Pennsylvania Avenue, NW Washington, D.C. 20460