

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 8

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Ref: 8P-AR

AUG 1 8 2008

The Honorable Jon Huntsman, Jr. Governor of Utah 300 North State Street Salt Lake City, UT 84114-2220

Dear Governor Huntsman:

Thank you for your recommendations on the status of fine particle pollution throughout Utah.

We have reviewed the December 18, 2007 letter from you submitting Utah's recommendations on air quality designations for the 2006 24-Hour $PM_{2.5}$ standards. We have also reviewed the technical information submitted to support Utah's recommendations. We appreciate the effort your State has made to develop this supporting information. Consistent with the Clean Air Act, this letter is to inform you that the Environmental Protection Agency (EPA) intends to make modifications to Utah's recommended designations and boundaries.

We have enclosed a detailed description of areas where EPA intends to modify your State recommendations, and the basis for such modification. The Executive Director of the Utah Department of Environmental Quality, Mr. Richard Sprott, also will receive a copy of this letter and the enclosures. Should you have additional information that you wish to be considered by EPA in this process, please provide it to us by October 20, 2008.

Fine-particle pollution represents one of the most significant barriers to clean air facing our nation today. Health studies link these tiny particles – about $1/30^{\text{th}}$ the diameter of a human hair – to serious human health problems including aggravated asthma, increased respiratory symptoms like coughing and difficult or painful breathing, chronic bronchitis, decreased lung function, and even premature death in people with heart and lung disease. Fine particle pollution can remain suspended in the air for long periods of time and create public health problems far away from emission sources. Reducing levels of fine-particle (PM_{2.5}) pollution is an important part of our nation's commitment to clean, healthy air.

You should also be aware that EPA is opening a 30-day public comment period on our intended designation decisions. We intend to make final designation decisions for the 2006 24-Hour PM_{2.5} standards by December 18, 2008. If you have any questions, please do not

hesitate to contact me, or your staff may call Catherine Roberts, Particulate Matter Program Coordinator at 303-312-6025. We look forward to a continued dialogue with you as we work together to implement the $PM_{2.5}$ standards.

Sincerely,

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Carol Rushin Acting Regional Administrator

cc: Richard Sprott, Executive Director, Utah Department of Environmental Quality Cheryl Heying, Director, Utah Division of Air Quality

Enclosures (2)



Attachment 1

UTAH and UTAH/IDAHO Area Designations For The 24-Hour Fine Particulate National Ambient Air Quality Standard

Table A.1-1 below identifies the counties in Utah (and Idaho) that EPA intends to designate as not attaining the 2006 24-hour fine particle (PM2.5) standard.¹ A county will be designated as nonattainment if it has an air quality monitor that is violating the standard or if the county is determined to be contributing to the violation of the standard.

	Table A.1-1 Nonattainment Count	ies ²
Area	State Recommended Nonattainment Counties	EPA Intended Nonattainment Counties
Logan UT-ID CBSA	Cache, UT (partial); Franklin, ID (partial)	Cache, UT (partial); Franklin, ID (expanded partial)
Provo-Orem CBSA (Provo)	Utah (partial), UT	Utah (partial), UT
Salt Lake City-Ogden-Clearfield CSA (Salt Lake City)	Davis (all), Salt Lake (all), Weber (partial) – UT	Box Elder (partial), Davis (all), Salt Lake (all), Tooele (partial), Weber (partial) - UT

²Legal descriptions are found Attachments 2 and 3 below.

Attachment 2

EPA Technical Analysis for the Logan UT-ID Core-Based Statistical Area (CBSA)

Pursuant to section 107(d) of the Clean Air Act, EPA must designate as nonattainment those areas that violate the NAAQS and those areas that contribute to violations. This technical analysis for Logan UT-ID CBSA identifies the counties with monitors that violate the 24-hour PM2.5 standard and evaluates the counties that potentially contribute to fine particle concentrations in the area. EPA has evaluated these counties based on the weight of evidence of the following nine factors recommended in EPA guidance and any other relevant information:

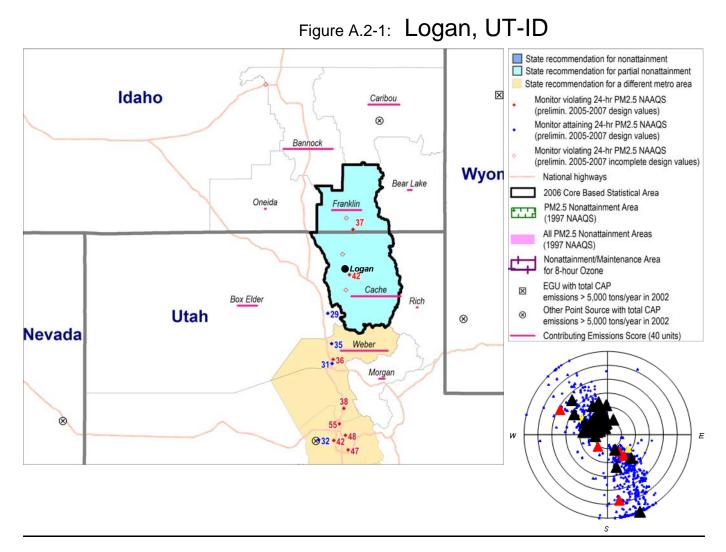
- pollutant emissions
- air quality data
- population density and degree of urbanization
- traffic and commuting patterns
- growth
- meteorology
- geography and topography

- jurisdictional boundaries

- level of control of emissions sources

Figure A.2-1 below is a map of the counties in the area and other relevant information such as the locations and design values of air quality monitors, the metropolitan area boundary, and counties recommended as nonattainment by the State.

¹ EPA designated nonattainment areas for the 1997 fine particle standards in 2005. In 2006, the 24-hour PM2.5 standard was revised from 65 micrograms per cubic meter (average of 98th percentile values for 3 consecutive years) to 35 micrograms per cubic meter; the level of the annual standard for PM2.5 remained unchanged at 15 micrograms per cubic meter (average of annual averages for 3 consecutive years).



In December, 2007 the State of Utah recommended that Cache County (partial) be designated as "nonattainment" for the 2006 24-hour $PM_{2.5}$ standard based on air quality data from 2004-2006. These data are from Federal Reference Method (FRM) and Federal Equivalent Method (FEM) monitors located in the state. (Ref.: Letter from the Governor of Utah to EPA, Region 8 dated December 18, 2007.) In December, 2007 the State of Idaho recommended that Franklin County (partial) be designated as "nonattainment" for the 2006 24-hour $PM_{2.5}$ standard based on air quality data from 2005-2007. These data are from Federal Reference Method (FRM) and Federal Equivalent Method (FEM) monitors located in the state. (Ref.: Letter from the state. (Ref.: Letter from the Governor of Idaho to EPA, Region 10 dated December 14, 2007.)

Air quality monitoring data on the composition of fine particle mass on a national basis are available from the EPA Chemical Speciation Network and the IMPROVE monitoring network. This type of monitoring is not conducted in the Logan, UT-ID CBSA. However, the Utah Division of Air Quality has referenced speciation data, from FRM filters from the Logan monitor, from analyses performed for high $PM_{2.5}$ episode days in January, 2004. The filter analyses results showed a composition on high $PM_{2.5}$ episode days of up to 90% or greater ammonium nitrate (additional OAQPS- prepared speciation data are provided in Appendix 1.A).

Based on EPA's 9-factor analysis described below, EPA believes that part of Cache County, Utah and part of Franklin County, Idaho should be designated nonattainment for the 24-hour $PM_{2.5}$ air-quality standard as part of the Logan UT-ID nonattainment area, based upon currently available information. These counties are listed in the table below.

Table A.2-1 Nonattainment Counties¹

Logan UT-ID	State-Recommended Nonattainment	EPA-Recommended Nonattainment
	Counties	Counties
Utah	Cache (partial)	Cache (partial)
Idaho	Franklin (partial)	Franklin (expanded partial)
¹ Legal descriptions are presented below it	EPA's recommendation	· · · · · · · · · · · · · · · · · · ·

¹Legal descriptions are presented below in EPA's recommendation.

The following is a summary and EPA recommendation, based on the 9-factor analysis (discussed below), for the Logan, UT-ID CBSA. EPA's rationale, information, data, and detailed evaluation are as provided below in the 9-factor analysis.

EPA Recommendation: Single Nonattainment Area vs. Two Nonattainment Areas

As a background, the Logan UT-ID CBSA, also called the Cache Valley, is composed of Cache County, UT and Franklin County, ID. The Cache Valley includes Cache County in Northern Utah and Franklin County in South Eastern Idaho. The Cache Valley is a bowl-shaped valley measuring approximately 60 kilometers north to south and 20 kilometers east to west and almost entirely surrounded by mountain ranges. The Wellsville Mountains lie to the west, and on the east lie the Bear River Mountains; both are northern branches of the Wasatch Range (a more detailed physical description of the area is provided in Factors 6 and 7 below in the following 9-factor analysis.)

In consideration of the portions of Cache County, Utah and Franklin County, ID as described below (with identified Townships) that were proposed for a designation of nonattainment for the $PM_{2.5}$ NAAQS from the Governors of Utah and Idaho (letters dated 12/18/07 and 12/14/07 respectively), and in consideration of information developed in conjunction with the preparation of this 9-factor analysis; EPA Regions 8 and 10 recommend a <u>single</u> Cache Valley $PM_{2.5}$ NAAQS nonattainment area whose boundary encompasses the below described portions of Cache County, UT and Franklin County, ID of the Logan UT-ID CBSA. Refer to the specific descriptions in; "A.) <u>Cache County, Utah</u>", "B.) <u>Franklin County, Idaho</u>", and Figures A.2-2 and A.2-5 below.

In the Governor's 12/18/07 designations recommendations submittal, the State identified a portion of Cache County in the Logan, UT-ID CBSA that should be designated nonattainment for the 2006 $PM_{2.5}$ 24-hour NAAQS. The State of Utah recommended that all of the Cache Valley, within the State, be designated as one distinct area of nonattainment for $PM_{2.5}$. The collection of townships used to define the Cache Valley (Utah portion) has been refined to more precisely define the geophysical boundary to the East. As such, the State proposed that the nonattainment area should include all portions of Cache County west of and including any portion of the following townships located within Utah (see the "Cache Valley Nonattainment Area" in Figure A.2-3 below as excerpted from the State's 12/18/07 designations recommendations submittal):

Township 15 North Range 1 East Township 14 North Range 1 East Township 13 North Range 1 East Township 12 North Range 1 East Township 11 North Range 1 East Township 10 North Range 1 East Township 9 North Range 1 East

B.) Franklin County, Idaho

The State of Idaho, in their recommendation letter dated Dec 14, 2007 stated that the Cache Valley experiences inversions that build from day to day when strong high-pressure systems are present in the region. The average afternoon mixing height during stagnation events is about 5,500 feet (MSL). Therefore, any areas in Franklin County that is higher than 5,500 feet (MSL) in elevation will not contribute to $PM_{2.5}$ concentrations during wintertime inversions.

However, the state asserted that not all areas below 5,500 feet (MSL) were appropriate to be included in the nonattainment area, and further stated that only those with significant emissions and population need be included. The population in Franklin County is clustered in the towns, with the majority located in Preston and Franklin. The townships identified in Figure 21 of the State's submittal (and in Figure A.2-4 below) are those that account for the higher population density and, therefore, emissions. These townships delineate those portions of Franklin County that are appropriate to include in a Franklin County – Cache Valley PM_{2.5} nonattainment area. Left off the boundary were two populated areas of Clifton and Dayton, ID.

Consultation with the State of Idaho indicates that population densities are very low and emissions sources are virtually nonexistent in these two areas.

In the Governor of Idaho's 12/14/07 designations recommendations submittal, the State identified four Townships, for a nonattainment designation for the 2006 PM_{2.5} 24-hour NAAQS, for inclusion in Franklin County, ID portion of the Cache Valley (see Figure A.2-4 below as excerpted from the State of Idaho's 12/14/07 designations recommendations submittal):

Township 15 South Range 39 East Township 16 South Range 38 East Township 16 South Range 39 East Township 16 South Range 40 East

EPA notes there are areas of lesser population density which could potentially have sources that contribute to the monitored violation in Franklin County. These populated areas are essentially within the same airshed with no topographical feature separating them from the violating monitor. EPA proposes inclusion of these additional areas as well into the nonattainment area boundary and recommends that the expanded nonattainment area within the State of Idaho be bounded as follows; Selected Townships, Ranges, Sections, and County boundary lines as described below in consideration and as delineated by the topographical features of the 5500 ft (MSL) contour (see Figure A.2-2 above, and in greater detail as provided in Figure A.2-5 below):

Begin in the bottom left corner (southwest) of the nonattainment area boundary, southwest corner of the PLSS - Boise Meridian, Township 16 South, Range 37 East, Section 25. The boundary then proceeds north to the northwest corner of Township 15 South, Range 37 East, Section 25; then the boundary proceeds west to the southeast corner of Township 15 South, Range 38 East, Section 19; then north to the Franklin County boundary at the northwest corner of Township 13 South, Range 38 East, Section 20. From this point the boundary proceeds east 3.5 sections along the northern border of the county boundary where it then turns south 2 sections, and then proceeds east 5 more sections, and then north 2 sections more. At this point, the boundary leaves the county boundary and proceeds east at the southeast corner of Township 13 South, Range 39 East, Section 14; then the boundary heads north 2 sections to northwest corner of Township 13 South, Range 39 East, Section 7. The boundary then proceeds south 2 sections to the northeast corner of Township 13 South, Range 40 East, Section 20; the boundary then proceeds east 6 sections to the northeast corner of Township 13 South, Range 40 East, Section 10; the boundary then proceeds south 2 sections to the northeast corner of Township 13 South, Range 40 East, Section 10; the boundary then proceeds east 6 sections to the northeast corner of Township 13 South, Range 41 East, Section 19. The boundary then proceeds south 20 sections to the southeast corner of Township 16 South, Range 41 East, Section 30. Finally, the boundary is completed as it proceeds west 20 sections along the southern Idaho state boundary to the southwest corner of the Township 16 South, Range 37 East, Section 25.

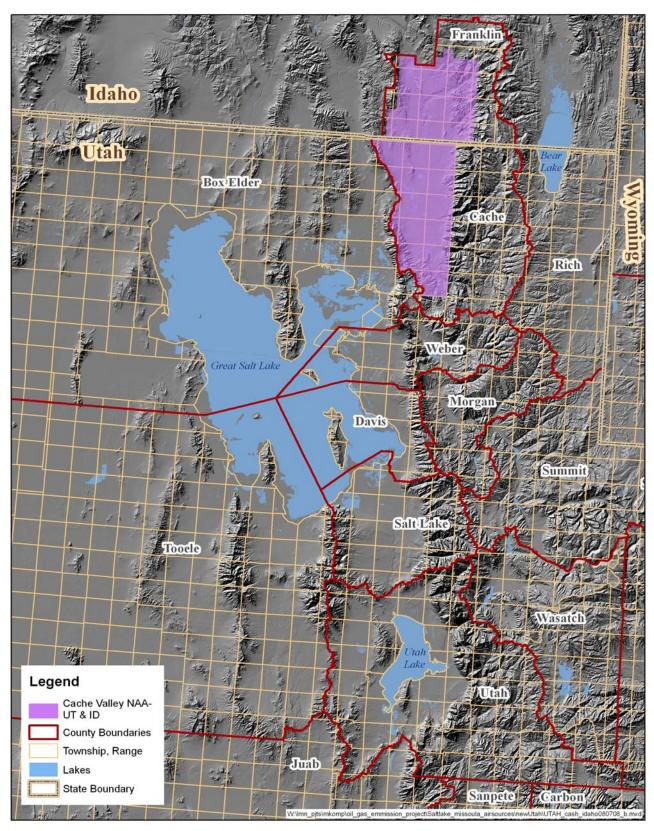


Figure A.2-2: EPA Recommended Cache Valley PM2.5 Nonattainment Area (Cache, Co., UT and Franklin Co., ID.)

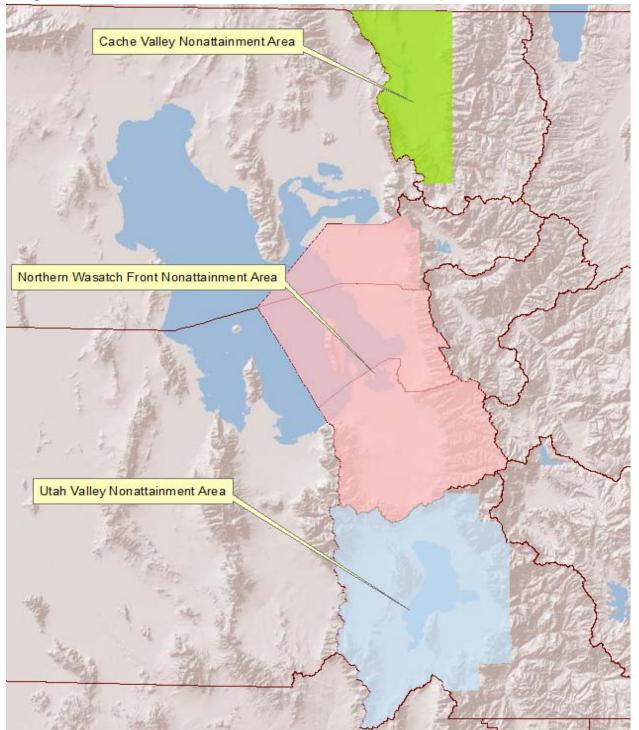


Figure A.2-3: State of Utah Recommended PM2.5 Nonattainment Areas (from the 12/18/07 Governor's submittal)

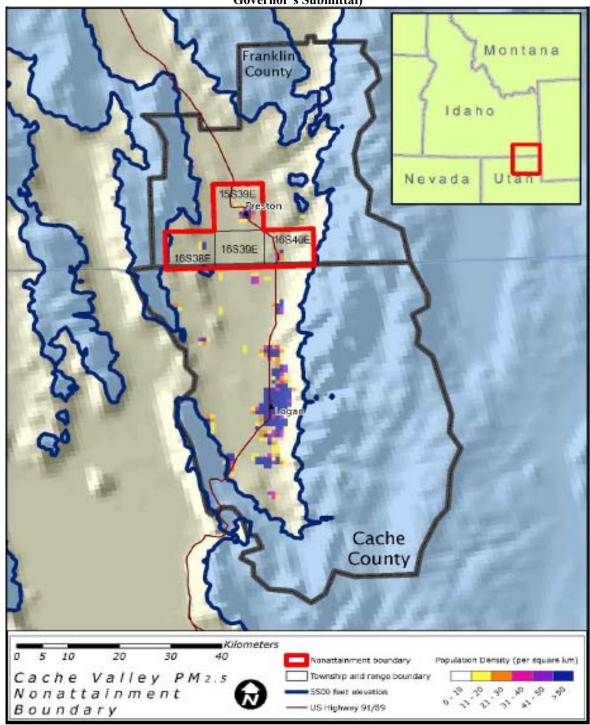


Figure A.2-4: State of Idaho Recommended PM2.5 Franklin County Nonattainment Area (from the 12/14/07 Governor's Submittal)

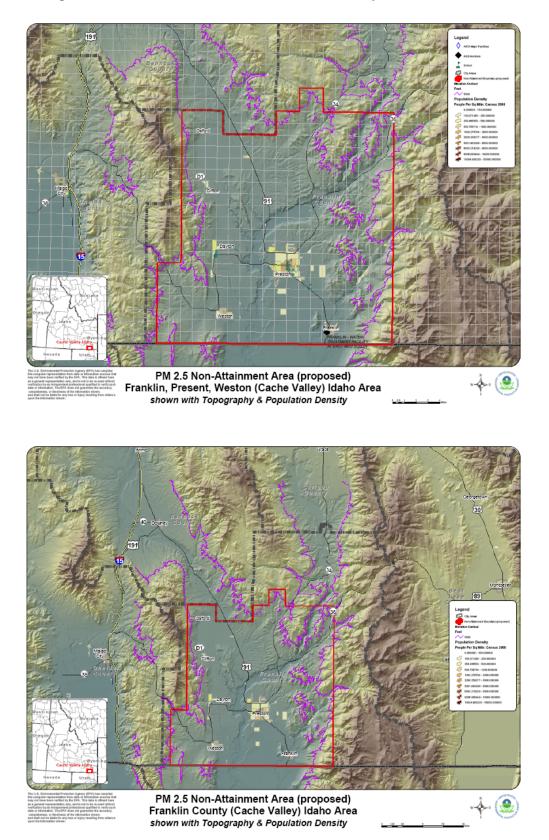


Figure A.2-5: EPA Recommended PM_{2.5} Franklin County Nonattainment Area

EPA 9-Factor Analysis for the Logan, Utah (UT)-Idaho (ID) Core Based Statistical Area (CBSA) for the Designation of Nonattainment Areas for PM_{2.5}

The following is a 9-factor analysis for the Logan, UT-ID CBSA counties that are candidates for nonattainment status for the 2006 24-hour fine particle ($PM_{2.5}$) National Ambient Air Quality Standard (NAAQS). The Logan, UT-ID CBSA, also called the Cache Valley, is composed of Cache County, UT and Franklin County, ID. Adjacent counties to the Logan, UT-ID CBSA include; Box Elder, Morgan, Weber in Utah and Bannock, Bear Lake, Caribou, and Oneida in Idaho. The Cache Valley includes Cache County in Northern Utah and Franklin County in South Eastern Idaho. The Cache Valley is a bowl-shaped valley measuring approximately 60 kilometers north to south and 20 kilometers east to west. The Wellsville Mountains lie to the west, and on the east lie the Bear River Mountains; both are northern branches of the Wasatch Range. This analysis has been completed as a collaborative effort between EPA Regions 8 and 10.

Logan UT-ID CBSA has monitors that, based on 2004-2006 (and preliminary data from 2005-2007) Federal reference method (FRM) and Federal equivalent method (FEM) data in the EPA Air Quality System (AQS), violate the 2006 24-hour $PM_{2.5}$ NAAQS.

The State of Utah recommended that Cache County be designated as nonattainment for the 2006 24-hour PM_{2.5} NAAQS based on the most recent three years of air quality data that was available in December 2007 (for 2004-2006). The State of Idaho also recommended that parts of Franklin County be designated nonattainment based on close correlation between monitors in Franklin County and the Logan, UT monitor. These data are from FRM and FEM monitors within the Governor's December 14, 2007 letter to EPA. Further, for Franklin County, preliminary 2005-2007 data shows a design value in violation of the 2006 24-hour PM_{2.5} standard. The term "nonattainment" means an area is violating the PM_{2.5} NAAQS or is contributing to a violation(s) of the NAAQS.

Factor 1: Emissions data

For this factor, EPA evaluated county level emission data for the following PM_{2.5} components and precursor pollutants: "PM_{2.5} emissions total," "PM_{2.5} emissions carbon," "PM_{2.5} emissions other," "SO₂," "NO_x," "VOCs," and "NH₃." "PM_{2.5} emissions total" represents direct emissions of PM_{2.5} and includes: "PM_{2.5} emissions carbon," "PM_{2.5} emissions other", primary sulfate (SO₄), and primary nitrate. (Although primary sulfate and primary nitrate, which are emitted directly from stacks rather than forming in atmospheric reactions with SO₂ and NO_x, are part of "PM_{2.5} emissions total," they are not shown in Table A.2-2 below as separate items). "PM_{2.5} emissions carbon" represents the sum of organic carbon (OC) and elemental carbon (EC) emissions, and "PM_{2.5} emissions other" represents other inorganic particles (crustal). Emissions of SO₂ and NO_x, which are precursors of the secondary PM_{2.5} components sulfate and nitrate, are also considered. VOCs (volatile organic compounds) and NH₃ (ammonia) are also potential PM_{2.5} precursors and are included for consideration.

Emissions data were derived from the 2005 National Emissions Inventory (NEI), version 1. See http://www.epa.gov/ttn/naaqs/pm/pm25_2006_techinfo.html.

EPA also considered the Contributing Emissions Score (CES) for each county. The CES is a metric that takes into consideration emissions data, meteorological data, and air quality monitoring information to provide a relative ranking of counties in and near an area. Note that this metric is not the exclusive way for consideration of data for these factors. A summary of the CES is included in Attachment 4, and a more detailed description can be found at http://www.epa.gov/ttn/naaqs/pm/pm25_2006_techinfo.html#C.

Table A.2-2 shows emissions of $PM_{2.5}$ and precursor pollutants components (given in tons per year) and the CES for violating and potentially contributing counties in the Logan UT-ID CBSA.

Table A.2-2: Emissions Data

Note: Emission data are from EPA's 2005 NEI and are provided by EPA-OAQPS. CES figures are as provided by EPA-OAQPS.

County	State Recommends Nonattainment	CES	PM2.5 emissions - total (tpy)	PM2.5 emissions – carbon (tpy)	PM2.5 emissions other (tpy)	SO ₂ emission s (tpy)	NO _x emissio ns (tpy	VOC emissions (tpy)	NH3 emissions (tpy)
Cache, UT	Yes (partial)	100	709	263	445	238	3,833	5,305	1,957
Franklin, ID	Yes (partial)	59	447	134	313	57	851	2,290	1,221
Bannock, ID	No	100	7,667	4,623	3,043	673	4,839	24,792	1,908
Weber. UT	Yes (partial)	95	896	374	521	356	6,951	9,317	774
Caribou, ID	No	63	4,176	1,551	2,624	12,646	2,869	5,064	1,381
Box Elder, UT	No	39	1,269	435	834	345	5,210	6,720	1,972

Based on emission levels and CES values, Cache County, Utah and Franklin County, Idaho are candidates for a 24-hour PM_{2.5} nonattainment designation. We note that Bannock County, Idaho has substantial emission levels and CES value; however, it is both meteorologically and topographically separated from the Cache Valley area (see Factors 6 and 7 below for further information.)

Factor 2: Air quality data

This factor considers the 24-hour $PM_{2.5}$ design values (in $\mu g/m^3$) for air-quality monitors in counties in the Logan, UT-ID CBSA based on data for the 2005-2007 period. A monitor's design value (DV) indicates whether that monitor attains a specified air-quality standard. The 24-hour $PM_{2.5}$ standards are met when the 3-year average of a monitor's 98th percentile values are 35 $\mu g/m^3$ or less. A design value is only valid if minimum data completeness criteria are met.

 $PM_{2.5}$ Design Values (in µg/m³) for the three-year periods from 2004 to 2006 and 2005-2007 are given in Table A.2-3 below for Cache and Franklin Counties in the Logan, UT-ID CBSA. As shown in Table A.2-3 below, the 2004 to 2006 data for the ambient air quality monitor in Cache County, UT shows a violation of the 24-hour $PM_{2.5}$ NAAQS. In addition, the 2005 to 2007 data from the ambient air quality monitors in both Cache County, UT and Franklin County, ID show a violation of the 24hour $PM_{2.5}$ NAAQS. Therefore, Cache County, Utah and Franklin County, Idaho are included in the Cache Valley nonattainment area. However, the absence of a violating monitor alone is not sufficient reason to eliminate counties as candidates for nonattainment status. Each county has been evaluated based on the weight of evidence of the nine factors and other relevant information.

Area	State Recommended Nonattainment?	2004 – 2006 Data μg/m ³	2005 – 2007 Data μg/m ³
Logan, UT-ID CBSA			
Cache County, UT	Yes (partial)	63	40
Franklin County, ID	Yes (partial)	Insufficient data	37

For areas in Table A.2-2 above; we note that Bannock County has DV's in the high 20's and there are no monitors in Caribou County. We also note that all these monitors are properly located based on EPA's Network Siting criteria² and have collected valid data. EPA has evaluated information, through this 9-factor analysis, from the counties surrounding Franklin County (in the Idaho side of the Cache Valley.) Based on this evaluation and in consideration that; (1) these counties do not contain

² Guidance For Network Design and Optimum Site Exposure For PM2.5 And PM10: EPA-454/R-99-022, December 1997 and 71 FR 61236-61328, October 17, 2006.

violating monitors and (2) that Franklin County is essentially topographically separate as it is almost entirely surrounded by mountain ranges. EPA has concluded that it is very unlikely that these surrounding counties are contributing to violations in Franklin County. From the Utah side of the Cache Valley, counties with high CES's for 2004-2006 and 2005-2007; Weber County has a DV of 40 and 36 respectively, and Box Elder has a DV for the same years of 35 and 29. All the above values are in units of μ g/m³.

Factor 3: Population density and degree of urbanization (including commercial development)

Table A.2-4 below shows information regarding population and population density. Figure A.2-6 below depicts year 2000 census population density and shows the degree of urbanization in the Cache Valley and along the Wasatch Front area. Population data give an indication of whether it is likely that population-based emissions might contribute to violations of the 24-hour PM2.5 standards

Franklin County and the Cache Valley are part of the Logan core based statistical area (CBSA). The majority of the population of Franklin County is in small towns. The two largest Idaho towns in the Cache Valley are Preston, with a 2006 population of 5,089, and Franklin, with 672 residents. The population densities in Franklin County are very low as seen in the table below. The State of Idaho mentions that commercial development in Franklin County has been and is anticipated to be insignificant as a source of emissions.

For the Cache County, Utah area of the Logan CBSA, the population and employment center of the area is Logan City, which is home to more than half the county's population (approx. 45,513 for 2004.) Cities and towns within Cache County and the Cache Metropolitan Planning Organization (CMPO) are Hyde Park, Hyrum, Millville, Nibley, Logan, North Logan, Providence, River Heights, Smithfield, and Wellsville. The economy of the area has historically been agricultural, in addition to a large component of both Cache County and Logan City employment which is the Utah State University with approximately 6,000 employees. Proportionally, Logan has about 53 percent of the CMPO's population and about 70 percent of the employment. While cities like Smithfield and Providence have thousands of residents, they have far fewer jobs indicating that many of the residents of the CAPO area commute to work in Logan from their homes in other cities. (Source for the above information is the CMPO 2030 Regional Transportation Plan.)

Area Logan, UT-ID CBSA	State Recommended Nonattainment	2005 Population	2005 Population Density (pop/sq mi)
Cache, UT	Yes (partial)	$102,477^1$	84 ³
Franklin, ID	Yes (partial)	$12,410^2$	19 ⁴

Table A.2-4: Population

¹All figures are as provided by Utah with the Governor's 12/18/07 designations recommendations submittal. ² All figures are as provided by Idaho with the Governor's 12/14/07 designations recommendations submittal.

³Source: EPA OAQPS

⁴Pop/sq mi figures converted from pop/sq km.

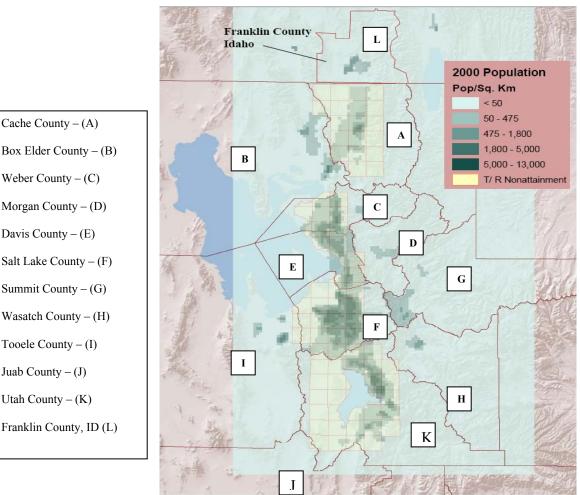


Figure A.2-6: 2000 Population Density with Counties, Topography, and an Overlay of Townships

Base Figure and Data from Utah's 12/18/07 designations recommendation submittal.

From Figure A.2-6 above, and as described above, EPA has concluded that portions of Cache County ("A") and portions of Franklin County ("L") should be included in the Cache Valley nonattainment area.

Factor 4: Traffic and commuting patterns

Juab County – (J)

Utah County - (K)

Data as presented in Table A.2-5 below for the two candidate counties (Cache, UT-partial and Franklin, ID-partial) display vehicle miles traveled and the number of commuters in-county and out of each county.

Table A.2-5:	Traffic and	Commuting fo	r the Logan,	UT-ID CBSA
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County	State Recommended Nonattainment	2005 VMT (Millions Annually)	Commuting within County (no.)	Commuting to other Counties (no.)	Commuting to other Counties (% of total.)
Cache, UT	Yes (partial)	911 ¹	39235 ³	4086 ³	10.4%
Franklin, ID	Yes (partial)	190 ²	2852 ²	1897 ²	66.5%

¹ The 2005 VMT figure is from the Utah Department of Transportation (see Appendix 1.A.3)

² Figures for Franklin County are as provided from the Governor of Idaho's 12/14/07 designations recommendations submittal to EPA Region 10.

³ Source: U.S. Census Bureau, "Journey to Work" data for 2000, Internet release date of July 25, 2003.

(http://www.census.gov/population/www/cen2000/commuting.html) Refer to Appendix 1.A, Table Appendix 1.A-2 for a full break-out of the commuting figures.

For this factor, the percentage of commuters going from Franklin, ID to Cache, Utah is 66.5% which is a much greater number as compared to the percentage of 10.4% commuting in the opposite direction. It is evident from the data that very few commuters commute to and from Franklin County with the exception of Cache County, UT, which supports the State Of Idaho's assertion of Franklin County being a bedroom community for people working in Cache County. EPA believes that traffic related emissions contribute to PM_{2.5} levels based on the level of traffic and commuting between Franklin and Cache Counties, and is likely to be an increasing contributor to PM2.5 exceedances in this region. However, for the State of Idaho these factors of population growth, VMT, and commute patterns do not indicate the need to consider additional counties for nonattainment designation.

Unless otherwise noted, the 2005 VMT data used for Table A.2-5 above has been derived using methodology similar to that described in "Documentation for the final 2002 Mobile National Emissions Inventory, Version 3, September 2007", prepared for the Emission Inventory Group, U.S. EPA. This document may be found at:

http://ftp.epa.gov/EmisInventory/2002finalnei/documentation/mobile/2002_mobile_nei_version_3_report_092807.pdf These 2005 VMT data were taken from documentation which is still draft, but which should be released in 2008.

Factor 5: Growth rates and patterns

This factor looks at expected population and VMT from 2000 to 2005, as well as patterns of population and VMT growth beyond to 2015. A County with rapid population or VMT growth is generally an integral part of an urban area and is likely to be contributing to fine particulate concentrations in the area.

Table A.2-6 and Table A.2-7 below provide information with respect to two aspects of predicted growth; population growth (current data from 2000 and 2005 and projected growth to 2010 and 2015), and vehicle miles traveled, or VMT, (current data for 2005 and projected growth to 2010 and 2015). This information is for Cache County, UT and Franklin County, ID in the Logan, UT-ID CBSA.

Note for Table A.2-6 (Projected Population Growth); the "% Change" figures represent the percent change from 2000 to 2005, 2005 to 2010, and 2005 to 2015. Note for Table A.2-7 (Projected VMT Growth); the "% Change" figures represent the percent change from 2005 to 2010 and 2005 to 2015. (Refer to Appendix 1.A.3 for a further description regarding how the data for Table A.2-6 and Table A.2-7 below were prepared.)

County	2000	% Change	2005	2010	% Change	2015	% Change
	2000	, e chunge			, e chunge		, e chunge
Cache, UT ¹	91,897	11.5%	102,477	114,304	11.5%	130,375	27.2%
Franklin, ID ²	11,329	9.5%	12,410	13651	10%	15016	21.0%

Table A.2-6: Projected Population Growth for the Logan, UT-ID CBSA

¹ All figures are as provided by Utah with the Governor's 12/18/07 designations recommendations submittal.

² EPA Region 10 assume an average 1.75% per year based on US Census Data projections for ID and increasing for the growth of the Logan area to 2%.

Table A.2-7: Projected VMT Growth for the Logan, UT-ID CBSA VMT (millions annually)

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County	2005	% Change	2010	% Change	2015
Cache, UT	911 ¹	14.8%	1046 ²	28.4%	1170 ²
Franklin, ID	190	10%	209 ³	21%	230^{3}

¹ The 2005 VMT figure is from the Utah Department of Transportation (see Appendix 1.A.3.)

² As the State of Utah's 12/18/07 designations recommendations submittal did not contain any VMT data for 2000, 2005 or any other years, EPA used the UDOT VMT data and performed a regression analysis in order to project VMT figures for future years out to 2015. See Appendix 1.A.3, section "**b.**) VMT Growth Estimates" for the discussion of how these projected VMT figures were derived.

³The State of Idaho's 12/14/07 designations recommendations submittal did not contain any VMT data beyond 2005. EPA used the projected estimated population changes as a surrogate factor for estimating future VMT figures (see Appendix 1.A.3 for further information.)

The Idaho portion of the Cache Valley is not a highly populated area. From 2000 to 2005, the Idaho side of the Cache Valley experienced a 9.5% increase in population, to a total of 12,410 persons, while the Utah side of the Cache Valley, which is more urbanized, experienced an 11.5% increase in population, to 102,477. These figures are consistent with state averages for the State of Utah, which at 14.2% and the State of Idaho at 13.3% are in a high growth region of the nation. Services have been identified as one of the fast growing sectors of the economy in Logan, and the growth in Logan has spurred growth in Franklin also. With respect to Cache County, based on the information provided in Table A.2-6 above, Cache County projects a 11.5%

increase in population growth from 2005-2010 and a 27.2% increase in population growth from 2005-2015. Table A.2-7 also shows an estimated increase in VMT of 28.4% from 2005-2015.

In the Governor of Idaho's 12/14/07 designations recommendations submittal, the State identified only four Townships, for a nonattainment designation for the 2006 PM_{2.5} 24-hour NAAQS, for inclusion in Franklin County, ID portion of the Cache Valley (see Figure A.2-4 above as excerpted from the State of Idaho's 12/14/07 designations recommendations submittal).

EPA notes there are areas of lesser population density which could potentially have sources that contribute to the monitored violation in Franklin County. These populated areas are essentially within the same airshed with no topographical feature separating them from the violating monitor. This is why EPA has proposed inclusion of these additional areas as well into the nonattainment area boundary and has recommended that the expanded nonattainment area within Franklin County be bounded by the selected Townships identified above in our single nonattainment area recommendation discussion.

Factor 6: Meteorology (weather / transport patterns)

For this factor, EPA considered data from National Weather Service instruments in the area. Wind direction and wind speed data for 2004-2006 were analyzed, with an emphasis on "high $PM_{2.5}$ days" for each of two seasons (an October-April "cold" season and a May-September "warm" season). These high days are defined as days where any FRM or FEM air quality monitors had 24-hour $PM_{2.5}$ concentrations above 95% on a frequency distribution curve of $PM_{2.5}$ 24-hour values

For each air quality monitoring site, EPA developed a "pollution rose" to understand the prevailing wind direction and wind speed on the days with highest fine particle concentrations. The pollution rose figures identify 24-hour PM2.5 values by color; days exceeding 35 ug/m3 are denoted with a red or black icon (see Appendix 1.B for the pollution rose figures.) A dot indicates the day occurred in the warm season; a triangle indicates the day occurred in the cool season. The center of the figure indicates the location of the air quality monitoring site, and the location of the icon in relation to the center indicates the direction from which the wind was blowing on that day. An icon that is close to the center indicates a low average wind speed on that day. Higher wind speeds are indicated when the icon is further away from the center. We also note that the meteorology factor is also considered in each county's Contributing Emissions Score (CES) because the method for deriving this metric included an analysis of trajectories of air masses for high PM_{2.5} days.

EPA's review of the meteorology for the Logan UT-ID CBSA included wind direction, speed, and pollution roses data indicate that $PM_{2.5}$ emissions during high $PM_{2.5}$ days in 2004-2006 showed that the highest concentrations were with light winds from the NW and SE directions and, as anticipated, also showed the highest monitored values with light wind speeds typically four miles per hour or less. The wind rose data with monitored $PM_{2.5}$ pollution concentration data that were reviewed by EPA are included in Appendix 1.B. We note that the wind / pollution roses included in Appendix 1.B. indicate that for Cache County, meteorological data are used from the Salt Lake City International Airport (SLCI) and for Franklin County, meteorological data are used from the Pocatello Regional Airport.

The Governor of Idaho's $12/14/07 \text{ PM}_{2.5}$ designations recommendations submittal contained a substantially more in-depth meteorology discussion for the Cache Valley than did the Governor of Utah's 12/18/07 submittal. EPA has excerpted the majority of the Idaho DEQ meteorology discussion, which appears below, and incorporated it into our 9-factor analysis.

"The Cache Valley experiences air stagnation events in the wintertime. During these periods, the stable layer above the ground is much deeper than a typical nocturnal inversion. Cold air is trapped in the basins, and the air mass stabilizes as high pressure aloft overtakes the region. Under such circumstances, a prolonged strong inversion layer (or layers) limits the vertical mixing, trapping local pollutants in a thin layer against the valley floor. During episodes such as this, emissions increase because more home heating occurs due to the cold temperatures. The low sun angle, short length of the days during winter months, and strong likelihood of snow cover to reflect the solar radiation are all factors that limit daytime surface heating and aggravate the situation. As a result, some inversions may not break for many days. A study of deep stable layers (DSLs) in western air basins (Wolyn and McKee, 1989) revealed that DSLs can cause the stagnation of cold air in basins. In other words, only light winds occur at the surface, even if moderately strong winds aloft are present, and restriction of the growth of daytime convective boundary layers occurs. The Idaho DEQ analyzed DSLs in the Treasure Valley and found high correlation between DSLs and particulate levels in the area. Salt Lake City was found to have a high frequency of DSL occurrence, averaging about 12 days per year in the period from 1959-1983 (Wolyn and McKee, 1989). The Cache Valley is most likely under the same stagnation conditions as the Salt Lake City area during most of these periods. Figure A.2-7, which is from a Utah State University inversion study (Martin, 2006), provides an excellent example of correlation between the PM_{2.5} concentration levels and the evolution of the stable layer over the Cache Valley. In Figure A.2-7, blue represents cold air and red indicates warmer air. The

solid yellow line represents the ambient $PM_{2.5}$ concentration as measured at the Logan monitoring site. The dotted green line represents the 1997 $PM_{2.5}$ NAAQS.

From January 9 through January 17, 2004, the cold air pool strengthened and deepened each day, eventually reaching a depth of about 5,500 feet (approximate MSL) on January 15 when the $PM_{2.5}$ concentrations peaked. The $PM_{2.5}$ concentration levels rose steadily as trapped pollutants accumulated from each day to the next. Under this type of stagnation condition, the pollutants may quickly build, especially in areas like the Cache Valley where airflow is greatly restricted by terrain. Figure A.2-8, also taken from the Utah State University inversion study (Martin, 2006), provides an example of inverted temperature profiles in the Cache Valley during the January 2004 extended stagnation episode. During the period from January 1 to January 17, 2004, as shown in the figure, a strong inversion about 1,500 feet thick persistently occupied the area. This can be seen in Figure A.2-7 below when the highest $PM_{2.5}$ concentration of 132.7 μ g/m³ was observed at Logan, Utah on January 15, 2004. The strong, deep, stable layer persisted through the entire period, even in the afternoon hours (12 noon and 3 pm) when the base of the inversion rose to an average 5,500 feet (approximate MSL) or about 1,500 ft. above ground level. The average 24-hour PM_{2.5} concentration observed at the Franklin monitor during this same period was 39.0 μ g/m³, with the highest 24-hour ocncentration of 82.6 μ g/m³ occurring on January 17, 2005. Thus, it appears that the afternoon mixing height during stagnation episodes (at approximately 5,500 feet MSL) is the controlling factor in accumulating pollutants from day to day."

Based on the information provided above and as further expanded upon in the discussion of topography in Factor 7 below, EPA has concluded, along with both the States of Utah and Idaho, that the inversions that produce the high concentrations of $PM_{2.5}$ in the Logan UT-ID CBSA are confined to the lower Valley areas and are below the elevated, mountainous terrain areas of both Cache and Franklin Counties.

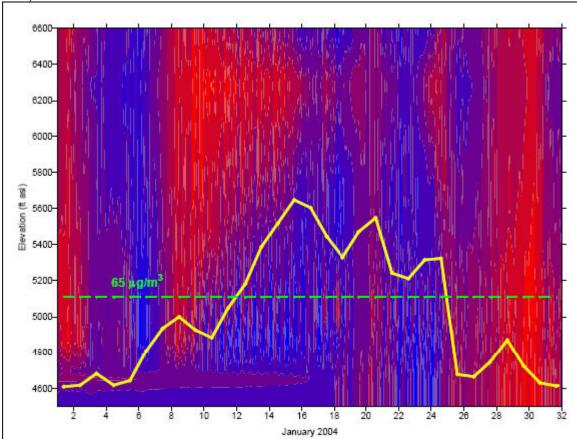
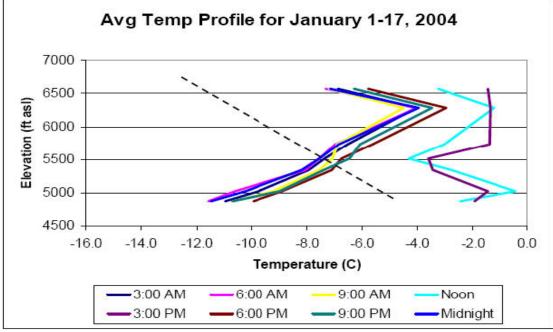


Figure A.2-7: (From Idaho DEQ) January 2004 temperature contour map with PM2.5 concentration (yellow); 1997 PM_{2.5} National Ambient Air Quality Standard (green); blue represents cold air, and red indicates warmer air. (Martin, 2006)

Figure A.2-8: (From Idaho DEQ) Average temperature profiles in Cache Valley during January 1 - 17, 2004 (Martin, 2006)



Factor 7: Geography /topography (mountain ranges or other air basin boundaries)

The geography/topography analysis looks at physical features of the land that might have an effect on the airshed and, therefore, on the distribution of $PM_{2.5}$ over the Logan UT-ID CBSA. We note that episodes of high $PM_{2.5}$ concentrations in the Cache Valley are characterized by stagnant air masses during the winter season. As discussed above in Factor 6, both Utah and Idaho have indicated there will typically be a low mixing height acting as a lid over the air mass; preventing it from dispersing into the upper atmosphere. Thus, the high terrain areas surrounding the air mass and exceeding the mixing height act to essentially define its boundaries.

Cache County encompasses the Cache Valley near the northern border of Utah and extends into Franklin County in southern Idaho. This is an isolated valley, almost completely encircled by mountainous terrain. It is primarily an agricultural community; but as indicated by UDAQ, perhaps includes just the necessary mix of agricultural and urban emissions to produce abundant quantities of secondary particulate matter. Again, the mountainous topography serves to trap these emissions and the $PM_{2.5}$ for days on end during the very strong temperature inversions that occur here.

The Governor of Utah's 12/18/07 recommendations submittal indicated that the topography allows for a description of the area surrounding monitors for which the ambient air quality data is truly representative. The State of Utah also noted that concentrations of PM_{2.5} are relatively uniform throughout a given area under these conditions. A topographical depiction of the Cache Valley, with monitor locations, is provided in Figure A.2-9 below with a topographic photo of the Cache Valley in Figure A.2-10.

The most prominent features to observe in Figures A.2-9 and A.2-10 are; (1) the eastern boundary of the Cache Valley which is composed of the Wasatch-Cache National Forest, the Bear River Mountain Range, and Monte Cristo Mountain Range, and (2) the western boundary which is composed of the northern section of the Wasatch Mountain Range and the Wellsville Mountain Range. As indicated in the Governor of Idaho's 12/18/07 recommendations, the mountains to the east of the Cache Valley rise to approximately 8,300 feet MSL and the mountains to the west of the Cache Valley rise to approximately 9,900 feet MSL. However, the valley floor only ranges in altitude from approximately 4,500 feet MSL to 5,200 feet MSL from south to north respectively.

The highway mountain passes near the southern Cache Valley (Utah) are West Highway 30 whose summit is approximately 4,900 feet MSL and South Highway 89 whose summit is approximately 5,900 feet MSL. The Wellsville Mountains, Bear River Mountains, and northern Wasatch mountains converge in southern Cache County to form a topographical barrier between the Cache Valley and other adjacent counties such as Box Elder and Weber. The main highways in Franklin County are highways 91 and 36 located in the lower areas of the Cache Valley. As with the southern area of the Cache Valley, the mountain ranges of the northern area of the Cache Valley, bordering the eastern and western portions of Franklin County, effectively meteorologically isolate Franklin County from Bannock, Bear Lake, Caribou, and Oneida Counties.

Not only does the topography of the Cache Valley act as a barrier to air movement during the conditions which lead to elevated concentrations of fine particulate, it also has acted as the primary factor in determining where the population is located. In other words, the low-lying valleys which trap air during winter-time temperature inversions are also the regions within which people chose to live. These populations produce the emissions which lead to fine particulate formation under the conditions described above.

By contrast, much of the area within the affected counties is above the mixing height, and would therefore not experience the high concentrations of $PM_{2.5}$ produced in the low lying valleys. Therefore, EPA concurs with the State of Utah that the topography, when considered alongside the predominant meteorology described above in Factor 6, suggests that these areas of high terrain need not be included in a description of the nonattainment areas. This conclusion would apply to eastern Cache County. EPA is in agreement with Utah in designating those areas, described by applicable Townships that lie in the Cache Valley floor east of the Bear River Mountains and Wasatch-Cache National Forest and up to the western boundary of Cache County be designated as nonattainment.

With respect to Franklin County, the State of Idaho indicated that the average afternoon mixing height during stagnation events is about 5,500 feet (MSL). Therefore, the State asserted that any areas in Franklin County that are higher than 5,500 feet (MSL) in elevation will not contribute to $PM_{2.5}$ concentrations during wintertime inversions. However, the State also noted that not all areas below 5,500 feet (MSL) are appropriate to be included in the nonattainment area and indicated that only those areas with significant emissions and population should be included. The population in Franklin County is clustered in the towns, with the majority located in Preston and Franklin. The townships identified by the State in Figure A.2-4 above, are those that account for the higher population density. However, EPA has also examined the area and finds areas of lesser population density which

could potentially have sources that contribute to the monitored violation. These populated areas are essentially within the same airshed with no topographical feature separating them from the violating monitor. EPA proposes inclusion of these areas as well into the nonattainment boundary and recommends than the nonattainment area, within the State of Idaho, be bounded to the North, East, and West of Franklin by the topographical features of the 5500 ft (MSL) contour, and to the South by the Franklin County border (see Figure A.2-2 and Figure A.2-5 above).

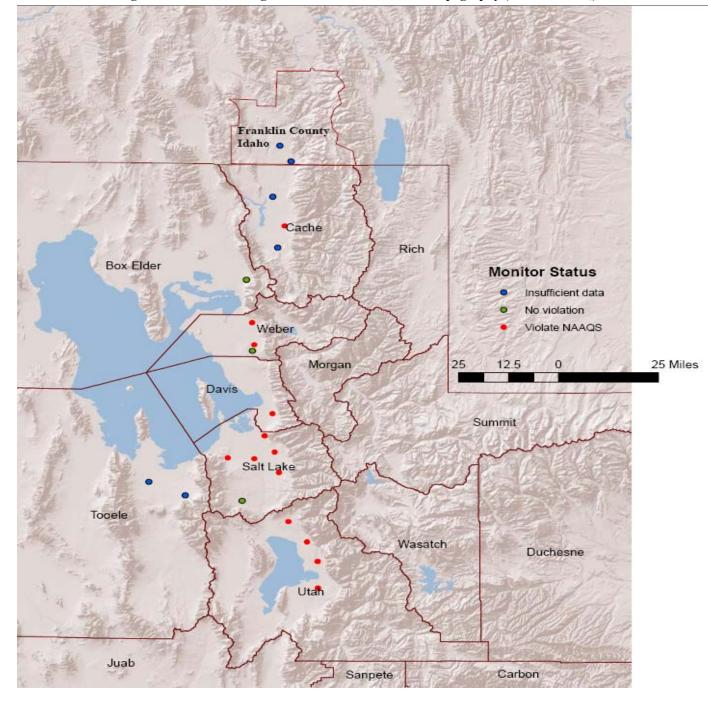






Figure A.2-10: Photo - Counties and Topography (source: Google EarthTM)

Factor 8: Jurisdictional boundaries (e.g., existing PM and ozone areas)

In evaluating the jurisdictional boundary factor, consideration should be given to existing boundaries and organizations that may facilitate air quality planning and the implementation of control measures to attain the standard. Areas designated as nonattainment (e.g. for PM2.5 or 8-hour ozone standard) represent important boundaries for state air quality planning.

As the Logan UT-ID CBSA does not have any existing PM or ozone nonattainment area designations, EPA's analysis of jurisdictional boundaries considered the planning and organizational structure of the Logan, UT-ID CBSA to determine if the implementation of controls in a nonattainment area can be carried out in a cohesive manner.

EPA Region 8 is satisfied that the UDAQ, Cache County, the City of Logan, and the Cache MPO have the necessary legal authorities to develop and implement appropriate control measures to address the PM_{2.5} nonattainment issues facing this area. EPA also notes that the State indicated, in the Governor of Utah's 12/18/07 designations recommendations submittal, that a nonattainment area boundary that is less than the entire county would not preclude control strategies such as motor vehicle inspection and maintenance (I/M) or wood burning controls from the outlying areas of a county that were not included in the actual nonattainment area boundary.

EPA Region 10 is also satisfied that the State of Idaho has the necessary legal authorities to develop and implement appropriate control measures to address the $PM_{2.5}$ nonattainment in Franklin County, ID.

Factor 9: Level of control of emission sources

This factor considers emission controls currently implemented for major sources in an area. The emission estimates that were prepared by EPA and appear in Table A.2-2 (under Factor 1) would typically include any control strategies implemented by states in an area before 2005 that may influence emissions of any component of PM_{2.5} emissions (i.e., total carbon, SO₂, NOx, and crustal PM_{2.5}). However, since there are no large point sources located in the Cache Valley area the level of control was not of concern for designation of the nonattainment area.

EPA does note that in 2004 the Bear River Health Department created the Cache Valley Air Quality Task Force with representatives from both Utah and Idaho to help address air pollution in the Cache Valley. The Task Force has solicited voluntary emission reductions from drivers, active in public outreach and education, and has been a source of information, regarding air pollution and especially PM_{2.5}, for residents of the Cache Valley in both Cache County and Franklin County. With the first-time development of a nonattainment SIP revision for Cache County, the control of emissions will utilize the State of Utah's Air Quality Rules (http://www.rules.utah.gov/publicat/code/r307/r307.htm) which involve emissions inventories, control measures, permitting, and compliance.

As indicated in the Governor's 12/14/07 designations recommendations submittal, the Idaho DEQ indicates there are no major industrial sources in Franklin County and that direct and precursor PM_{2.5} emissions are from vehicles (tailpipe and fugitive road dust), residential woodburning, and agriculture (feedlot and dairy ammonia.) The Idaho DEQ also indicated that it is beginning to evaluate emission reduction controls for woodstoves and vehicles.

EPA notes that necessary emission controls and, if applicable, permit limits will have to be established by both States, in order to meet Federal requirements, so as to be able to demonstrate attainment of the 24-hour PM_{2.5} NAAQS.

(continued)

UTAH and UTAH/IDAHO Area Designations For The 24-Hour Fine Particulate National Ambient Air Quality Standard

The table below identifies the counties in Utah (and Idaho) that EPA intends to designate as not attaining the 2006 24-hour fine particle ($PM_{2.5}$) standard.³ A county will be designated as nonattainment if it has an air quality monitor that is violating the standard or if the county is determined to be contributing to the violation of the standard.

	Table A.1-1 Nonattainment Counti	ies ²
Area	State Recommended Nonattainment Counties	EPA Intended Nonattainment Counties
Logan UT-ID CBSA	Cache, UT (partial); Franklin, ID (partial)	Cache, UT (partial); Franklin, ID (partial)
Provo-Orem CBSA (Provo)	Utah (partial), UT	Utah (partial), UT
Salt Lake City-Ogden-Clearfield CSA (Salt Lake City)	Davis (all), Salt Lake (all), Weber (partial) - UT	Box Elder (partial), Davis (all), Salt Lake (all), Tooele (partial), Weber (partial) - UT

²Legal descriptions are found at the end of each 9-factor analysis.

Attachment 3

<u>EPA Technical Analysis for the Salt Lake City-Ogden-Clearfield Combined Statistical Area (CSA) and for the Provo-Orem Core Based Statistical Area (CBSA)</u>

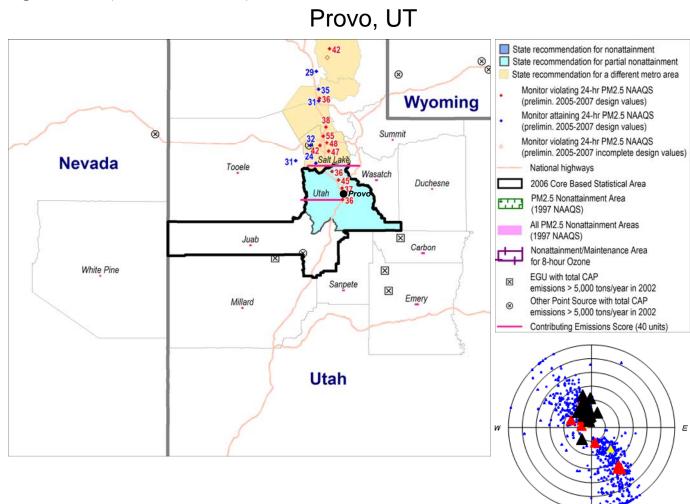
Pursuant to section 107(d) of the Clean Air Act, EPA must designate as nonattainment those areas that violate the NAAQS and those areas that contribute to violations. This technical analysis is for the Salt Lake City-Ogden-Clearfield CSA and the Provo-Orem Core Based Statistical Area CBSA. This analysis identifies the counties with monitors that violate the 24-hour $PM_{2.5}$ standard and evaluates the counties that potentially contribute to fine particle concentrations in the area. EPA has evaluated these counties based on the weight of evidence of the following nine factors recommended in EPA guidance and any other relevant information:

- pollutant emissions
- air quality data
- population density and degree of urbanization
- traffic and commuting patterns
- growth
- meteorology
- geography and topography
- jurisdictional boundaries
- level of control of emissions sources

Figure A.3-1 (Provo-Orem CBSA) and Figure A.3-2 (Salt Lake City-Ogden-Clearfield CSA) below area maps of the counties in the area and other relevant information such as the locations and design values of air quality monitors, the metropolitan area boundary, and counties recommended as nonattainment by the State.

³ EPA designated nonattainment areas for the 1997 fine particle standards in 2005. In 2006, the 24-hour PM2.5 standard was revised from 65 micrograms per cubic meter (average of 98th percentile values for 3 consecutive years) to 35 micrograms per cubic meter; the level of the annual standard for PM2.5 remained unchanged at 15 micrograms per cubic meter (average of annual averages for 3 consecutive years).

Figure A.3-1: (Provo-Orem CBSA)



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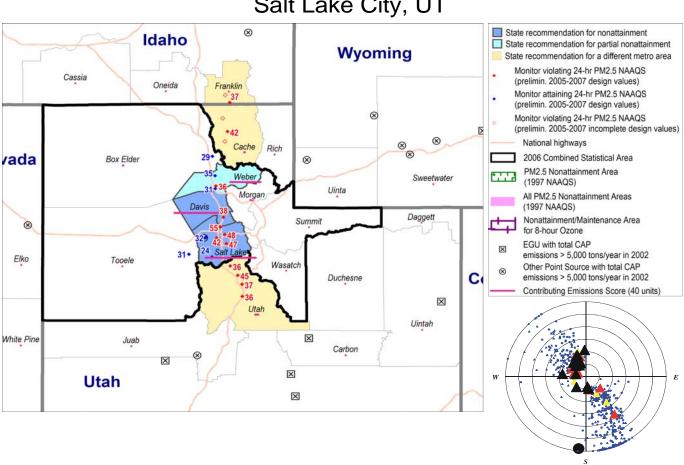


Figure A.3-2: (Salt Lake City-Ogden-Clearfield CSA) Salt Lake City, UT

In December, 2007 the State of Utah recommended that Davis County, Salt Lake County, Utah County (partial), and Weber County (partial) be designated as "nonattainment" for the 2006 24-hour $PM_{2.5}$ standard based on air quality data from 2004-2006. These data are from Federal Reference Method (FRM) and Federal Equivalent Method (FEM) monitors located in the state. (Ref.: Letter from the Governor of Utah to EPA, Region 8 dated December 18, 2007.)

Air quality monitoring data on the composition of fine particle mass are available from the EPA Chemical Speciation Network (CSN) and the IMPROVE monitoring network. Analysis of these data indicates that the days with the highest fine particle concentrations occur predominantly in the winter. For the Utah County CSN monitor, the average chemical composition of the highest days is 71% nitrate, 21% carbon compounds, and 6% sulfate. For the Salt Lake County CSN monitor, the average chemical composition of the highest days is 58% nitrate, 31% carbon compounds, and 8% sulfate.

Based on EPA's 9-factor analysis described below, EPA believes that part of Box Elder County, Davis County, Salt Lake County, part of Tooele County, part of Utah County, and part of Weber County should be designated nonattainment for the 24-hour PM_{2.5} air-quality standard as part of a <u>single</u> Salt Lake City-Provo-Orem nonattainment area, based upon currently available information. These counties are listed in the table below.

Table A.3-1 Nonattainment Counties ¹

	State-Recommended Nonattainment	EPA-Recommended Nonattainment
	Counties	Counties (Single Area)
Salt Lake City-Ogden-Clearfield CSA	Davis	Box Elder (partial)
	Salt Lake	Davis
	Weber(partial)	Salt Lake
		Tooele (partial)
		Weber (partial)
Provo-Orem CBSA	Utah (partial)	Utah (partial)

¹Legal descriptions are presented below in EPA's recommendation.

The following is a summary and EPA recommendation, based on the 9-factor analysis (discussed below), for the Salt Lake City-Ogden-Clearfield CSA and Provo-Orem CBSA. EPA's rationale, information, data, and detailed evaluation are as provided below in the 9-factor analysis.

<u>EPA Recommendation: Single Nonattainment Area and Addition of Contributing Areas in Box</u> <u>Elder and Tooele Counties</u>

In view of information provided in the Governor's 12/18/07 designations recommendations submittal and as developed by EPA Region 8 in its 9-factor analysis, and in consideration of areas that due to their current and/or potential for contributing to the PM_{2.5} NAAQS nonattainment status in Utah, Region 8 recommends a <u>single nonattainment area</u>. The following counties (or partial counties) in the Salt Lake City-Ogden-Clearfield CSA and Provo-Orem CBSA that should be included in this single nonattainment area and be designated as nonattainment for the 2006 PM_{2.5} 24-hour NAAQS are: Box Elder County (partial), Davis County, Salt Lake County, Tooele County (partial), Utah County (partial), and Weber County (partial). A brief discussion of each county follows below and depicted in Figure A.3-3, also below.

The recommendation for a single, unified nonattainment area for Utah is based on information provided by Utah's designation recommendations and developed in EPA's 9-factor analysis. The contiguous counties of Davis County, Salt Lake County, Utah County and Weber County combined with the *contributing* partial counties of Box Elder and Tooele share a common airshed and meteorological conditions under the same jurisdiction of the Utah Division of Air Quality (UDAQ). It is topographically well defined with significant growth and development along Interstate 15 from south of Provo through Salt Lake City north to Brigham City in Box Elder County. In addition, given the single airshed and topographic features, EPA concludes that dispersion modeling for the Utah attainment demonstration must be based on a unified modeling domain encompassing the entire proposed area and not *subdivided* on a county level. Thus a single nonattainment area is the most efficient way to protect public health and achieve significant environmental results. The State of Utah's recommendations did not include portions of the "contributing" counties of Box Elder and Tooele and also made Utah County a separate nonattainment area. EPA explains below, with respect to each county or partial county, its conclusions that these counties should be included in the single nonattainment area. EPA notes that in some respects, our recommendations are consistent with the Utah's recommended eastern boundary, but are different relative to the western boundary.

A.) Salt Lake City-Ogden-Clearfield CSA and Provo-Orem CBSA

Box Elder County (partial)

The following Townships or portions thereof as noted (including Brigham City):

Township7 North Range 2 WestTownship8 North Range 2 WestTownship9 North Range 2 WestTownship10 North Range 2 WestTownship11 North Range 2 WestTownship12 North Range 2 WestTownship13 North Range 2 WestTownship9 North Range 3 WestTownship10 North Range 3 WestTownship11 North Range 3 WestTownship11 North Range 3 WestTownship12 North Range 3 WestTownship12 North Range 3 WestTownship12 North Range 3 West

Township 13 North Range 3 West Township 13 North Range 4 West Township 12 North Range 4 West Township 11 North Range 4 West Township 10 North Range 4 West Township 9 North Range 4 West Township 13 North Range 5 West Township 12 North Range 5 West Township 11 North Range 5 West Township 10 North Range 5 West Township 9 North Range 5 West Township 13 North Range 6 West Township 12 North Range 6 West Township 11 North Range 6 West Township 10 North Range 6 West Township 9 North Range 6 West

Davis County

All of Davis County.

Salt Lake County

All of Salt Lake County.

Tooele County (partial)

The following Townships or portions thereof as noted (including Tooele City):

Township 1 South Range 3 West Township 2 South Range 3 West Township 3 South Range 3 West Township 3 South Range 4 West Township 2 South Range 4 West Township 2 South Range 5 West Township 3 South Range 5 West Township 3 South Range 6 West Township 2 South Range 6 West Township 1 South Range 6 West Township 1 South Range 5 West Township 1 South Range 4 West Township 1 South Range 7 West Township 2 South Range 7 West Township 3 South Range 7 West Township 4 South Range 7 West Township 4 South Range 6 West Township 4 South Range 5 West Township 4 South Range 4 West Township 4 South Range 3 West

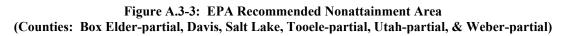
Utah County (partial)

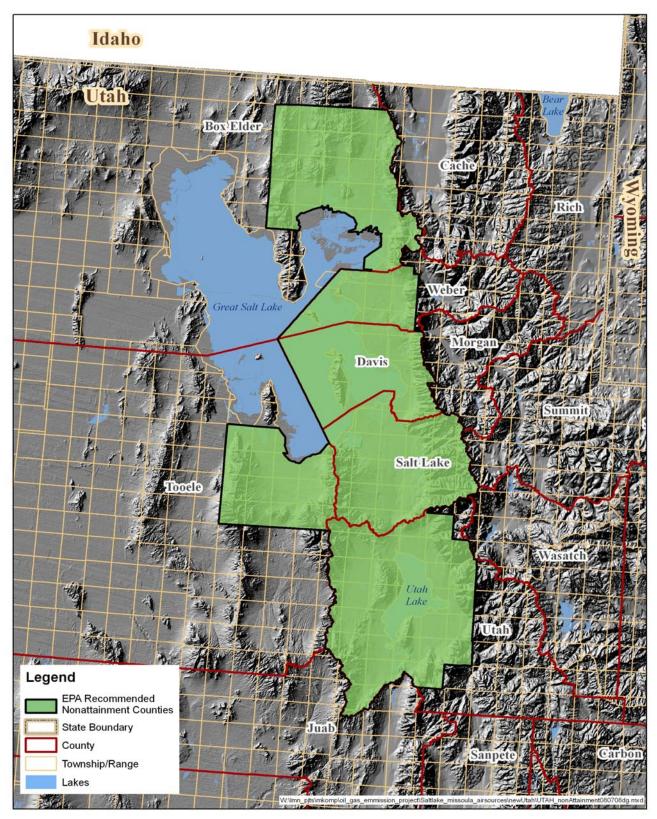
The area of Utah County that lies west of the Wasatch Mountain Range (and this includes the Cities of Provo and Orem) with an eastern boundary for Utah County to be defined as the following Townships:

Township 3 South Range 1 East Township 4 South Range 2 East Township 5 South Range 3 East Township 6 South Range 3 East Township 7 South Range 3 East Township 8 South Range 3 East Township 9 South Range 3 East Township 10 South Range 2 East

Weber County (partial)

The area of Weber County that lies west of the Wasatch Mountain Range (and this includes the City of Ogden) with an eastern boundary for Weber County to be defined as the following Townships: Townships 5 & 6 North Range 1 West and all portions of Township 7 North Range 1 West that are in Weber County.





EPA notes that the Governor's 12/18/07 designations recommendations submittal identified two proposed nonattainment areas; the "Northern Wasatch Front Area" and the "Utah Valley Area". The State identified three counties (or a portion) in the Salt Lake City-Ogden-Clearfield CSA that should be designated nonattainment for the 2006 $PM_{2.5}$ 24-hour NAAQS. They were: Davis County, Salt Lake County, and Weber County (part). For the Provo-Orem CBSA, the Governor also recommended a portion of Utah County be designated as nonattainment. This information is provided for reference (also see Figure A.3-4.)

B.) State of Utah Nonattainment Recommendations; two nonattainment areas

Salt Lake City-Ogden-Clearfield CSA ("Northern Wasatch Front Area")

Davis County

The State of Utah recommended that all of Davis County be designated nonattainment for the 24-hour PM_{2.5}NAAQS.

Salt Lake County

The State of Utah recommended that all of Salt Lake County be designated nonattainment for the 24-hour PM2.5 NAAQS

Weber County

The State of Utah recommended that the area of Weber County that lies west of the Wasatch Mountain Range (and this includes the City of Ogden) be designated nonattainment for the 24-hour $PM_{2.5}NAAQS$. The State recommended that the eastern boundary for nonattainment for Weber County be defined as the following Townships: Townships 5 & 6 North Range 1 West and all portions of Township 7 North Range 1 West that are in Weber County

Provo-Orem CBSA ("Utah Valley Area")

Utah County

The State of Utah recommended that the area of Utah County that lies west of the Wasatch Mountain Range (and this includes the Cities of Provo and Orem) be designated nonattainment for the 24-hour $PM_{2.5}$ NAAQS. The State recommended that the eastern boundary for nonattainment for Utah County be defined as the following Townships:

Township 3 South Range 1 East Township 4 South Range 2 East Township 5 South Range 3 East Township 6 South Range 3 East Township 7 South Range 3 East Township 8 South Range 3 East Township 9 South Range 3 East Township 10 South Range 2 East

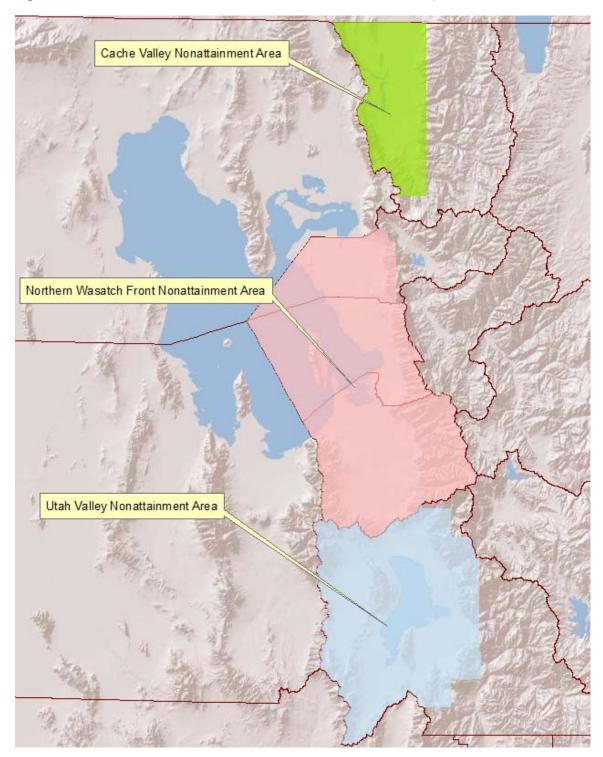


Figure A.3-4: State of Utah Recommended PM2.5 Nonattainment Areas (from the 12/18/07 Governor's submittal)

The following is a 9-factor analysis for the Salt Lake City-Ogden-Clearfield CSA (Box Elder, Davis, Morgan, Salt Lake, Summit, Tooele, Wasatch and Weber counties) and the Provo-Orem CBSA (Juab and Utah counties) that are candidates for nonattainment designation for the 24-hour PM_{2.5} standard.

Factor 1: Emissions data

For this factor, EPA evaluated county level emission data for the following PM2.5 components and precursor pollutants: "PM2.5 emissions total," "PM25 emissions carbon," "PM25 emissions other," "SO2," "NOx," "VOCs," and "NH3" "PM25 emissions total" represents direct emissions of $PM_{2.5}$ and includes: " $PM_{2.5}$ emissions carbon," " $PM_{2.5}$ emissions other", primary sulfate (SO₄), and primary nitrate. (Although primary sulfate and primary nitrate, which are emitted directly from stacks rather than forming in atmospheric reactions with SO₂ and NO_x, are part of "PM_{2.5} emissions total," they are not shown in Table A.3-2 below as separate items). "PM2.5 emissions carbon" represents the sum of organic carbon (OC) and elemental carbon (EC) emissions, and "PM_{2.5} emissions other" represents other inorganic particles (crustal). Emissions of SO₂ and NO_x, which are precursors of the secondary PM_{2.5} components sulfate and nitrate, are also considered. VOCs (volatile organic compounds) and NH₃ (ammonia) are also potential PM_{2.5} precursors and are included for consideration.

Emissions data were derived from the 2005 National Emissions Inventory (NEI), version 1. See http://www.epa.gov/ttn/naaqs/pm/pm25 2006 techinfo.html.

EPA also considered the Contributing Emissions Score (CES) for each county. The CES is a metric that takes into consideration emissions data, meteorological data, and air quality monitoring information to provide a relative ranking of counties in and near an area. Note that this metric is not the exclusive way for consideration of data for these factors. A summary of the CES is included in Attachment 4, and a more detailed description can be found at http://www.epa.gov/ttn/naaqs/pm/pm25 2006 techinfo.html#C.

Table A.3-2 shows emissions of PM_{2.5} and precursor pollutants components (given in tons per year) and the CES for violating and potentially contributing counties in the Salt Lake City-Ogden-Clearfield CSA and Provo-Orem CBSA.

		Т	able A.3-2: 2	005 Emissions					
County	State Recommended Nonattainment for Salt Lake City- Ogden-Clearfield CSA	CES	PM _{2.5} Emissions Total (TPY)	PM _{2.5} Emissions Carbon (TPY)	Other PM _{2.5} (TPY)	SOx (TPY)	NOx (TPY)	VOCs (TPY)	NH ₃ (TPY)
Box Elder	No	7 ¹	1,269	435	777	345	5,210	6,720	1,972
Davis	Yes	100	1,391	456	912	2,510	12,433	12,816	696
Morgan	No	6	391	217	163	190	3,130	1,678	240
Salt Lake	Yes	100	3,214	1,417	1,728	5,738	28,411	34,376	1,579
Summit	No	0	346	132	210	297	3,658	2,367	524
Tooele	No	2 ¹	1,766	725	988	524	5,384	6,658	803
Wasatch	No	0	247	100	145	59	920	1,484	197
Weber	Yes (partial)	60	896	374	502	356	6,951	9,317	774
County	State Recommended Nonattainment for Provo-Orem CBSA								
Juab	No	1	419	123	281	305	3,642	1,728	309
Utah	Yes (partial)	77	1,619	688	907	1,012	13,778	17,174	2,414

¹CES score as provided by EPA Office of Air Quality Planning and Standards (hereafter, OAQPS) on 4/9/08. Scores represent data from eastern areas of Box Elder and Tooele Counties (areas east of 112⁰ 50[°]00[°] west longitude.) Note: Emission data are from EPA's 2005 National Emission Inventory (NEI) and are provided by EPA-OAQPS.

As noted above, the $PM_{2.5}$ mass on the highest days in the area typically includes significant fractions of nitrate and organic carbon. Salt Lake County has the highest NOx and direct carbon emissions in the area. Davis and Utah counties also have high NOx emissions for the area. Box Elder, Tooele, and Weber counties have more moderate NOx emissions for the area (approximately 5,000 to 7, 000 tons per year.) We note that Tooele County also has the second highest direct carbon emissions in the area. In addition, the emission levels identified for Box Elder and Tooele counties are generated from source categories that are only located in the eastern areas of these counties as the majority of the western areas of both counties are sparsely-inhabited desert areas. Therefore, based on emission levels and CES values presented above, the counties of Box Elder (partial), Davis, Salt Lake, Tooele (partial), Utah (partial), and Weber (partial) are candidates for a 24-hour $PM_{2.5}$ nonattainment designation.

Factor 2: Air Quality Data

This factor considers the 24-hour $PM_{2.5}$ design values (in $\mu g/m^3$) for air-quality monitors in counties in the Salt Lake City-Ogden-Clearfield CSA and Provo-Orem CBSA based on data for the 2005-2007 period. A monitor's design value (DV) indicates whether that monitor attains a specified air-quality standard. The 24-hour $PM_{2.5}$ standards are met when the 3-year average of a monitor's 98th percentile values are 35 $\mu g/m^3$ or less. A design value is only valid if minimum data completeness criteria are met.

 $PM_{2.5}$ Design Values (in $\mu g/m^3$) for the three-year periods from 2004 to 2006 and 2005-2007 are given in Table A.3-3 below.

Area	State Recommended Nonattainment?	2004 – 2006 Data µg/m ³	2005 – 2007 Data μg/m ³		
Salt Lake City-Ogden- Clearfield CSA					
Box Elder County, UT	No	35	29		
Davis County, UT	Yes	38	38		
Morgan County, UT	No	N/A ¹	N/A ¹		
Salt Lake County, UT	Yes	49	55 ²		
Summit County, UT	No	N/A ¹	N/A ¹		
Tooele County, UT	No	N/A ¹	31		
Wasatch County, UT	No	N/A ¹	N/A ¹		
Weber County, UT	Yes (partial)	40	36		
Provo-Orem CBSA					
Juab County, UT	No	N/A ¹	N/A^1		
Utah County, UT	Yes (partial)	44	45		

Table A.3-3: Air Quality Data

 $^{1}N/A = Not Available.$

 $^{2}55 \ \mu\text{g/m}^{3}$ is for the North Salt Lake monitor that was shut down by the State in 2007. The next highest value was recorded at the Hawthorne monitor and is 48 $\mu\text{g/m}^{3}$.

The counties of Davis, Salt Lake, Utah and Weber show violations of the 24-hour PM_{2.5} standard. Therefore, these counties will be included in the nonattainment area. The counties of Box Elder and Tooele are also being considered because the absence of a violating monitor alone is not a sufficient reason to eliminate counties as candidates for nonattainment status. Each county is being evaluated based on the weight of evidence of the 9-factors and other relevant information. EPA's proposal of including portions of Box Elder and Tooele counties in the nonattainment area takes into consideration the ambient air quality data, presented in Table A.3-3 above; along with the supporting weigh of evidence information from Factor 1 above and the remaining Factors below.

Factor 3: Population density and degree of urbanization (including commercial development)

Table A.3-4 below shows information regarding 2005 population and population density for each county in Salt Lake City-Ogden-Clearfield CSA and Provo-Orem CBSA. Figure A.3-5 below depicts year 2000 census population density and shows the degree of urbanization along the Wasatch Front area. As shown in Table A.3-4 below, Davis, Salt Lake, Utah, and Weber Counties have the highest populations and population densities. We note that some counties have a low density figure (i.e., Box Elder, Juab, and Tooele) and this is due in part to a smaller population, but also is attributed to the very large size of these counties (Box Elder = 6,714 sq. mi., Juab = 3,412 sq. mi., & Tooele = 7,287 sq. mi.) when used in the density calculation. It is notable, however, that the eastern portions of Box Elder and Tooele counties have relatively high population densities. For example, approximately 51% of Box Elder County's population are located in two cities; Brigham City (17,411) and Tremonton (5,592). Similarly, approximately 43% of Tooele County's population live in Tooele City (22,502). See http://www.onlineutah.com for further population data and the graphic depiction of population densities in Figure A.3-5 below.

		Table A.3-4: Population		
Area	County	State Recommended Nonattainment	2005 Population ¹	2005 Population Density (pop. /sq. mi.) ³
Salt Lake City- Ogden-Clearfield CSA				
	Box Elder	No	45,142	7
	Davis	Yes	276,374	424
	Morgan	No	8,516 ²	13
	Salt Lake	Yes	970,748	1,190
	Summit	No	36,417	19
	Tooele	No	51,835	7
	Wasatch	No	20,138	16
Provo-Orem CBSA	Weber	Yes (partial)	212,707	320
	Juab	No	8,974 ²	3
	Utah	Yes (partial)	453,977	211

¹ All figures (except for Juab and Morgan Counties) are as provided by Utah with the Governor's 12/18/07 designations recommendations submittal.

² Figures for Juab and Morgan Counties are as provided by EPA Region 8 and are from the Utah Governor's Office of Planning and Budget - GOPB (http://governor.utah.gov/dea/projections.html)

³ Data provided by EPA-OAQPS.

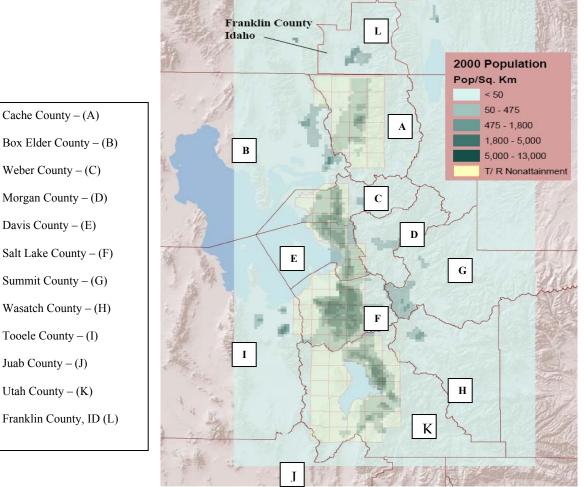


Figure A.3 -5: 2000 Population Density with Counties, Topography, and an Overlay of Townships

Base Figure and Data from Utah's 12/18/07 designations recommendation submittal.

Factor 4: Traffic and commuting patterns

This factor considers the number of commuters in each county who drive to another county within the area, the percent of total commuters in each county who commute to other counties within the area, as well as the total Vehicle Miles Traveled (VMT) for each county. A county with numerous commuters is generally an integral part of an urban area and is likely contributing to fine particle concentrations in the area.

Data as presented in Table A.3-5 below for the candidate counties (Box Elder (partial), Davis, Salt Lake, Tooele (partial), Utah (partial), and Weber (partial)) displays vehicle miles traveled and the number of commuters in-county and out of each county.

	1 able A.3-5: 1	ranic and Com	muting Patterns		
		2005			Commuting
		VMT	Commuting	Commuting	to other
	State Recommended	(Millions	within	to other	Counties
County	Nonattainment	Annually) ^{1}	County $(no.)^2$	Counties $(no.)^2$	(% of total.)
Salt Lake-Ogden-					
Clearfield CSA					
Box Elder	No	1,066	13,570	4,302	24.1
Davis	Yes	2,268	61,208	50,430	45.2
Morgan	No	138	1,217	1,930	163.1
Salt Lake	Yes	8,917	411,283	23,521	5.4

Table A.3-5: Traffic and Commuting Patterns

Summit	No	740	10,486	5,279	33.5
Tooele	No	867	9,784	7,622	43.8
Wasatch	No	300	3857	2947	43.3
Weber	Yes (partial)	1,574	64,671	25,916	28.6
Provo-Orem CBSA					
Juab	No	427	2,011	1,196	37.3
Utah	Yes (partial)	3,626	140,834	20,824	12.9

¹VMT data for 2005 were derived from: Wasatch Front Regional Council (http://www.wfrc.org), Mountainland Association of Governments (http://www.mountainland.org), and the State of Utah's Governor's Office of Planning and Budget (http://governor.utah.gov/dea/projections.html). See Appendix 2.A; Tables Appendix 2.A-4 and Appendix 2.A-5 for further information.

²Source: U.S. Census Bureau, "Journey to Work" data for 2000, Internet release date of July 25, 2003. (http://www.census.gov/population/www/cen2000/commuting.html) Refer to Appendix 2.A, Table Appendix 2.A-2 for further information.

Many of the counties that are candidates for nonattainment show a higher percentage of commuters going to Salt Lake County than are commuting from Salt Lake to other counties. The counties of Box Elder at 24.1%, Tooele at 43.8% and Utah at 12.9% are all higher than Salt Lake at 5.4% which shows that emissions related to traffic and commuting from those areas are contributing to violations of the $PM_{2.5}$ standard. Additionally, the data presented on traffic and commuting does not adequately take into account truck traffic. A large volume of diesel truck traffic, on the major highways running through this area including the interstate routes of I-15, I-215, I-80, and I-84, indicates a potential contribution to fine particle concentrations and presents an opportunity for the individual counties to work together to identify measures to reduce diesel emissions. Based on the information for this factor in combination with the other factors these counties identified as candidates continue to be high-ranking for a nonattainment designation.

Unless otherwise noted, the 2005 VMT data used for Table A.3-5 above has been derived using methodology similar to that described in "Documentation for the final 2002 Mobile National Emissions Inventory, Version 3, September 2007", prepared for the Emission Inventory Group, U.S. EPA. This document may be found at:

http://ftp.epa.gov/EmisInventory/2002finalnei/documentation/mobile/2002_mobile_nei_version_3_report_092807.pdf These 2005 VMT data were taken from documentation which is still draft, but which should be released in 2008.

Factor 5: Growth rates and patterns

This factor looks at expected population and VMT from 2000 to 2005, as well as patterns of population and VMT growth beyond to 2015. A County with rapid population or VMT growth is generally an integral part of an urban area and is likely to be contributing to fine particulate concentrations in the area...

Table A.3-6 and Table A.3-7 below provide information with respect to two aspects of predicted growth; population growth (current data from 2000 and 2005 and projected growth to 2010 and 2015), and vehicle miles traveled, or VMT, (current data for 2005 and projected growth to 2010 and 2015).

Note for Table A.3-6 (Projected Population Growth); the "% Change" figures represent the percent change from 2000 to 2005, 2005 to 2010, and 2005 to 2015. Note for Table A.3-7 (Projected VMT Growth); the "% Change" figures represent the percent change from 2005 to 2010 and 2005 to 2015. <u>(Refer to Appendix 2.A.3 for a further description regarding how the data for Table A.3-6 and Table A.3-7 below were prepared.</u>)

County	2000	% Change	2005	2010	% Change	2015	% Change
Salt Lake-Ogden-							
Clearfield CSA							
Box Elder	42,860	5.3%	45,142	49,254	9.1%	55,212	22.3%
Davis	240,204	15.1%	276,374	304,502	10.2%	330,833	19.7%
Morgan ²	7,181	18.6%	8,516	10,589	24.3%	13,409	57.5%
Salt Lake	902,777	7.5%	970,748	1,053,258	8.5%	1,145,337	18.0%

Table A.3-6: Projected Population Growth¹

Summit	30,048	21.2%	36,417	44,511	22.2%	54,618	50.0%
Tooele	41,549	24.8%	51,835	67,150	29.5%	83,661	61.4%
Wasatch	15,433	30.5%	20,138	25,516	26.7%	31,664	57.2%
Weber	197,541	7.7%	212,707	230,145	8.2%	251,528	18.3%
Provo-Orem CBSA							
Juab ²	8,310	8.0%	8,974	10,519	17.2%	12,353	37.7%
Utah	371,894	22.1%	453,977	527,502	16.2%	594,511	31.0%

¹ All figures (except for Juab and Morgan Counties) are as provided by Utah with the Governor's 12/18/07 designations recommendations submittal.

² Figures for Juab and Morgan Counties are as provided by EPA Region 8 and are from the Utah Governor's Office of Planning and Budget - GOPB (http://governor.utah.gov/dea/projections.html)

The counties of Box Elder, Davis, Salt Lake, Tooele, Utah, and Weber continue to be considered high- ranking candidates for $PM_{2.5}$ nonattainment designation. As described in Table A.3-6 all of the counties currently are and will continue to have high levels of growth. In particular, by 2015 the counties of Box Elder and Tooele are predicted to have a 22.3% change in growth and a 61.4% change in growth respectively.

In Table A.3-7, the projected VMT growth also shows a sizeable increase in VMT that accompanies the projected growth in population identified above. As presented in Table A.3-6 above and Table A.3-7 below, no county in the area is projected to have a decrease in population growth or VMT growth. Thus the counties identified as candidates for nonattainment continue to be high –ranking based on this factor in combination with the other factors.

VMT (millions annually)								
County	2005	% Change	2010 ¹	% Change	2015 ³			
Salt Lake-Ogden-								
Clearfield CSA								
Box Elder	1066	21.5%	1295	45.3%	1549			
Davis	2268	15.8%	2626	30.9%	2969			
Morgan	138	21.7%	168	44.9%	200			
Salt Lake	8917	11.6%	9952	27.9%	11401 ⁴			
Summit	740	20.9%	895	45.3%	1075			
Tooele	867	21.5%	1053	45.2%	1259			
Wasatch	300	21.7%	365	45.3%	436			
Weber	1574	5.5%	1661	21.2%	1907			
Provo-Orem CBSA								
Juab	427	21.5%	519	45.4%	621			
Utah	3626	13.2%	4105 ²	28.4%	4654 ⁵			

Table A.3-7: Projected VMT Growth VMT (millions annually)

¹ All figures (except for Utah County) are from the Utah Governor's Office of Planning and Budget (GOPB) and are daily millions of VMT times 365 to get an annual VMT figure.

²Figure for Utah County for 2010 is the 2010 projected daily millions of VMT from Table 93.118 "Emission Budgets Utah County Regional Travel Model VMT Results" (MAG-2030). The 2010 daily millions of VMT figure was multiplied by 365 to get an annual VMT.

³ All figures (except for Salt Lake and Utah Counties) are from the Utah Governor's Office of Planning and Budget (GOPB) and are daily millions of VMT multiplied by 365 to get an annual VMT figure.

⁴Figure for Salt Lake County for 2015 is the 2015 projected daily millions of VMT from "Air Quality Memorandum, Report No. 23" (WFRC-2030). The 2015 daily millions of VMT figure was multiplied by 365 to get an annual VMT.

⁵The figure for Utah County for 2015 was derived from the 2010 and 2020 projected daily millions of VMT from Table 93.118 "Emission Budgets Utah County Regional Travel Model VMT Results" (MAG-2030). The MAG-2030 daily VMT figures for 2010 and 2020 were summed and an average 2015 figure was produced that equals a daily millions of VMT figure of 12.751901. The 12.751901 daily millions of VMT figure was multiplied by 365 to arrive at an annual millions of VMT figure.

Factor 6: Meteorology (weather / transport patterns)

For this factor, EPA considered data from National Weather Service instruments in the area. Wind direction and wind speed data for 2004-2006 were analyzed, with an emphasis on "high $PM_{2.5}$ days" for each of two seasons (an October-April "cold" season and a May-September "warm" season). These high days are defined as days where any FRM or FEM air quality monitors had 24-hour $PM_{2.5}$ concentrations above 95% on a frequency distribution curve of $PM_{2.5}$ 24-hour values

For each air quality monitoring site, EPA developed a "pollution rose" to understand the prevailing wind direction and wind speed on the days with highest fine particle concentrations. The pollution rose figures identify 24-hour PM2.5 values by color; days exceeding 35 ug/m3 are denoted with a red or black icon (see Appendix 2.B for the pollution rose figures.) A dot indicates the day occurred in the warm season; a triangle indicates the day occurred in the cool season. The center of the figure indicates the location of the air quality monitoring site, and the location of the icon in relation to the center indicates the direction from which the wind was blowing on that day. An icon that is close to the center indicates a low average wind speed on that day. Higher wind speeds are indicated when the icon is further away from the center. We also note that the meteorology factor is also considered in each county's Contributing Emissions Score (CES) because the method for deriving this metric included an analysis of trajectories of air masses for high PM_{2.5} days.

EPA's review of the meteorology and the wind direction / speed pollution roses data indicate that $PM_{2.5}$ emissions during high $PM_{2.5}$ days in 2004-2006 showed that the highest concentrations were with light winds from the NW and SE directions and, as anticipated, also showed the highest monitored values with light wind speeds typically four miles per hour or less. The wind rose data with monitored $PM_{2.5}$ pollution concentration data that were reviewed by Region 8 are included in Appendix 2.B.

In considering the data presented in the wind / pollution roses included in Appendix 2.B; for the Salt Lake City-Ogden-Clearfield CSA, the monitors located in Weber, Davis, and Salt Lake Counties appear to show that some component of measured elevated $PM_{2.5}$ values may originate from the NW and SE. This leads to the conclusion that precursor emissions and some portion of $PM_{2.5}$ that influence these monitor values originates from eastern Box Elder County to the north and from Utah County to the south. In addition, precursor emissions and some portion of $PM_{2.5}$ that influence these monitor values originates from the north and west of Salt Lake County from sources in Tooele County. Similarly, for the Provo-Orem CBSA, monitors located in Utah County show that elevated $PM_{2.5}$ values originate typically from the NW leading to the conclusion that precursor emissions and $PM_{2.5}$ that influence these monitor values may be originating from Salt Lake County, which is directly adjacent to the north, with some additional contributions from Davis and Weber Counties, also located to the north of Utah County. As it appears that with very light wind speeds with both a northern and southern component, the emissions and $PM_{2.5}$, that is both directly and secondarily evolved, oscillate along the entire Wasatch Front region and are influenced by both the diurnal effects of the Great Salt Lake and extended periods of light to stagnant wind conditions. We do note that the wind / pollution roses included in Appendix 2.B indicate that for Box Elder County, meteorological data are used from both the Salt Lake City International Airport (SLCI) and the Pocatello Regional Airport in Idaho. For Davis County, Salt Lake County, Tooele County, Utah County and Weber County, meteorological data used are from SLCI.

The State of Utah indicated in the Governor's 12/18/07 recommendations submittal that difficulties with $PM_{2.5}$ for the Salt Lake City-Ogden-Clearfield CSA and Provo-Orem CBSA are based on the 24-hour standard. Though the annual standard is currently not violated, the 24-hour design values throughout the monitoring network are in excess of the 24-hour NAAQS. The State indicated that $PM_{2.5}$ episodes begin with a high pressure cell that creates a very stable atmosphere and brings with it a pronounced temperature inversion. Such meteorology provides a barrier to vertical mixing, and the emissions produced from the urban areas below are prevented from dispersing away from the region. As a result, concentrations of fine particulate are able to build up over a period of several days.

Further exacerbating the situation is the seasonal nature of these episodes. They occur in the winter (1^{st} and 4^{th} quarters) when low temperatures, low sun angle, and often high humidity combine to produce conditions ideal for the formation of secondary particulate. In many cases there is also snow on the ground which acts to prevent solar energy from mitigating the inversion in temperature. So at the same time that the air is the most stagnant, the urbanized area is producing PM_{2.5} at its maximal rate via secondary conversion.

The State notes that these meteorological conditions create a vertical barrier to dispersion and that typically, the depth of the layer of air trapped near the ground is only about 1,500 ft. In considering this figure of 1,500 ft. for the depth of the inversion, Region 8 utilized the Google EarthTM product to look at ground elevations of Salt Lake City and the surrounding area to better understand what the height of the inversion may be relative to mean sea level (MSL). For example, data from Google EarthTM indicated that Salt Lake City is approximately 4,250 ft. MSL; to the north, the Ogden, Clearfield, and Brigham cities are all approximately 4,400 ft. MSL; to the west, Tooele City is approximately 5,000 ft. MSL and the Great Salt Lake is

approximately 4,200 ft. MSL; and to the south, the Provo area is approximately 4,700 ft. MSL. Therefore, based on the State's assertion that the inversion is approximately 1,500 ft. above ground level (AGL), this would translate into an inversion height of approximately 5,700 ft. to 6,200 ft. MSL for the top of the inversion from north to south along the Wasatch Front area. Or, an overall approximate average height of 6,000 ft. MSL.

Region 8 notes that in the Governor's 12/18/07 designations recommendations submittal, the Utah Division of Air Quality (UDAQ) felt that it was appropriate to recommend that the Utah County portion of the nonattaining area along the Wasatch Front be designated its own separate area of nonattainment. UDAQ asserted that is not only consistent with the current designations for PM₁₀, but is supported by the fact that there is some, but very little air movement between the two valleys. UDAQ stated this has been "confirmed" by several studies in which trace elements have been released from either sources in Utah Valley (Geneva Steel) or Salt Lake Valley (KUC) and have been detected at slight concentration in the opposite valley. The overall conclusions from these studies were that there is some transfer of air between the two, when the release points were buoyant enough to penetrate the mixing layer of the inversion cap; but that under the influence of a strong temperature inversion, this mixing height would be lower than the topographic divide between the two valleys, and that this would effectively cap the air masses in each valley such that there would be no significant mixing of the two.

Region 8 is not convinced this is true in all cases and believes there is mixing between the western Utah County geographic area and the greater Salt Lake City/Wasatch Front geographic area. As detailed above in prior 9-factor sections, consideration must also be given to similar ambient air quality data values which show a 2005 - 2007 design value for Salt Lake County of $48 \ \mu g/m^3$ (at the Hawthorne monitor) and a 2005 - 2007 design value for Utah County of $45 \ \mu g/m^3$. In addition, significant traffic and commuting patterns are apparent along the I-15 corridor. Region 8 also considered the potential for mixing of pollutants and PM_{2.5} between the two areas and used the approximate average inversion height of 6,000 ft. MSL, in conjunction with Google EarthTM, to perform an evaluation of the lateral distance that could be available for the pollutants to oscillate back and forth. The results of this evaluation indicate that at the narrowest point, the valley floor is at approximately 4,500 ft. MSL and that a line drawn from a point at 6,000 ft. MSL on the east side (on the "Point of the Mountain" area) to a point at 6,000 ft. MSL on the west side would indicate an opening of approximately 4.75 miles. Region 8 believes that this approximate opening of 4.75 miles would allow transport, both north and south, of air masses between Salt Lake County and Utah County.

In a similar consideration, Region 8 also notes there is the potential for transport of air masses and pollution between eastern Box Elder County and western Weber County. As noted above, Brigham City in Box Elder County and Ogden City in western Weber County are both at an approximate altitude of 4,400ft. MSL. A brief review of the topography, as discussed further in Factor 7 of this 9-factor analysis, shows there is no physical impediment to the back and forth movement of air masses in this area as the area is essentially flat and also borders on the northern section of the Great Salt Lake. Also, as we noted earlier, the wind/pollution roses (see Appendix 2.B) for Box Elder County (Brigham City) and Weber County (Ogden City) both show a NW and SE component for the prevailing winds. Other factors that lend to this observation involve traffic and commuting patterns between Box Elder County and Weber County (along with Davis and Salt Lake County.)

Region 8 also notes the potential of emissions and $PM_{2.5}$ impacts that could be generated from northeastern Tooele County when considering Tooele City and a nearby major point source. As noted above, Tooele City is at approximately 5,000 ft. MSL and has no impediment that would prevent emissions and $PM_{2.5}$ from moving north out across the Great Salt Lake which is at an elevation of approximately 4,200ft. MSL. Once out over the Lake, these emissions and $PM_{2.5}$ have been shown to be transported eastward (refer to the back-trajectory Figures at the end of this factor), with a NW wind component, to the Wasatch Front area and contribute to elevated concentrations of $PM_{2.5}$.

In addition, EPA prepared three-day and 24-hour back-trajectories that were calculated for selected violating $PM_{2.5}$ monitors in Utah for exceedance days in the period of 2004 through 2006. The National Oceanic and Atmospheric Administration (NOAA) HYSPLIT model was used.

The NOAA HYSPLIT (HYbrid Single-Particle Lagrangian Integrated Trajectory) model is the newest version of a complete system for computing simple air parcel trajectories to complex dispersion and deposition simulations. The dispersion of a pollutant is calculated by assuming either puff or particle dispersion. In the particle model, a fixed number of initial particles are advected about the model domain by the mean wind field and a turbulent component. Gridded historical meteorological fields generated by NOAA were used for the modeled days.

All of the model runs for 2004 through 2006 show some degree of transport from one or more of the surrounding areas (Box Elder County, Tooele County or Utah County) into the Salt Lake City and Ogden areas during exceedance events. Three examples are shown in Figures A.3-6 through A.3-11 below. Figure A.3-6 shows the three-day back-trajectory for the Salt Lake County monitors for January 13, 2004. Salt Lake County monitors exceeded the 24-hour PM_{2.5} NAAQS on each day

between January 7, 2004 and January 24, 2004. From January 4, 2004 through January 13, 2004, light winds were generally bringing emissions northward from Utah County and points south of Utah County into the Salt Lake County as shown for the January 11-13, 2004 time period in Figure A.3-6. Figure A.3-7 shows the origin points for air parcels which reached the Salt Lake County monitors on one of the 24 sampling hours on January 13, 2004.

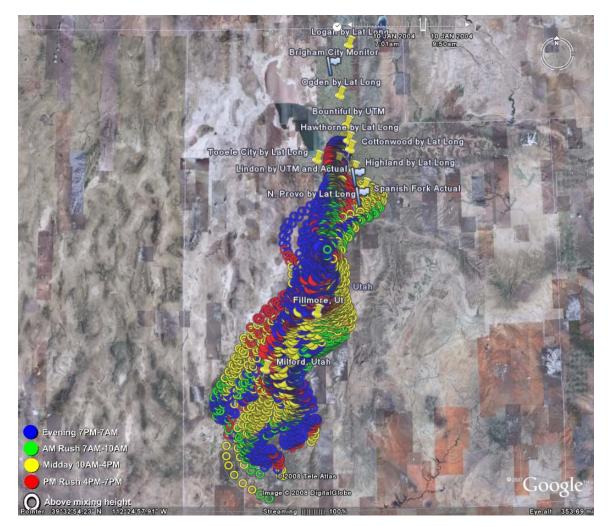


Figure A.3-6: Three-day Back-trajectory; Salt Lake County PM_{2.5} Monitors, January 13, 2004.

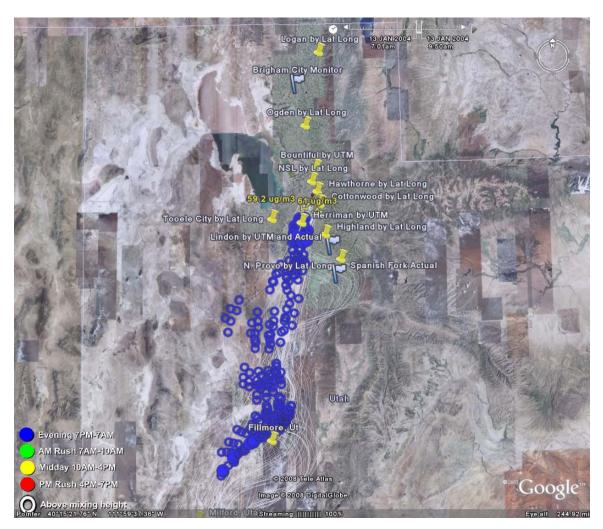


Figure A.3-7: 24-hour Back-trajectory Start-points; Salt Lake County PM_{2.5} Monitors, January 13, 2004.

Figure A.3-8 below shows the three-day back-trajectory ending on January 22, 2004. While this is part of the same two week episode of unbroken exceedance days in Salt Lake County, winds have shifted, so that now material is being brought into the north end of the Wasatch Front from the east, and then moving southward along the I-15 corridor. This transports emissions from Brigham City and Ogden to Salt Lake County (and from Salt Lake County into the Utah Valley).

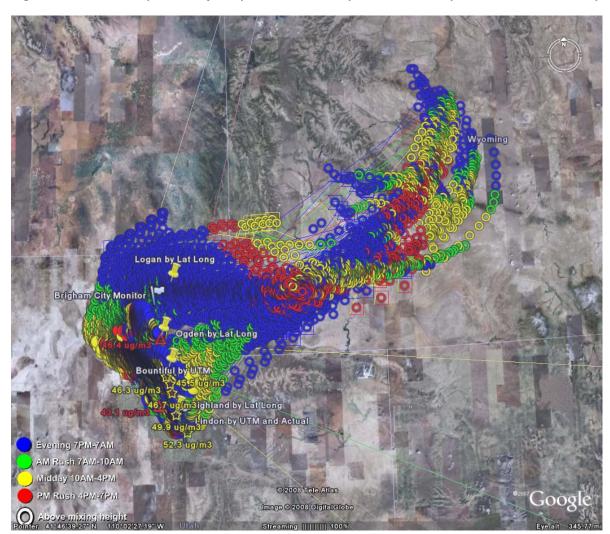


Figure A.3-8: Three-day Back-trajectory; Salt Lake County and Utah County PM_{2.5} Monitors, January 22, 2004.

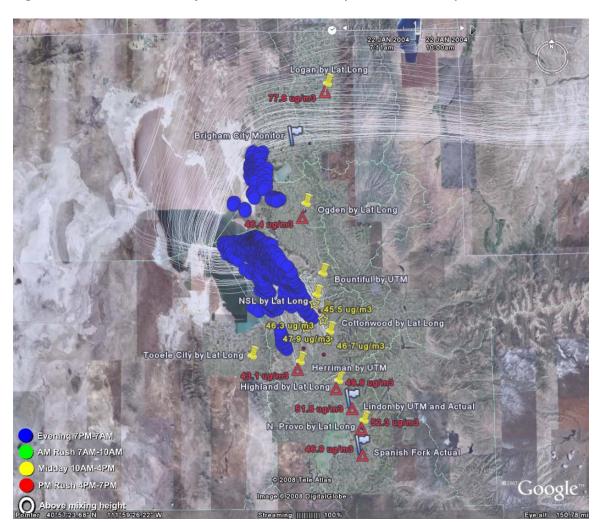


Figure A.3-9: 24-hour Back-trajectories; Salt Lake County Monitors, January 22, 2004.

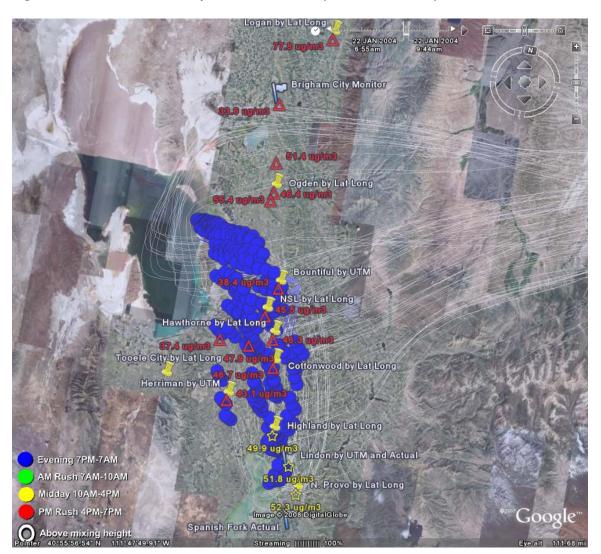


Figure A.3-10: 24-hour Back-trajectories; Utah County Monitors, January 22, 2004.

Finally, Figure A.3-11 below shows the 24-hour back-trajectory endpoints for Salt Lake County monitors for January 26, 2006. Many of the trajectories begin or pass through the urbanized areas of Utah County before arriving at the Salt Lake County monitors.

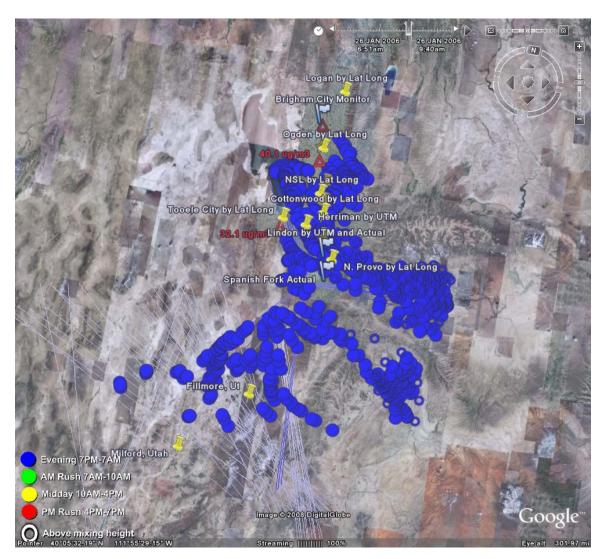


Figure A.3-11: 24-hour Back-trajectories; Salt Lake County Monitors, January 26, 2006.

Note: The complete trajectory files, used for generating the above Figures, are located at http://www.epa.gov/ttn/naaqs/pm/pm25_2006_techinfo.html#C.

Factor 7: Geography /topography (mountain ranges or other air basin boundaries)

The geography/topography analysis looks at physical features of the land that might have an effect on the airshed and, therefore, on the distribution of $PM_{2.5}$ over the Salt Lake City-Ogden-Clearfield CSA and Provo-Orem CBSA.

Episodes of high $PM_{2.5}$ concentrations along the Wasatch Front in Utah are characterized by stagnant air masses during the winter season. As discussed above, the State has indicated there will typically be a low mixing height (approximately 1,500 ft. AGL) acting as a lid over the air mass; preventing it from dispersing into the upper atmosphere. Thus, the high terrain areas surrounding the air mass and exceeding the mixing height act to essentially define its boundaries.

The State indicated in the Governor's 12/18/07 recommendations submittal, that "...the topography allows for a description of the area surrounding monitors for which the ambient air quality data is truly representative." The State also noted concentrations of PM_{2.5} are relatively uniform throughout a given area under these conditions. A topographical depiction of the region(s) with monitor locations is provided in Figure A.3-12 below with a topographic photo of the region(s) in Figure A.3-13.

The most prominent feature to observe in Figures A.3-12 and A.3-13 is the eastern boundary of the "Wasatch Front." Here, the Wasatch Mountain Range rises abruptly from the valley floor to heights of approximately 7,000 ft. MSL to well over 9,000 ft. MSL and defines the eastern boundaries of both the Salt Lake Valley to the north and the Utah Valley to the south. These valleys are bound on their respective western sides by the Oquirrh Mountains which also have heights of 7,000 ft. MSL to well over 9,000 ft. MSL to well over 9,000 ft. MSL. North of Salt Lake County, the Wasatch Mountain Range continues to act as a barrier to the east, while the Great Salt Lake serves as the western boundary.

Not only does the topography of the above regions act as a barrier to air movement during the conditions which lead to elevated concentrations of fine particulate, it also has acted as the primary factor in determining where the population is located. Basically, the low lying valleys which trap air during winter-time temperature inversions are also the regions within which people chose to live. These populations produce the emissions which lead to fine particulate formation under the conditions described above.

By contrast, much of the area within the affected counties is above the mixing height (which the State indicates is approximately 6,000 ft. MSL), and would therefore not experience the high concentrations of $PM_{2.5}$ produced in the low lying valleys. Therefore, Region 8 concurs with the State that the topography, when considered alongside the predominant meteorology described above in Factor 6, would suggest that these areas of high terrain need not be included in the nonattainment area. This conclusion would also apply to eastern Cache County, eastern Weber County, and eastern Utah County.

Region 8 asserts that in consideration of the topography discussed above (and as presented in Figures A.3-12 and A.3-13), and the meteorology discussed in Factor 6 above, there is no apparent physical barrier that impedes the influence and contribution of emissions from Brigham City and eastern Box Elder County to the Wasatch Front area. A western topographic airshed barrier that EPA identified for eastern Box Elder County involves the Promontory Mountains and North Promontory Mountains. The Promontory Mountains are located approximately 24 miles west of both Brigham City and Ogden and show approximate altitudes of 5,600 ft. (MSL) in the south (extending into the Great Salt Lake), areas of over 6,000 ft. (MSL) in the middle, and 5,000 ft. to the North where they meet the southern end of the North Promontory Mountains. The southern end of the North Promontory Mountains are approximately 5,000 ft. (MSL) and are also approximately 5,000 ft. (MSL) to the north (northwest of Howell, UT.)

Similarly, Region 8 asserts that there is no apparent physical barrier that impedes the influence and contribution of emissions from Tooele City, and eastern Tooele County to the Wasatch Front area. EPA does note that the Oquirrh Mountain Range does form a separation on the eastern side of Tooele County; however emissions from Tooele City would be able to move unimpeded down-gradient from Tooele City to the Great Salt Lake during winter time, cold weather inversions (i.e., Tooele City is approximately 5,000 ft. MSL and the Great Salt Lake is approximately 4,200 ft. MSL). These emissions from the Tooele City area mix in with the air mass over the Lake and through light winds from the north and/or west and the diurnal effect of the Lake and surrounding mountains, contribute to the high PM_{2.5} concentrations experienced along the Wasatch Front when the inversions occur. In addition, a western topographic airshed barrier that EPA identified for eastern Tooele City (approximately 43 miles southwest of Salt Lake City) and show approximate altitudes of 8,300 ft. (MSL) in the south, areas 7,000 ft. (MSL) to over 9,500 ft. (MSL) in the middle, and 5,000 ft. (MSL) to the North where they meet the Great Salt Lake. Also, an impediment to airflow in this area would be the South Mountain ridge located at the southern end of the Tooele Valley. This ridge essentially connects the Stansbury Mountains to the Oquirrh Mountains and has a maximum height of approximately 6,500 ft. (MSL).

With regard to the confluence of air masses from the Salt Lake Valley and Utah Valley, we believe that based on the information presented in Factor 6 above, there is good interaction between the two air masses and that they are not separate and distinct. This view is supported by the topography discussed in this factor and our evaluation described in Factor 6 above which indicates that at the narrowest point, the valley floor between the two areas is at approximately 4,500 ft. MSL and that a line drawn from a point at 6,000 ft. MSL on the east side (bench called "Point of the Mountain" area) to a point at 6,000 ft. MSL on the east side (bench called "Point of the Mountain" area) to a point at 6,000 ft. MSL on the west side would indicate an opening of approximately 4.75 miles. Region 8 believes that this approximate opening of 4.75 miles would allow transport, both north and south, of the air masses between Salt Lake County and Utah County. Therefore, it is likely that Salt Lake County is contributing to Utah County's high concentration PM_{2.5} violations and that Utah County is contributing to Salt Lake County's high concentration PM_{2.5} violations. Further, the HYSPLIT back-trajectory air flow patterns presented in Figures A.3-6 through A.3-11 in Factor 6 above also support this position.

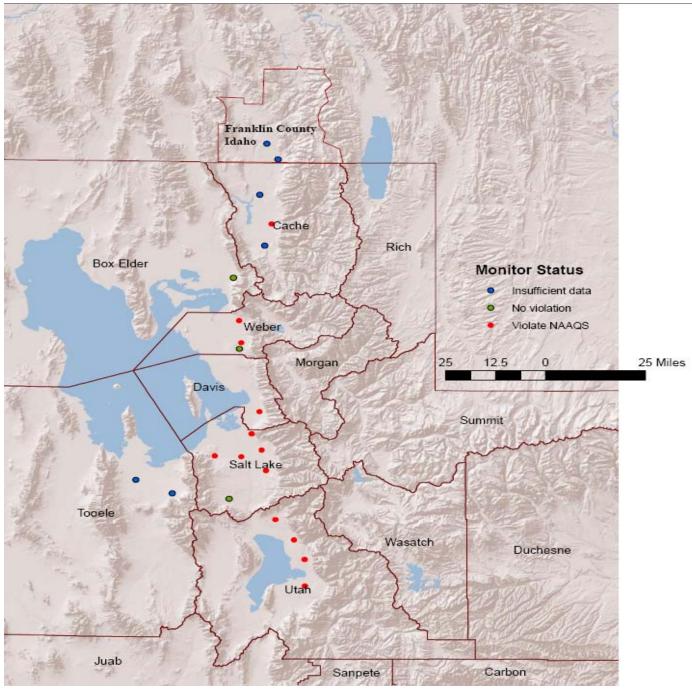


Figure A.3-12: Monitoring Network with Counties and Topography (source: UDAQ)



Figure A.3-13: Photo - Counties and Topography (source: Google EarthTM)

Factor 8: Jurisdictional boundaries (e.g., existing PM and ozone areas)

In evaluating the jurisdictional boundary factor, consideration should be given to existing boundaries and organizations that may facilitate air quality planning and the implementation of control measures to attain the standard. Areas designated as nonattainment (e.g. for PM2.5 or 8-hour ozone standard) represent important boundaries for state air quality planning.

The Salt Lake City-Ogden-Clearfield CSA has an existing PM_{10} nonattainment designation for Salt Lake County and Weber County (partial, only the City of Ogden). Davis County and Salt Lake County are also included in the currently implemented 1-hour ozone maintenance plan. The Provo-Orem CBSA has an existing PM_{10} nonattainment designation for Utah County.

The analysis of jurisdictional boundaries considered the planning and organizational structure of the Salt Lake City-Ogden-Clearfield CSA and the Provo-Orem CBSA to determine if the implementation of controls in a nonattainment area(s) can be carried out in a cohesive manner. Region 8 is satisfied that the UDAQ (which in conjunction with the Utah Air Quality Board has State-wide overall planning and SIP development authority), Counties, affected Cities, and Metropolitan Planning Organizations (MPO) have the necessary legal authorities to develop and implement appropriate control measures to address the PM_{2.5} nonattainment issues facing these areas. Region 8 also notes that the State indicated in the Governor's 12/18/07 designations submittal that a nonattainment area boundary that is less than the entire county would not preclude control strategies such as motor vehicle inspection and maintenance (I/M) or woodburning controls from the outlying areas of a county that were not included in the actual nonattainment area boundary.

Factor 9: Level of control of emission sources

This factor considers emission controls currently implemented for major sources in an area. The control of emissions is reflected in the State of Utah's Air Quality Rules (http://www.rules.utah.gov/publicat/code/r307/r307.htm) which involves emissions inventories, control measures, permitting, and compliance. Emissions controls and permit limits have been established by the State to meet Federal requirements, and as necessary, to meet an applicable NAAQS.

The emission estimates that were prepared by EPA and appear in Table A.3-2 (under Factor 1) would typically include any control strategies implemented by states in an area before 2005 that may influence emissions of any component of $PM_{2.5}$ emissions (i.e., total carbon, SO₂, NOx, and crustal $PM_{2.5}$.

In considering county-level emissions, EPA considered 2005 emissions data from the National Emissions Inventory. EPA recognizes that certain power plants or large sources of emissions in this potential nonattainment area may have installed emission controls or otherwise significantly reduced emissions since 2005 and that this information may not be reflected in this analysis. EPA will consider additional information on emission controls in making final designation decisions. In cases where specific plants already have installed emission controls or plan to install such controls in the near future, EPA requests additional information on:

- the plant name, city, county, and township/tax district

- identification of emission units at the plant, fuel use, and megawatt capacity

- identification of emission units on which controls will be installed, and units on which controls will not be installed

- identification of the type of emission control that has been or will be installed on each unit, the date on which the control device became / will become operational, and the emission reduction efficiency of the control device

- the estimated pollutant emissions for each unit before and after implementation of emission controls

- whether the requirement to operate the emission control device will be federally enforceable by December 2008, and the instrument by which federal enforceability will be ensured (e.g. through source-specific SIP revision, operating permit requirement, consent decree)

Attachment 4

Description of the Contributing Emissions Score

The CES is a metric that takes into consideration emissions data, meteorological data, and air quality monitoring information to provide a relative ranking of counties in and near an area. Using this methodology, scores were developed for each county in and around the relevant metro area. The county with the highest contribution potential was assigned a score of 100, and other county scores were adjusted in relation to the highest county. The CES represents the relative maximum influence that emissions in that county have on a violating county. The CES, which reflects consideration of multiple factors, should be considered in evaluating the weight of evidence supporting designation decisions for each area.

The CES for each county was derived by incorporating the following significant information and variables that impact $PM_{2.5}$ transport:

- Major PM_{2.5} components: total carbon (organic carbon (OC) and elemental carbon (EC)), SO₂, NO_x, and inorganic particles (crustal).
- PM_{2.5} emissions for the highest (generally top 5%) PM_{2.5} emission days (herein called "high days") for each of two seasons, cold (Oct-Apr) and warm (May-Sept).
- Meteorology on high days using the NOAA HYSPLIT model for determining trajectories of air masses for specified days.
- The "urban increment" of a violating monitor, which is the urban PM_{2.5} concentration that is in addition to a regional background PM_{2.5} concentration, determined for each PM_{2.5} component.
- Distance from each potentially contributing county to a violating county or counties.

A more detailed description of the CES can be found at:

http://www.epa.gov/ttn/naaqs/pm/pm25_2006_techinfo.html#C

ATTACHMENT 2, APPENDIX 1.A: NINE-FACTOR (9-FACTOR) ANALYSIS OF THE CACHE VALLEY NONATTAINMENT AREA – References, Data Sources, and Data Interpretations

This Appendix contains the references, data sources, and data interpretations that Regions 8 and 10 used for its 9-factor analyses conducted for the individual nonattainment area and also in view of information provided by the State of Utah (Re: The Governor's 12/18/07 submittal), the State of Idaho (Re: The Governor's 12/14/07 submittal), EPA Regions 8 and 10, and other available information.

EPA 9-Factor Analyses for the Logan, Utah (UT)-Idaho (ID) Core Based Statistical Area (CBSA) for the Designation of Nonattainment Areas for PM_{2.5.}

The Logan, Utah-Idaho CBSA is composed of Cache County, Utah and Franklin County, Idaho.

1.) <u>References, data sources, and data interpretations for</u>: "Factor 1: Emissions"

Ref. Table Appendix 1.A-1: Annual Emissions by County (from EPA's 2005 NEI: All emission figures are in tons per year.)

county **MAJOR CAT** VOC NOX SO₂ NH₃ **PM2 5** Cache Co EGUs Cache Co Fires Cache Co Non-Road Cache Co On-Road Cache Co Other Stationary Cache Co Total Franklin Co Non-Road Franklin Co **On-Road** Franklin Co Other Stationary Franklin Co Total county **MAJOR CAT** OC EC SO₄ NO₃ PMFINE Cache Co EGUs Cache Co Fires Cache Co Non-Road Cache Co On-Road Cache Co Other_Stationary Cache Co Total Franklin Co Non-Road Franklin Co On-Road Franklin Co Other Stationary Franklin Co Total

See: www.epa.gov/ttn/chief/net/2005inventory.html

<u>Column</u>	Description
county	The county name.
MAJOR_CAT	One of either 5 major categories of emission sources or the County total of all 5
VOC	The tonnage of Volatile Organic Compounds emitted
NOX	The tonnage of Nitrogen Oxides emitted
SO2	The tonnage of Sulfur Dioxide emitted
NH3	The tonnage of Ammonia emitted
PM2_5	The total amount of PM less than 2.5 microns diameter, including both filterable and condensable portions
OC	The Organic Carbon portion of PM2_5
EC	The Elemental Carbon portion of PM2_5
SO4	The Sulfate portion of PM2_5
NO3	The Nitrate portion of PM2_5
PMFINE	The remaining portion of PM2_5 that is not OC, EC, SO4, or NO3, sometimes called "crustal" or "PM-fine Other"
MAJOR_CAT	
EGUs	Electric Generation Units
Fires	Wildfires, Prescribed Burns, and Agricultural burns
Non-Road	Non-road equipment mobile source emissions, including Aircraft, Locomotives, and Commercial
On-Road	Marine Vessels, Agricultural & Construction equipment, Recreational equipment, etc. On Road vehicle mobile source emissions
Other_Stationary Total	All other stationary sources of emissions, both Point and Area sources, other than EGUs The total of all 5 Major Categories

2.) <u>References, data sources, and data interpretations for</u>: "Factor 4: Traffic and Commuting Patterns"

Reference material from U.S. Census Bureau (http://www.census.gov/population/www/cen2000/commuting.html) for 9-factor analysis; select Idaho and Utah Counties.

Ref. Table Appendix 1.A-2: Traffic and Commuting Patterns Residence County to Workplace County Flows for Utah: 2000 Sorted by Residence State-County

Res State	Res County	Res (C)MSA	, , , , , , , , , , , , , , , , , , ,		Workplace State-County- Name	Count
49	005	9999	9999	Cache Co. UT	Cache Co. UT	39235
49	005	9999	9999	Cache Co. UT	Box Elder Co. UT	2383
49	005	9999	9999	Cache Co. UT	Weber Co. UT	606
49	005	9999	9999	Cache Co. UT	Salt Lake Co. UT	463
49	005	9999	9999	Cache Co. UT	Davis Co. UT	334
49	005	9999	9999	Cache Co. UT	Franklin Co. ID	179
49	005	9999	9999	Cache Co. UT	Utah Co. UT	94
49	005	9999	9999	Cache Co. UT	Morgan Co. UT	16
49	005	9999	9999	Cache Co. UT	Tooele Co. UT	8
49	005	9999	9999	Cache Co. UT	Summit Co. UT	3
				Subtotal out of County =		4086

Source: U.S. Census Bureau Internet Release date: July 25, 2003

Res State	Res County	Res (C)MSA	Res PMSA	Residence State- County Name	Workplace State-County Name	Count
		(0)				
16	041	9999	9999	Franklin Co. ID	Franklin Co. ID	2,852
16	041	9999	9999	Franklin Co. ID	Cache Co. UT	1,697
16	041	9999	9999	Franklin Co. ID	Caribou Co. ID	92
16	041	9999	9999	Franklin Co. ID	Box Elder Co. UT	82
16	041	9999	9999	Franklin Co. ID	Weber Co. UT	23
16	041	9999	9999	Franklin Co. ID	Salt Lake Co. UT	23
16	041	9999	9999	Franklin Co. ID	Bannock Co. ID	19
16	041	9999	9999	Franklin Co. ID	Davis Co. UT	8
16	041	9999	9999	Franklin Co. ID	Oneida Co. ID	6
16	041	9999	9999	Franklin Co. ID	Flathead Co. MT	5
16	041	9999	9999	Franklin Co. ID	Utah Co. UT	4
16	041	9999	9999	Franklin Co. ID	Bonneville Co. ID	3
16	041	9999	9999	Franklin Co. ID	Rich Co. UT	1
16	041	9999	9999	Franklin Co. ID	Nez Perce Co. ID	1
16	041	9999	9999	Franklin Co. ID	Kootenai Co. ID	1
				Subtotal out of County =		1,965

Residence County to Workplace County Flows for Idaho: 2000 Sorted by Residence State-County

Source: U.S. Census Bureau Internet Release date: March 6, 2003

3.) <u>References, data sources, and data interpretations</u> for: "Factor 5: Growth rates and patterns"

a.) Population Growth Estimates

Table Appendix 1.A-3 below shows population and projected population growth. The percent change was represented by the State as the difference between 2000 to 2005, 2005 to 2010, and 2005 to 2015.

Kei. Table Appendix 1.A-5. Trojected Topulation Growth for the Logan, 01-1D CDSA									
County	2000	% Change	2005	2010	% Change	2015	% Change		
Cache, UT ¹	91,897	11.5%	102,477	114,304	11.5%	130,375	27.2%		
Franklin, ID ²	11,329	9.5%	12,410	13,651	10%	15,016	21.0%		

Ref. Table Appendix 1.A-3	Projected Population Growth for the Loga	n, UT-ID CBSA
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¹ All figures are as provided by Utah with the Governor's 12/18/07 designations recommendations submittal.

² For beyond 2005, EPA-Region 10 assumed an average 1.75% per year based on US Census Data projections for ID and increasing for the growth of the Logan area to 2%.

b.) VMT Growth Estimates

Cache County, Utah:

EPA Region 8 notes that the State of Utah's 12/18/07 designations recommendations submittal <u>did not contain any VMT</u> <u>data for 2000, 2005 or any other years</u>. We do note that the metropolitan planning organization for the Logan area (Cache Metropolitan Planning Organization located at http://www.cachempo.org/) contained some VMT information for the Logan area only, but not on a county-wide basis. Region 8, therefore, drew upon other sources of information for the necessary VMT data and also performed calculations to adjust those data. Our basis for county-wide VMT data was from the Utah Department of Transportation (UDOT; http://www.udot.utah.gov) and we considered available VMT data for 2000, 2001, 2002, 2003, 2004, 2005, and 2006. The UDOT VMT data used were daily VMT data (in millions) which EPA then multiplied by 365 to get annual VMT data (see Ref. Table Appendix 1.A-4 below.)

Ref. Table Appendix 1.A-4: UDOT Cache CountyVMT Data (millions daily)

County	2000	2001	2002	2003	2004	2005	2006		
Cache ¹	2.172146	2.188530	2.268537	2.272995	2.365310	2.495303	2.633928		
¹ All the VMT figu	¹ All the VMT figures are from LIDOT and are in VMT millions per day								

All the VMT figures are from UDOT and are in VMT millions per day.

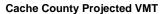
Ref. Table Appendix 1.A-5: UDOT Cache CountyVMT Data (millions annually)

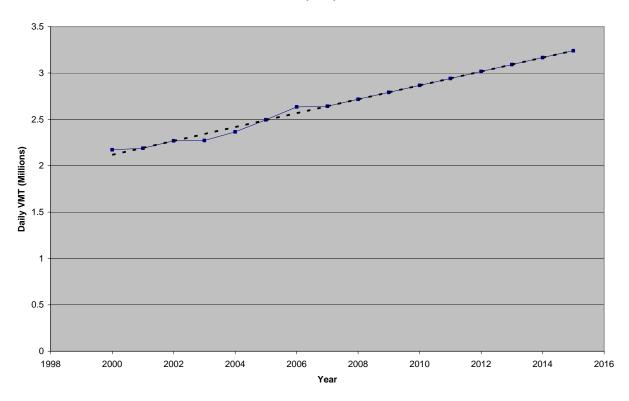
County	2000	2001	2002	2003	2004	2005	2006
Cache ¹	793	799	828	830	863	911	961
1	-						

¹All the VMT figures were from UDOT and in VMT millions per day. Absent any other information, Region 8 merely multiplied these daily VMT figures by 365 to arrive at annual VMT figures.

As the State of Utah's 12/18/07 designations recommendations submittal did not contain any VMT data for 2000, 2005 or any other years, EPA used the UDOT VMT data from the above tables and performed a regression analysis in order to project VMT figures for future years out to 2015.

Year		Cache County VMT			
	2000	2172146	2.172146	Slope	74845.179
	2001	2188530	2.18853	Intercept	-147572500
	2002	2268537	2.268537		
	2003	2272995	2.272995		
	2004	2365310	2.36531		
	2005	2495303	2.495303		
	2006	2633928	2.633928		
	2007	2641773	2.641773		
	2008	2716619	2.716619		
	2009	2791464	2.791464		
	2010	2866309	2.866309		
	2011	2941154	2.941154		
	2012	3015999	3.015999		
	2013	3090845	3.090845		
	2014	3165690	3.16569		
	2015	3240535	3.240535		





Ref. Table Appendix 1.A-6:	EPA Cache County Pr	oiected VMT Data	(millions daily) ¹
field fuble fippenals fill of	Erri Cuche County I	offeren ini Duta	minons aany

	11011	rasie ripper			20 ang 11 ojet	New This Bt		aang)	
County	2007	2008	2009	2010	2011	2012	2013	2014	2015
Cache	2.641773	2.716619	2.791464	2.866309	2.941154	3.015999	3.090845	3.165690	3.240535
1 A 11 41 371	All the VACT Commences and interview of the DA Device of Communication of the section of the State of the Sta								

¹All the VMT figures are projected by EPA Region 8 from UDOT data and are in VMT millions per day.

	Ref. Table	Appendix 1.	A-7: EPA (Cache Count	ty Projected	VMT Data ((millions and	nually) ¹	
County	2007	2008	2009	2010	2011	2012	2013	2014	2015
Cache	964	992	1019	1046	1074	1101	1128	1155	1170

¹All the VMT figures are projected by EPA Region 8 from UDOT data and in VMT millions per day. Absent any other information, Region 8 merely multiplied these daily VMT figures by 365 to arrive at annual VMT figures.

Based on the information derived above, Table Appendix 1.A-9 below shows VMT for 2005 and projected VMT growth for Cache County used by Region 8 for this 9-factor analysis. The percent change was represented by the difference between 2005 (base year) to 2010 and 2005 to 2015. These are strictly estimated/interpolated projected VMT and should be considered in view of the State's 12/18/07 designations recommendations submittal which did not contain any VMT data for 2000, 2005 or any other years.

Franklin County, Idaho:

EPA was unable to locate and specific County-by-County historical or projected VMT data and we welcome any specific data and input from the State of Idaho. EPA was able to locate State VMT data from the U.S. Department of Transportation, Bureau of Transportation Statistics, Research and Innovative Technology Administration (RITA) for the State of Idaho. See http://www.bts.gov/publications/state_transportation_statistics/state_transportation_statistics_2006/html/table_05_03.html and "Table 5-3: Highway Vehicle-Miles Traveled (VMT)". Please see Reference Table Appendix 1.A-8 below:

Year	VMT Millions / Annual	Est. Population	Est. VMT per Capita / Annual
1999	13,975	N/A ²	11,165
2000	13,534	1,299,680	10,413
2004	14,729	N/A ²	10,572
2005	14,866	1,429,096	10,402
	·	1,429,096	

Ref. Table Appendix 1.A-8: RITA VMT Data for Idaho¹

¹All the VMT figures, estimated population figures, and estimated per capita VMT figures are from RITA. ² N/A = not available. RITA did not provide estimated population figures for 1999 & 2004.

Based on the RITA data in Table Appendix 1.A-8 above, the State-wide average VMT per capita is approximately 10,638. From the information in the Idaho Governor's 12/14/07 designations recommendations submittal, in 2005 Franklin County was shown to have a population of 12,410 and VMT of 190 million. This would equate to approximately 15,310 VMT per capita. As the above analysis did not provide a clear correlation for Franklin County, EPA instead merely used the projected percent population growth (see Table Appendix 1.A-3 above) as a surrogate factor to project estimated VMT growth for Franklin County. Therefore, EPA assumed a 10% VMT growth for 2010 and a 21% growth for 2015; both relative to 2005.

Ref. Table Appendix 1.A-9: Cache County and Franklin County: Estimated Projected VMT Growth VMT (millions annually)

County	2005	% Change	2010	% Change	2015
Cache	911	14.8%	1046	28.4%	1170
Franklin	190	10%	209	21%	230

4.) <u>The Spreadsheet Tables below display EPA-OAQPS Generated Data for the; Logan, UT-ID CBSA, Provo-Orem</u> <u>CBSA, and the Salt Lake City-Ogden-Clearfield CSA</u>

White Pine	Uintah	Uinta	Sweetwater	Rich	Oneida	Juab	Franklin	Elko	Duchesne	Daggett	Cassia	Carbon	Cache	Utah	Wasatch	Tooele	Summit	Box Elder	Morgan	Weber	Salt Lake	Davis	SALT LAKE CITY. UT	White Dine	Simmit	Duchasa	Millard	Wasatch	Sanpete	Carbon	Emery	Salt Lake	Juab	Utah	PROVO. UT	Cheida	Bear Lake	Morgan	Box Elder	Caribou	Weber	Bannock	Franklin	Cache	LOGAN, UT-ID	County
W	UT	WY	WY	TU	D	UT	ID	NN	UT	Ч	10	UT	UT	UT	5	ц	UT	5	IJ	5	u i			N	1	5	9	I SI	UT	UT	UT	9	ч	ġ	-	10		UT	UT	0	ч	0	0	ų		State
															Salt Lake City-Ogden-Clea Heber, UT	Salt Lake City-Ogden-Clea Salt Lake City, UT	Salt Lake City-Ogden-Clea Salt Lake City, UT	Salt Lake City-Ogden-Clea Brigham City, UT	Salt Lake City-Ogden-Clea Ogden-Clearfield, UT	Salt Lake City-Ogden-Clea Ogden-Clearfield, UT	Salt Lake City-Orden-Clea Salt Lake City, UT	Salt Lake City-Orden-Clea Orden-Clearfield. UT		out this off offering one	Salt Lake City-Onden-Clean Salt Lake City UT	Salt Lake City-Ogden-Clean Salt Lake City, OI		Salt Lake City-Ogden-Clean Heber, UT				Salt Lake City-Ogden-Clean Salt Lake City, UT						Salt Lake City-Ogden-Clear Ogden-Clearfield,	Salt Lake City-Ogden-Clean		Salt Lake City-Ogden-Clean Ogden-Cleanfield,					CSA (2006 and 2007 definitions)
	Vernal, UT	Evanston, WY	Rock Springs, WY			Provo-Orem, UT	Logan, UT-ID	Elko, NV			Burley, ID	Price, UT	Logan, UT-ID	Provo-Orem, UT	Heber, UT	Salt Lake City, UT	Salt Lake City, UT	Brigham City, UT	Ogden-Clearfield, UT	Ogden-Clearfield, UT	Salt Lake City, UT	Onden-Clearfield. UT		cuit cuite only, or	Salt Lake City UT	Salt Lake City, CI	Call I also City IIT	Heber, UT		Price, UT	(1.92)	Salt Lake City, UT	Provo-Orem, UT	Provo-Orem, UT				Ogden-Clearfield, UT	Brigham City, UT		Ogden-Clearfield, UT	Pocatello, ID	Logan, UT-ID	Logan, UT-ID		CBSA (2006 and 2007 definitions)
																											T																			NA Status 1997 PM2.5
							other						other	other						NA-P	A	A										other		NA-P							other		NA-P	NA-P		State Rec
																																														EPA Reg Rec
	0	0	0		0	0	0	0	0	0	0	0	_	6	0	0	0	_	6	60	100	100			0	0 -			2	4	5	100	-	77		3 1		11	39	63	95	100	59	100		Contributing Emissions Score
													65	43				35	0.92	40	49	40	49									49		43	43				35		40	27		65	66	Daily Des Val 0305
														44				35		40												49		4	44				35		40	28		64	64	Daily Des Val 0406
							37						42	45		31		29		36	55	38	55			0	2					55		45	45				29		36		37	42	42	Preliminary Daily Des Val 0507
														10.5	1			8.3		11.5	12.2		12.2									12.2		10.5	10.5				8.3		11.5	7.6		12.1	12.1	Annual Des Val 0305
													1.0	10.7				8.7					12.1									12.1		10.7	10.7				8.7		11.4	7.7		12.2	12.2	Annual Des Val 0406
							7.7						10.3	1		7.6		8.2			11.6		11.6			1.0	J R					11.6	100	10.4					8.2		10.6			10	10.3	Preliminary Annual Des Val 0507
																																														NA Status Ozone
														Maint						Maint	Maint											Maint		Maint							Maint	Maint				NA Status PM10
8,919	27,129	19,873	38,019	2,057	4,178	9,165	12,410	45,576	15,328	15.6	21,391	19,459	98,358	451,855	19,015	51,269	35,119	46,333	7,862	210,482	960,297	268,084		8 9 19	35 119	15 328	12,200	19,000	23,995	19,459	10,711	960,297	9,165	451,855	1001	4,170	081,8	7,862	46,333	7,094	210,482	77,794	12,410	98,358		2005 Population
-	6	10	4	2	ω	3	19	3	0			13	84	211	16	7	19	7	13	320	1190	424		-	19	5 -	7	0	15	13	2	1190	3	211	,	5 0	3 0	13	7	4	320	68	19	84	and	2005 Population Density (people/sq m
(1	7	_	_	. 0	_	=	9	_	7			(5	7	22	23	23	17		10	7	-	12			17	7	22	23	3 0	5	(2	7	=	22		- 10	4	10	8	(3)	7	w	9	7		Percent Population Change (2000-05)
177	275	369	Γ								351				227												804									34										Vehicle Miles Traveled in 2005 (millions annually)
8	(4		10		(61	50	176	20	(6	111	0	28	31	62	79	26	(5		(29	44	18	110		81	6	19	9C (R)	18	(41	28	(31	18	50	62		5	80	(29	6	107	44	(33	176	31		Percent VMT Growth (1996-2005)
		F			1		12	T	T	T	1	T	T	1	1,430	T											7 200	1			1					50										Number commuting into any violating counties
-															21												4					96						29								Percent commuting Into any violating counties
40	120	240	50	60	490	220	130	340	280	00	20	80	3,800	20,570	6,300	17,230	15,640	17,210	3,120	89,750	426,480	110,640														40	30	5	630	70	380	110	4,550	39,410		Number commuting into statistical area
-														1	92		Ł																			יו הט	- c		4	2	0	0	95	91		Percent commuting into statistical area
351															247									351	346	599	1766	7 578	680	525	2,970	3,214	419	1,619		119	200	391						1		PM2.5 emissions - total (tpy)
83	132	216	832	41	113	123	134	1,997	314	000	210	16	263	889	100	725	132	435	217	374	1,417	456		83	132	314	705	262	382	91	183	1,417	123	688		41	113	217	435	1,551	374	4,623	134	263		PM2.5 emissions - carbon (tpy)

UT-spreadsheet-24hourPM2.5-Info-JUNE-4-08.xis

Page 1

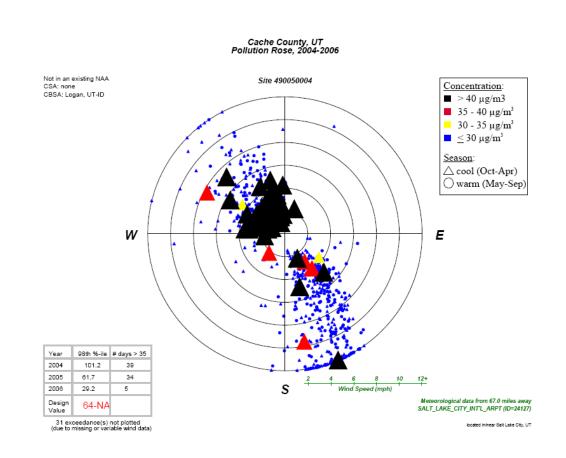
White Pine	Jintah	Jinta	Sweetwater	Rich	Oneida	Juab	Franklin	Elko	Duchesne	Daggett	Cassia	Carbon	Cache	Utan	Wasatch	Tooele	Summit	Box Elder	Morgan	Weber	Salt Lake	Davis	SALT LAKE CITY, UT	White Pine	Summit	Duchesne	Tooele	Millard	Wasatch	Sanpete	Carbon	Emery	Salt Lake	Juab	Utah	PROVO, UT	Rich	Oneida	Rear I ake	Morrian	Day Eldar	Weber	Bannock	Franklin	Cache	LOGAN, UT-ID	County
W	9	WY	WY	UT	Ð	9	0	NN	TU	UT	0	UT	0	-	9	9	UT	UT	UT	9	UT	g		VN	UT	9	Ч	UT	UT	Ч	Ч	IJ	S	5	9		5	5 0	5 9	=	10	59	0	D	TO		State
267	677	1,366	8,298	77	223	297	313	1,603	285	350	663	434	445	756	14/	1,041	214	834	174	521	1,799	934		267	214	285	1,041	2,226	147	307	434	2,787	1,799	297	932		11	223	950	174	2,024	521	3,043	313	445		PM2.5 emissions - other (tpy)
37	1,321	7,326	35,697	40	44	305	57	767	141	110	125	6,718	238	210,1	4 040		297			356	5,738	2,510		37	297	141	524	4,415	66	439	6,718	23,925	5,738	305	1.012		40	44	35	100	12,040	356	673	57	238		SO2 emissions (tpy)
477	8,518	4,848	53,468	221	523	3,642	851	6,452	1,344	1,051	2,181	5,532	3,833	13,778	13 770	5,384	3,658	5,210	3,130	6,951	28,411	12,433		477	3,658	1,344	5,384	29,366	920	963	5,532	29,874	28,411	3,642	13,778		221	523	2 103	3 420	2,009	6,951	4,839	851	3,833		NOx emissions (tpy)
740	2,036	2,188	12,585	1,808	1,565	1,728	2,290	10,677	2,738	3,173	4,811	1,849	5,305	11,1/4	1,484	6,658	2,367	6,720	1,678	9,317	34,376	12,816		740	2,367	2,738	6,658	3,275	1,484	2,922	1,849	1,555	34,376	1.728	17.174		1.808	1 565	2 290	1 678	5,004	9,317	24,792	2,290	5,305		VOC emissions (tpy)
275	565	407	1,170	725	335	309	1,221	1,707	963	779	5,780	859	1,957	2,414	181	803	524	1,972	240	114	1,579	696		275	524	963	803	2,063	197	1,104	859	501	1,579	309	2.414		725	335	282	1,212	1,381	774	1,908	1,221	1,957		NH3 emissions (tpy)
0	ω	-	0	-	0	4	-	0	8	0	0	ω		67	1	14	2	18	12	50	100	95		0	ch	8	18	4	31	24	19	8	88	9	100	1	24	7	5	AR	4 5	100	с.	23	96		Trajectory Factor for CES - Cold Trajectory Factor for CES - Warm
184.8	130.6	82.7	165.8	71.3	114.4	86.7	106.9	191.5	80.8	112.5	146.6	98.9	70.8	30.0	30.0	35	62.2	61.6	31.2	42.4	15.9	22.1		182.7	70.1	66.9	47.8	105	30.5	52.9	68,6	90.9	35.8	72.6	25.8		26.8	57.2	47.7	40.0	21	28.8	69.6	37.1	18.8		Distance Factor (mi)
z	z	z	z	z						z	z	z		T	zz	z		Γ	z	z	z	z		z	z	z	z	z									z	z	2 2	2 2	2 2						Included in Tagged Modeling - County
Z		z		z			z	N	z			_				: z					z			z	z	z			z	z	z	z		z	z		z :	1	2 2				1	z			Included in Tagged Modeling - Pt. Source
White Pine, NV	Uintah, UT	Uinta, WY	Sweetwater, WY	Rich, UT	Oneida, ID	Juab, UT	Franklin, ID	Elko, NV	Duchesne, UT	Daggett, UT	Cassia, ID	Carbon, UT	Cache, UT	Utan, UI	Wasatch, UI	Topele, UT	Summit, UT	Box Elder, UT	Morgan, UT	Weber, UT	Salt Lake, UT	Davis, UT	SALT LAKE CITY.	White Pine, NV	Summit, UT	Duchesne, UT	Tooele, UT	Millard, UT	Wasatch, UT	Sanpete, UT	Carbon, UT	Emery, UT	Salt Lake, UT	Juab, UT	Utah, UT	PROVO. UT	Rich UT	Oneida ID	Rear Lake ID	Morran IIT	Carloou, ID	Weber, UT	Bannock, ID	Franklin, ID	Cache, UT	LOGAN, UT-ID	County, State
32033	49047	56041	56037	49033	16071	49023	16041	32007	49013	49009	16031	49007	49005	49049	49040	49045	49043	49003	49029	49057	49035	49011	00	32033	49043	49013	49045	49027	49051	49039	49007	49015	49035	49023	49049	8	49033	16071	16007	40000	6700L	49057	16005	16041	49005	00	FIPS Code
-														ŀ	-			ŀ	-	-	-	-	100		-											100	-	1	-		+	-		+		100	Percentage of cold
		1									1	1		t	1	ł		t	ŀ		1	1	0	1	1	1								1		0		t	1		t	1	ľ	t	1	0	days Percentage of warm days
												T	Ī	T	T	1		T	T	-	T		z													~		T				1				z	Collocated Speciation Monitor?
															Urban increment (Ann Avg)	Regional Concentration (Ann Avg)	Total Concentration (Ann Avg)	Urban Increment (Warm)	Regional Concentration (Warm)	Total Concentration (Warm)	Urban Increment (Cold)	Regional Concentration (Cold)	Total Concentration (Cold)					Urban Increment (Ann Avg)	Regional Concentration (Ann Avg)	Total Concentration (Ann Avg)	Urban Increment (Warm)	Regional Concentration (Warm) 1	Total Concentration (Warm)	Urban Increment (Cold)	Regional Concentration (Cold)	Total Concentration (Cold)			Inhan Increment (Ann Avn)	Perioral Concentration (Ann Ave)	Total Constantion (App Aug) 1.0 0.0 5	Regional Concentration (Warm)	Total Concentration (Warm)	Urban Increment (Cold)	Regional Concentration (Cold)	Total Concentration (Cold)	PM2.5 Composition Data
_															4	1	1	N	6	ò	io io	ice	0					ō		4	0	è o	8	w	0	0		4.4	0.4	3 0		1.0	2.6	2.4	0.9	3.3 12.3 2	Sulfate (µg/m ³)
			-							-		-		+	0.0 0						8.1 5	18.1 9			-	-	-	1.1 4								33.5 9	-	0.0	2 2 2	12 0	0.0 0	0.0 3	0.0 8	2.4 8.8 16.2	3.5 3	2.3 20.1	
						-				-				ł	0.4 0.0		1	5.2 1.1	1			1	1	1.1	+	-	-				9,4 0.2		-	2		9.7 1.		Ċ	D C	0.2 U.2	3 0	1-	, o	N	9	-	Carbon (μg/m ³) Crustal (μg/m ³)
										t	1	t		t	0.0			1 6,5	1 9.9	2 16.5	0 15,1	1.1 29.9	0 45.0		t	1	1	1	8 2.7	0 9.0	2 10.5	5 5.3	7 15.8	\$	2 1.9	1.1 47.2		4	4.5		1 1.2	0.9 5.6	6 12.8	8 28.2	3 8.6		Crustai (μg/m ⁻) Total (μg/m ³)
										Ī	1	1		T		19		1					T		İ			10				36						T	1								Sulfate Percent
											1			-		14			T		54	1						17				0		T		1		T	1	1		1	1				Nitrate Percent
															2	56	57	8	63	69	34	30	31	-				70	26	57	90	36	72	20	26	21			1			1.	1.5			55	Carbon Percent
																_		4	2	N	0											28															Crustal Percent

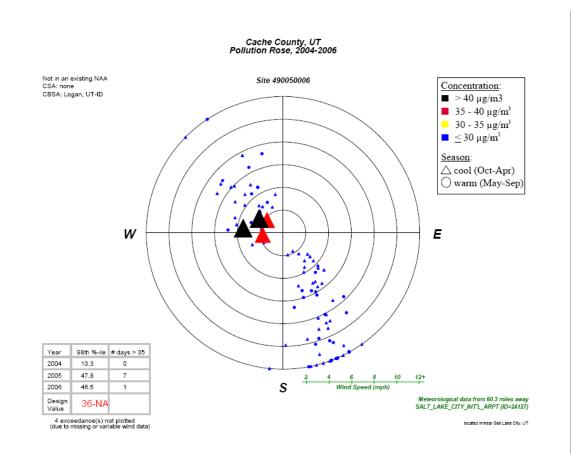
UT-spreadsheet-24hourPM2.5-Info-JUNE-4-08.xls

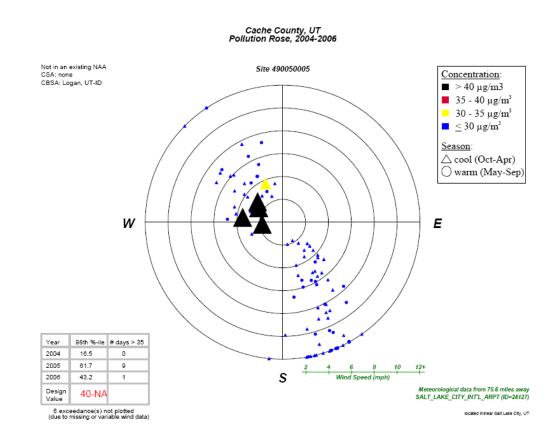
ATTACHMENT 2, APPENDIX 1.B: NINE-FACTOR (9-FACTOR) ANALYSIS OF THE CACHE VALLEY NONATTAINMENT AREA – References, Data Sources, and Data Interpretations:

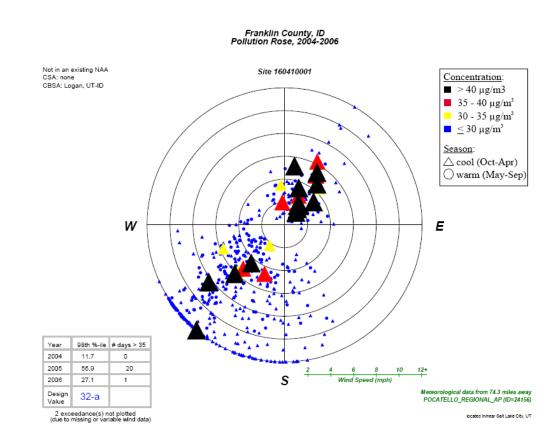
For each air quality monitoring site, EPA developed a "pollution rose" to understand the prevailing wind direction and wind speed on the days with highest fine particle concentrations. The pollution rose figures identify 24-hour PM2.5 values by color; days exceeding 35 ug/m3 are denoted with a red or black icon. A dot indicates the day occurred in the warm season; a triangle indicates the day occurred in the cool season. The center of the figure indicates the location of the air quality monitoring site, and the location of the icon in relation to the center indicates the direction from which the wind was blowing on that day. An icon that is close to the center indicates a low average wind speed on that day. Higher wind speeds are indicated when the icon is further away from the center. We also note that the meteorology factor is also considered in each county's Contributing Emissions Score (CES) because the method for deriving this metric included an analysis of trajectories of air masses for high $PM_{2.5}$ days.

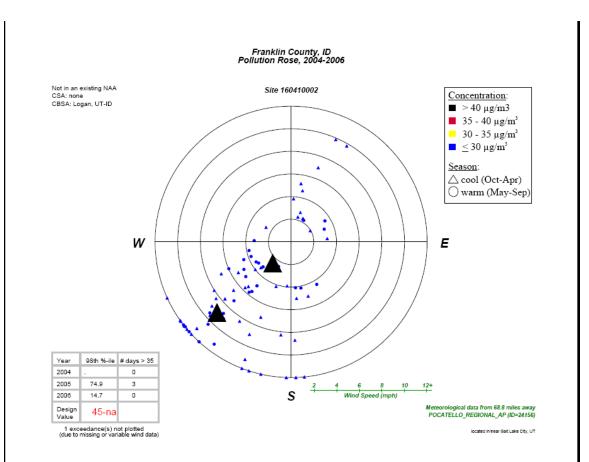
EPA-OAQPS Generated Data: Wind Roses











ATTACHMENT 3, APPENDIX 2.A: NINE-FACTOR (9-FACTOR) ANALYSES OF INDIVIDUAL NONATTAINMENT AREAS – References, Data Sources, and Data Interpretations

This Appendix contains the references, data sources, and data interpretations that Region 8 used for its 9-factor analyses conducted for the individual nonattainment areas and also in view of information provided by the State of Utah. (Re: The Governor's 12/18/07 submittal.) This Appendix addresses the Region 8 Utah-Only Nonattainment Areas:

EPA 9-Factor Analyses for the Salt Lake City-Ogden-Clearfield Combined Statistical Area (CSA) and the Provo-Orem Core Based Statistical Area (CBSA) for the Designation of Nonattainment Areas for PM_{2.5}

The Salt Lake City-Ogden-Clearfield CSA is composed of Box Elder, Davis, Morgan, Salt Lake, Summit, Tooele, Wasatch, and Weber Counties. The Provo-Orem CBSA is composed of Juab and Utah Counties.

1.) <u>References, data sources, and data interpretations for</u>: "Factor 1: Emissions"

Ref. Table Appendix 2.A-1: Annual Emissions by County (from EPA's 2005 NEI: All emission figures are in tons per year.)

See: www.epa.gov/ttn/chief/net/2005inventory.html

county	MAJOR_CAT	VOC	NOX	SO2	NH3	PM2_5
Box Elder Co	EGUs	0	2	0	0	0
Box Elder Co	Fires	726	58	38	61	399
Box Elder Co	Non-Road	2646	2086	161	1	91
Box Elder Co	On-Road	1636	2615	56	78	39
Box Elder Co	Other_Stationary	1713	449	90	1832	739
Box Elder Co	Total	6720	5210	345	1972	1269
county	MAJOR_CAT	OC	EC	SO4	NO3	PMFINE
Box Elder Co	EGUs	0	0	0	0	0
Box Elder Co	Fires	202	40	6	1	151
Box Elder Co	Non-Road	39	40	0	0	11
Box Elder Co	On-Road	10	22	0	0	7
Box Elder Co	Other_Stationary	76	6	49	1	607
Box Elder Co	Total	327	108	55	2	777
county	MAJOR_CAT	VOC	NOX	SO2	NH3	PM2_5
Davis Co	EGUs	2	21	2	0	1
	Non-Road	1693	2112	201	2	138
Davis Co	Non-Roau	1095	2112	201	2	130
Davis Co Davis Co	On-Road	5197	7814	197	2 348	130
				-		
Davis Co	On-Road	5197	7814	197	348	122
Davis Co Davis Co	On-Road Other_Stationary	5197 5924	7814 2485	197 2110	348 346	122 1130
Davis Co Davis Co Davis Co <mark>county</mark>	On-Road Other_Stationary Total MAJOR_CAT	5197 5924 12816 OC	7814 2485 12433 EC	197 2110 2510 SO4	348 346 696 NO3	122 1130 1391 PMFINE
Davis Co Davis Co Davis Co county Davis Co	On-Road Other_Stationary Total MAJOR_CAT EGUs	5197 5924 12816 OC 0	7814 2485 12433 EC 1	197 2110 2510 SO4 0	348 346 696 NO3 0	122 1130 1391 PMFINE 0
Davis Co Davis Co Davis Co <mark>county</mark>	On-Road Other_Stationary Total MAJOR_CAT	5197 5924 12816 OC 0 41	7814 2485 12433 EC	197 2110 2510 SO4	348 346 696 NO3	122 1130 1391 PMFINE
Davis Co Davis Co Davis Co County Davis Co Davis Co	On-Road Other_Stationary Total MAJOR_CAT EGUs Non-Road On-Road	5197 5924 12816 OC 0 41 32	7814 2485 12433 EC 1 85 61	197 2110 2510 SO4 0 1	348 346 696 NO3 0 0 0	122 1130 1391 PMFINE 0 11 28
Davis Co Davis Co Davis Co Davis Co Davis Co Davis Co	On-Road Other_Stationary Total MAJOR_CAT EGUs Non-Road	5197 5924 12816 OC 0 41	7814 2485 12433 EC 1 85	197 2110 2510 SO4 0 1 1	348 346 696 NO3 0 0	122 1130 1391 PMFINE 0 11
Davis Co Davis Co Davis Co Davis Co Davis Co Davis Co Davis Co Davis Co	On-Road Other_Stationary Total MAJOR_CAT EGUs Non-Road On-Road Other_Stationary	5197 5924 12816 OC 0 41 32 215	7814 2485 12433 EC 1 85 61 21	197 2110 2510 SO4 0 1 1 19	348 346 696 NO3 0 0 0 2	122 1130 1391 PMFINE 0 11 28 872

Juab Co Juab Co Juab Co Juab Co	Non-Road On-Road Other_Stationary Total	219 712 541 1728	971 1238 1417 3642	73 24 201 305	0 34 256 309	15 17 272 419
county	MAJOR_CAT	00	EC	SO4	NO3	PMFINE
Juab Co	Fires	59	11	2	0	42
Juab Co	Non-Road	5	9	0	0	1
Juab Co	On-Road	4	10	0	0	3
Juab Co	Other_Stationary	22	3	13	0	234
Juab Co	Total	90	33	15	1	281
county	MAJOR CAT	VOC	NOX	SO2	NH3	PM2_5
Morgan Co	 Fires	793	35	22	55	283
Morgan Co	Non-Road	446	1370	102	1	17
Morgan Co	On-Road	204	378	8	11	5
Morgan Co	Other_Stationary	235	1347	58	174	85
Morgan Co	Total	1678	3130	190	240	391
oountu	MAJOR CAT	OC	EC	SO4	NO3	PMFINE
county						
Morgan Co	Fires	158	27	4	0	95
Morgan Co	Non-Road	7	8	0	0	2
Morgan Co	On-Road	1	3 2	0 6	0 2	1 65
Morgan Co Morgan Co	Other_Stationary Total	11 177	∠ 40	9	2	65 163
Morgan Co	TOLAI	177	40	9	2	105
county	MAJOR_CAT	VOC	NOX	SO2	NH3	PM2_5
Salt Lake Co	EGUs	30	212	4	62	17
Salt Lake Co	Fires	27	2	1	2	10
Salt Lake Co	Non-Road	4862	6904	634	5	440
Salt Lake Co	On-Road	11496	15738	422	787	254
Salt Lake Co	Other_Stationary	17961	5555	4677	723	2493
Salt Lake Co	Total	34376	28411	5738	1579	3214
county	MAJOR_CAT	OC	EC	SO4	NO3	PMFINE
Salt Lake Co	EGUs	4	7	1	0	4
Salt Lake Co	Fires	6	1	0	0	3
Salt Lake Co	Non-Road	132	269	2	1	36
Salt Lake Co	On-Road	67	123	2	0	62
Salt Lake Co	Other_Stationary	736	72	57	6	1622
Salt Lake Co	Total	945	472	63	8	1728
county	MAJOR CAT	VOC	NOX	SO2	NH3	PM2_5
Summit Co Summit Co	EGUs Fires	0	0 5	0 4	0	0
Summit Co Summit Co	Fires Non-Road	127 495	5 1411	4 119	9 1	45 40
Summit Co					-	
Summe CO	On-Road	824	1647	20	55	27
Summit Co	On-Road Other Stationary	824 920	1644 598	39 135	55 460	27 235
Summit Co Summit Co	On-Road Other_Stationary Total	824 920 2367	1644 598 3658	39 135 297	55 460 524	27 235 346

county	MAJOR_CAT	OC	EC	SO4	NO3	PMFINE
Summit Co	EGUs	0	0	0	0	0
Summit Co	Fires	25	4	0	0	14
Summit Co	Non-Road	13	24	0	0	4
Summit Co	On-Road	6	15	0	0	5
Summit Co	Other_Stationary	42	4	2	0	187
Summit Co	Total	86	46	3	1	210
county	MAJOR_CAT	VOC	NOX	SO2	NH3	PM2_5
Tooele Co	EGUs	3	166	2	0	2
Tooele Co	Fires	2594	89	76	181	908
Tooele Co	Non-Road	1008	1572	121	1	40
Tooele Co	On-Road	1741	2510	57	80	40
Tooele Co	Other_Stationary	1312	1047	268	542	775
Tooele Co	Total	6658	5384	524	803	1766
county	MAJOR_CAT	00	EC	SO4	NO3	PMFINE
Tooele Co	EGUs	0	1	0	0	0
Tooele Co	Fires	505	86	11	1	304
Tooele Co	Non-Road	15	21	0	0	4
Tooele Co	On-Road	10	23	0	0	7
Tooele Co	Other_Stationary	55	9	39	1	672
Tooele Co	Total	585	140	51	2	988
county	MAJOR_CAT	VOC	NOX	SO2	NH3	PM2_5
Utah Co	EGUs	0	1	0	0	0
Utah Co	Fires	250	17	7	17	115
Utah Co	Non-Road	2232	2981	299	2	206
Utah Co	On-Road	6863	9305	238	438	145
Utah Co	Other_Stationary	7830	1474	469	1957	1154
Utah Co	Total	17174	13778	1012	2414	1619
county	MAJOR_CAT	00	EC	SO4	NO3	PMFINE
Utah Co	EGUs	0	0	0	0	0
Utah Co	Fires	58	11	2	0	44
Utah Co	Non-Road	60	127	1	0	17
Utah Co	On-Road	39	70	1	0	35
Utah Co	Other_Stationary	298	24	9	11	812
Utah Co	Total	455	233	13	12	907
county	MAJOR_CAT	VOC	NOX	SO2	NH3	PM2_5
Wasatch Co	EGUs	0	5	0	0	0
Wasatch Co	Fires	216	9	6	15	76
Wasatch Co	Non-Road	404	249	27	0	22
Wasatch Co	On-Road	427	604	16	23	11
Wasatch Co	Other_Stationary	437	53	9	159	137
Wasatch Co	Total	1484	920	59	197	247
county	MAJOR CAT	00	EC	SO4	NO3	PMFINE
county Wasatch Co	MAJOR_CAT EGUs	00 0	<mark>ЕС</mark> 0	SO4 0	NO3 0	0

			_		_	
Wasatch Co	Fires	43	7	1	0	26
Vasatch Co	Non-Road	6	14	0	0	2
asatch Co	On-Road	3	6	0	0	2
lasatch Co	Other_Stationary	20	1	0	0	115
lasatch Co	Total	71	29	2	0	145
ounty	MAJOR_CAT	VOC	NOX	SO2	NH3	PM2_5
eber Co	EGUs	3	213	2	5	1
eber Co	Fires	245	12	7	17	88
/eber Co	Non-Road	1418	1699	150	1	95
/eber Co	On-Road	3718	4435	112	208	68
/eber Co	Other_Stationary	3934	592	85	542	645
Veber Co	Total	9317	6951	356	774	896
ounty	MAJOR_CAT	OC	EC	SO4	NO3	PMFINE
/eber Co	EGUs	0	0	0	0	0
eber Co	Fires	49	8	1	0	29
eber Co	Non-Road	31	55	0	0	8
/eber Co	On-Road	18	33	1	0	16
/eber Co	Other_Stationary	166	14	16	1	448
eber Co	Total	264	110	18	1	502
lumn	Description					
unty	The county name.					
JOR_CAT	One of either 5 majo	r categorie	as of amiss	ion sources	s or the Co	ounty total o
0C	The tonnage of Vola	-				
OX	The tonnage of Nitro	-	•		•	
D2	The tonnage of Sulfu	-				
-13	The tonnage of Amm					
N2_5	The total amount of I			rons diame	ter includi	ing both filte
//2_0	and condensable po					ing both int
С	The Organic Carbon		PM2_5			
С	The Elemental Carbo	•				
O4	The Sulfate portion of	•	—			
03	The Nitrate portion o					
MFINE	The remaining portio "crustal" or "PM-fine	n of PM2_	_5 that is no	ot OC, EC,	SO4, or N	O3, someti
IAJOR_CAT						
GUs	Electric Generation L	Jnits				
res	Wildfires, Prescribed		nd Agricultu	iral burns		
on-Road	Non-road equipment				ding Aircra	aft, Locomot
	Commercial				-	
	Marine Vessels, Agri	icultural &	Constructio	on equipme	ent, Recrea	ational equi
n-Road	On Road vehicle mo	bile source	e emissions	5		
ther_Stationary	All other stationary s	ources of	emissions,	both Point	and Area	sources, ot
otal	The total of all 5 Maj	or Catego	ries			

2.) <u>References, data sources, and data interpretations for</u>: "Factor 4: Traffic and Commuting Patterns"

Reference material from U.S. Census Bureau (http://www.census.gov/population/www/cen2000/commuting.html) for 9-factor analysis; select Utah Counties.

Ref. Table Appendix 2.A-2: Traffic and Commuting Patterns Residence MCD/County to Workplace MCD/County Flows for Utah: 2000 Sorted by Residence State-County, or State-County-County Subdivision (in 12 states)

Res State	Res County	Res (C)MSA	Res PMSA	Residence State-County- MCD Name	Workplace State-County- MCD Name	Count
49	003	9999	9999	Box Elder Co. UT	Box Elder Co. UT	13570
49	003	9999	9999	Box Elder Co. UT	Weber Co. UT	2529
49	003	9999	9999	Box Elder Co. UT	Davis Co. UT	660
49	003	9999	9999	Box Elder Co. UT	Cache Co. UT	631
49	003	9999	9999	Box Elder Co. UT	Salt Lake Co. UT	401
49	003	9999	9999	Box Elder Co. UT	Tooele Co. UT	26
49	003	9999	9999	Box Elder Co. UT	Utah Co. UT	26
49	003	9999	9999	Box Elder Co. UT	Summit Co. UT	22
49	003	9999	9999	Box Elder Co. UT	Morgan Co. UT	7
				Subtotal out of County =	-	4302
49	005	9999	9999	Cache Co. UT	Cache Co. UT	39235
49	005	9999	9999	Cache Co. UT	Box Elder Co. UT	2383
49	005	9999	9999	Cache Co. UT	Weber Co. UT	606
49	005	9999	9999	Cache Co. UT	Salt Lake Co. UT	463
49	005	9999	9999	Cache Co. UT	Davis Co. UT	334
49	005	9999	9999	Cache Co. UT	Franklin Co. ID	179
49	005	9999	9999	Cache Co. UT	Utah Co. UT	94
49	005	9999	9999	Cache Co. UT	Morgan Co. UT	16
49	005	9999	9999	Cache Co. UT	Tooele Co. UT	8
49	005	9999	9999	Cache Co. UT	Summit Co. UT	3
				Subtotal out of County =		4086
49	011	7160	9999	Davis Co. UT	Davis Co. UT	61208
49	011	7160	9999	Davis Co. UT	Salt Lake Co. UT	33851
49	011	7160	9999	Davis Co. UT	Weber Co. UT	14876
49	011	7160	9999	Davis Co. UT	Utah Co. UT	803
49	011	7160	9999	Davis Co. UT	Box Elder Co. UT	313
49	011	7160	9999	Davis Co. UT	Cache Co. UT	199
49	011	7160	9999	Davis Co. UT	Tooele Co. UT	178
49	011	7160	9999	Davis Co. UT	Morgan Co. UT	96
49	011	7160	9999	Davis Co. UT	Summit Co. UT	83
49	011	7160	9999	Davis Co. UT	Wasatch Co. UT	31
				Subtotal out of County =		50430
49	023	9999	9999	Juab Co. UT	Juab Co. UT	2011

49	023	9999	9999	Juab Co. UT	Utah Co. UT	959
49	023	9999	9999	Juab Co. UT	Salt Lake Co. UT	143
49	023	9999	9999	Juab Co. UT	Tooele Co. UT	73
49	023	9999	9999	Juab Co. UT	Box Elder Co. UT	8
49	023	9999	9999	Juab Co. UT	Summit Co. UT	6
49	023	9999	9999	Juab Co. UT	Davis Co. UT	4
49	023	9999	9999	Juab Co. UT	Wasatch Co. UT	3
	020			Subtotal out of County =		1196
						1100
49	029	9999	9999	Morgan Co. UT	Morgan Co. UT	1217
10	020	0000	0000	Morgan Co. Cr	Morgan 66. 61	1211
49	029	9999	9999	Morgan Co. UT	Weber Co. UT	922
49	029	9999	9999	Morgan Co. UT	Davis Co. UT	604
49	029	9999	9999	Morgan Co. UT	Salt Lake Co. UT	273
49	029	9999	9999	Morgan Co. UT	Summit Co. UT	107
49	029	9999	9999	Morgan Co. UT	Utah Co. UT	9
49 49	029	9999	9999	•	Box Elder Co. UT	8
				Morgan Co. UT		o 4
49 40	029	9999	9999	Morgan Co. UT	Wasatch Co. UT	
49	029	9999	9999	Morgan Co. UT	Tooele Co. UT	3
				Subtotal out of County =		1930
4.0	~~-	-				
49	035	7160	9999	Salt Lake Co. UT	Salt Lake Co. UT	411283
40	025	7160	9999		Davis Co. UT	0.070
49 40	035			Salt Lake Co. UT		8370
49	035	7160	9999	Salt Lake Co. UT	Utah Co. UT	8075
49	035	7160	9999	Salt Lake Co. UT	Summit Co. UT	2678
49	035	7160	9999	Salt Lake Co. UT	Weber Co. UT	2084
49	035	7160	9999	Salt Lake Co. UT	Tooele Co. UT	1656
49	035	7160	9999	Salt Lake Co. UT	Wasatch Co. UT	246
49	035	7160	9999	Salt Lake Co. UT	Cache Co. UT	224
49	035	7160	9999	Salt Lake Co. UT	Morgan Co. UT	81
49	035	7160	9999	Salt Lake Co. UT	Box Elder Co. UT	80
49	035	7160	9999	Salt Lake Co. UT	Juab Co. UT	27
				Subtotal out of County =		23521
49	043	9999	9999	Summit Co. UT	Summit Co. UT	10486
49	043	9999	9999	Summit Co. UT	Salt Lake Co. UT	4501
49	043	9999	9999	Summit Co. UT	Wasatch Co. UT	302
49	043	9999	9999	Summit Co. UT	Utah Co. UT	127
49	043	9999	9999	Summit Co. UT	Weber Co. UT	120
49	043	9999	9999	Summit Co. UT	Davis Co. UT	105
49	043	9999	9999	Summit Co. UT	Morgan Co. UT	81
49	043	9999	9999	Summit Co. UT	Tooele Co. UT	26
49	043	9999	9999	Summit Co. UT	Box Elder Co. UT	17
				Subtotal out of County =		5279
				-		
49	045	9999	9999	Tooele Co. UT	Tooele Co. UT	9784
49	045	9999	9999	Tooele Co. UT	Salt Lake Co. UT	7031
49	045	9999	9999	Tooele Co. UT	Davis Co. UT	339
49	045	9999	9999	Tooele Co. UT	Utah Co. UT	165

49 49 49 49	045 045 045 045	9999 9999 9999 9999	9999 9999 9999 9999	Tooele Co. UT Tooele Co. UT Tooele Co. UT Tooele Co. UT	Summit Co. UT Weber Co. UT Box Elder Co. UT Cache Co. UT	47 27 6 5
49	045	9999	9999	Tooele Co. UT Subtotal out of County =	Wasatch Co. UT	2 7622
49	049	6520	9999	Utah Co. UT	Utah Co. UT	140834
49	049	6520	9999	Utah Co. UT	Salt Lake Co. UT	18159
49	049	6520	9999	Utah Co. UT	Davis Co. UT	842
49	049	6520	9999	Utah Co. UT	Wasatch Co. UT	461
49	049	6520	9999	Utah Co. UT	Tooele Co. UT	369
49	049	6520	9999	Utah Co. UT	Summit Co. UT	337
49	049	6520	9999	Utah Co. UT	Weber Co. UT	317
49	049	6520	9999	Utah Co. UT	Juab Co. UT	242
49	049	6520	9999	Utah Co. UT	Morgan Co. UT	71
49	049	6520	9999	Utah Co. UT	Box Elder Co. UT	14
49	049	6520	9999	Utah Co. UT	Cache Co. UT	12
				Subtotal out of County =		20824
49	051	9999	9999	Wasatch Co. UT	Wasatch Co. UT	3857
49	051	9999	9999	Wasatch Co. UT	Summit Co. UT	1509
49	051	9999	9999	Wasatch Co. UT	Salt Lake Co. UT	824
49	051	9999	9999	Wasatch Co. UT	Utah Co. UT	498
49	051	9999	9999	Wasatch Co. UT	Davis Co. UT	65
49	051	9999	9999	Wasatch Co. UT	Weber Co. UT	38
49	051	9999	9999	Wasatch Co. UT	Tooele Co. UT	11
49	051	9999	9999	Wasatch Co. UT	Cache Co. UT	2
				Subtotal out of County =		2947
49	057	7160	9999	Weber Co. UT	Weber Co. UT	64671
49	057	7160	9999	Weber Co. UT	Davis Co. UT	16659
49	057	7160	9999	Weber Co. UT	Salt Lake Co. UT	6425
49	057	7160	9999	Weber Co. UT	Box Elder Co. UT	1671
49	057	7160	9999	Weber Co. UT	Utah Co. UT	458
49	057	7160	9999	Weber Co. UT	Cache Co. UT	379
49	057	7160	9999	Weber Co. UT	Morgan Co. UT	163
49	057	7160	9999	Weber Co. UT	Tooele Co. UT	76
49	057	7160	9999	Weber Co. UT	Summit Co. UT	73
49	057	7160	9999	Weber Co. UT	Wasatch Co. UT	12
				Subtotal out of County =		25916
				-		

Source: U.S. Census Bureau Internet Release date: July 25, 2003

3.) <u>References, data sources, and data interpretations for</u>: "Factor 5: Growth rates and patterns"

a.) Population Growth Estimates

Table Appendix 2.A-3 below shows population and projected population growth. The percent change was represented by the State as the difference between 2000 to 2005, 2005 to 2010, and 2005 to 2015.

County	2000	% Change	2005	2010	% Change	2015	% Change
Salt Lake-Ogden-							
Clearfield CSA							
Box Elder	42,860	5.3%	45,142	49,254	9.1%	55,212	22.3%
Davis	240,204	15.1%	276,374	304,502	10.2%	330,833	19.7%
Morgan ²	7,181	18.6%	8,516	10,589	24.3%	13,409	57.5%
Salt Lake	902,777	7.5%	970,748	1,053,258	8.5%	1,145,337	18.0%
Summit	30,048	21.2%	36,417	44,511	22.2%	54,618	50.0%
Tooele	41,549	24.8%	51,835	67,150	29.5%	83,661	61.4%
Wasatch	15,433	30.5%	20,138	25,516	26.7%	31,664	57.2%
Weber	197,541	7.7%	212,707	230,145	8.2%	251,528	18.3%
Provo-Orem CBSA							
Juab ²	8,310	8.0%	8,974	10,519	17.2%	12,353	37.7%
Utah	371,894	22.1%	453,977	527,502	16.2%	594,511	31.0%

Ref. Table Appendix 2.A-3:	Projected Population Growth ¹
Iteli Labie Appendia 2.11 0.	rigected ropulation Growth

¹ All figures (except for Juab and Morgan Counties) are as provided by Utah with the Governor's 12/18/07 designations recommendations submittal.

² Figures for Juab and Morgan Counties are as provided by EPA Region 8 and are from the Utah Governor's Office of Planning and Budget - GOPB (http://governor.utah.gov/dea/projections.html)

b.) VMT Growth Estimates

EPA Region 8 notes that the State's 12/18/07 designations recommendations submittal <u>did not contain any VMT data for</u> 2000, 2005 or any other years. Region 8, therefore, drew upon other sources of information for the necessary VMT data and also performed calculations to adjust those data.

To perform the initial step of establishing the 2005 base year VMT data, Region 8 used the following: For Salt Lake County, Region 8 reviewed and used VMT data from "Table 1 Travel Characteristics" from the Wasatch Front Regional Council's (http://www.wfrc.org) "Air Quality Memorandum, Report No. 23" whose subject was "Conformity Analysis for the WFRC Amended 2030 Regional Transportation Plan" that was dated February 8, 2008 (hereafter referred to as WFRC-2030). For Utah County, Region 8 reviewed and used Mountainland Association of Governments (http://www.mountainland.org) VMT data from section "93.118 – Emission Budgets Utah County Regional Travel Model VMT Results" from the "Conformity Determination Report Mountainland MPO 2030 Regional Transportation Plan" that was from a table entitled "Vehicle Miles Traveled (VMT) for the Greater Wasatch Area, 2000 to 2030" – "2003 Baseline Scenario" which is from the State of Utah's Governor's Office of Planning and Budget (http://governor.utah.gov/dea/projections.html), and is hereafter referred to as GOPB. Region 8 noted some inconsistencies between the different VMT data sources (i.e., EPA-OAQPS, WFRC-2030, MAG-2030, and GOPB) and these inconsistencies are provided in the following table:

VMT (millions annually)					
County	2005 2004 ¹		2005	2005	
Salt Lake-Ogden-Clearfield CSA	EPA-OAQPS	WFRC-2030	MAG-2030	GOPB	
Box Elder	783			1066 ²	
Davis	3352			2268^{2}	

Ref. Table Appendix 2.A-4: VMT Comparison for 2005

Morgan	109		138 ²
Salt Lake	7512	8917 ²	8527 ²
Summit	551		740^{2}
Tooele	804		867 ²
Wasatch	227		300 ²
Weber	1995		1574 ²
Provo-Orem CBSA			
Juab	343		427^2 3652^2
Utah	4215	3626 ²	3652^2

¹WFRC did not have a 2005 VMT figure, but did provide 2004 and 2006 figures. 2004 was used in this table.

²All the VMT figures provided by MAG, GOPB, and WFRC were in VMT millions per day. Absent any other information, Region 8 merely multiplied these daily VMT figures by 365 to arrive at annual VMT figures.

In view of the VMT information detailed in Table Appendix 2.A-2 above; for the Salt Lake-Ogden-Clearfield CSA, Region 8 elected to use the 2005 GOPB figures for Box Elder, Davis, Morgan, Summit, Tooele, Wasatch, and Weber Counties. For Salt Lake County, Region 8 used the 2004 WFRC-2030 figure. For the Provo-Orem CBSA, Region 8 elected to use the GOPB VMT 2005 figure for Juab County and the 2005 MAG-2030 figure for Utah County.

Based on the information derived above, Table Appendix 2.A-5 below shows VMT for 2005 and projected VMT growth used by Region 8 for our 9-factor analysis. The percent change was represented by the difference between 2005 (base year) to 2010 and 2005 to 2015. These are strictly estimated/interpolated projected VMT and should be considered in view of the State's 12/18/07 designations recommendations submittal which did not contain any VMT data for 2000, 2005 or any other years.

		VIVI I (IIIIII0IIS alli	uung)		
County	2005	% Change	2010^{1}	% Change	2015 ³
Salt Lake-Ogden-					
Clearfield CSA					
Box Elder	1066	21.5%	1295	45.3%	1549
Davis	2268	15.8%	2626	30.9%	2969
Morgan	138	21.7%	168	44.9%	200
Salt Lake	8917	11.6%	9952	27.9%	11401 ⁴
Summit	740	20.9%	895	45.3%	1075
Tooele	867	21.5%	1053	45.2%	1259
Wasatch	300	21.7%	365	45.3%	436
Weber	1574	5.5%	1661	21.2%	1907
Provo-Orem CBSA					
Juab	427	21.5%	519	45.4%	621
Utah	3626	13.2%	4105 ²	28.4%	4654 ⁵

Ref. Table Appendix 2.A-5: Projected VMT Growth VMT (millions annually)

¹ All figures (except for Utah County) are from the Utah Governor's Office of Planning and Budget (GOPB) and are daily millions of VMT times 365 to get an annual VMT figure.

²Figure for Utah County for 2010 is the 2010 projected daily millions of VMT from Table 93.118 "Emission Budgets Utah County Regional Travel Model VMT Results" (MAG-2030). The 2010 daily millions of VMT figure was multiplied by 365 to get an annual VMT.

³ All figures (except for Salt Lake and Utah Counties) are from the Utah Governor's Office of Planning and Budget (GOPB) and are daily millions of VMT multiplied by 365 to get an annual VMT figure.

⁴Figure for Salt Lake County for 2015 is the 2015 projected daily millions of VMT from "Air Quality Memorandum, Report No. 23" (WFRC-2030). The 2015 daily millions of VMT figure was multiplied by 365 to get an annual VMT.

⁵The figure for Utah County for 2015 was derived from the 2010 and 2020 projected daily millions of VMT from Table 93.118 "Emission Budgets Utah County Regional Travel Model VMT Results" (MAG-2030). The MAG-2030 daily VMT figures for 2010 and 2020 were summed and an average 2015 figure was produced that equals a daily millions of VMT figure of 12.751901. The 12.751901 daily millions of VMT figure was multiplied by 365 to arrive at an annual millions of VMT figure.

4.) <u>The Spreadsheet Tables below display EPA-OAQPS Generated Data for the; Logan, UT-ID CBSA, Provo-Orem</u> <u>CBSA, and the Salt Lake City-Ogden-Clearfield CSA</u>

White Pine	Uintah	Uinta	Sweetwater	Rich	Oneida	Juab	Franklin	Elko	Duchesne	Daggett	Cassia	Carbon	Cache	Utah	Wasatch	Tooele	Summit	Box Elder	Morgan	Weber	Salt Lake	Davie	White Pine	Muuno	Duchesne	Tooele	Millard	Wasatch	Sanpete	Carbon	Emerv	Salt Lake	Juah	Illah	Rich	Oneida	Bear Lake	Morgan	Box Elder	Caribou	Weber	Bannock	Franklin	Coche	County
N	UT	WW	WY	IJ	0	ч	0	NN	ų	UT	D	UT	UT	UT	Ч	IJ	IJ	5	IJ	UI S	5			-	4	9	Ч	IJ	9	9	SI I	5	5	-	UT	ō	0	Ч,	5	=	5	5	5 9	H	State
															Salt Lake City-Ogden-Clea Heber, UT	Salt Lake City-Ogden-Clea Salt Lake City, UT	Salt Lake City-Ogden-Clea Salt Lake City, UT	Salt Lake City-Ogden-Clea Brigham City, UT	Salt Lake City-Ogden-Clea Ogden-Clearfield, UT	Salt Lake City-Ogden-Clea Ogden-Clearfield, UT	Salt Lake City-Orden-Clea Salt Lake City. UT	Salt I ake City-Onden-Clas		Sait Lake City-Ogden-Clean Sait Lake City, OI		Salt Lake City-Ogden-Clean Salt Lake City, UT		Salt Lake City-Ogden-Clear Heber, UT				Salt Lake City-Ooden-Clean Salt Lake City. UT						Salt Lake City-Ogden-Clear Ogden-Clearfield, UT	Salt Lake City-Ooden-Clean	terre tradie (tra start	Salt Lake City-Ooden-Clearl Ooden-Clearlield. UT				CSA (2006 and 2007 definitions)
	Vernal, UT	Evanston, WY	Rock Springs, WY			Provo-Orem, UT	Logan, UT-ID	Elko, NV			Burley, 10	Price, UT	Logan, UT-ID	Provo-Orem, UT	Heber, UT	Salt Lake City, UT	Salt Lake City, UT	Brigham City, UT	Ogden-Clearfield, UT	Ogden-Clearfield, UT	Salt Lake City. UT	Onden Clearfield IJT		Salt Lake City, UT	Call also City 117	Salt Lake City, UT		Heber, UT		Price, UT		Salt Lake City. UT	Provo-Orem UT	Provo-Orem UT				Ogden-Clearfield, UT	Brigham City, UT		Opden-Clearfield, UT	Pocatello. ID	Logan, UT-ID	ILTIN ACTA	CBSA (2006 and 2007 definitions)
																										T																			NA Status 1997 PM2.5
						Service:	other						other	other						NA-P	N S	M										other	1.444	NA-P							other		NA-P	0_AN	State Rec
																																													EPA Reg Rec
		0			0			0			0		_	6	0		0	_	6	60	100	100				-	_	N	2	4	5	100		11	N	N	8	11	39	63	95	100	59	100	Contributing Emissions Score
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										l				44		1		5 35			49			t	T	T	İ					49		4		1			35	1	40				Daily Des Val 0406
			t	1			37			T	1	T		45		31		29			55			Ť	1	3						55	T	45					29		36		37		Preliminary Daily Des Val 0507
							7			t	t		2 12.1	T				9 8.3			5 12.2	8 12.2	1	Ì		1						12.2	-	10.5	1				8.3		_	7.6	1		Annual Des Val 0305
										t	1	ľ	1	5 10.7		t		3 8.7				10.6	1	t	T	T	1	1				12.1		10.7		1			8.7	- 1	4	7.7	1		Annual Des Val 0406
				t			7.7	-		t	1	t	1	7 10.4		7.6		7 8.2			1 11.6		_ I	1	1	1.0	1				1	1 11.6		7 10.4	1	1			7 8.2	- 1	4 10.6	1		1.1	Preliminary Annual
							7			ſ	T	T	ω	4		6		N		5	05 4		20	t	1	0						0,					T				0.		-		NA Status Ozone
										t	1	T	1	Main						Maint	Maint	t	T	T	1	t	1			1		Maint	-	Maint	1	1					Maint	Maint		1	NA Status PM10
8,919	27,129	19,873	38,019	2,057	4,178	9,165	12,410	45,576	15,328	937	21,391	19,459	98,358			51,269	35,119	46,333			11 960,297	268 084	0,919	00,110	35 110	807 10	12,280	19,015	23,995	19,459		99	1	451.855	2,05/	4,178	6,180	7,862	46,333				12,410	98 358	2005 Population
-	6	10	4		3			3	5	-	8	13			16	7	19	7	13	320	1190	424	_				1 2	16	15	13	2	1190	3	211	2	с.)	6	13	7	4	320	68	19	84	2005 Population Density (people/sq mi
-					_	-						-		2	23	N	11	_	10	-	_	-	6			1	(1)	23	(1)		1	-	=	2			-	10		3	-			_	Percent Population Change (2000-05)
															3 227												371											109							Vehicle Miles Traveled in 2005 (millions annually)
81	(4	15	10	5	(61	50	176	20	(9	177	(3	28	31	62	79	26	(5	6	(29	44	18	110	0	RA	10	07	(9)	79	(41	28	(31	18	50	62		(61	89	(29)	6	107	44	(33	176	4	Percent VMT Growth (1996-2005)
								1	1	1	1	1	1	1	1,430	1										T	170			-					1			920							Number commuting into any violating counties
1															21								-	-	20	340	4	19	9	2	-	8	33	97	1	4 64	-	29	18	2	71	0	95	92	Percent commuting Into any violating counties
40	120	240	50	60	490	220	130	340	280	20	20	80	3,800	20,570	6,300	17,230	15,640	17,210	3,120	89,750	426,480	110.640													40	30	30		630	70	380	110	4,550	39.410	Number commuting into statistical area
-															92																				0	2	-						95		Percent commuting into statistical area
351	608														247								100	251	346	1,/00	2,578	247	689	525	2,970	3,214	419	1,619	14	336	362	391							PM2.5 emissions - total (tpy)
				41												1					_			28.											1								134		PM2.5 emissions - carbon (tpy)

UT-spreadsheet-24hourPM2.5-Info-JUNE-4-08.xis

Page 1

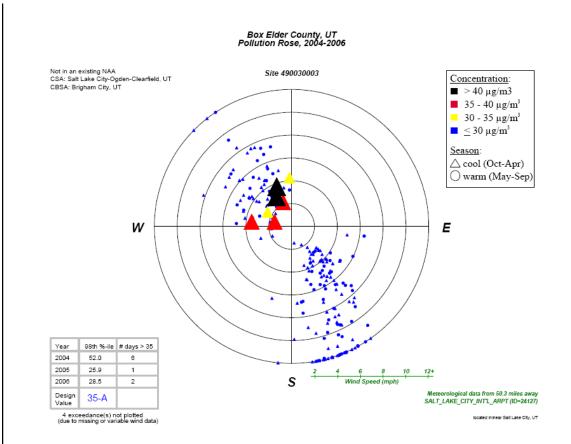
White Pine	Jintah	Jinta	Sweetwater	Rich	Oneida	Juab	Franklin	Elko	Duchesne	Daggett	Cassia	Carbon	Cache	Utah	Wasatch	Tooele	Summit	Box Elder	Morgan	Weber	Salt I ake	Davis	SALT I AKE CITY IIT	Ahite Dise	Juchesne	Tooele	Millard	Wasatch	Sanpele	Carbon	Emery	Salt Lake	Juab	Utah	PROVO IIT	Oneida	Bear Lake	Morgan	Box Elder	Caribou	Neber	Bannock	Franklin	Cache	OGAN UT-ID	Cont
NN	9	WY	WY	Ч	6	5	6	N	TU	T	0	UT	ų	Ţ	T	UT	9	T	Ч	5	5	-	ANI		9	5	UT	UT	P	Ч	S.	5	5	5	9	0	0	UT	UT	0	5	-	0	5		state
267	677	1,366	8,298	77	223	297	313	1,603	285	350	663	434	445	932	147	1,041	214	834	174	521	1 799	PE0	107	214	282	1,041	2,226	147	307	434	2,787	1,799	297	932	11	223	236	174	834	2,624	521	3,043	313	445		PM2.5 emissions - ther (tpy)
37	1,321	7,326	35,697	40	44	305	57	767	141	110	125	6,718	238	1,012	59	524	297	345	190	356	5 738	3 510		27	141	524	4,415	59	439	6,718	23,925	5,738	305	1.012	40	44	35	190	345	12,646	356	673	57	238		02 emissions (tpy)
477	8,518	4,848	53,468	221	523	3.642	851	6,452	1,344	1,051	2,181	5,532	3,833	13,778	920	5,384	3,658	5,210	3,130	6.951	28 411	12 433	114	3,058	1,344	5,384	29,366	920	963	5,532	29,874	28,411	3.642	13.778	177	523	2,103	3,130	5,210	2,869	6.951	4,839	851	3.833	-	IOx emissions (tpy)
740	2,036	2,188	12,585	1,808	1,565	1.728	2.290	10,677	2,738	3,173	4,811	1,849	5,305	17,174	1,484	6,658	2,367	6,720	1,678	9,317	34 376	12 816	140	2,307	2,738	6,658	3,275	1,484	2,922	1,849	1,555	34,376	1.728	17.174	1,000	1,565	2,389	1,678	6,720	5,064	9.317	24,792	2.290	5.305	1	/OC emissions (tpy)
275	565	407	1,170	725	335	309	1.221	1,707	963	779	5,780	859	1,957	2,414	197	803	524	1,972	240	774	1 579	202	617	524	963	803	2,063	197	1,104	859	501	1,579	309	2.414	c71	335	362	240	1,972	1,381	774	1.908	1.221	1.957	1	IH3 emissions (tpy)
0	ω	-	0	-	0	4	-	0	8	0	0	ω	G	29	7	14	2	18	12	50	100	5	•	0		18	4	31	24	19	8	80	9	100	24	7	6	46	52	4	100	ω	23	8		rajectory Factor for ES - Cold rajectory Factor for ES - Warm
184 8	130.6	82.7	165.8	71.3	114.4	86.7	106.9	191.5	80.8	112.5	146.6	98.9	70.8	35.8	48	35	62.2	61.6	31.2	42.4	15.9	22 4	102.1	180 7	66.9	47.8	105	30.5	52.9	68.6	90.9	35.8	72.6	25.8	20.0	57.2	47.7	42.3	33.3	72	28.8	69.6	37.1	18.8	1	Distance Factor (mi)
	z				z											-	z			z	T	z	T	zz		z							z			z										ncluded in Tagged Aodeling - County
		z			z	z			z	z	z				z	z	z	z	z	z	2 2	z	N	zz	2	1		z	z				z	z	N	z	z	z	N				z			ncluded in Tagged Iodeling - Pt. Source
White Pine, NV	Uintah, UT	Uinta, WY	Sweetwater, WY	Rich, UT	Oneida, ID	Juab. UT	Franklin, ID	Elko, NV	Duchesne, UT	Daggett, UT	Cassia, ID	Carbon, UT	Cache, UT	Utah, UT	Wasatch, UT	Topele, UT	Summit, UT	Box Elder, UT	Morgan, UT	Weber, UT	Salt Lake LIT	Davie UT	SALT LAKE CITY	Summit, UI	Duchesne, UI	Tooele, UT	Millard, UT	Wasatch, UT	Sanpete, UT	Carbon, UT	Emery, UT	Salt Lake, UT	Juab, UT	Utah. UT	PROVO LIT	Oneida, ID	Bear Lake, ID	Morgan, UT	Box Elder, UT	Caribou, ID	Weber, UT	Bannock, ID	Franklin, ID	Cache, UT	IOGAN UT-ID	County, State
32033	49047	56041	56037	49033	16071	49023	16041	32007	49013	49009	16031	49007	49005	49049	49051	49045	49043	49003	49029	49057	49035	49011	00020	49043	49013	49045	49027	49051	49039	49007	49015	49035	49023	49049	49033	16071	16007	49029	49003	16029	49057	16005	16041	49005	3	IPS Code
-						-	-												-	+	-	100	15			-					-		-		13	-	-					-	-			ercentage of cold
1																				1		1	2	1		t							1		>		t						1	•	F	ays Percentage of warm ays
																						-	z												<									-	_ k	collocated Speciation
															Urban Increment (Ann Avg)	Regional Concentration (Ann Avg	Total Concentration (Ann Avg)	Urban Increment (Warm)	Regional Concentration (Warm)	Total Concentration (Warm)	Urban Increment (Cold)	Pening Concentration (Cold)	Total Concentration (Cold)				Urban Increment (Ann Avg)	Regional Concentration (Ann Avg	Total Concentration (Ann Avg)	Urban Increment (Warm)	Regional Concentration (Warm)	Total Concentration (Warm)	Urban Increment (Cold) 2	Regional Concentration (Cold)	Total Concentration (Cold)		Urban Increment (Ann Avg)	Regional Concentration (Ann Avg	Total Concentration (Ann Avg)	Urban Increment (Warm)	Regional Concentration (Warm)	Total Concentration (Warm)	Urban Increment (Cold)	Regional Concentration (Cold)	Total Concentration (Cold)	Monitor? PM2 5 Composition Sulfate (µg/m ³) Naraton (µg/m ³)
								-							4	1.7 1.3	2.1 1.2	0.2	ö	00	oid	x c	200		-	-	ō	-	4	0.9	1.9	2.8	2.3 32.9	0.6 0.6	202		0.4	1.2	1.6	1.0	1.6	2.6	2.4	0.9	331	Sulfate (µg/m ³)
-						+	-								0.0 0	1.3 5	12 5	0.0 5	0.0 6				14 6 96	-	+	+	1.1 4			0.0 9	0.0 1	0.0 11.3	2.9 9			+-	0.3 3	0.3 2	0.6 6	0.0 5	0.0 3	0.0 8	8.8 16	35 3	73 20	litrate (µg/m ³)
+						+	-								0.4 0.0		5.5 0.9								+		4.4 0.2			9.4 0.2	1	_	-		07 1		3.6 0.	2.6 0.7	2 0.	5.5 0.7	1 0	6 1	2 0	39 0.3		Carbon (μg/m ³)
+						1						-			.0 0.8	0 9	.9 9.7	1.1 6.5	1 9.9	3.2 16.5	0.0 15 1	11 200	0 45 0	t	+	1	2 6.3	.8 2.7	0 9.0	2 10.5	5 5.2	7 15.8	\$.	2 19	11 47 9	1	2 4.5	7 4	9	7 7.2	9	0	00	ω-	-r-	crustal (μg/m³) otal (μg/m³)
1						1	1						t	ſ							13 0		T	1	1								5													Sulfate Percent
1						1	-							ŀ		1				T	3 54			1	1	1						1	5 73													litrate Percent
																					34		T										20				100	1.82	2.23	- 4	2.11	- 1	- 1	1.1		Carbon Percent
I						1	1												21			T												= ,			1								1	

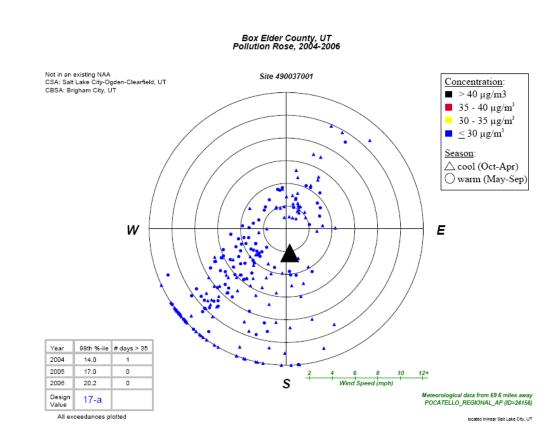
UT-spreadsheet-24hourPM2.5-Info-JUNE-4-08.xls

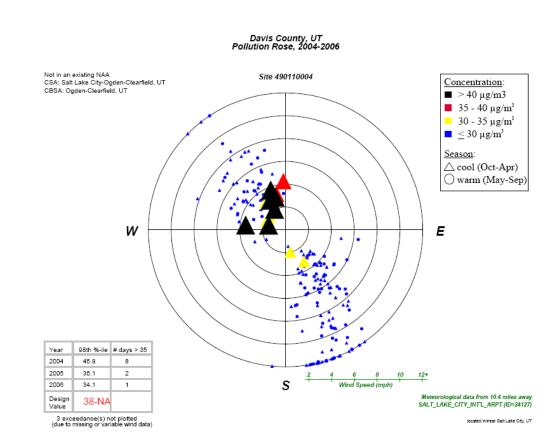
ATTACHMENT 3, APPENDIX 2.B: NINE-FACTOR (9-FACTOR) ANALYSIS OF THE SALT LAKE CITY-OGDEN-CLEARFIELD COMBINDED STATISTICAL AREA (CSA) AND THE PROVO-OREM CORE BASED STATISTICAL AREA (CBSA): For the Designation of Nonattainment Areas for PM_{2.5} – References, Data Sources, and Data Interpretations:

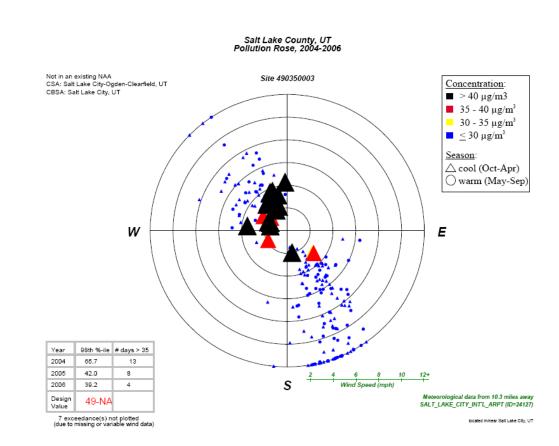
For each air quality monitoring site, EPA developed a "pollution rose" to understand the prevailing wind direction and wind speed on the days with highest fine particle concentrations. The pollution rose figures identify 24-hour PM2.5 values by color; days exceeding 35 ug/m3 are denoted with a red or black icon A dot indicates the day occurred in the warm season; a triangle indicates the day occurred in the cool season. The center of the figure indicates the location of the air quality monitoring site, and the location of the icon in relation to the center indicates the direction from which the wind was blowing on that day. An icon that is close to the center indicates a low average wind speed on that day. Higher wind speeds are indicated when the icon is further away from the center. We also note that the meteorology factor is also considered in each county's Contributing Emissions Score (CES) because the method for deriving this metric included an analysis of trajectories of air masses for high PM_{2.5} days.

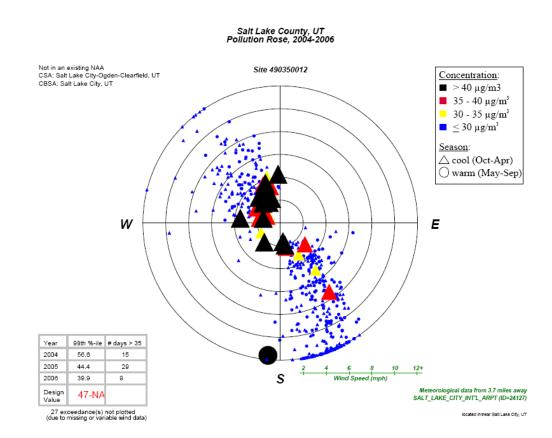
EPA-OAQPS Generated Data: Wind Roses



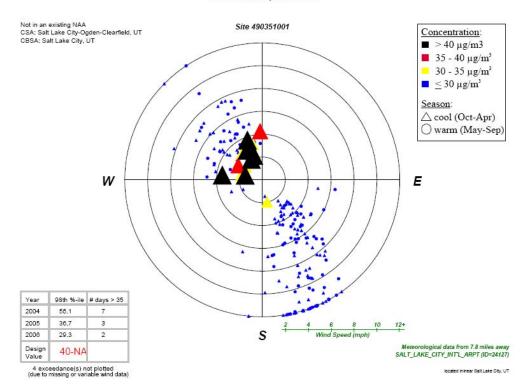


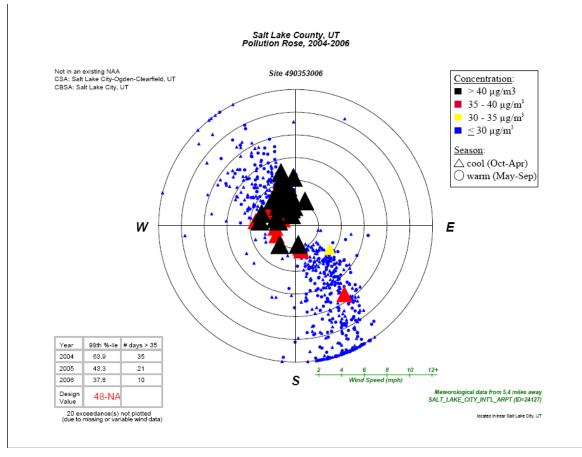




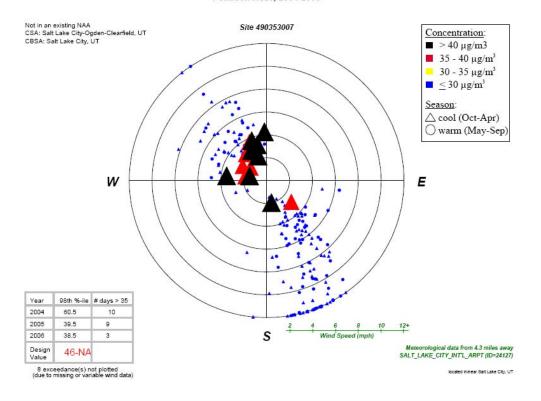


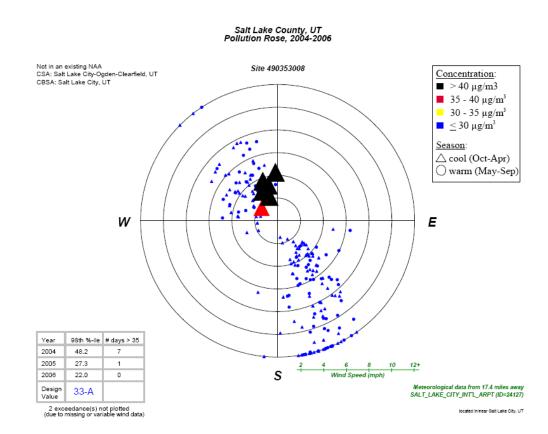
Salt Lake County, UT Pollution Rose, 2004-2006

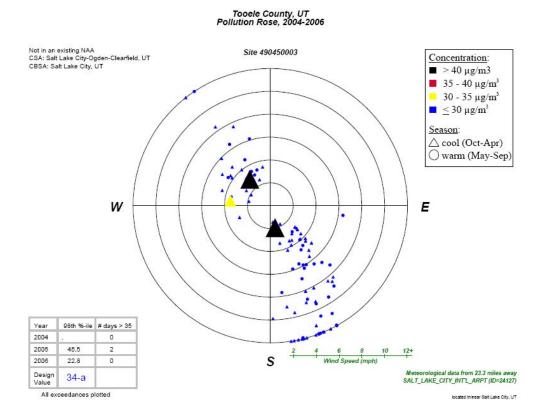


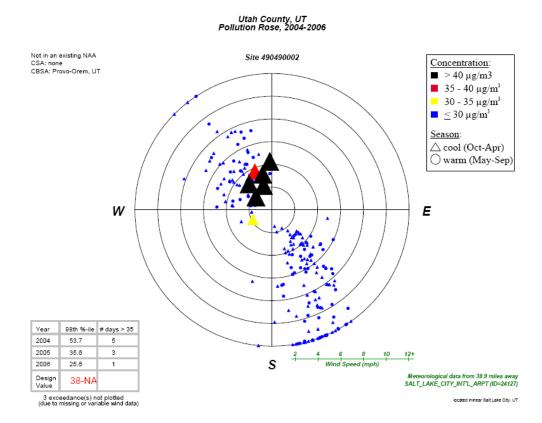


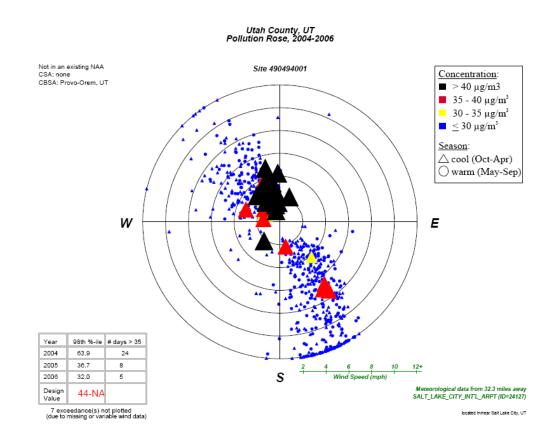
Salt Lake County, UT Pollution Rose, 2004-2006

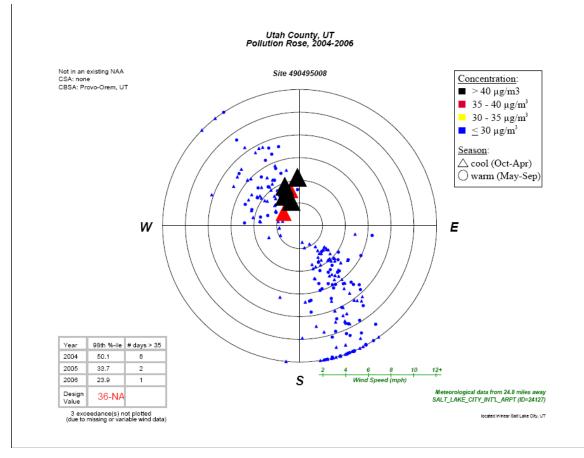


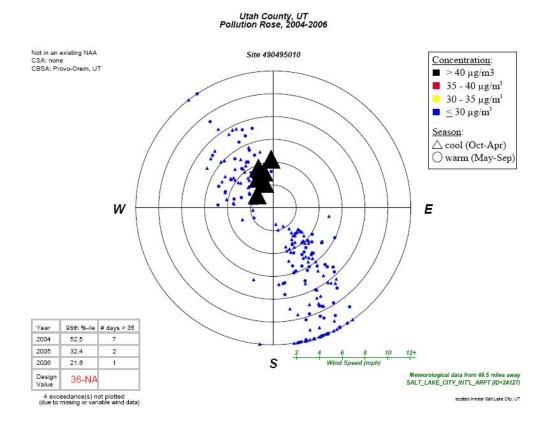


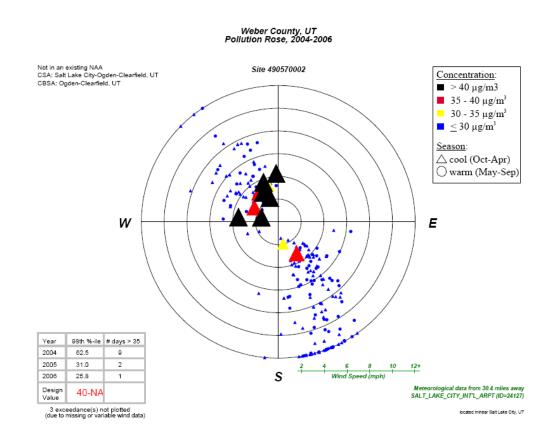












Weber County, UT Pollution Rose, 2004-2006

